

OFFICIAL STATEMENT DATED OCTOBER 13, 2020

Rating: See "Rating" herein.
S&P Global Ratings: AA+

New Issue

In the opinion of Locke Lord LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Bonds will not be included in computing the alternative minimum taxable income of individuals. Under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "Tax Exemption" herein. The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code.

TOWN OF SCITUATE, MASSACHUSETTS

\$29,095,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2020 BONDS

DATED
Date of Delivery

DUE
October 1
(as shown below)

The Bonds are issuable only in fully registered form, registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form in the denomination of \$5,000, or any integral multiple thereof. (See "Book-Entry Transfer System" herein.)

Principal of the Bonds will be payable October 1 of the years in which the Bonds mature. Interest on the Bonds will be payable April 1 and October 1, commencing October 1, 2021. Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts, as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to such Bondowner. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and Indirect Participants, as more fully described herein.

The Bonds will be subject to redemption prior to their stated maturity dates as described herein.

An opinion of Bond Counsel will be delivered with the Bonds to the effect that the Bonds are valid general obligations of the Town of Scituate, Massachusetts, and that the principal of and interest on the Bonds are payable from taxes that may be levied upon all the property within the territorial limits of the Town, without limit as to rate or amount, except as provided under Chapter 44, Section 20 of the General Laws, with respect to that portion of the principal and interest payments that the Town has voted to exempt from the limit imposed by Chapter 59, Section 21C of the General Laws and subject to the limit imposed by Chapter 59, Section 21C of the General Laws with respect to that portion of the principal and interest payments that the Town has not voted to exempt from that limit.

MATURITIES, AMOUNTS, RATES, YIELDS AND CUSIPS

Due October 1	Principal Amount	Interest Rate	Yield	Cusip 809095	Due October 1	Principal Amount	Interest Rate	Yield	Cusip 809095
2021	\$ 1,800,000	5.00 %	0.17 %	YA4	2030	\$ 1,645,000	4.00 %	1.10 %	YK2
2022	1,790,000	5.00	0.20	YB2	2031	1,180,000	4.00	1.21	YL0
2023	1,785,000	5.00	0.21	YC0	2032	1,180,000	3.00	1.42	YM8
2024	1,780,000	5.00	0.26	YD8	2033	1,175,000	2.00	1.55	YN6
2025	1,780,000	5.00	0.36	YE6	2034	1,170,000	2.00	1.70	YP1
2026	1,765,000	5.00	0.51	YF3	2035	1,170,000	2.00	1.75	YQ9
2027	1,760,000	5.00	0.65	YG1	2036	1,125,000	2.00	1.85	YR7
2028	1,760,000	5.00	0.79	YH9	2037	1,120,000	2.00	1.90	YS5
2029	1,755,000	5.00	0.93	YJ5	2040	1,115,000	2.00	2.05	YV8

\$2,240,000 Interest Rate 2.00% Term Bond Maturing October 1, 2039 Yield 2.00% CUSIP #:809095 YU0

The Bonds are offered subject to the final approving opinion of Locke Lord LLP, Boston, Massachusetts, Bond Counsel, as aforesaid, and to certain other conditions referred to herein and in the Notice of Sale. Hilltop Securities Inc., Boston, Massachusetts has acted as Financial Advisor to the Town of Scituate, Massachusetts, with respect to the Bonds. The Bonds in definitive form will be delivered to DTC, or its custodial agent, on or about October 29, 2020, against payment to the Town in federal funds.

Morgan Stanley & Co. LLC, an underwriter of the Bonds, has entered into a distribution agreement with its affiliate, Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, Morgan Stanley & Co. LLC may distribute municipal securities to retail investors through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Bonds.

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The Official Statement is not to be construed as a contract or agreement between the Town and the purchasers or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not as representations of fact. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale of the bonds described herein shall, under any circumstances, create any implication that there has been no change in the affairs of the Town of Scituate, since the date hereof.

SUMMARY STATEMENT

The information set forth below is qualified in its entirety by the information and financial statements appearing elsewhere in the Official Statement.

Date of Sale: Tuesday, October 13, 2020, 12:00 Noon (Eastern Time).

Location of Sale: Hilltop Securities Inc., 54 Canal Street, 3rd Floor, Boston, Massachusetts 02114.

Issuer: Town of Scituate, Massachusetts.

Issue: \$29,095,000 General Obligation Municipal Purpose Loan of 2020 Bonds, see "THE BONDS Book-Entry Transfer System" herein.

Official Statement Dated: October 13, 2020.

Dated Date of the Bonds: As of their date of delivery.

Principal Due: Serially October 1, 2021 through October 1, 2037 and October 1, 2040 with one Term Bond October 1, 2039, as detailed herein.

Interest Payable: Semiannually on April 1 and October 1, commencing October 1, 2021.

Purpose and Authority: The Bonds are authorized by the Town for various municipal purposes under provisions of the Massachusetts General Laws as detailed herein.

Redemption: The Bonds will be subject to redemption prior to their stated maturity dates as detailed herein.

Security: The Bonds are payable from taxes that may be levied upon all the property within the territorial limits of the Town, without limit as to rate or amount, except as provided under Chapter 44, Section 20 of the General Laws, with respect to that portion of the principal and interest payments that the Town has voted to exempt from the limit imposed by Chapter 59, Section 21C of the General Laws and subject to the limit imposed by Chapter 59, Section 21C of the General Laws with respect to that portion of the principal and interest payments that the Town has not voted to exempt from that limit.

Credit Rating: S&P Global Ratings has assigned a rating of AA+ to the Bonds.

Bond Insurance: The Town has not contracted for the issuance of any policy of municipal bond insurance or any other credit enhancement facility.

Basis of Award: Lowest True Interest Cost (TIC), as of the dated date. **NO BID OF LESS THAN PAR PLUS A PREMIUM OF AT LEAST \$145,000 WILL BE ACCEPTED.**

Tax Exemption: Refer to "THE BONDS - Tax Exemption" herein and Appendix B, "Proposed Form of Legal Opinion."

Continuing Disclosure: Refer to "THE BONDS - Continuing Disclosure" herein and Appendix C, "Proposed Form of Continuing Disclosure Certificate."

Bank Qualification: The Bonds will not be designated by the Town as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

Paying Agent: U.S. Bank National Association, Boston, Massachusetts.

Legal Opinion: Locke Lord LLP, Boston, Massachusetts.

Financial Advisor: Hilltop Securities Inc., Boston, Massachusetts.

Delivery and Payment: It is expected that delivery of the Bonds in book-entry only form will be made to The Depository Trust Company, or to its custodial agent, on or about October 29, 2020, against payment in federal funds.

Issuer Official: Questions concerning the Official Statement should be addressed to Ms. Pamela J. Avitabile, Treasurer/Collector, Town of Scituate, Massachusetts Telephone (781) 545-8720 or Peter Frazier, Managing Director, Hilltop Securities Inc., Boston, Massachusetts Telephone (617) 619-4409.

