TOWN OF SCITUATE, MASSACHUSETTS

REPORT ON EXAMINATION OF BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED JUNE 30, 2011

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<u>JUNE 30, 2011</u>

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Independent Auditors' Report

To the Honorable Board of Selectmen Town of Scituate, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Scituate, Massachusetts, as of and for the fiscal year ended June 30, 2011, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Scituate, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Scituate, Massachusetts, as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 6, 2012, on our consideration of the Town of Scituate, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting are reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Management's discussion and analysis, located on the following pages, and the schedule of revenues, expenditures and changes in fund balance - general fund – budget and actual, retirement system schedule of funding progress, retirement system schedule of employer contributions, other postemployment benefit plan schedule of funding progress and employer contributions, and other postemployment benefit plan actuarial methods and assumptions located after the notes to the basic financial statements, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Powers & Sullivan LLC

March 6, 2012

Management's Discussion and Analysis

Management's Discussion and Analysis

As management of the Town of Scituate, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2011. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the Town of Scituate's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, human services, culture and recreation, community preservation and interest. The business-type activities include the water, sewer, transfer station, Widow's Walk golf course and waterways activities.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Fiscal year 2011 was the Town's initial year of implementation of GASB #54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The implementation of this standard has changed the fund balance components into nonspendable, restricted, committed, assigned and unassigned. Additionally, under the new standard, the Town's stabilization funds are reported within the general fund as unassigned.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Scituate adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund as required supplementary information to demonstrate compliance with this budget.

Proprietary funds. The Town maintains one type of proprietary fund.

Enterprise funds are used to report the same functions presented as *business-type activities* in the governmentwide financial statements. The Town uses enterprise funds to account for its water, sewer, transfer station, widow's walk golf course and waterways activities.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning budgetary compliance and the progress in funding its obligation to provide pension benefits and other postemployment benefits to its employees.

Government-wide Financial Analysis

Governmental Activities

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. Governmental assets exceeded liabilities by \$63 million at the close of fiscal year.

Governmental net assets of \$54.6 million (86%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, vehicles and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Invested in capital assets, net of related debt, increased by approximately \$467,000 during fiscal year 2011. This was primarily related to the acquisition of capital assets exceeding depreciation expense recorded against capital assets.

An additional portion of the net assets \$7.5 million (12%) represents resources that are subject to external restrictions on how they may be used. This balance was up by approximately \$768,000 mainly due to the recognition of grant revenues from Chapter 90, the state highway grant program. The remaining balance of *unrestricted net assets* \$1.2 million (2%) may be used to meet the government's ongoing obligations to citizens and creditors. This balance decreased by approximately \$1.9 million, partially due to the increase in the liability relating to GASB <u>Statement #45</u>, *Accounting and Financial Reporting by Employers for Postemployment Benefits*

Other Than Pensions. This requires the recognition of other postemployment benefits (OPEB) cost over a period that approximates employees' years of service and providing information about actuarial accrued liabilities associated with OPEB and to what extent progress is being made in funding the plan. In fiscal 2011 the Town, based on its actuarial valuation, reported an accrual of \$10.1 million for its portion of the liability that was not paid. This represents an increase of \$3.2 million over the prior fiscal year. Offsetting this increase in OPEB liability, the Town's General Fund reported expenditures less than appropriations by approximately \$1 million and higher than budgeted collection of revenues of approximately \$541,000.

Condensed financial data for fiscal years 2011 and 2010 is presented below:

	-	FY2011 Governmental Activities	_	FY2010 Governmental Activities
Assets:				
Current assets	\$	24,650,401	\$	22,139,405
Capital assets	_	68,420,988	_	67,913,621
Total assets	-	93,071,389	_	90,053,026
Liabilities:				
Current liabilities (excluding debt)		4,496,301		3,666,676
Noncurrent liabilities (excluding debt)		10,398,411		7,684,929
Current debt		1,474,328		3,410,302
Noncurrent debt	_	13,403,994	_	11,632,852
Total liabilities	_	29,773,034	_	26,394,759
Net Assets:				
Invested in capital assets, net of related debt		54,601,696		54,134,914
Restricted		7,488,133		6,720,378
Unrestricted	_	1,208,526	_	
Total net assets	\$	63,298,355	\$	60,855,292

		FY2011 Governmental Activities	FY2010 Governmental Activities		Increase/ Decrease
Program revenues:	-				
Charges for services	\$	3,939,438	\$ 4,054,896	\$	(115,458)
Operating grants and contributions		15,283,108	15,166,766		116,342
Capital grants and contributions		1,956,834	1,944,425		12,409
General Revenues:					
Real estate and personal property taxes		43,606,134	41,926,851		1,679,283
Tax liens		26,077	9,854		16,223
Motor vehicle and other excise taxes		2,305,255	2,168,217		137,038
Community preservation tax		992,107	981,830		10,277
Grants and contributions not restricted to					
specific programs		1,803,153	2,803,878		(1,000,725)
Unrestricted investment income		102,462	150,056		(47,594)
Other	_	716,544	959,995		(243,451)
Total revenues	-	70,731,112	70,166,768		564,344
Expenses:					
General government		4,323,746	4,404,008		(80,262)
Public safety		10,738,455	10,482,586		255,869
Education		47,275,114	45,644,565		1,630,549
Public works		4,903,562	4,420,824		482,738
Human services		929,568	948,156		(18,588)
Culture and recreation		1,902,885	2,239,650		(336,765)
Community preservation		286,425	389,875		(103,450)
Interest	_	925,853	565,702		360,151
Total expenses	_	71,285,608	69,095,366		2,190,242
Excess (deficiency) before transfers		(554,496)	1,071,402		(1,625,898)
Transfers	-	(105,159)	(223,573)	_	118,414
Change in net assets	\$	(659,655)	\$ 847,829	\$_	(1,507,484)

Business-type Activities

The following chart provides a summary of Business-type activities financial data for fiscal year 2011, with comparative fiscal 2010 information.

		FY2011 Business-type Activities		FY2010 Business-type Activities
Assets:				
Current assets	\$	10,314,168	\$	16,835,816
Noncurrent assets (excluding capital)		1,602,215		1,845,003
Capital assets		55,611,205		55,222,846
Total assets		67,527,588		73,903,665
Liabilities:				
Current liabilities (excluding debt)		1,346,871		877,402
Noncurrent liabilities (excluding debt)		1,856,872		1,725,938
Current debt		3,117,684		8,994,149
Noncurrent debt	_	28,998,628	_	22,041,458
Total liabilities		35,320,055	•	33,638,947
Net Assets:				
Invested in capital assets, net of related debt		25,231,111		25,397,531
Unrestricted		15,346,008		14,867,187
Total net assets	\$	40,577,119	\$	40,264,718
Program revenues:				
Charges for services	\$	7,793,818	\$	7,570,875
Operating grants and contributions		35,300		334,046
Capital grants and contributions		1,309,128		243,041
Total revenues		9,138,246		8,147,962
Expenses:				
Water		2,606,437		3,356,155
Sewer		3,390,595		2,727,459
Transfer station		971,757		966,933
Widows Walk golf course		990,937		1,085,893
Waterways		971,278		911,562
Total expenses		8,931,004		9,048,002
Excess (deficiency) before transfers		207,242		(900,040)
Transfers		105,159		249,446
Change in net assets	\$	312,401	\$	(650,594)

At the end of the current fiscal year, the Town reports \$40.4 million in net assets for its combined business-type activities. Of this balance, \$25.2 million reflects the Town's investment in capital assets of the enterprise funds less debt outstanding related to the construction of those assets.

There was a net increase of \$312,000 in net assets reported in connection with the Town's business-type activities (enterprise funds). The changes by fund are listed in the following table:

	FY2011 Net Assets		FY2010 Net Assets		Change in Net Assets
Net Assets:		•		-	
Water	\$ 10,733,819	\$	10,857,391	\$	(123,572)
Sewer	25,548,849		25,526,710		22,139
Transfer station	(201,028)		(442,144)		241,116
Widows Walk golf course	447,024		399,843		47,181
Waterways	4,048,455	-	3,922,918	-	125,537
Total Net Assets	\$ 40,577,119	\$	40,264,718	\$	312,401

The Water enterprise fund reported a \$124,000 decrease in net assets. From a budgetary standpoint, the water fund had a positive result of operations of approximately \$900,000. The decrease in net assets is attributable to capital expenses related to well cleaning and repairs that do not meet the capitalization criteria; and the recognition of depreciation expense, which is a non-budgeted expense, exceeding the cost of retiring outstanding debt.

The sewer enterprise fund reported a \$22,000 increase in net assets. From a budgetary standpoint, the sewer operating accounts had a positive result of operations of approximately \$171,000, which was reduced through additional costs for capital related repairs and long-term accruals.

The Transfer Station enterprise fund reported a \$241,000 increase in net assets. This is reflective of the budgetary results of the Transfer station's operating fund, as revenues came in approximately \$144,000 over budget and expenditures were approximately \$102,000 under budget.

The Widow's Walk Golf Course enterprise fund reported a \$47,000 increase in net assets. Revenues for the Golf Course did not meet budgetary projections. However, this was offset by the budgeted debt service payments exceeding the recognized depreciation expense and the capitalization of qualifying budgeted expenses.

The Waterway's enterprise fund reported a \$126,000 increase in net assets. This is reflective of the budgetary results of the operation as revenues came in over budget relating to slip fees and other revenues.

Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$18.6 million, of which \$6.6 million is for the general fund, \$5.3 million is for community preservation fund, \$829,000 is for the affordable housing fund, and \$5.8 million is for the nonmajor governmental funds. Cumulatively there was an increase of \$3.7 million in fund balances from the prior year.

The *general fund* is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$5.3 million, while total fund balance was \$6.6 million. As a measure of the general fund's

Town of Scituate, Massachusetts

liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 8.7% of total general fund expenditures, while total fund balance represents 11% of that same amount.

The fund balance of the *General Fund* increased by \$1.6 million, which was primarily due to positive budgetary results. General fund revenues exceeded the budget by approximately \$540,000 and expenditures were less than budgeted by approximately \$1 million.

The fund balance in *Mitigation Fund* decreased by approximately \$957,000; this fund was required to be drawn down in accordance with the Town's agreement with the MBTA.

The *Community Preservation Act Fund* had a fund balance at June 30, 2011 of \$5.3 million. These funds are attributable to the Town's acceptance of the Community Preservation Act, which allows the Town to impose a surcharge on property taxes and to receive matching state funds for specified uses related to the acquisition, creation, preservation and support of open space, historic resources, land for recreational use and community housing. The Community Preservation Act's fund balance increased \$344,000 in fiscal year 2011. This was the net result of \$1 million in taxes collected, \$300,000 in state matching funds, and \$1.7 million in expenditures on community preservation projects.

General Fund Budgetary Highlights

The \$291,000 increase between the original budget and the final amended budget was due to supplemental appropriations for blizzard costs, snow and ice removal, and unpaid bills from the prior fiscal year. Actual revenues came in over budget by approximately \$541,000. Actual expenditures came in under budget by approximately \$1 million.

Capital Asset and Debt Administration

In conjunction with the operating budget, the Town annually prepares a capital budget for the upcoming fiscal year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

The Town's major capital additions for fiscal year 2011 included the purchase of several properties and historic buildings mainly through the use of Community Preservation funds. Additionally, the Town constructed bike and walking paths, made road improvements, and upgraded its equipment and vehicles. Capital additions totaled approximately \$3.6 million.

Outstanding governmental long-term debt, as of June 30, 2011, totaled \$14.9 million, of which approximately \$12.1 million relates to various School construction projects, and \$1.4 million relates to construction of seawalls leaving a balance of approximately \$1.4 million for various projects.

The enterprise funds have \$19.6 million in sewer debt, \$5.2 million in water debt, \$657 thousand in transfer station debt, \$2 million in Widow's Walk golf course debt and \$4.1 million in waterways debt.

Please refer to the notes for further discussion of the major capital and debt activity.

Requests for Information

This financial report is designed to provide a general overview of the Town of Scituate's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Municipal Finance, Town Hall, 600 Chief Justice Cushing Way, Scituate, Massachusetts 02360.

Basic Financial Statements

STATEMENT OF NET ASSETS

JUNE 30, 2011

	-				
		Governmental Activities	Business-type Activities		Total
ASSETS	-			-	
CURRENT:					
Cash and cash equivalents	\$	19,632,764	\$ 7,985,756	\$	27,618,520
Receivables, net of allowance for uncollectibles:					
Real estate and personal property taxes		922,532	-		922,532
Tax liens		925,920	61,547		987,467
Motor vehicle and other excise taxes		189,521	-		189,521
User fees		-	1,304,181		1,304,181
Departmental and other		179,641	-		179,641
Special assessments		47,034	550,552		597,586
Intergovernmental		2,304,527	355,234		2,659,761
Tax foreclosures		448,462	-		448,462
Inventory NONCURRENT:		-	56,898		56,898
Special assessments		-	8,369,586		8,369,586
Capital assets, net of accumulated depreciation:					
Nondepreciable		20,115,311	6,372,534		26,487,845
Depreciable	_	48,305,677	49,238,671	_	97,544,348
TOTAL ASSETS	_	93,071,389	75,897,174	_	168,968,563
	_			_	
CURRENT: Warrants payable		1 505 701	600.044		2 115 665
Accrued liabilities		1,505,721	609,944		2,115,665
		1,253,032	-		1,253,032
Tax refunds payable Accrued interest		25,000 153,934	- 381,623		25,000 535,557
Abandoned property		41,961			41,961
Other liabilities		118,553	135,432		253,985
Capital lease obligations		110,000	51,972		51,972
		-			
Landfill closure		1 208 100	75,000		75,000
Compensated absences		1,398,100	92,900		1,491,000
Notes payable		4 474 200	394,959		394,959
Bonds payable NONCURRENT:		1,474,328	2,722,725		4,197,053
			05 007		05 007
Capital lease obligations		-	65,027		65,027
Landfill closure		-	1,291,000		1,291,000
Compensated absences		338,816	34,581		373,397
Other postemployment benefits		10,059,595	466,264		10,525,859
Bonds payable	-	13,403,994	28,998,628	-	42,402,622
TOTAL LIABILITIES	-	29,773,034	35,320,055	-	65,093,089
NET ASSETS					
Invested in capital assets, net of related debt		54,601,696	25,231,111		79,832,807
Restricted for:					
Permanent funds:					
Expendable		373,256	-		373,256
Nonexpendable		27,051	-		27,051
Grants and Gifts		7,087,826	-		7,087,826
			15,346,008		
Jnrestricted	-	1,208,526	10,040,000	-	16,554,534

STATEMENT OF ACTIVITIES

FISCAL YEAR ENDED JUNE 30, 2011

		-						
Functions/Programs Primary Government:	Expenses	-	Charges for Services	Operating Grants and Contributions	_	Capital Grants and Contributions	_	Net (Expense) Revenue
Governmental Activities:								
General government\$	4,323,746	\$	809,439	\$ 614,089	\$	-	\$	(2,900,218)
Public safety	10,738,455		641,295	72,555		-		(10,024,605)
Education	47,275,114		1,975,725	14,502,147		-		(30,797,242)
Public works	4,903,562		21,373	46,279		1,656,927		(3,178,983)
Human services	929,568		99,507	28,384		-		(801,677)
Culture and recreation	1,902,885		392,099	19,654		-		(1,491,132)
Community preservation	286,425		-	-		299,907		13,482
Interest	925,853	-	-	-	-		_	(925,853)
Total Governmental Activities	71,285,608	-	3,939,438	15,283,108	-	1,956,834	_	(50,106,228)
Business-Type Activities:								
Water	2,606,437		2,709,682	-		-		103,245
Sewer	3,390,595		1,643,983	-		1,281,828		(464,784)
Transfer Station	971,757		1,231,388	-		-		259,631
Golf	990,937		1,090,684	-		-		99,747
Waterways	971,278	-	1,118,081	35,300	-	27,300	_	209,403
Total Business-Type Activities	8,931,004	-	7,793,818	35,300	-	1,309,128	_	207,242
Total Primary Government\$	80,216,612	\$	11,733,256	\$ 15,318,408	\$	3,265,962	\$	(49,898,986)

See notes to basic financial statements.

(Continued)

STATEMENT OF ACTIVITIES (Continued)

FISCAL YEAR ENDED JUNE 30, 2011

	Primary Government							
	Governmental Activities	Business-Type Activities		Total				
Changes in net assets:	/1011/11/00			Total				
Net (expense) revenue from previous page \$	(50,106,228)	\$ 207,242	\$	(49,898,986)				
General revenues:	<u>_</u>			• · · · • •				
Real estate and personal property taxes,								
net of tax refunds payable	43,606,134	-		43,606,134				
Tax liens	26,077	-		26,077				
Motor vehicle and other excise taxes	2,305,255	-		2,305,255				
Community preservation tax	992,107	-		992,107				
Penalties and interest on taxes	465,049	-		465,049				
Grants and contributions not restricted to								
specific programs	1,803,153	-		1,803,153				
Unrestricted investment income	102,462	-		102,462				
Gain on sale of capital assets	32,277	-		32,277				
Miscellaneous	219,218	-		219,218				
Transfers, net	(105,159)	105,159		-				
Total general revenues and transfers	49,446,573	105,159		49,551,732				
Change in net assets	(659,655)	312,401		(347,254)				
Net Assets:								
Beginning of year	63,958,010	40,264,718		104,222,728				
End of year\$	63,298,355	\$ 40,577,119	\$	103,875,474				

GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2011

ASSETS	General	 Community Preservation	 Affordable Housing	-	Nonmajor Governmental Funds	 Total Governmental Funds
Cash and short-term investments\$ Receivables, net of uncollectibles:	8,211,915	\$ 5,063,216	\$ 828,555	\$	5,529,078	\$ 19,632,764
Real estate and personal property taxes	922,320	212				922,532
Tax liens	922,320	17,195				925,920
Motor vehicle and other excise taxes	189,521	17,135			_	189,521
Departmental and other	166,440	13,201				179,641
Special assessments	31,632	13,201			15.402	47,034
Intergovernmental	79,683	299,740			1,925,104	2,304,527
Tax foreclosures.	448,462	 - 233,740	 -	_	- 1,920,104	 448,462
TOTAL ASSETS\$	10,958,698	\$ 5,393,564	\$ 828,555	\$	7,469,584	\$ 24,650,401
LIABILITIES AND FUND BALANCES						
LIABILITIES:						
Warrants payable \$	658,719	\$ 49,388	\$ -	\$	797,614	\$ 1,505,721
Accrued liabilities	1,253,032	-	-		-	1,253,032
Tax refunds payable	25,000	-	-		-	25,000
Abandoned property	41,961	-	-		-	41,961
Other liabilities	113,529	5,024	-		-	118,553
Deferred revenues	2,242,103	 30,608	 -	-	856,601	 3,129,312
TOTAL LIABILITIES	4,334,344	 85,020	 -	-	1,654,215	 6,073,579
FUND BALANCES:						
Nonspendable	-	-	-		27,051	27,051
Restricted	86,767	5,308,544	828,555		5,788,318	12,012,184
Assigned	1,260,786	-	-		-	1,260,786
Unassigned	5,276,801	 -	 -	-	-	 5,276,801
TOTAL FUND BALANCES (DEFICITS)	6,624,354	 5,308,544	 828,555	-	5,815,369	 18,576,822
TOTAL LIABILITIES AND FUND BALANCES\$	10,958,698	\$ 5,393,564	\$ 828,555	\$	7,469,584	\$ 24,650,401

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS

JUNE 30, 2011

Total governmental fund balances		\$	18,576,822
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds			68,420,988
Accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred in the funds			3,129,312
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due			(153,934)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds			
Bonds and notes payable Postemployment benefits Compensated absences	(14,878,322) (10,059,595) (1,736,916)		
Net effect of reporting long-term liabilities		_	(26,674,833)
Net assets of governmental activities		\$	63,298,355

GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FISCAL YEAR ENDED JUNE 30, 2011