NOTICE OF SALE

**TOWN OF SCITUATE, MASSACHUSETTS
\$33,255,000* GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2020 Bonds**

The Town of Scituate, Massachusetts (the "Town") will receive sealed and electronic (as described herein) proposals until 12:00 Noon, Eastern Time, Tuesday, October 13, 2020, for the purchase of the following described General Obligation Municipal Purpose Loan of 2020 Bonds of the Town (the "Bonds"):

\$33,255,000* General Obligation Municipal Purpose Loan of 2020 Bonds payable October 1 of the years and in the amounts as follows:

Due October 1	Principal Amount*	Due October 1	Principal Amount*
2021	\$ 2,160,000	2031	** \$ 1,305,000
2022	2,140,000	2032	** 1,305,000
2023	2,135,000	2033	** 1,300,000
2024	2,130,000	2034	** 1,300,000
2025	2,130,000	2035	** 1,300,000
2026	2,015,000	2036	** 1,230,000
2027	2,010,000	2037	** 1,225,000
2028	2,005,000	2038	** 1,225,000
2029	2,005,000	2039	** 1,225,000
2030	** 1,885,000	2040	** 1,225,000

*Preliminary, subject to change.

**Callable maturities. May be combined into not more than three Term Bonds as described herein.

The Bonds will be dated their date of delivery. Principal of the Bonds will be payable on October 1 of the years in which the Bonds mature. Interest will be payable on April 1 and October 1, commencing October 1, 2021.

The Bonds will be issued by means of a book-entry system with no physical distribution of the Bonds made to the public. One certificate for each maturity of the Bonds will be issued to The Depository Trust Company, New York, New York ("DTC"), and immobilized in its custody. Ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, will be evidenced by a book-entry system with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures established by DTC and its Participants. The winning bidder, as a condition to delivery of the Bonds, shall be required to deposit the Bonds with DTC, registered in the name of Cede & Co. Interest and principal on the Bonds will be payable to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC. Transfer of principal and interest payments to beneficial owners will be the responsibility of such participants and other nominees of beneficial owners. The Town will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

The original Bonds to be immobilized at DTC will be prepared under the supervision of Hilltop Securities Inc., Boston, Massachusetts and their legality will be approved by Locke Lord LLP, Boston, Massachusetts, whose opinion will be furnished to the purchaser without charge.

The Bonds maturing on and before October 1, 2029 are not subject to redemption prior to their stated maturity dates. Bonds maturing on and after October 1, 2030 are subject to redemption prior to their stated maturity dates, at the option of the Town, on and after October 1, 2029 either in whole or in part at any time, and if in part, by lot within a maturity, **at the par amount of the Bonds to be redeemed**, plus accrued interest to the date set for redemption.

For Bonds maturing on and after October 1, 2030, bidders may specify that all of the principal amount of such Bonds in any two or more consecutive years may, in lieu of maturing in each such year, be combined to comprise one, two or three term bonds, and shall be subject to mandatory redemption or mature a par, as described above, in each of the years and in the principal amounts specified in the foregoing maturity schedule. Each mandatory redemption shall be allocated to the payment of the term bond maturing in the nearest subsequent year. Bidders may specify no more than three term bonds.

Term bonds, if any, shall be subject to mandatory redemption on October 1 of the year or years immediately prior to the stated maturity of such term bond (the particular Bonds of such maturity to be redeemed to be selected by lot) as indicated in the foregoing maturity schedule at the principal amount thereof plus accrued interest to the redemption date, without premium.

Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to DTC. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursements of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

Bidding Parameters

Bidders shall state the rate or rates of interest per annum which the Bonds are to bear in a multiple of 1/20 or 1/8 of one percent, but shall not state (a) more than one interest rate for any Bonds having a like maturity, (b) any interest rate which exceeds the interest rate stated for any other Bonds by more than 3 percent or (c) **any coupon in excess of 5.0%. NO BID OF LESS THAN PAR PLUS A PREMIUM OF \$145,000 WILL BE CONSIDERED.**

The current Bond structure does not reflect any premium. Any premium above the \$145,000 amount required will be used to reduce the par amount of the Bonds. The Town reserves the right to decrease the aggregate amount of the Bonds after determination of the winning bid, and the amount of net premium to be received by the Town, and to eliminate/restructure the amortization of certain purposes of the Bonds generally on an equal principal basis. IT IS NOTED, PREMIUM ALLOCABLE TO EACH FUND WILL BE APPLIED FIRST TO ELIMINATE WHEREVER POSSIBLE, THE SHORTEST PURPOSES WITHIN SUCH FUND. THE SUCCESSFUL BIDDER MAY NOT WITHDRAW ITS BID OR CHANGE THE INTEREST RATES BID OR THE INITIAL REOFFERING PRICES AS A RESULT OF ANY CHANGES MADE TO THE ANNUAL PRINCIPAL AMOUNTS WITHIN THESE LIMITS. The dollar amount bid for the Bonds by the successful bidder will be adjusted, if applicable, to reflect changes in the dollar amount of the amortization schedule. Any price that is adjusted will reflect changes in the dollar amount of the underwriter's discount and original issue premium, if any, but will not change the per bond underwriter's discount (net of insurance premium, if any) provided in such bid. Nor will it change the interest rate specified for each maturity. Any such adjustments will be communicated to the successful bidder for the Bonds by 4 P.M. Eastern Time on the day of the sale.

Bids must be submitted either:

- (a) In a sealed envelope marked "Proposal for Bonds" and addressed to Ms. Pamela J. Avitabile, Treasurer/Collector, Town of Scituate, Massachusetts c/o Hilltop Securities Inc., 54 Canal Street, Boston, Massachusetts 02114. Actual bids may be telephoned to Hilltop Securities Inc. telephone (617) 619-4400, at least one-half hour prior to the 12:00 Noon Eastern Time sale but neither the Town nor Hilltop Securities Inc. shall be responsible for any errors in connection with bids submitted in this manner.
- (b) Electronically via Parity in accordance with this Notice of Sale. To the extent any instructions or directions set forth in Parity conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about Parity, potential bidders may contact the Financial Advisor to the Town or I-deal at 40 West 23rd Street, 5th Floor, New York, NY 10010 (212) 404-8102. An electronic bid made in accordance with this Notice of Sale shall be deemed an offer to purchase the Bonds in accordance with the terms provided in this Notice of Sale and shall be binding upon the bidder as if made by a signed and sealed written bid delivered to the Town.

The award of the Bonds to the winning bidder will not be effective until the bid has been approved by the Treasurer and the Board of Selectmen of the Town.

The right is reserved to reject all bids and to reject any bid not complying with this Notice of Sale and, so far as permitted by law, to waive any irregularity with respect to any proposal.

The Town of Scituate has not contracted for the issuance of any policy of municipal bond insurance for the Bonds. If the Bonds qualify for issuance of any such policy or commitment therefor, any purchase of such insurance or commitment shall be at the sole option and expense of the bidder. Proposals shall not be conditioned upon the issuance of any such policy or commitment. Any failure of the Bonds to be so insured or of any such policy or commitment to be issued shall not in any way relieve the purchaser of its contractual obligations arising from the acceptance of its proposal for the purchase of the Bonds. Should the bidder purchase municipal bond insurance, all expenses associated with such policy or commitment will be borne by the bidder, except for the fees paid S&P Global Ratings for a rating on the Bonds. Any such fee paid to S&P Global Ratings would be borne by the Town.

In order to assist bidders in complying with Rule 15c2-12 (b)(5) promulgated by the Securities and Exchange Commission, the Town will undertake to provide annual reports and notices of certain significant events. A description of this undertaking is set forth in the Preliminary Official Statement.