	General	Mitigation		Community Preservation	Affordable Housing	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:							
Real estate and personal property taxes,							
net of tax refunds\$	43,516,682	\$	- \$	- 9	s - s	- \$	43,516,682
Motor vehicle and other excise taxes	2,283,729		-	-	-	-	2,283,729
Penalties and interest	417,449		-	3,161	-	-	420,610
Fees	197,399		-	-	-	-	197,399
Licenses and permits	462,641		-	-	-	244,859	707,500
Fines and forfeitures	103,033		-	-	-	-	103,033
Intergovernmental	13,424,095		-	299,907	-	4,100,473	17,824,475
Departmental and other	1,166,732		-	-	-	2,687,097	3,853,829
Community Preservation surtax	-		-	1,002,872	-	-	1,002,872
Contributions	-		-	-	-	145,106	145,106
Investment income	65,275		<u> </u>	21,500	2,637	34,576	123,988
TOTAL REVENUES	61,637,035		_	1,327,440	2,637	7,212,111	70,179,223
-	01,001,000			1,027,440	2,001	7,212,111	10,110,220
EXPENDITURES:							
Current:							
General government	2,183,454		-	-	25,531	1,220,791	3,429,776
Public safety	7,161,440		-	-	-	127,205	7,288,645
Education	27,997,022		-	-	-	4,853,431	32,850,453
Public works	3,085,705		-	-	-	1,093,824	4,179,529
Human services	410,181		-	-	-	80,371	490,552
Culture and recreation	1,030,778		-	-	-	509,059	1,539,837
Community preservation			-	1,670,961	-		1,670,961
Pension benefits	9,953,489		-	-	-	-	9,953,489
Employee benefits	5,653,254		-	-	-	-	5,653,254
State and county charges	520,678		-		-	-	520,678
Debt service:							
Principal	1,463,858		-		-		1,463,858
Interest	771,919		-	-	-	-	771,919
TOTAL EXPENDITURES	60,231,778			1,670,961	25,531	7,884,681	69,812,951
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES	1,405,257			(343,521)	(22,894)	(672,570)	366,272
OTHER FINANCING SOURCES (USES):							
Proceeds from bonds and notes	-		-	-	-	3,245,470	3,245,470
Premium from issuance of bonds and notes	148,644		-	-	-		148,644
Transfers in.	751,667		-		-	940,000	1,691,667
Transfers out	(751,332)	(956,953	3)	-	-	(88,541)	(1,796,826)
-							
TOTAL OTHER FINANCING SOURCES (USES)	148,979	(956,953	3)	-		4,096,929	3,288,955
NET CHANGE IN FUND BALANCES	1,554,236	(956,953	3)	(343,521)	(22,894)	3,424,359	3,655,227
FUND BALANCES AT BEGINNING OF YEAR, AS REVISED	5,070,118	956,953	3	5,652,065	851,449	2,391,010	14,921,595
FUND BALANCES AT END OF YEAR \$	6,624,354	\$	\$	5,308,544	828,555 \$	5,815,369 \$	18,576,822

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FISCAL YEAR ENDED JUNE 30, 2011

et change in fund balances - total governmental funds		\$ 3,655,227
Governmental funds report capital outlays as expenditures. However, in the		
Statement of Activities the cost of those assets is allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital outlay	3,643,219	
Depreciation expense	(3,135,851)	
Net effect of reporting capital assets		507,368
Revenues in the Statement of Activities that do not provide current financial		
resources are fully deferred in the Statement of Revenues, Expenditures and		
Changes in Fund Balances. Therefore, the recognition of revenue for various		
types of accounts receivable (i.e., real estate and personal property, motor		
vehicle excise, etc.) differ between the two statements. This amount represents		
the net change in deferred revenue		403,243
The issuance of long-term debt (e.g., bonds and leases) provides current financial		
resources to governmental funds, while the repayment of the principal of long-		
term debt consumes the financial resources of governmental funds. Neither		
transaction, however, has any effect on net assets. Also, governmental funds		
report the effect of premiums, discounts, and similar items when debt is		
first issued, whereas these amounts are deferred and amortized in the		
Statement of Activities.		
Proceeds from bonds and notes	(3,245,470)	
Debt service principal payments	1,463,858	
Net effect of reporting long-term debt		(1,781,612)
Some expenses reported in the Statement of Activities do not require the use of		
current financial resources and, therefore, are not reported as expenditures		
in the governmental funds.		
Net change in compensated absences accrual	(93,646)	
Net change in accrued interest on long-term debt	(153,934)	
Net change in postemployment benefit accrual	(3,196,301)	
Net effect of recording long-term liabilities and amortizing deferred losses		 (3,443,881)

PROPRIETARY FUNDS STATEMENT OF NET ASSETS

JUNE 30, 2011

-	Business-type Activities - Enterprise Funds								
	Water	Sewer	Transfer Station	Widow's Walk Golf Course	Waterways	Total			
ASSETS									
CURRENT:									
Cash and cash equivalents\$	3,825,165 \$	2,227,462 \$	391,964 \$	256,358 \$	1,284,807 \$	7,985,756			
Receivables, net of allowance for uncollectibles:									
User fees	872,481	431,700	-	-	-	1,304,181			
Water and sewer liens	23,659	37,888	-	-	-	61,547			
Special assessments	-	550,552	-	-	-	550,552			
Intergovernmental	-	355,234	-	-	-	355,234			
Inventory			-	56,898		56,898			
Total current assets	4,721,305	3,602,836	391,964	313,256	1,284,807	10,314,168			
NONCURRENT:									
Receivables, net of allowance for uncollectibles:									
Intergovernmental	-	1,602,215	-	-	-	1,602,215			
Special assessments		8,369,586				8,369,586			
	-	0,309,300	-	-	-	0,309,300			
Capital assets, net of accumulated depreciation:									
Nondepreciable	1,964,954	295,080	-	-	4,112,500	6,372,534			
Depreciable	10,085,668	32,115,722	1,563,153	2,512,750	2,961,378	49,238,671			
Total noncurrent assets	12,050,622	42,382,603	1,563,153	2,512,750	7,073,878	65,583,006			
TOTAL ASSETS	16,771,927	45,985,439	1,955,117	2,826,006	8,358,685	75,897,174			
LIABILITIES CURRENT:									
Warrants payable	517,214	17,150	50,544	14,910	10,126	609,944			
Accrued interest	57,516	240,838	8,475	24,542	50,252	381,623			
Other liabilities	-	-	-	135,432	-	135,432			
Capital lease obligations	-	-	-	51,972	-	51,972			
Landfill closure	-	-	75,000	-	-	75,000			
Compensated absences	30,900	33,100	12,600	-	16,300	92,900			
Notes payable	-	394,959	-	-	-	394,959			
Bonds payable	410,721	1,596,515	57,000	310,000	348,489	2,722,725			
Total current liabilities	1,016,351	2,282,562	203,619	536,856	425,167	4,464,555			
NONCURRENT:									
Capital lease obligations	-	-	-	65,027	-	65,027			
Landfill closure	-	-	1,291,000		-	1.291.000			
Compensated absences	7,147	12,578	6,704	_	8,152	34,581			
Other postemployment benefits				47.000		466,264			
	191,086	101,346	54,822	47,099	71,911				
Bonds payable	4,823,524	18,040,104	600,000	1,730,000	3,805,000	28,998,628			
Total noncurrent liabilities	5,021,757	18,154,028	1,952,526	1,842,126	3,885,063	30,855,500			
TOTAL LIABILITIES	6,038,108	20,436,590	2,156,145	2,378,982	4,310,230	35,320,055			
NET ASSETS									
Invested in capital assets, net of related debt	8,199,496	12,573,719	909,653	355,751	3,192,492	25,231,111			
Unrestricted	2,534,323	12,975,130	(1,110,681)	91,273	855,963	15,346,008			
TOTAL NET ASSETS (DEFICITS)\$	10,733,819 \$	25,548,849 \$	(201,028) \$	447,024 \$	4,048,455 \$	40,577,119			

PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

FISCAL YEAR ENDED JUNE 30, 2011

	Business-type Activities - Enterprise Funds									
	Water	Sewer	Transfer Station	Widow's Walk Golf Course	Waterways	Total				
OPERATING REVENUES:	0.004.000	4 007 005 \$	4 000 047 \$	4 000 000 €	000 400 €	7 4 6 0 7 0 4				
Charges for services\$ Penalties and interest	2,684,992 \$ 17,942	1,267,285 \$ 371,837	1,229,017 \$	1,090,082 \$	898,408 \$	7,169,784 389,779				
Other	17,942	371,037	- 1,500	-	- 216,350	217,850				
Ouler	<u> </u>	<u> </u>	1,500		210,350	217,000				
TOTAL OPERATING REVENUES	2,702,934	1,639,122	1,230,517	1,090,082	1,114,758	7,777,413				
OPERATING EXPENSES:										
Cost of services and administration	2,040,086	1,509,895	882,090	667,459	434,779	5,534,309				
Depreciation	446,305	876,878	67,228	221,186	335,269	1,946,866				
TOTAL OPERATING EXPENSES	2,486,391	2,386,773	949,318	888,645	770,048	7,481,175				
OPERATING INCOME (LOSS)	216,543	(747,651)	281,199	201,437	344,710	296,238				
				1,043,504						
NONOPERATING REVENUES (EXPENSES):										
Investment income/(loss)	6,748	4,861	871	602	3,323	16,405				
Interest expense	(120,046)	(1,003,822)	(22,439)	(102,292)	(201,230)	(1,449,829)				
Intergovernmental	-	428,222	-	-	32,300	460,522				
Capital contributions		853,606	-		30,300	883,906				
TOTAL NONOPERATING										
REVENUES (EXPENSES), NET	(113,298)	282,867	(21,568)	(101,690)	(135,307)	(88,996)				
INCOME (LOSS) BEFORE										
OPERATING TRANSFERS	103,245	(464,784)	259,631	99,747	209,403	207,242				
TRANSFERS:										
Transfers in	-	651,332	100,000	-	-	751,332				
Transfers out	(226,817)	(164,409)	(118,515)	(52,567)	(83,865)	(646,173)				
TOTAL TRANSFERS	(226,817)	486,923	(18,515)	(52,567)	(83,865)	105,159				
CHANGE IN NET ASSETS	(123,572)	22,139	241,116	47,180	125,538	312,401				
NET ASSETS (DEFICITS) AT BEGINNING OF YEAR	10,857,391	25,526,710	(442,144)	399,844	3,922,917	40,264,718				
NET ASSETS (DEFICITS) AT END OF YEAR\$	10,733,819 \$	25,548,849 \$	(201,028) \$	447,024 \$	4,048,455 \$	40,577,119				

PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

FISCAL YEAR ENDED JUNE 30, 2011

		Busin	ess-type Activitie	s - Enterprise Fund	ds	
	Water	Sewer	Transfer Station	Widow's Walk Gofl Course	Waterways	Total
CASH FLOWS FROM OPERATING ACTIVITIES:						
Receipts from customers and users\$	2,700,219 \$	1,965,546 \$	1,230,517 \$	1,090,082 \$	1,114,758 \$	8,101,122
Payments to vendors	(1,401,607)	(1,083,829)	(769,810)	(441,658)	(140,426)	(3,837,330)
Payments to employees	(711,211)	(432,034)	(198,025)	(187,240)	(299,326)	(1,827,836)
NET CASH FROM OPERATING ACTIVITIES	587,401	449,683	262,682	461,184	675,006	2,435,956
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in	-	651,332	100,000	-	-	751,332
Transfers out	(226,817)	(164,409)	(118,515)	(52,567)	(83,865)	(646,173)
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	(226,817)	486,923	(18,515)	(52,567)	(83,865)	105,159
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Proceeds from the issuance of bonds and notes	4,147,000	1,819,000	-	-	903,489	6,869,489
Acquisition and construction of capital assets	(1,466,425)	(274,345)	-	(56,459)	(172,754)	(1,969,983)
Principal payments on bonds and notes	(1,200,755)	(2,827,543)	(37,000)	(300,000)	(1,204,000)	(5,569,298)
Interest expense	(62,530)	(447,228)	(13,964)	(77,750)	(150,978)	(752,450)
Capital contributions	-	853,606	-	-	30,300	883,906
Capital lease payments	-	-	-	(17,306)	-	(17,306)
Intergovernmental grants			-		32,300	32,300
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	1,417,290	(876,510)	(50,964)	(451,515)	(561,643)	(523,342)
CASH FLOWS FROM INVESTING ACTIVITIES:						
Investment income/(loss)	6,748	4,861	871	602	3,323	16,405
NET CASH FROM INVESTING ACTIVITIES	6,748	4,861	871	602	3,323	16,405
NET CHANGE IN CASH AND CASH EQUIVALENTS	1,784,622	64,957	194,074	(42,296)	32,821	2,034,178
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	2,040,543	2,162,505	197,890	298,654	1,251,986	5,951,578
CASH AND SHORT-TERM INVESTMENTS AT END OF YEAR\$	3,825,165 \$	2,227,462 \$	391,964 \$	256,358 \$	1,284,807 \$	7,985,756
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:						
Operating income (loss)\$ Adjustments to reconcile operating income (loss) to net	216,543 \$	(747,651) \$	281,199 \$	201,437 \$	344,710 \$	296,238
cash from operating activities:						
Depreciation	446,305	876,878	67,228	221,186	335,269	1,946,866
Changes in assets and liabilities:						
Water and sewer liens	4,948	687	-	-	-	5,635
User fees	(7,663)	(42,129)	-	-	-	(49,792)
Special assessments	-	367,866	-	-	-	367,866
Inventory	-	-	-	(1,700)	-	(1,700)
Warrants payable	(143,592)	(39,056)	(45,908)	(110,137)	(26,883)	(365,576)
Other postemployment benefits	60,715	32,200	17,419	14,965	22,848	148,147
Accrued liabilities	-	-	-	135,433	-	135,433
Landfill closure	-	-	(59,000)	-	-	(59,000)
Accrued compensated absences	10,145	888	1,744		(938)	11,839
Total adjustments	370,858	1,197,334	(18,517)	259,747	330,296	2,139,718
NET CASH FROM OPERATING ACTIVITIES\$	587,401 \$	449,683 \$	262,682 \$	461,184 \$	675,006 \$	2,435,956
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:						
Intergovernmental subsidy of debt service\$	\$	535,221 \$	\$	\$	\$	535,221

FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET ASSETS

JUNE 30,	2011
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	Private Purpose Trust Funds		Agency Funds
ASSETS		•	
Cash and cash equivalents\$	344,006	\$	510,889
Receivables, net of allowance for uncollectibles:			
Departmental and other	-		64,058
-		•	
TOTAL ASSETS	344,006		574,947
LIABILITIES		-	
Liabilities due depositors	-		480,889
Other liabilities	-		30,000
Deferred revenue	-		64,058
		-	
TOTAL LIABILITIES	-	_	574,947
NET ASSETS	244.000	¢	
Held in trust for other purposes\$	344,006	\$	-

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

FISCAL YEAR ENDED JUNE 30, 2011

_	Private Purpose Trust Funds
ADDITIONS:	
Net investment income (loss):	
Interest\$	459
DEDUCTIONS: Educational scholarships	16,725
CHANGE IN NET ASSETS	(16,266)
NET ASSETS AT BEGINNING OF YEAR	360,272
NET ASSETS AT END OF YEAR\$	344,006

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Scituate, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

A. Reporting Entity

The Town of Scituate, Massachusetts is a municipal corporation that is governed by an elected Board of Selectmen.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. The Town has not identified any component units requiring inclusion in these basic financial statements.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and the water, sewer, transfer station, Widow's Walk golf course and waterways enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recognized when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after fiscal year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *mitigation fund* is used to account for funds received from the Massachusetts Bay Transportation Authority (MBTA) in relation to a mitigation agreement between the Town and the MBTA, in which the MBTA has been allowed to operate a railway transportation service through the Town.

The *community preservation fund* is used to account for funds received in accordance with the Massachusetts Community Preservation Act (the "CPA"). Funds are received under the CPA through a surcharge of up to 3% of the real property tax levy and matching state grants. These funds are spent for the acquisition, creation and preservation of open space, historic resources and affordable housing.

The *affordable housing fund* is used to account for funds associated with the Town's affordable housing program, which assists qualifying homeowners with down payment programs.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The following major proprietary funds are reported:

The water enterprise fund is used to account for the water activities.

The sewer enterprise fund is used to account for the sewer activities.

The *transfer station enterprise fund* is used to account for user fees and costs associated with the Town's pay-asyou-throw facility for household refuse. The *Widow's Walk golf course enterprise fund* is used to account for the operations of the Town's golf course facility, which is maintained through the collection of user fees.

The *waterways enterprise fund* is used to account for user fees and costs associated with the protection, tracking, oversight, and usage of waterways surrounding or within the Town's borders. Fees are primarily derived from public marina slips and moorings maintained by the Town.

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity by the Town for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allows the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

The agency fund is used to account for assets held in a purely custodial capacity by the Town.

Government-Wide and Fund Financial Statements

For the government-wide financial statements, and proprietary and fiduciary fund accounting, all applicable Financial Accounting Standards Board (FASB) pronouncements issued on or prior to November 30, 1989, are applied, unless those pronouncements conflict with or contradict GASB pronouncements.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

E. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Real Estate Taxes, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year of the levy.

Real estate tax liens are processed during the year on delinquent properties and are recorded as receivables in the fiscal year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of those boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

User Fees

User fees are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and Sewer liens are processed every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the fiscal year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Departmental and Other

Departmental and other receivables are recorded as receivables in the fiscal year accrued. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Special Assessments

The costs incurred on completed special projects that have been assessed to the benefited taxpayers which have not been paid.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

F. Inventories

Government-Wide and Fund Financial Statements

Inventories of the Governmental Funds are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

Inventories of the Golf Enterprise Fund are carried at average cost.

G. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases in excess of \$5,000 are capitalized at the date of acquisition with expected useful life of greater than two year. Construction costs in excess of \$150,000 are capitalized at the date of construction with expected useful lives of greater than two year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated Useful Life
Capital Asset Type	(in years)
Structure and improvements Buildings Machinery and equipment Infrastructure	20-50 30-40 3-10 20-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

H. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

I. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

J. Deferred Revenue

Deferred revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

K. Net Assets and Fund Equity

Government-Wide Financial Statements (Net Assets)

Net assets are reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net assets have been "restricted for" the following:

"Permanent funds - expendable" represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings that support governmental programs.

"Permanent funds - nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Grants and gifts" represents assets that have restrictions placed on them from outside parties.

Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority.

"Assigned" fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

L. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

M. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

N. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

O. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

P. Individual Fund Deficits

The Town did not have any funds that were in deficits at year end.

Q. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 – CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town of Scituate's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At fiscal year-end, the carrying amount of deposits totaled \$24,955,927 and the bank balance totaled \$25,639,524. Of the bank balance, \$1,774,420 was covered by Federal Depository Insurance, \$531,394 was covered by the Depositors Insurance Fund, \$2,656,777 was collateralized, and \$20,676,933 was uninsured and uncollateralized.

Investments

As of June 30, 2011, the Town's investments consisted solely of its investment with MMDT in the amount of \$3,517,488. This investment is not rated.

MMDT maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in possession of an outside party. The Town does not have an investment policy addressing custodial credit risk. However, as of June 30, 2011, the Town does not have custodial credit risk for its investments since MMDT deposits are not subject to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

Interest Rate Risk

Investments are limited to the MMDT Cash Fund whose assets are managed to maintain a dollar-weighted average portfolio maturity of 90 days or less. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The Town has not adopted a formal policy related to credit risk. During the fiscal year the Town limited its investments to certificates of deposits, money market accounts, bank deposits and the MMDT. The MMDT funds are unrated.

Concentration of Credit Risk

The Town places no limit on the amount that may be invested in any one issuer.

NOTE 3 – RECEIVABLES

At June 30, 2011, receivables for the individual major governmental funds and non-major, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		Gross Amount		Allowance for Uncollectibles	Net Amount
Receivables:	_		-		
Real estate and personal property taxes	\$	986,827	\$	(64,295) \$	922,532
Tax liens		925,920		-	925,920
Tax foreclosures		448,462			448,462
Motor vehicle and other excise taxes		502,149		(312,628)	189,521
Departmental and other		809,056		(629,415)	179,641
Special assessments		47,034		-	47,034
Intergovernmental		2,304,527	_	-	2,304,527
			-		
Total	\$_	6,023,975	\$	(1,006,338) \$	5,017,637

At June 30, 2011, receivables for the enterprise funds consist of the following:

	Gross Amount			Allowance for Uncollectibles	Net Amount	
Receivables:			•		-	
User fees	\$	1,304,181	\$	-	\$	1,304,181
Water and sewer liens		61,547		-		61,547
Special assessments		550,552		-		550,552
Intergovernmental		355,234	_	-		355,234
	_		-			
Total	\$	2,271,514	\$	-	\$	2,271,514

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred revenue* reported in the governmental funds were as follows:

_	General Fund	-	Community Preservation Funds	_	Nonmajor Governmental Funds	Total
Receivable and other asset type:						
Real estate and personal property taxes \$	497,534	\$	-	\$	- \$	497,534
Tax liens	908,725		17,195		-	925,920
Motor vehicle and other excise taxes	189,521		-		-	189,521
Departmental and other	166,228		13,413		-	179,641
Special assessments	31,633		-		15,401	47,034
Intergovernmental	-		-		841,200	841,200
Tax foreclosures	448,462	-	-			448,462
Total\$_	2,242,103	\$	30,608	\$	856,601 \$	3,129,312