The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986 as amended (the "Code").

It shall be a condition to the obligation of the successful bidder to accept delivery of and pay for the Bonds that it shall be furnished, without cost, with (a) the approving opinion of the firm of Locke Lord LLP, Boston, Massachusetts, substantially in the form appearing as Appendix B of the Preliminary Official Statement dated October 7, 2020, (b) a certificate in the form satisfactory to Bond Counsel dated as of the date of delivery of the Bonds and receipt of payment therefor to the effect that there is no litigation pending or, to the knowledge of the signers thereof, threatened which affects the validity of the Bonds or the power of the Town to levy and collect taxes to pay them, (c) a certificate of the Town Treasurer to the effect that, to the best of her knowledge and belief, as of its date and the date of sale the Preliminary Official Statement did not, and as of its date and the date of the delivery of the Bonds, the Final Official Statement did not and does not, contain any untrue statement of a material fact and did not and does not omit to state a material fact necessary to make the statements made therein, in the light of the circumstances under which they were made, not misleading, and (d) a Continuing Disclosure Certificate in the form appearing as Appendix C of the Preliminary Official Statement.

Establishment of Issue Price

The successful bidder shall assist the Town in establishing the issue price of the Bonds and shall execute and deliver to the Town on the Closing Date an “issue price” or similar certificate, substantially in the applicable form set forth in Exhibit 1 to this Notice of Sale, setting forth the reasonably expected initial offering prices to the public or the sales price of the Bonds together with the supporting pricing wires or equivalent communications, or, if applicable, the amount bid, with such modifications as may be appropriate or necessary, in the reasonable judgment of the successful bidder, the Town and Bond Counsel. All actions to be taken by the Town under this Notice of Sale to establish the issue price of the Bonds may be taken on behalf of the Town by Hilltop Securities Inc. (the “Financial Advisor”) and any notice or report to be provided to the Town may be provided to the Financial Advisor.

Competitive Sale Requirements. If the competitive sale requirements (“competitive sale requirements”) set forth in Treasury Regulation § 1.148-1(f)(3)(i) (defining “competitive sale” for purposes of establishing the issue price of the Bonds) have been satisfied, the Town will furnish to the successful bidder on the Closing Date a certificate of the Financial Advisor, which will certify each of the following conditions to be true:

1. the Town has disseminated this Notice of Sale to potential underwriters in a manner that is reasonably designed to reach potential underwriters;
2. all bidders had an equal opportunity to bid;
3. the Town received bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
4. the Town awarded the sale of the Bonds to the bidder who submitted a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Notice of Sale.

Any bid submitted pursuant to this Notice of Sale shall be considered a firm offer for the purchase of the Bonds, as specified in the bid. Unless a bidder notifies the Town prior to submitting its bid by contacting the Financial Advisor, telephone (617) 619-4400, and affirming in writing via email, or in its bid submitted via Parity, that it will NOT be an “underwriter” (as defined below) of the Bonds, by submitting its bid, each bidder shall be deemed to confirm that it has an established industry reputation for underwriting new issuances of municipal bonds. Unless the bidder has notified the Town that it will not be an “underwriter” (as defined below) of the Bonds, in submitting a bid, each bidder is deemed to acknowledge that it is an “underwriter” that intends to reoffer the Bonds to the public.

In the event that the competitive sale requirements are not satisfied, the Town shall so advise the successful bidder.

Failure to Meet the Competitive Sale Requirements – Option A – The Successful Bidder Intends to Reoffer the Bonds to the Public and the 10% Test to Apply. If the competitive sale requirements are not satisfied and the successful bidder intends to reoffer the Bonds to the public, the Successful Bidder may, at its option, use the first price at which 10% of a maturity of the Bonds (the “10% test”) is sold to the public as the issue price of that maturity, applied on a maturity-by-maturity basis, of the Bonds. The successful bidder shall advise the Financial Advisor if any maturity of the Bonds satisfies the 10% test as of the date and time of the award of the Bonds.

If the competitive sale requirements are not satisfied, then until the 10% test has been satisfied as to each maturity of the Bonds or all of the Bonds are sold to the public, the successful bidder agrees to promptly report to the Financial Advisor the prices at which the unsold Bonds of each maturity have been sold to the public, which reporting obligation shall continue, whether or not the Closing Date has occurred, until the 10% test has been satisfied for each maturity of the Bonds or until all the Bonds of a maturity have been sold. The successful bidder shall be obligated to report each sale of Bonds to the Financial Advisor until notified in writing by the Town or the Financial Advisor that it no longer needs to do so. If the successful bidder uses Option A the Successful Bidder shall provide to the Town on or before the closing date, the certificate attached to this Notice of Sale as Exhibit 1 – Option A.

By submitting a bid and if the competitive sale requirements are not met, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such third-party distribution agreement, as applicable, to report the prices at which it sells to the public the unsold Bonds of each maturity allotted to it until it is notified by the successful bidder that either the 10% test has been satisfied as to the Bonds of that maturity or all Bonds of that maturity have been sold to the public, if and for so long as directed by the successful bidder and as set forth in the related pricing wires and (ii) any agreement among underwriters relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to report the prices at which it sells to the public the unsold Bonds of each maturity allotted to it until it is notified by the successful bidder or such underwriter that either the 10% test has been satisfied as to the Bonds of that maturity or all Bonds of that maturity have been sold to the public if and for so long as directed by the successful bidder or such underwriter and as set forth in the related pricing wires.

Sales of any Bonds to any person that is a related party to an underwriter shall not constitute sales to the public for purposes of this Notice of Sale. Further, for purposes of this Notice of Sale:

1. “public” means any person other than an underwriter or a related party,
2. “underwriter” means (A) any person that agrees pursuant to a written contract with the Town (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the public), and
3. a purchaser of any of the Bonds is a “related party” to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (i) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

Failure to Meet the Competitive Sale Requirements – Option B – The Successful Bidder Intends to Reoffer the Bonds to the Public and Agrees to Hold the Price of Maturities of Bonds for Which the 10% Test in Option A is Not Met as of the Sale Date. The successful bidder may, at its option, notify the Financial Advisor in writing, which may be by email (the “Hold the Price Notice”), not later than 4:00 p.m. on the Sale Date, that it has not sold 10% of the maturities of the Bonds listed in the Hold the Price Notice (the “Unsold Maturities”) and that the successful bidder will not offer the Unsold Maturities to any person at a price that is higher than the initial offering price to the public during the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date or (ii) the date on which the successful bidder has sold at least 10% of the applicable Unsold Maturity to the public at a price that is no higher than the initial offering price to the public. If the successful bidder delivers a Hold the Price Notice to the Financial Advisor, the successful bidder must provide to the Issuer on or before the Closing Date, in addition to the certification described in Option A above, evidence that each underwriter of the Bonds, including underwriters in an underwriting syndicate or selling group, has agreed in writing to hold the price of the Unsold Maturities in the manner described in the preceding sentence.

The Successful Bidder Does Not Intend to Reoffer the Bonds to the Public – Option C. If the successful bidder has purchased the Bonds for its own account and will not distribute or resell the Bonds to the public, then, whether or not the competitive sale requirements were met, the issue price certificate will recite such facts and identify the price or prices at which the purchase of the Bonds was made.

It is anticipated that CUSIP identification numbers will be printed on the Bonds. The Town assumes no responsibility for any CUSIP Service Bureau or other charge that may be imposed for the assignment of such numbers.

Additional information concerning the Town of Scituate and the Bonds is contained in the Preliminary Official Statement dated October 7, 2020, to which prospective bidders are directed. The Preliminary Official Statement is provided for informational purposes only and is not a part of this Notice of Sale. Said Preliminary Official Statement is deemed final by the Town except for the omission of the reoffering price(s), interest rate(s), delivery date, the identity of the underwriter(s), and any other pertinent terms of the Bonds depending on such matters, but is subject to change without notice and to completion or amendment in a Final Official Statement. Copies of the Preliminary Official Statement may be obtained from Hilltop Securities Inc., 54 Canal Street, Boston, Massachusetts 02114 (Telephone: 617-619-4400). Within seven (7) business days following the award of the Bonds in accordance herewith, 10 copies of the Final Official Statement will be available from the Hilltop Securities Inc. to the successful bidder for use in reoffering the Bonds. Upon request, additional copies will be provided at the expense of the requester.

The Bonds in definitive form will be delivered to The Depository Trust Company or its custodial agent on or about October 29, 2020 for settlement in federal funds.

TOWN OF SCITUATE, MASSACHUSETTS
/s/ Pamela J. Avitabile, Treasurer/Collector

October 7, 2020

**Issue Price Certificate for Use If the Competitive
Sale Requirements Are Met
\$33,255,000*
Town of Scituate, Massachusetts
General Obligation Municipal Purpose Loan of 2020 Bonds Dated October 29, 2020**

ISSUE PRICE CERTIFICATE AND RECEIPT

The undersigned, on behalf of _____ (the "Successful Bidder"), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the "Bonds") of the Town of Scituate, Massachusetts (the "Issuer").

1. Reasonably Expected Initial Offering Prices.

(a) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by the Successful Bidder are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by the Successful Bidder in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by the Successful Bidder to purchase the Bonds.

(b) The Successful Bidder was not given the opportunity to review other bids prior to submitting its bid.

(c) The bid submitted by the Successful Bidder constituted a firm offer to purchase the Bonds.

2. Defined Terms.

(a) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.

(b) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.

(c) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 13, 2020.

(d) *Underwriter* means (i) any person, including the Successful Bidder, that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the Public).

The Successful Bidder hereby acknowledges receipt from the Issuer of the Bonds and further acknowledges receipt of all certificates, opinions and other documents required to be delivered to the Successful Bidder, before or simultaneously with the delivery of such Bonds, which certificates, opinions and other documents are satisfactory to the Successful Bidder.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the Successful Bidder's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Locke Lord LLP in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

Dated: _____, 2020

[NAME OF SUCCESSFUL BIDDER]

By: _____

Name:

Title:

*Preliminary, subject to change.

SCHEDULE A
EXPECTED OFFERING PRICES
(To be Attached)

SCHEDULE B
COPY OF SUCCESSFUL BIDDER'S BID
(To Be Attached)

**Issue Price Certificate for Use If the Competitive Sale Requirements Are
Not Met and the 10% Test to Apply
\$33,255,000***

**Town of Scituate, Massachusetts
General Obligation Municipal Purpose Loan of 2020 Bonds Dated October 29, 2020
ISSUE PRICE CERTIFICATE AND RECEIPT**

The undersigned, on behalf of _____ (the “Successful Bidder”), on behalf of itself and [NAMES OF OTHER UNDERWRITERS]] hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the “Bonds”) by the Town of Scituate, Massachusetts (the “Issuer”).

1. Sale of the Bonds. As of the date of this certificate, [except as set forth in the following paragraph,] for each Maturity of the Bonds, the first price at which at least 10% of such Maturity of the Bonds was sold to the Public is the respective price listed in Schedule A.

[Only use the next paragraph if the 10% test has not been met or all of the Bonds have not been sold for one or more Maturities of Bonds as of the Closing Date.]

For each Maturity of the Bonds as to which no price is listed in Schedule A, as set forth in the Notice of Sale for the Bonds, until at least 10% of each such Maturity of the Bonds is sold to the Public (the “10% test”) or all of the Bonds are sold to the Public, the Successful Bidder agrees to promptly report to the Town’s financial advisor, Hilltop Securities Inc. (the “Financial Advisor”) the prices at which the unsold Bonds of each Maturity have been sold to the Public, which reporting obligation shall continue after the date hereof until the 10% test has been satisfied for each Maturity of the Bonds or until all the Bonds of a Maturity have been sold. The Successful Bidder shall continue to report each sale of Bonds to the Financial Advisor until notified by email or in writing by the Issuer or the Financial Advisor that it no longer needs to do so.

2. Defined Terms.

- (a) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (b) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term “related party” for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
- (c) *Underwriter* means (i) any person, including the Successful Bidder that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the Public).

3. The Successful Bidder hereby acknowledges receipt from the Issuer of the Bonds and further acknowledges receipt of all certificates, opinions and other documents required to be delivered to the Successful Bidder, before or simultaneously with the delivery of such Bonds, which certificates, opinions and other documents are satisfactory to the Successful Bidder.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the Successful Bidder’s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Locke Lord LLP in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

Dated: _____ 2020

[NAME OF SUCCESSFUL BIDDER]
By: _____
Name:
Title:

*Preliminary, subject to change.

SALE PRICES
[(To be Attached)]

**Issue Price Certificate for Use If the Competitive Sale Requirements Are
Not Met and the Hold the Price Rule To Apply
\$33,255,000*
TOWN OF SCITUATE, MASSACHUSETTS
GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2020 BONDS**

DATED OCTOBER 29, 2020

ISSUE PRICE CERTIFICATE AND RECEIPT

The undersigned, on behalf of _____ (the (“[Successful Bidder][Representative]”), on behalf of itself and [NAMES OF OTHER UNDERWRITERS] hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the “Bonds”) of the Town of Scituate, Massachusetts (the “Issuer).

1. Sale of the Bonds. As of the date of this certificate, [except as set forth in following paragraph,] for each Maturity of the Bonds, the first price at which at least 10% of such Maturity of the Bonds was sold to the Public is the respective price listed in Schedule A.

[Only use the next paragraph if the 10% test has not been met as of the Sale Date.]

For each Maturity of the Bonds as to which no price is listed in Schedule A (the “Unsold Maturities”), as set forth in the Notice of Sale for the Bonds, the [Successful Bidder][Representative] and any other Underwriter did not reoffer the Unsold Maturities to any person at a price that is higher than the initial offering price to the Public until the earlier of (i) _____, 2020 or (ii) the date on which the “Successful Bidder][Representative] sold at least 10% of each Unsold Maturity at a price that is no higher than the initial offering price to the Public.

2. Defined Terms.

(a) Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.

(b) Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term “related party” for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.

(c) Underwriter means (i) any person, including the [Successful Bidder][Representative], that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the Public).

3. The [Successful Bidder][Representative] hereby acknowledges receipt from the Issuer of the Bonds and further acknowledges receipt of all certificates, opinion and other documents required to be delivered to the [Successful Bidder][Representative], before or simultaneously with the delivery of such Bonds of the Issue, which certificates, opinions and other documents are satisfactory to the [Successful Bidder][Representative].

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the [Successful Bidder’s][Representative’s] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the

Tax Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Locke Lord LLP in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

*Preliminary, subject to change.