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

Governmental Activities

Governmental Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land\$	17,883,907	\$ 929.686	\$-	\$ 18,813,593
Construction in progress	1,274,838	1,210,052	(1,183,172)	1,301,718
Total capital assets not being depreciated	19,158,745	2,139,738	(1,183,172)	20,115,311
Capital assets being depreciated:				
Land improvements	4,794,212	1,265,915	-	6,060,127
Buildings and building improvements	39,526,922	350,000	-	39,876,922
Machinery and equipment	10,212,983	649,293	(201,904)	10,660,372
Infrastructure	19,258,206	252,800	-	19,511,006
Vehicles	3,219,129	168,645	(141,108)	3,246,666
Total capital assets being depreciated	77,011,452	2,686,653	(343,012)	79,355,093
Less accumulated depreciation for:				
Land improvements	(468,657)	(252,843)	-	(721,500)
Buildings and building improvements	(9,116,078)	(1,226,501)	-	(10,342,579)
Machinery and equipment	(7,720,704)	(554,327)	201,904	(8,073,127)
Infrastructure	(8,670,448)	(752,861)	-	(9,423,309)
Vehicles	(2,280,690)	(349,319)	141,108	(2,488,901)
Total accumulated depreciation	(28,256,577)	(3,135,851)	343,012	(31,049,416)
Total capital assets being depreciated, net	48,754,875	(449,198)		48,305,677
Total governmental activities capital assets, net \$	67,913,620	\$1,690,540	\$ (1,183,172)	\$ 68,420,988

Business-Type Activities

	Beginning Balance	Increases	Decreases	Ending Balance
Water:				
Capital assets not being depreciated:				
Construction in progress\$	198,984	\$ 1,904,516	\$ (138,546)	\$1,964,954
Total capital assets not being depreciated	198,984	1,904,516	(138,546)	1,964,954
Capital assets being depreciated:				
Buildings and building improvements	9,500	-	-	9,500
Machinery and equipment	232,339	-	-	232,339
Vehicles	192,901	128,992	-	321,893
Infrastructure	20,196,435			20,196,435
Total capital assets being depreciated	20,631,175	128,992		20,760,167
Less accumulated depreciation for:				
Buildings and building improvements	(2,019)	(241)	-	(2,260)
Machinery and equipment	(161,696)	(11,180)	-	(172,876)
Vehicles	(142,445)	(24,790)	-	(167,235)
Infrastructure	(9,922,034)	(410,094)		(10,332,128)
Total accumulated depreciation	(10,228,194)	(446,305)		(10,674,499)
Total capital assets being depreciated, net	10,402,981	(317,313)		10,085,668
Total business-type activities capital assets, net\$	10,601,965	\$1,587,203	\$ (138,546)	\$ 12,050,622

Notes to Basic Financial Statements

	Beginning Balance		Increases	_	Decreases		Ending Balance
Sewer:							
Capital assets not being depreciated:							
Construction in progress\$	588,602	\$	60,547	\$_	(354,068)	\$	295,081
Total capital assets not being depreciated	588,602	_	60,547	_	(354,068)		295,081
Capital assets being depreciated:							
Buildings and building improvements	20,200		-		-		20,200
Machinery and equipment	352,000		-		-		352,000
Vehicles	203,100		-		-		203,100
Infrastructure	42,178,554		504,571	_	-	_	42,683,125
Total capital assets being depreciated	42,753,854	_	504,571	_	-		43,258,425
Less accumulated depreciation for:							
Buildings and building improvements	(2,525)		(1,010)		-		(3,535)
Machinery and equipment	(63,360)		(14,080)		-		(77,440)
Vehicles	(184,109)		(5,799)		-		(189,908)
Infrastructure	(10,015,832)	_	(855,989)	_	-	_	(10,871,821)
Total accumulated depreciation	(10,265,826)		(876,878)	_	-		(11,142,704)
Total capital assets being depreciated, net	32,488,028		(372,307)	_			32,115,721
Total business-type activities capital assets, net\$	33,076,630	\$	(311,760)	\$	(354,068)	\$	32,410,802

	Beginning Balance	Increases	Decreases	Ending Balance
Transfer Station:				
Capital assets being depreciated:				
Buildings and building improvements\$	1,992,967	\$-	- \$ -	\$ 1,992,967
Machinery and equipment	685,641	-		685,641
Vehicles	17,585		<u> </u>	17,585
Total capital assets being depreciated	2,696,193		<u> </u>	2,696,193
Less accumulated depreciation for:				
Buildings and building improvements	(512,857)	(50,374	-) -	(563,231)
Machinery and equipment	(535,778)	(16,565	5) -	(552,343)
Vehicles	(17,177)	(289))	(17,466)
Total accumulated depreciation	(1,065,812)	(67,228	3)	(1,133,040)
Total capital assets being depreciated, net	1,630,381	(67,228	3)	1,563,153
Total business-type activities capital assets, net\$	1,630,381	\$(67,228	<u> </u>	\$ 1,563,153

Notes to Basic Financial Statements

Widows Walk Golf Course:	Beginning Balance	_	Increases	_	Decreases		Ending Balance
Capital assets being depreciated:							
Land improvements\$	3,160,144	\$	-	\$	-	\$	3,160,144
Buildings and building improvements	932,860		-		-		932,860
Machinery and equipment	1,805,185	_	56,460		(31,023)		1,830,622
Total capital assets being depreciated	5,898,189	-	56,460	_	(31,023)		5,923,626
Less accumulated depreciation for:							
Land improvements	(316,629)		(120,744)		-		(437,373)
Buildings and building improvements	(1,316,376)		(23,197)		-		(1,339,573)
Machinery and equipment	(1,587,708)	_	(77,245)	_	31,023	_	(1,633,930)
Total accumulated depreciation	(3,220,713)	_	(221,186)	_	31,023	_	(3,410,876)
Total capital assets being depreciated, net	2,677,476	-	(164,726)	_		_	2,512,750
Total business-type activities capital assets, net\$	2,677,476	\$	(164,726)	\$_	-	\$	2,512,750

	Beginning Balance		Increases		Decreases		Ending Balance
Capital assets not being depreciated:							
Land\$	3,675,000	\$	-	\$	-	\$	3,675,000
Construction in progress	437,500	_	-	-	-		437,500
Total capital assets not being depreciated	4,112,500	_		_	<u> </u>		4,112,500
Capital assets being depreciated:							
Land improvements	758,289		158,633		-		916,922
Buildings and building improvements	756,722		-		-		756,722
Machinery and equipment	4,604,523	_	14,121	_	(15,931)		4,602,713
Total capital assets being depreciated	6,119,534	_	172,754	_	(15,931)		6,276,357
Less accumulated depreciation for:							
Land improvements	(40,863)		(142,045)		-		(182,908)
Buildings and building improvements	(211,771)		(12,726)		-		(224,497)
Machinery and equipment	(2,743,007)	_	(180,498)	-	15,931		(2,907,574)
Total accumulated depreciation	(2,995,641)	_	(335,269)	_	15,931	_	(3,314,979)
Total capital assets being depreciated, net	3,123,893	_	(162,515)	-			2,961,378
Total business-type activities capital assets, net\$	7,236,393	\$_	(162,515)	\$_		\$	7,073,878

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:		
General government	\$	109,494
Public safety		243,217
Education		1,437,109
Public works		1,066,416
Human services		15,083
Culture and recreation		264,532
Total depreciation expense - governmental activities	\$	3,135,851
Business-Type Activities:		
Water	\$	446,305
Sewer		876,878
Transfer Station		67,228
Widow's Walk Golf Course		221,186
Waterways	_	335,269
Total depreciation expense - business-type activities	\$	1,946,866

NOTE 5 – INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended June 30, 2011, are summarized as follows:

_	Transfers In:									
Transfers Out:	General Fund		Nonmajor Governmental Funds	· _	Sewer Enterprise Fund	ר 	ransfer Station Enterprise Fund	· _	Total	
General Fund\$	-	\$	-	\$	651,332	\$	100,000	\$	751,332	
Mitigation Fund	16,953		940,000		-		-		956,953	
Nonmajor Governmental Funds	88,541		-		-		-		88,541	
Water Enterprise Fund	226,817		-		-		-		226,817	
Sewer Enterprise Fund	164,409		-		-		-		164,409	
Transfer Station Fund	118,515		-		-		-		118,515	
Golf Enterprise Fund	52,567		-		-		-		52,567	
Waterways Enterprise Fund	83,865		-	-	-		-	_	83,865	
Total\$_	751,667	\$	940,000	\$	651,332	\$	100,000	\$_	2,442,999	

Transfers represent amounts voted to fund the fiscal year 2011 operating budget, reimbursements of indirect costs of the enterprise funds and general fund debt service and capital subsidies to the water, sewer, and transfer station enterprise funds.

NOTE 6 – LEASES

The Town has entered into lease agreements to finance the acquisition of equipment and golf carts for the Widows Walk Golf Course, an enterprise fund of the Town. There are six lease agreements that qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception dates.

The assets acquired through capital leases are as follows:

	Business-Type Activities
Asset: Machinery and equipment\$ Less: accumulated depreciation	314,472 (196,979)
Total\$	117,493

Future minimum lease payments under capitalized leases consist of the following at June 30, 2011:

Fiscal Years Ending June 30	Business-Type Activities
2012\$ 2013 2014 2015 2016	57,071 33,352 22,107 11,172 7,911
Total minimum lease payments	131,613
Less: amounts representing interest	(14,614)
Present value of minimum lease payments \$	116,999

NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds.