Dated: _____, 2020

[SUCCESSFUL BIDDER] [REPRESENTATIVE]

By: _____
Name:
Title:

**[SCHEDULE A
SALE PRICES
(To be Attached)]**

OFFICIAL STATEMENT

TOWN OF SCITUATE, MASSACHUSETTS

\$29,095,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2020 BONDS

This Official Statement is provided for the purpose of presenting certain information relating to the Town of Scituate, Massachusetts (the "Town") in connection with the sale of \$29,095,000 stated principal amount of its General Obligation Municipal Purpose Loan of 2020 Bonds (the "Bonds"). The information contained herein has been furnished by the Town, except information attributed to another source.

THE BONDS

Description of the Bonds

The Bonds will be dated their date of delivery and will bear interest payable semiannually on April 1 and October 1, commencing October 1, 2021. The Bonds shall mature on October 1 of the years and in the principal amounts as set forth on the cover page of this Official Statement.

The Bonds are issuable only in fully registered form without coupons, and, when issued, will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000, or any integral multiple thereof. Purchasers will not receive certificates representing their interests in Bonds purchased. So long as Cede & Co. is the Bondowner, as nominee of DTC, references herein to the Bondowners or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. (See "Book-Entry Transfer System" herein.)

Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to DTC. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

Redemption Provisions

Optional Redemption

Bonds maturing on or prior to October 1, 2029 shall not be subject to redemption prior to their stated maturity dates. Bonds maturing on or after October 1, 2030 shall be subject to redemption prior to maturity, at the option of the Town, on or after October 1, 2029, either in whole or in part at any time, and if in part, by lot within a maturity, at the par amount of the Bonds to be redeemed, plus accrued interest to the date set for redemption.

Mandatory Redemption

The Bonds maturing October 1, 2039 (the "Term Bond") is subject to mandatory redemption or maturity on each of the dates and in each of the principal amounts as set forth below (the particular portion of each Term Bond to be redeemed or to mature on the final maturity date to be delivered by lot), at a redemption price of par, plus accrued interest, if any, to the redemption date.

\$2,240,000 Term Bond Maturing October 1, 2039

<u>October 1</u>	<u>Principal Amount</u>
2038	\$ 1,120,000
2039 *	1,120,000

*Final maturity.

Notice of Redemption

Notice of any redemption of Bonds, prior to their dates of maturity, specifying the Bonds (or the portions thereof) to be redeemed shall be mailed or sent in such other manner acceptable to DTC not more than 60 days nor less than 30 days prior to the redemption date. Any failure on the part of DTC to notify the Direct Participants of the redemption or failure on the part of DTC's Participants, Indirect Participants or of a nominee of a Beneficial Owner having received notice from a DTC Participant or otherwise to notify the Beneficial Owners shall not affect the validity of the redemption.

Record Date

The record date for each payment of interest is the fifteenth day of the month preceding the interest payment date provided that, if such date is not a business day, the Record Date will be the next succeeding business day. With respect to overdue interest, the Paying Agent may establish a special record date. The special record date may not be more than twenty (20) days before the date set for payment. The Paying Agent will mail notice of a special record date to the Bondowners at least ten (10) days before the special record date.

Book-Entry Transfer System

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued in fully-registered form registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One-fully registered certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a S&P Global Ratings of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of securities under the DTC system must be made by or through Direct Participants, which will receive a credit for such securities on DTC's records. The ownership interest of each actual purchaser of each security deposited by DTC ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the securities deposited by DTC are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the securities deposited with DTC, except in the event that use of the book-entry system for such securities is discontinued.

To facilitate subsequent transfers, all securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the securities deposited with DTC; DTC's records reflect only the identity of the Direct Participants to whose accounts such securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in the Bonds to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to securities deposited with DTC unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the issuer of such securities or its paying agent as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts such securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on securities deposited with DTC will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Town or its paying agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the issuer of such securities or its paying agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the issuer of such securities or its paying agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to securities held by it at any time by giving reasonable notice to the issuer of such securities or its paying agent. Under such circumstances, in the event that a successor depository is not obtained, physical certificates are required to be printed and delivered to Beneficial Owners.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, physical certificates will be printed and delivered to Beneficial Owners.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

Authorization of the Bonds and Use of Proceeds

The following table sets forth the purposes, principal amounts, amounts authorized, bond anticipation notes outstanding, statutory references, dates of approval and article numbers, for the current offering of Bonds.

Purpose	This Issue	Original Bond Authorization	Bond Anticipation Notes Outstanding	Statutory Reference	Date of Approval
FEMA Foreshore Design	450,000	4,000,000	500,000 (4)	Ch.44, s.7(1)	11/14/18, art. 5
Athletic Field Renovations	946,000	1,600,000	1,500,000 (5)	Ch.44, s.7(1)	4/8/19, art. 3D
Foreshore Protection	300,000	300,000	300,000 (6)	Ch.44, s.7(1)	4/8/19, art. 3G
Public Safety Complex	65,500	751,000 (2)	192,000 (7)	Ch.44, s.7(1)	11/2/15, art.8
Senior Center Construct. & Veteran's Memorial Gym Renov.	8,880,000	12,232,450 (3)	7,000,000 (6)	Ch.44, s.7(1)	5/13/19, art. 1
Athletic Field Renovation - CPA	1,977,000 (1)	3,080,000	3,080,000 (8)	Ch.44B	4/8/19, art. 12
Widows Walk Golf Course Clubhouse	1,502,000	1,817,000	-	Ch.44, s.7(1)	6/27/20, art.3Y
Copper Limit Reduction	420,000	420,000	300,000 (6)	Ch.44, s.7(1)	4/26/17, art. 3EE
Cedar Point Infiltration & Inflow	2,312,000	2,500,000	200,000 (6)	Ch.44, s.7(1)	4/26/17, art. 3FF
Copper Limit Reduction	314,500	500,000	-	Ch.44, s.7(1)	4/9/18, art. 3FF
Cedar Point Sewer	-	3,227,205	-	Ch.44, s.7(1)	6/27/20, art. 4
Harbor/River Dredging	41,000	200,000	135,000 (6)	Ch.44, s.7(1)	4/13/15, art. 3N
Vessel Unit with Fire Pump and Monitor	430,000	430,000	430,000 (6)	Ch.44, s.7(1)	4/9/18, art. 3UU
Water Pipe Improvement & Replacement	5,963,000	22,000,000	6,426,000 (9)	Ch.44, s.8(5)	11/4/13, art. 11
Emergency Water Treatment Plant	494,000	1,253,000	1,253,000 (10)	Ch.44, s.8(4)	11/14/18, art. 6
Water Main Replacement	3,000,000	3,000,000	-	Ch.44, s.8(5)	11/5/19, art. 3
Water Mains	2,000,000	2,000,000	-	Ch.44, s.8(5)	6/27/20, art. 3FF
	<u>\$ 29,095,000</u>		<u>\$ 21,316,000</u>		

- (1) This issue will include \$2,389,567 of bond proceeds prior to resizing.
- (2) On January 10, 2015, the Town voted to exempt this authorization from the limitation of Proposition 2 ½.
- (3) On May 18, 2019, the Town voted to exempt this authorization from the limitations of Proposition 2 ½.
- (4) This issue, along with \$50,000 of revenue funds, will retire bond anticipation notes maturing December 11, 2020.
- (5) This issue, along with \$300,000 of revenue funds, will retire bond anticipation notes maturing December 11, 2020.
- (6) This issue will retire bond anticipation notes maturing December 11, 2020.
- (7) This issue, along with \$112,000 of unspent proceeds and \$8,000 revenue funds, will retire bond anticipation notes maturing December 11, 2020.
- (8) This issue, along with \$690,433 of revenue funds, will retire bond anticipation notes maturing December 11, 2020.
- (9) This issue, along with \$463,000 of revenue funds, will retire bond anticipation notes maturing December 11, 2020.
- (10) This issue, along with \$125,000 of revenue funds, will retire bond anticipation notes maturing December 11, 2020.

Principal Payments by Purpose

Year	General (Non-Exempt)	General (Exempt)	CPA (1)	Golf	Sewer	Waterways	Water	TOTAL
2021	\$ 176,000	\$ 450,500	\$ 202,000	\$ 152,000	\$ 176,500	\$ 56,000	\$ 587,000	\$ 1,800,000
2022	175,000	450,000	200,000	150,000	175,000	55,000	585,000	1,790,000
2023	175,000	450,000	200,000	150,000	170,000	55,000	585,000	1,785,000
2024	175,000	450,000	200,000	150,000	165,000	55,000	585,000	1,780,000
2025	175,000	450,000	200,000	150,000	165,000	55,000	585,000	1,780,000
2026	175,000	450,000	195,000	150,000	165,000	50,000	580,000	1,765,000
2027	175,000	450,000	195,000	150,000	165,000	50,000	575,000	1,760,000
2028	175,000	450,000	195,000	150,000	165,000	50,000	575,000	1,760,000
2029	175,000	450,000	195,000	150,000	165,000	45,000	575,000	1,755,000
2030	120,000	450,000	195,000	150,000	160,000		570,000	1,645,000
2031		450,000			160,000		570,000	1,180,000
2032		450,000			160,000		570,000	1,180,000
2033		450,000			160,000		565,000	1,175,000
2034		445,000			160,000		565,000	1,170,000
2035		445,000			160,000		565,000	1,170,000
2036		445,000			115,000		565,000	1,125,000
2037		440,000			115,000		565,000	1,120,000
2038		440,000			115,000		565,000	1,120,000
2039		440,000			115,000		565,000	1,120,000
2040		440,000			115,000		560,000	1,115,000
Total	<u>\$ 1,696,000</u>	<u>\$ 8,945,500</u>	<u>\$ 1,977,000</u>	<u>\$ 1,502,000</u>	<u>\$ 3,046,500</u>	<u>\$ 471,000</u>	<u>\$ 11,457,000</u>	<u>\$ 29,095,000</u>

(1) This project will include \$2,387,567 of bond proceeds prior to resizing.

Tax Exemption

In the opinion of Locke Lord LLP, Bond Counsel to the Town (“Bond Counsel”), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the “Code”). Bond Counsel is of the further opinion that interest on the Bonds will not be included in computing the alternative minimum taxable income of Bondholders who are individuals. Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on the Bonds. The Bonds will not be designated as “qualified tax-exempt obligations” for purposes of Section 265(b)(3) of the Code.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. Failure to comply with these requirements may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The Town has covenanted to comply with such requirements to ensure that interest on the Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel has not opined as to other Massachusetts tax consequences arising with respect to the Bonds. Prospective Bondholders should be aware, however, that the Bonds are included in the measure of Massachusetts estate and inheritance taxes, and the Bonds and the interest thereon are included in the measure of certain Massachusetts corporate excise and franchise taxes. Bond Counsel expresses no opinion as to the taxability of the Bonds or the income therefrom or any other tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix B hereto.

To the extent the issue price of any maturity of the Bonds is less than the amount to be paid at maturity of such Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Bonds), the difference constitutes “original issue discount,” the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Bonds which is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes. For this purpose, the issue price of a particular maturity of the Bonds is either the reasonably expected initial offering price to the public or the first price at which a substantial amount of such maturity of the Bonds is sold to the public, as applicable. The original issue discount with respect to any maturity of the Bonds accrues daily over the term to maturity of such Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted

basis of such Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Bondholders should consult their own tax advisors with respect to the tax consequences of ownership of Bonds with original issue discount, including the treatment of purchasers who do not purchase such Bonds in the original offering to the public at the reasonably expected initial offering price or, if applicable, the first price at which a substantial amount of such Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Bonds, or, in some cases, at the earlier redemption date of such Bonds (“Premium Bonds”), will be treated as having amortizable bond premium for federal income tax purposes and Massachusetts personal income tax purposes. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Bondholder’s basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Bondholder. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect the federal or state tax liability of a Bondholder. Among other possible consequences of ownership or disposition of, or the accrual or receipt of interest on, the Bonds, the Code requires recipients of certain social security and certain railroad retirement benefits to take into account receipts or accruals of interest on the Bonds in determining the portion of such benefits that are included in gross income. The nature and extent of all such other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder’s other items of income, deduction, or exclusion. Bond Counsel expresses no opinion regarding any such other tax consequences, and Bondholders should consult with their own tax advisors with respect to such consequences.

Risk of Future Legislative Changes and/or Court Decisions

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may also be considered by the Massachusetts legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment of obligations such as the Bonds. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the Bonds will not have an adverse effect on the tax status of interest on the Bonds or the market value or marketability of the Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

Additionally, Bondholders should be aware that future legislative actions (including federal income tax reform) may retroactively change the treatment of all or a portion of the interest on the Bonds for federal income tax purposes for all or certain taxpayers. In all such events, the market value of the Bonds may be affected and the ability of Bondholders to sell their Bonds in the secondary market may be reduced. The Bonds are not subject to special mandatory redemption, and the interest rates on the Bonds are not subject to adjustment, in the event of any such change in the tax treatment of interest on the Bonds.

Investors should consult their own financial and tax advisors to analyze the importance of these risks.

Security and Remedies

Full Faith and Credit. General obligation bonds and notes of a Massachusetts city or town constitute a pledge of its full faith and credit. Payment is not limited to a particular fund or revenue source. Except for “qualified bonds” as described below (see “*Serial Bonds and Notes*” under “INDEBTEDNESS-TYPES OF OBLIGATIONS” below) and setoffs of state distributions as described below (see “*State Distributions*” below), no provision is made by the Massachusetts statutes for priorities among bonds and notes and other general obligations, although the use of certain moneys may be restricted.

Tax Levy. The Massachusetts statutes direct the municipal assessors to include annually in the tax levy for the next fiscal year “all debt and interest charges matured and maturing during the next fiscal year and not otherwise provided for [and] all amounts necessary to satisfy final judgments”. Specific provision is also made for including in the next tax levy payments of rebate amounts not otherwise provided for and payment of notes in anticipation of federal or state aid, if the aid is no longer forthcoming.

The total amount of a tax levy is limited by statute. However, the voters in each municipality may vote to exclude from the limitation any amounts required to pay debt service on indebtedness incurred before November 4, 1980. Local voters may also vote to exempt specific subsequent bond issues from the limitation. (See “*Tax Limitations*” under “PROPERTY TAXATION” below.) In addition, obligations incurred before November 4, 1980 may be constitutionally entitled to payment from taxes in excess of the statutory limit.