Details related to the short-term debt activity for the fiscal year ended June 30, 2011, are as follows:

Туре	Purpose	Rate (%)	Due Date	Balance at June 30, 2010	_	Renewed/ Issued		Retired/ Redeemed		Balance at June 30, 2011
Governr BAN	nental Funds Municipal Purpose	1.25	03/18/11 \$	1,946,444	¢		\$	1,946,444	r	
BAN	Municipal Purpose	1.25	03/18/11	- 1,940,444	Ψ_	- 320,000	Ψ -	320,000	۹ 	-
	Total Governmental		\$_	1,946,444	\$_	320,000	\$	2,266,444	\$_	
Туре	Purpose	Rate (%)	Due Date	Balance at June 30, 2010		Renewed/ Issued		Retired/ Redeemed		Balance at June 30, 2011
Enterpri	se Funds				-					
BAN BAN BAN	Sewer Infiltration & Inflow System Temporary Sewer Loans (Interim Loan)	1.25 1.50 0.28	03/18/11 \$ 03/18/11 12/31/11	1,452,679 S - -	\$	- 114,000 394,959	\$	1,452,679 \$ 114,000 -		- - 394,959
	Sub-Total sewer		<u>.</u>	1,452,679	-	508,959		1,566,679	_	394,959
BAN BAN	Water Mains and Equipments Water Mains	1.25 1.50	03/18/11 03/18/11	1,222,000	_	- 1,001,700		1,222,000 1,001,700		-
	Sub-Total water			1,222,000	_	1,001,700		2,223,700		-
BAN	Transfer Station Loader	1.25	03/18/11	150,000	_	-		150,000		
BAN	Marine Park Recreational Facility	1.25	03/18/11	929,000	_	-		929,000		
	Total Enterprise		\$_	3,753,679	\$_	1,510,659	\$	4,869,379	\$	394,959

The Massachusetts Water Pollution Abatement Trust (MWPAT) interim loan was dated to come due in fiscal year 2012. However, as of the report date, the interim loan was not permanently financed by the MWPAT.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2011, and the debt service requirements are as follows:

Bonds and Notes Payable Schedule – Governmental Fund

Project	Interest Rate (%)		Outstanding at June 30, 2010	 Issued	Redeemed	Outsta at Jur 20	,
General Obligation Bonds of 2000	4.00 - 5.00	\$	61,710	\$ - \$	6,858 \$		54,852
General Obligation Bonds of 2005	3.00 - 5.00		9,270,000	-	707,000	8,	563,000
General Obligation Bonds of 2008	3.00 - 5.00		3,765,000	-	750,000	3,	015,000
General Obligation Bonds of 2011	3.00 - 5.00		-	 3,245,470	-	3,	245,470
Total Governmental Bonds Payable		. \$	13,096,710	\$ 3,245,470 \$	1,463,858	14,	878,322

Debt service requirements for principal and interest for Governmental bonds payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2012\$	1,474,328 \$	578,428 \$	2,052,756
2013	1,413,858	532,200	1,946,058
2014	1,355,858	472,905	1,828,763
2015	1,176,856	418,419	1,595,275
2016	1,131,856	367,168	1,499,024
2017	1,086,856	320,997	1,407,853
2018	976,855	279,250	1,256,105
2019	876,855	240,764	1,117,619
2020	830,000	205,793	1,035,793
2021	815,000	171,793	986,793
2022	810,000	138,333	948,333
2023	810,000	106,266	916,266
2024	810,000	74,074	884,074
2025	805,000	41,770	846,770
2026	220,000	20,060	240,060
2027	60,000	11,250	71,250
2028	60,000	9,000	69,000
2029	55,000	6,600	61,600
2030	55,000	4,400	59,400
2031	55,000	2,200	57,200
Total\$	14,878,322 \$	4,001,670 \$	18,879,992

GOVERNMENTAL FUNDS, DEBT SERVICE PAYMENTS

The Town is scheduled to be subsidized by the Massachusetts Water Pollution Abatement Trust (MWPAT) on a periodic basis for principal in the amount of \$1,844,983 and interest costs for \$1,915,055. Thus, net MWPAT loan repayments, including interest, are scheduled to be \$20,933,397. The principal subsidies are guaranteed and therefore a \$1,844,983 intergovernmental receivable has been recorded in the sewer enterprise fund at June 30, 2011. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in

the accompanying basic financial statements. The fiscal year 2011 principal and interest subsidies totaled \$219,465 and \$315,756, respectively.

In prior years the Town participated in MSBA's Construction Assistance Program whereby the MSBA has reimbursed the Town annually for the State's share of the debt service related to approved School construction projects. In fiscal year 2011, the MSBA prefunded a portion of the State's share of the future debt service through a lump sum payment of \$509,661. Remaining future reimbursements from MSBA are anticipated to total approximately \$464,000 which has been recorded as an intergovernmental receivable.

Bonds and Notes Payable Schedule – Enterprise Funds

Project	Interest Rate (%)		Outstanding at June 30, 2010	lssued	Redeemed	Outstanding at June 30, 2011
MWPAT CW-02-22A	2.00	\$	1,093,399 \$	- \$	68,356 \$	1,025,043
MWPAT CW-04-38	2.00		3,219,412	-	172,451	3,046,961
MWPAT CW-04-38-A	2.00		880,254	-	47,152	833,102
MWPAT Pool 10	2.50 - 5.25		7,704,491	-	772,537	6,931,954
MWPAT CW-02-22	0.00		3,934,372	-	216,854	3,717,518
General Obligation Bonds of 2005	3.00 - 5.00		2,275,000	-	153,000	2,122,000
General Obligation Bonds of 2008	3.00 - 5.00		700,000	-	50,000	650,000
General Obligation Bonds of 2011	3.00 - 5.00	_		1,310,041		1,310,041
Sub-Total sewer bonds payable		· _	19,806,928	1,310,041	1,480,350	19,636,619
General Obligation Bonds of 2005	3.00 - 5.00		1,031,000	-	128,000	903,000
General Obligation Bonds of 2008	3.00 - 5.00		35,000	-	5,000	30,000
General Obligation Bonds of 2011	3.00 - 5.00	_		4,147,000		4,147,000
Sub-Total water bonds payable		_	1,066,000	4,147,000	133,000	5,080,000
Unamortized Premium on Bonds			<u> </u>	154,245		154,245
Total water bonds payable		· _	1,066,000	4,301,245	133,000	5,234,245
General Obligation Bonds of 2005 General Obligation Bonds of 2011	3.00 - 5.00 3.00 - 5.00	_	544,000 -	150,000	37,000	507,000 150,000
Sub-Total transfer station bonds payable		• -	544,000	150,000	37,000	657,000
General Obligation Bonds of 2004	2.00 - 4.00	_	2,340,000	<u> </u>	300,000	2,040,000
Sub-Total widow's walk golf course bonds payable			2,340,000	<u> </u>	300,000	2,040,000
General Obligation Bonds of 2005	3.00 - 5.00		3,075,000	-	220,000	2,855,000
General Obligation Bonds of 2008	3.00 - 5.00		450,000	_	55,000	395,000
General Obligation Bonds of 2001	3.00 - 5.00	_		903,489	-	903,489
Sub-Total waterway's bonds payable		• _	3,525,000	903,489	275,000	4,153,489
Total Enterprise Bonds Payable		.\$_	27,281,928_\$	6,664,775_\$_	2,225,350 \$	31,721,353

Debt service requirements for principal and interest for enterprise fund bonds and notes payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2012\$	1,596,515 \$	711,770 \$	2,308,285
2013	1,298,985	1,005,387	2,304,372
2014	1,645,050	624,906	2,269,956
2015	1,688,004	564,044	2,252,048
2016	1,730,518	486,966	2,217,484
2017	1,776,255	412,060	2,188,315
2018	1,822,694	317,847	2,140,541
2019	1,862,882	255,022	2,117,904
2020	1,088,548	196,285	1,284,833
2021	1,076,058	155,067	1,231,125
2022	957,450	117,493	1,074,943
2023	976,649	82,719	1,059,368
2024	982,011	47,448	1,029,459
2025	498,565	30,487	529,052
2026	356,436	16,264	372,700
2027	60,000	11,050	71,050
2028	55,000	8,800	63,800
2029	55,000	6,600	61,600
2030	55,000	4,400	59,400
2031	55,000	2,200	57,200
Total\$	19,636,620 \$	5,056,815 \$	24,693,435

SEWER ENTERPRISE FUND, DEBT SERVICE PAYMENTS

Fiscal Year	Principal	Interest	Total		
2012\$	395,000 \$	193,477 \$	588,477		
2013	388,000	182,237	570,237		
2014	381,000	168,025	549,025		
2015	351,000	155,310	506,310		
2016	296,000	141,295	437,295		
2017	286,000	129,480	415,480		
2018	281,000	118,052	399,052		
2019	276,000	106,812	382,812		
2020	261,000	95,772	356,772		
2021	261,000	83,132	344,132		
2022	231,000	70,492	301,492		
2023	231,000	62,863	293,863		
2024	231,000	54,966	285,966		
2025	226,000	46,768	272,768		
2026	170,000	38,550	208,550		
2027	170,000	32,175	202,175		
2028	165,000	25,800	190,800		
2029	160,000	19,200	179,200		
2030	160,000	12,800	172,800		
2031	160,000	6,400	166,400		
Total\$	5,080,000 \$	1,743,606 \$	6,823,606		

WATER ENTERPRISE FUND, DEBT SERVICE PAYMENTS

ANSFER STATION ENTERPRISE FUND, DEBT SERVICE PAYMEN

Fiscal Year	Principal	Interest	Total		
2012\$ 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023	57,000 \$ 57,000 57,000 51,000 51,000 51,000 51,000 51,000 36,000 36,000 36,000	26,142 \$ 24,417 21,967 19,887 17,847 15,807 13,766 11,727 9,687 7,497 6,057 4,572	83,142 81,417 78,967 70,887 68,847 66,807 64,766 62,727 60,687 43,497 42,057 40,572		
2024	36,000	3,060	39,060		
2025	36,000	1,530	37,530		
Total\$	657,000 \$	183,963 \$	840,963		

Fiscal Year	Principal	Interest	Total		
2012\$ 2013 2014 2015 2016	310,000 \$ 320,000 330,000 345,000 360,000	68,975 \$ 59,125 48,563 36,300 22,200	378,975 379,125 378,563 381,300 382,200		
2017	375,000	7,500	382,500		
Total\$	2,040,000 \$	242,663 \$	2,282,663		

NIDOW'S WALK ENTERPRISE FUND, DEBT SERVICE PAYMENTS

WATERWAY'S ENTERPRISE FUND, DEBT SERVICE PAYMENTS

Fiscal Year	Principal	Interest	Total		
2012\$	348,489 \$	164,758 \$	513,247		
2013	335,000	153,116	488,116		
2014	335,000	138,554	473,554		
2015	325,000	126,079	451,079		
2016	325,000	113,254	438,254		
2017	325,000	100,429	425,429		
2018	315,000	87,516	402,516		
2019	315,000	74,916	389,916		
2020	310,000	62,316	372,316		
2021	310,000	49,266	359,266		
2022	310,000	36,191	346,191		
2023	305,000	24,060	329,060		
2024	255,000	11,888	266,888		
2025	40,000	1,400	41,400		
-					
Total\$	4,153,489 \$	1,143,743 \$	5,297,232		

At June 30, 2011, the Town had the following authorized and unissued debt:

Purpose		Amount
General Water Sewer Waterways	Ţ	7,695,915 463,000 8,019,536 1,824,945
Total	\$	18,003,396

In May 2010, the Town authorized borrowing \$1,165,000 for Wampatuck School repairs, subject to the approval of the school projects by the Massachusetts School Building Authority. The Town has received approval from the Massachusetts School Building Authority for grants associated with the Wampatuck School repairs project.

Changes in Long-Term Liabilities

During the fiscal year ended June 30, 2011, the following changes occurred in long-term liabilities:

	_	Balance June 30, 2010	 Additions	 Reductions	_	Balance June 30, 2011	 Current Portion
Governmental Activities: Long-Term Bonds and Notes Compensated Absences Postemployment Benefits	\$ _	13,096,710 1,643,270 6,863,294	\$ 3,245,470 915,281 4,897,326	\$ (1,463,858) \$ (821,635) (1,701,025)	; -	14,878,322 1,736,916 10,059,595	\$ 1,474,328 1,398,100 -
Total governmental activity long-term liabilities	\$_	21,603,274	\$ 9,058,077	\$ (3,986,518) \$; =	26,674,833	\$ 2,872,428
Business-Type Activities: Compensated Absences Landfill Closure Postemployment Benefits Long-Term Bonds and Notes Capital Lease.	\$	115,642 1,425,000 318,117 27,281,928 134,305	\$ 69,660 - 182,180 6,664,775 -	\$ (57,821) \$ (134,000) (34,033) (2,225,350) (17,306)	5	127,481 1,291,000 466,264 31,721,353 116,999	\$ 92,900 75,000 - 2,722,725
Total business-type activity long-term liabilities	\$_	29,274,992	\$ 6,916,615	\$ (2,468,510) \$; =	33,723,097	\$ 2,890,625

The long-term liabilities will be liquidated in the future by the general fund and enterprise funds.

NOTE 9 - GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

In fiscal year 2011, the Town implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the Town's financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

In accordance with GASB Statement No. 54, the stabilization fund has been reported in the general fund, and accordingly, the general fund beginning balance increased by \$2,220,032 and the revised balance totals \$5,070,118.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or that are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed: fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- Assigned: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

As of June 30, 2011, the governmental fund balances consisted of the following:

-	GOVERNMENTAL FUNDS							
-	General	Community Preservation	Affordable Housing	Nonmajor Governmental Funds	Total Governmental Funds			
FUND BALANCES								
Nonspendable:								
Permanent fund principal\$	-	\$ -	\$-	\$ 27,051	\$ 27,051			
Restricted for:					E 000 E 4 4			
Community preservation	-	5,308,544	-	-	5,308,544			
Affordable Housing	-	-	828,555	-	828,555			
Town revolving funds	-	-	-	3,059,066	3,059,066			
Town grant funds	-	-	-	141,406	141,406			
School lunch	-	-	-	125,755	125,755			
School revolving funds	-	-	-	853,853	853,853			
School grant funds	-	-	-	640,313	640,313			
Town capital projects	-	-	-	40,023	40,023			
School capital projects	-	-	-	554,646	554,646			
Future Year Debt service	86,767	-	-	-	86,767			
Permanent Trust funds	-	-	-	373,256	373,256			
Assigned to:	207 527				207 527			
General government	387,537	-	-	-	387,537			
Public safety	234,226	-	-	-	234,226			
Education	581,253	-	-	-	581,253			
Public works	8,104	-	-	-	8,104			
Human services	24,543	-	-	-	24,543			
Culture and recreation	3,875	-	-	-	3,875			
Employee benefits	21,248	-	-	-	21,248			
Unassigned	5,276,801		-		5,276,801			
TOTAL FUND BALANCES (DEFICIT)\$	6,624,354	\$ 5,308,544	\$ 828,555	\$ 5,815,369	\$ 18,576,822			

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes on an as needed basis. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body. The stabilization fund balance can be used for general and/or capital purposes upon approval of Town Meeting. Additions to and withdrawals from the funds can only be made upon Town Meeting approval. In accordance with Massachusetts General Law

the Town has established a general stabilization fund.

At year end the balance of the general stabilization fund is \$2,084,461 and is reported as unassigned fund balance within the general fund.

NOTE 10 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three fiscal years.

The Town participates in a health insurance risk pool trust administered by Plymouth County, a municipal corporation that obtains health insurance for member governments at costs eligible to larger groups. Plymouth County offers a variety of premium based plans to its members with each participating governmental unit being charged a premium for coverage based on rates established by Plymouth County. The Town is obligated to pay Plymouth County its required premiums and, in the even Plymouth county is terminated, its pro-rata share of a deficit, should one exist. The Town is self-insured for Workman's compensation and unemployment benefits.

The incurred but not reported liability related to workman's compensation and unemployment claims is immaterial and therefore not recorded.

NOTE 11 - PENSION PLAN

Plan Description - The Town contributes to the Plymouth County Contributory Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan administered by the Plymouth County Retirement Board. Substantially all employees are members of the System, except for public school teachers and certain administrators who are members of the Massachusetts Teachers Retirement System, to which the Town does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments totaled approximately \$6,755,000 for the fiscal year ended June 30, 2011, and, accordingly, are reported in the general fund as intergovernmental revenues and pension expenditures.

The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Plymouth County Contributory Retirement Board and are borne by the System. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth's PERAC. That report may be obtained by contacting the System located at 10 Cordage Park Circle, Suite 234, North Plymouth, Massachusetts 02360.

Funding Policy - Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll. Administrative expenses are funded through investment earnings. Chapter 32 of the MGL governs the contributions of plan members and the Town. The Town's contributions to the System for the fiscal years ended June 30, 2011, 2010, and 2009 were \$3,118,030, \$2,758,350, and \$2,668,512, respectively, which equaled its required contribution for each fiscal year.

NOTE 12 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – In addition to the pension benefits previously described, the Town provides health and life insurance benefits to current and future retirees, their dependents and beneficiaries in accordance with Massachusetts General Law Chapter 32B. Specific benefit provisions and contribution rates are established by collective bargaining agreements, state law, and town ordinance. All benefits are provided through the Town's insurance program.

At June 30, 2011, the Plan's membership consisted of the following:

Current retirees, beneficiaries, and dependents	458
Current active members	678
Total	1,136

Funding Policy – Contribution requirements are also negotiated between the Town and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50% of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 50% of their premium costs. For fiscal year 2011, the Town contributed \$1.7 million to the plan.

Annual OPEB Costs and Net OPEB Obligation—The Town's annual other postemployment benefit (OPEB) cost (expenses) is calculated based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The components of the Town's annual OPEB costs for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligations are summarized in the following table:

Annual Required Contribution\$ Interest on net OPEB Obligation	5,100,217 287,256
Adjustment to the ARC	(307,967)
Annual OPEB cost (expense)	5,079,506
Contributions made	(1,735,058)
Increase/Decrease in net OPEB obligation	3,344,448
Net OPEB obligation - beginning of year	7,181,411
Net OPEB obligation - end of year\$	10,525,859

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year is as follows:

Fiscal Year Ended	_	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	nnual OPEB		
6/30/2011 6/30/2010 6/30/2009	\$	5,079,506 5,317,917 5,050,918	34% 31% 30%	\$	10,525,859 7,181,411 3,533,499	

Funded Status and Funding Progress—The funded status of the Plan as of the most recent actuarial valuation date, July 1, 2010, is as follows:

Actuarial Valuation Date	 Value of Assets (A)	 Liability (AAL) Entry Age Normal (B)	 AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
7/1/2010 7/1/2008	\$ -	\$ 53,916,330 49,580,009	\$ 53,916,330 49,580,009	0.00% 0.00%	N/A N/A	N/A N/A

Actual valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcares cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions—Projections of benefits for financials reporting purposes are based on the substantive plan (the plan an understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

NOTE 13 – LANDFILL CLOSURE COSTS

The Town's landfill is closed and a final cover has been installed in accordance with Federal and State laws and regulations. Those laws and regulations also require the Town to perform certain maintenance and monitoring functions ("post-closure care") at the site for thirty years after the landfill cover is installed. The Town presently appropriates \$75,000 per year for post-closure care costs and has recorded a liability of \$1,366,000 in the governmental activities funs as a result of this activity. Actual costs may change due to inflation, changes in technology, or changes in regulations.

NOTE 14 – COMMITMENTS

The Town has entered into a long-term contract with South Eastern Massachusetts Partnership (SEMASS) to provide solid waste disposal services. Total charges are based on a formula of tipping and transport fees with costs rising gradually through fiscal year 2023 when the contract expires. Actual expenditures under this contract for fiscal year 2011 were approximately \$295,000.

The Town has entered into, or is planning to enter into, contracts totaling approximately \$18 million including approximately \$8 million in sewer projects and \$1.8 million in waterways projects.

NOTE 15 – CONTINGENCIES

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2011, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2011, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2011.

NOTE 16 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During fiscal year 2011, the following GASB pronouncements were implemented:

GASB <u>Statement #54</u>, *Fund Balance Reporting and Governmental Fund Type Definitions*, was implemented in fiscal year 2011. Financial statement changes include new fund balance designations and the reclassification of stabilization funds from the special revenue fund to the general fund. Notes to the basic financial statements were changed to provide additional disclosure on the new designations of fund balance.

GASB <u>Statement #59</u>, *Financial Instruments Omnibus*, was implemented in fiscal year 2011 and did not impact the financial statements.

Future Implementation of GASB Pronouncements:

The GASB issued <u>Statement #60</u>, Accounting and Financial Reporting for Service Concession Arrangements, which is required to be implemented in fiscal year 2013. Management is currently assessing the impact that the implementation of this pronouncement will have on the basic financial statements.

The GASB issued <u>Statement #61</u>, *The Financial Reporting Entity: Omnibus*, which is required to be implemented in fiscal year 2013. Management's current assessment is that this pronouncement will not have a significant impact on the basic financial statements.

The GASB issued <u>Statement #62</u>, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which is required to be implemented in fiscal year 2013. Management's current assessment is that this pronouncement will not have a significant impact on the basic financial statements. The GASB issued <u>Statement #63</u>, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, which is required to be implemented in fiscal year 2013. Management is currently assessing the impact that the implementation of this pronouncement will have on the basic financial statements.

The GASB issued <u>Statement #64</u>, *Derivative Instruments: Application of Hedge Accounting Termination Provisions, an amendment of GASB Statement No. 53*, which is required to be implemented in fiscal year 2012. Management does not believe that this pronouncement will require additional disclosure or impact the basic financial statements. **Required Supplementary Information**

General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the Town. It is used to account for all the financial resources, except those required to be accounted for in another fund.