No Lien. Except for taxes on the increased value of certain property in designated development districts which may be pledged for the payment of debt service on bonds issued to finance economic development projects within such districts, no provision is made for a lien on any portion of the tax levy or any other moneys to secure particular bonds or notes or bonds and notes generally (or judgments on bonds or notes) in priority to other claims. Provision is made, however, for borrowing to pay judgments, subject to the General Debt Limit. (See “INDEBTEDNESS-Authorization Procedures and Limitations” below.) Subject to the approval of the State Director of Accounts for judgments above \$10,000, judgments may also be paid from available funds without appropriation and included in the next tax levy unless other provision is made.

Court Proceedings. Massachusetts cities and towns are subject to suit on their general obligation bonds and notes and courts of competent jurisdiction have power in appropriate proceedings to order payment of a judgment on the bonds or notes from lawfully available funds or, if necessary, to order the city or town to take lawful action to obtain the required money, including the raising of it in the next annual tax levy, within the limits prescribed by law. (See “*Tax Limitations*” under “PROPERTY TAXATION” below.) In exercising their discretion as to whether to enter such an order, the courts could take into account all relevant factors including the current operating needs of the city or town and the availability and adequacy of other remedies. The Massachusetts Supreme Judicial Court has stated in the past that a judgment against a municipality can be enforced by the taking and sale of the property of any inhabitant. However, there has been no judicial determination as to whether this remedy is constitutional under current due process and equal protection standards.

Restricted Funds. Massachusetts statutes also provide that certain water, gas and electric, community antenna television system, telecommunications, sewer, parking meter and passenger ferry fee, community preservation and affordable housing receipts may be used only for water, gas and electric, community antenna television system, telecommunications, sewer, parking, mitigation of ferry service impacts, community preservation and affordable housing purposes, respectively; accordingly, moneys derived from these sources may be unavailable to pay general obligation bonds and notes issued for other purposes. A city or town that accepts certain other statutory provisions may establish an enterprise fund for a utility, health care, solid waste, recreational or transportation facility and for police or fire services; under those provisions any surplus in the fund is restricted to use for capital expenditures or reduction of user charges. In addition, subject to certain limits, a city or town may annually authorize the establishment of one or more revolving funds in connection with use of certain revenues for programs that produce those revenues; interest earned on a revolving fund is treated as general fund revenue. A city or town may also establish an energy revolving loan fund to provide loans to owners of privately-held property in the city or town for certain energy conservation and renewable energy projects, and may borrow to establish such a fund. The loan repayments and interest earned on the investment of amounts in the fund shall be credited to the fund. Also, the annual allowance for depreciation of a gas and electric plant or a community antenna television and telecommunications system is restricted to use for plant or system renewals and improvements, for nuclear decommissioning costs, and costs of contractual commitments, or, with the approval of the State Department of Telecommunications and Energy, to pay debt incurred for plant or system reconstruction or renewals. Revenue bonds and notes issued in anticipation of them may be secured by a prior lien on specific revenues. Receipts from industrial users in connection with industrial revenue financings are also not available for general municipal purposes.

State Distributions. State grants and distributions may in some circumstances be unavailable to pay general obligation bonds and notes of a city or town in that the State Treasurer is empowered to deduct from such grants and distributions the amount of any debt service paid on “qualified bonds” (See “*Serial Bonds and Notes*” under “INDEBTEDNESS-TYPES OF OBLIGATIONS” below) and any other sums due and payable by the city or town to the Commonwealth or certain other public entities, including any unpaid assessments for costs of any public transportation authority (such as the Massachusetts Bay Transportation Authority (“MBTA”) or a regional transit authority) of which it is a member, for costs of the Massachusetts Water Resources Authority (“MWRA”) if the city or town is within the territory served by the MWRA, for any debt service due on obligations issued to the Massachusetts School Building Authority (“MSBA”), or for charges necessary to meet obligations under the Commonwealth’s Clean Water or Drinking Water Revolving Loan Programs, including such charges imposed by another local governmental unit that provides wastewater collection or treatment services or drinking water services to the city or town. If a city or town is (or is likely to be) unable to pay principal or interest on its bonds or notes when due, it is required to notify the State Commissioner of Revenue. The Commissioner shall in turn, after verifying the inability, certify the inability to the State Treasurer. The State Treasurer shall pay the due or overdue amount to the paying agent for the bonds or notes, in trust, within three days after the certification or one business day prior to the due date (whichever is later). This payment is limited, however, to the estimated amount otherwise distributable by The Commonwealth of Massachusetts (the “Commonwealth”) to the city or town during the remainder of the fiscal year (after the deductions mentioned in the foregoing paragraph). If for any reason any portion of the certified sum has not been paid at the end of the fiscal year, the State Treasurer shall pay it as soon as practicable in the next fiscal year to the extent of the estimated distributions for that fiscal year. The sums so paid shall be charged (with interest and administrative costs) against the distributions to the city or town.

The foregoing does not constitute a pledge of the faith and credit of the Commonwealth. The Commonwealth has not agreed to maintain existing levels of state distributions, and the direction to use estimated distributions to pay debt service may be subject to repeal by future legislation. Moreover, adoption of the annual appropriation act has sometimes been delayed beyond the beginning of the fiscal year and estimated distributions which are subject to appropriation may be unavailable to pay local debt service until they are appropriated.

Bankruptcy. Enforcement of a claim for payment of principal or interest on general obligation bonds or notes would be subject to the applicable provisions of federal bankruptcy laws and to the provisions of other statutes, if any, hereafter enacted by the Congress or the State legislature extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Massachusetts municipalities are not generally authorized by the Massachusetts General Laws to file a petition for bankruptcy under federal bankruptcy laws. In cases involving significant financial difficulties faced by a single city, town or regional school district, however, the Commonwealth has enacted special legislation to permit the appointment of a fiscal overseer, finance control board or, in the most extreme cases, a state receiver. In a limited number of these situations, such special legislation has also authorized the filing of federal bankruptcy proceedings, with the prior approval of the Commonwealth. In each case where such authority was granted, it expired at the termination of the Commonwealth's oversight of the financially distressed city, town or regional school district. To date, no such filings have been approved or made.

Opinion of Bond Counsel

The purchaser will be furnished the legal opinion of the firm of Locke Lord LLP, Boston, Massachusetts ("Bond Counsel"). The opinion will be dated and given on and will speak only as of the date of original delivery of the Bonds to the successful bidder. The opinion will be substantially in the form presented in Appendix B.

Other than as to matters expressly set forth herein as the opinion of Bond Counsel, Bond Counsel is not passing upon and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that they have independently verified the same.

Rating

S&P Global Ratings has assigned a rating of AA+ to the Bonds. Said rating, reflects the rating agency's views and is subject to revision or withdrawal, which could affect the market price of the Bonds.

Financial Advisory Services of Hilltop Securities Inc.

Hilltop Securities Inc., Boston, Massachusetts serves as financial advisor to the Town.

Continuing Disclosure

In order to assist the Underwriters in complying with Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission (the "Rule"), the Town will covenant for the benefit of owners of the Bonds to provide certain financial information and operating data relating to the Town by not later than 270 days after the end of each fiscal year (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. Other than the Town, there are no obligated persons with respect to the Bonds within the meaning of the Rule. The covenants will be contained in a Continuing Disclosure Certificate, the proposed form of which is provided in Appendix C. The Certificate will be executed by the signers of the Bonds, and incorporated by reference in the Bonds.