GENERAL FUND						
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -						
BUDGET AND ACTUAL						

		Budgeted Ar	nounts					
	Amounts Carried forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget	
REVENUES:								
Real estate and personal property taxes,								
net of tax refunds	5 - \$	43,081,647 \$	43,081,647 \$	43,081,647 \$	43,116,682	\$-\$	35,035	
Tax liens	-	-	-	-	-	-	0	
Motor vehicle and other excise taxes	-	2,125,131	2,125,131	2,125,131	2,283,729		158,598	
Penalties and interest on taxes	-	367,174	367,174	367,174	417,449		50,275	
Fees and rentals	-	139,063	139,063	139,063	197,399	-	58,336	
Licenses and permits	-	333,647	333,647	333,647	462,641	-	128,994	
Fines and forfeitures	-	85,884	85,884	85,884	103.033		17,149	
Intergovernmental	-	6,664,072	6,664,072	6,664,072	6,760,878		96,806	
Departmental and other	-	1,136,816	1,136,816	1,136,816	1,166,732		29,916	
Investment income		89,063	89,063	89,063	54,656		(34,407)	
TOTAL REVENUES		54,022,497	54,022,497	54,022,497	54,563,199		540,702	
EXPENDITURES:								
Current:								
General government	205,843	2,399,100	2,604,943	2,680,783	2,183,454	387,537	109,792	
Public safety	143,611	7,415,454	7,559,065	7,485,472	7,161,440	234,226	89,806	
Education	814,209	27,913,448	28,727,657	28,727,657	27,997,022	581,253	149,382	
Public works	7,247	2,899,394	2,906,641	3,226,511	3,085,705	8,104	132,702	
Human services	27,440	450.747	478,187	493,900	410,181	24,543	59,176	
Culture and recreation	8.460	1,077,103	1,085,563	1,085,563	1,030,778	3.875	50,910	
Pension benefits	-	3,206,124	3,206,124	3,206,124	3,198,908	-	7,216	
Employee benefits	12,802	6,170,724	6,183,526	6,174,526	5,801,170	21,248	352,108	
State and county charges		568,260	568,260	568,260	520,678		47,582	
Debt service:		000,200	000,200	000,200	020,010			
Principal		1,501,858	1,501,858	1,463,858	1,463,858			
Interest		774,336	774,336	774,336	771,919	<u> </u>	2,417	
TOTAL EXPENDITURES	1,219,612	54,376,548	55,596,160	55,886,990	53,625,113	1,260,786	1,001,091	
EXCESS (DEFICIENCY) OF								
REVENUES OVER EXPENDITURES	(1,219,612)	(354,051)	(1,573,663)	(1,864,493)	938,086	(1,260,786)	1,541,793	
OTHER FINANCING SOURCES (USES):								
Premium from issuance of bonds	-	-	-	-	148,644	-	148,644	
Transfers in	-	729,231	729,231	867,546	889,982		22,436	
Transfers out	<u> </u>	(761,550)	(761,549)	(761,549)	(761,549)		-	
TOTAL OTHER FINANCING SOURCES (USES)	<u> </u>	(32,319)	(32,318)	105,997	277,077		171,080	
NET CHANGE IN FUND BALANCE	(1,219,612)	(386,370)	(1,605,981)	(1,758,496)	1,215,163	(1,260,786)	1,712,873	
BUDGETARY FUND BALANCE, Beginning of year	<u> </u>	2,697,039	2,697,039	2,697,039	2,697,039		-	
BUDGETARY FUND BALANCE, End of year	\$ (1,219,612) \$	2,310,669 \$	1,091,058 \$	938,543 \$	3,912,202	\$ (1,260,786) \$	1,712,873	

See notes to basic financial statements.

Retirement System Schedules of Funding Progress and Employer Contributions

The Retirement System Schedule of Funding Progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The Retirement System Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, as well as the Town's proportionate share of the plan's annual contributions.

PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT SYSTEM SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets (A)	 Actuarial Accrued Liability (AAL) Entry Age (B)	 Unfunded AAL (UAAL) (B-A)	_	Funded Ratio (A/B)	<u> </u>	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
01/01/11 \$	666,730,812	\$ 1,187,447,414	\$ 520,716,602		56.1%	\$	228,289,638	228.1%
01/01/10	673,709,456	1,132,847,379	459,137,923		59.5%		227,507,647	201.8%
01/01/09	579,877,224	1,159,210,636	579,333,412		50.0%		264,541,078	219.0%
01/01/08	683,819,938	1,056,020,215	372,200,277		64.8%		252,682,832	147.3%
01/01/07	606,629,089	987,840,418	381,211,329		61.4%		244,574,136	155.9%
01/01/06	558,533,863	918,851,707	360,317,844		60.8%		226,262,731	159.2%
01/01/04	520,104,805	802,158,453	282,053,648		64.8%		208,312,002	135.4%
01/01/02	466,325,660	733,198,204	266,872,544		63.6%		205,039,686	130.2%
01/01/00	450,210,619	611,204,058	160,993,439		73.7%		178,010,731	90.4%
01/01/98	316,253,566	492,303,777	176,050,211		64.2%		148,264,981	118.7%

The Town's share of the UAAL, as of June 30, 2011, is approximately 6.37%.

See notes to required supplementary information.

PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT SYSTEM SCHEDULE OF EMPLOYER CONTRIBUTIONS

		S	ystem Wide	 Town of Scituate			
Fiscal Year Ended June 30	 Annual Required Contributions	_	(A) Actual Contributions	Percentage Contributed	(B) Actual Contributions	(B/A) Town's Percentage of System Wide Actual Contributions	
2011	\$ 48,986,967	\$	48,986,967	100%	\$ 3,118,030	6.37%	
2010	42,708,712		42,708,712	100%	2,758,350	6.46%	
2009	41,286,384		41,286,384	100%	2,668,512	6.46%	
2008	38,854,868		38,854,868	100%	2,464,168	6.34%	

The Town's Actual Contributions equaled 100% of its Required Contributions for each year presented.

See notes to required supplementary information.

Other Postemployment Benefits Plan Schedules

The Schedule of Funding progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multi-year trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

Schedule of Funding Progress

Actuarial Valuation Date	 Value of Assets (A)	 Liability (AAL) Entry Age Normal (B)	AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
7/1/2010	\$ -	\$ 53,916,330 \$, ,	0.00%	N/A	N/A
7/1/2008	-	49,580,009	49,580,009	0.00%	N/A	N/A

Schedule of Employer Contributions

Fiscal Year Ended	 Annual Required Contribution	Actual Contributions	Total Percentage Contributed
6/30/2011	\$ 5,100,217 \$	1,735,058	34.0%
6/30/2010	5,317,917	1,670,005	31.4%
6/30/2009	5,050,918	1,517,419	30.0%

See notes to required supplementary information.

OTHER POSTEMPLOYMENT BENEFIT PLAN ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial Methods:

Valuation date	July 1, 2010
Actuarial cost method	Entry age normal
Amortization method	Amortization payments increasing at 4.00%
Remaining amortization period	28 years as of July 1, 2010
Actuarial Assumptions: Investment rate of return Projected salary increases Medical/drug cost trend rate	4.00%, pay-as-you-go scenario2.50%8% in 2011 reaching the ultimate rate of 5% in 2014

Plan Membership:

Current retirees, beneficiaries, and dependents	458
Current active members	678
Total	1,136
างเล่า	1,130

See notes to required supplementary information.

NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by the Town's Advisory Committee (the "Committee") and the Board of Selectmen (the "Board"). The Town Administrator submits a proposed operating budget to the Committee and the Board for the ensuing fiscal year. The Board and the Committee hold public hearings on the proposed budget and present the proposed budget to an open Town meeting. The proposed budget includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town meeting has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget, requires a vote at a special Town meeting.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year. These carry forwards are included as part of the subsequent fiscal year's original budget.

Generally, expenditures may not exceed the legal level of spending authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized with the approval of the Department of Revenue; and expenditures related to snow and ice removal may exceed the level of spending authorized with the approval of the Board of Selectmen.

The Town adopts an annual budget for the General Fund in conformity with the guidelines described above. The original fiscal year 2011 approved budget for the General Fund includes \$55.1 million in current year appropriations and other amounts to be raised and \$1.2 million in encumbrances and appropriations carried over from previous fiscal years.

The Town Accountant's office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2011, is presented below:

Excess (deficiency) of revenues and other financing sources (uses) over expenditures - budgetary basis	\$ 1,215,163
Perspective difference:	
Funds recored in the General Fund for GAAP:	
Stabilization Fund	(117,571)
Workers' Compensation Fund	148,008
Basis of accounting differences:	
Net change in recording tax refunds payable	(25,000)
Net change in recording receivables	333,636
Recognition of revenue for on-behalf payments	6,754,581
Recognition of expenditures for on-behalf payments	 (6,754,581)
Excess (deficiency) of revenues and other financing	
sources (uses) over expenditures - GAAP basis	\$ 1,554,236

C. Appropriation Deficits

None of the Town's expenditures exceeded appropriations for fiscal year 2011.

NOTE B – PENSION PLAN

The Town contributes to the Plymouth County Contributory Retirement System (the System), a cost-sharing, multiple-employer defined benefit pension plan ("Plan") administered by the Plymouth County Retirement Association (the Association). The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of MGL assigns authority to establish and amend benefit provisions of the Plan. Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarially determined contribution which is apportioned among the employers based on active current payroll.

The schedule of funding progress, presented as required supplementary information, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Additionally, the schedule of employer contributions, presented as required supplementary information presents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, as well as the Town's proportionate share of the plan's annual contributions. This information is designed to be helpful for understanding the scale of the information presented relative to the Town.

The following actuarial methods and assumptions were used in the Retirement System's most recent actuarial valuation:

Actuarial Methods and Assumptions:

Actuarial Cost Method Entry Age Normal Cost Method	
Amortization Method Increasing at 4.5% per year, level dolla certain units.	ar for ERI liability for
Remaining Amortization Period)11, open
Asset Valuation Method Assets held by the fund are valued at r	-
reported by the public Employees' Reti	
Administration Commission (PERAC).	The actuarial value
is based on a 5 year smoothing of real	ized and unrealized
investment earnings greater than or les	ss than the expected
return. The result must be within 20%	of market value.
Actuarial Assumptions:	
Investment rate of return	
Projected salary increases 4.00%	
Cost of living adjustments	unt and \$13,000
per year	
Plan Membership:	
Retired participants and beneficiaries receiving benefits	3,088
Inactive participants	2,115
Disabled	354
Active participants	5,775
Total	11,332

NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Town of Scituate administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Town's health insurance plan, which covers both active and retired members, including teachers.

The Town currently finances its other postemployment benefits (OPEB) on a pay-as-you-go basis. As a result, the funded ratio (actuarial value of assets expressed as a percentage of the actuarial accrued liability) is 0%. In accordance with Governmental Accounting Standards, the Town has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents, over time, the ratio of the actual annual employer contributions to the annual required contribution.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.