In the past five years, the Town believes it has complied, in all material respects, with its previous undertakings to provide annual reports or notices of significant events in accordance with the Rule. The Town has implemented procedures to assist in complying with its continuing disclosure obligations, including the additional significant events added to SEC Rule 15c2-12 that became effective on February 27, 2019.

THE TOWN OF SCITUATE

General

The Town of Scituate (the "Town") was incorporated in 1636 and is located in Plymouth County. It is approximately 25 miles southeast of Boston and 40 miles from Cape Cod. The Town is bordered by the Atlantic Ocean on the east and north, Marshfield on the south, Norwell on the southwest, Hingham on the west, and Cohasset on the northwest. It is approximately 17 square miles in area. The Town has a year round population of 18,746, and 30,000 in summer months. Scituate is a residential community with a substantial summer population. It has 57 miles of tidal shoreline that includes five beaches and saltwater recreation areas for boating, fishing and other marine sports. Its harbor is home to approximately 1,700 boats in season and is one of the most sheltered/protected harbors on the East Coast.

Local Government

Local legislative decisions are made by a town meeting open to all residents. Subject to legislative decisions made by town meeting, the affairs of the Town are generally administered by a five member Board of Selectmen and a Town Administrator.

Local taxes are assessed by a three-member board of assessors elected for staggered three-year terms. Local school affairs are administered by a school committee of five persons also elected for staggered three year terms.

Principal Executive Officers

The principal executive officers of the Town are as follows:

<u>Office</u>	<u>Name</u>	<u>Term and Manner of Selection</u>	<u>Expiration of Term</u>
Selectmen	Karen B. Canfield, Chair	Elected - 3-year term	2022
	Anthony V. Vegnani, Vice Chair	Elected - 3-year term	2023
	Karen E. Connolly, Clerk	Elected - 3-year term	2022
	Andrew W. Goodrich	Elected - 3-year term	2023
	Maura C. Curran	Elected - 3-year term	2021
Town Administrator	James Boudreau	Appointed	2023
Treasurer/Collector	Pamela Avitabile	Appointed	2023
Finance Director/ Accountant	Nancy Holt	Appointed	2023
Town Clerk	Kathleen Gardner	Elected - 3 year term	2021
Town Counsel	Murphy, Hesse, Toomey & Lehane	Indefinite	Indefinite

Coronavirus (COVID-19) Disclosure

COVID-19 is a new respiratory disease caused by a novel coronavirus that has not previously been seen in humans. On March 10, 2020, the Governor of The Commonwealth of Massachusetts declared a state of emergency to support the Commonwealth's response to the outbreak of the virus. On March 11, 2020 the World Health Organization declared COVID-19 a pandemic. On March 13, 2020, the President declared a national emergency due to the outbreak, which has enabled disaster funds to be made available to states to fight the pandemic. On March 17, 2020, the Governor announced emergency actions to help address the spread of the virus, and as a result the Town closed all municipal buildings to the public for a period of weeks. Town employees continued to provide services to the public by remote, on-call and in-person methods. Currently, all public offices have re-opened to the public except the senior center. The Town continues to adhere to the Governor's re-opening phases by strictly following the public health recommendations of social distancing and mandatory mask wearing guidelines and limiting public gatherings to 10 people or less. Services and programs are still being offered to seniors but the facility has not re-opened as of September 2020. A new senior center is currently under construction and is scheduled to open in early spring 2021.

As of September 15, 2020, the Town had incurred non-budgeted costs of \$1,145,150 in response to COVID-19. The Town has access to the following funds to assist in addressing these costs.

Funding Source	Maximum Allowable	Received to Date	Expended to Date	Balance Available
MA Health Officers Assoc Grant	\$ 14,975	\$ 14,975	\$ 13,664	\$ 1,311
CARES Act Provider Relief Funds	\$ 25,024	\$ 25,024	\$ -	\$ 25,024
CARES Act Coronavirus Relief Funds	\$ 2,534,804	\$ 435,874	\$ 1,131,486	\$ 967,443
Total	\$ 2,574,802	\$ 475,873	\$ 1,145,150	\$ 993,778

As a municipality in Plymouth County, the Town is eligible to seek reimbursement for non-budgeted expenses related to the response to COVID-19. To date, the Town has filed 15 claims for reimbursement with Plymouth County totaling \$1,131,486 and received reimbursement for six claims totaling \$435,874. The Town has a \$4.5M Stabilization Fund from which it could cover any deficit spending if needed at a fall special town meeting. The expense to date are 21.4% for cleaning supplies, equipment and third party cleaning services; 7% for PPE, 1.2% for case monitoring; 14.1% for payroll expense; 14.9% for modifications to facilities; 35.4% for communications and technology and 7.3% for miscellaneous other supplies, equipment and furnishing of meals to schoolchildren and families in need.

Municipal Services

Public Services - The Town's Public Works Department is divided into five divisions: (1) Highways and Grounds; (2) Engineering; (3) Transfer Station; (4) Water; and (5) Sewer. The Transfer Station and Water and Sewer divisions operate as enterprise funds.

Water - The Department of Public Works Water Division is responsible for the construction, operation and maintenance of Scituate's municipal water system. The Water Division supervisor is responsible for the daily operations of the Water Division, which provides for the water service needs of nearly 100% of the population. Scituate's water supply is obtained from six gravel packed wells along with a reservoir. The Water Department is self-supporting including debt service. On November 4, 2013, the Town approved a \$22,000,000 water pipe improvement and replacement which replaced 22.72 miles of cast-iron and aged pipe which has been completed. At the November 2019, special town meeting, the Town approved \$3M for phase 4A to replace approximately 2.4 miles of 2" galvanized pipe which is currently under design. At the June 2020 annual town meeting, the Town approved an additional \$3 million for more pipe replacement, additional hydrants and valves to improve the efficiency of flushing protocols.

Sewer Facilities - The Town's sewer system is comprised of the North River Water Pollution Treatment Facility and a sanitary sewer collection system with eight pump stations. Sewer service is available to 33 percent of all residential properties in Scituate and to the business districts of Scituate Harbor & Greenbush. The Town discharges its sewage into its own treatment facility. Commercial and residential users are charged, quarterly, a minimum and an excess meter reading. In the past two years, the Town has implemented an aggressive infrastructure upgrade, and expansion program for water and sewer funded by users. The Sewer operation is self-supporting including debt service. The Town is currently participating in a regional sewer feasibility study with the towns of Hull and Cohasset. The Town is aggressively pursuing inflow and infiltration into the system through a variety of methods including education, flow meter analysis, man-hole replacement, resiliency enhancement, SCADA and pipe replacement. The Town is currently addressing inflow and infiltration issues with the replacement of a sewer line identified as a major source of filtration and plant upgrades.

Public Safety Services - The Scituate Police Department carries out investigative, enforcement, support and educational functions in order to promote the safety and general welfare of the citizens of the Town. The Department consists of a chief, a deputy chief, two lieutenants, five sergeants, two detectives, one K9 officer, one traffic enforcement officer, twenty two patrol officers, and eight communication specialists for both police and fire. Equipment consists of nine patrol cars, two unmarked cars, one animal control vehicle, and specialty vehicles.

The Town of Scituate has three fire stations. At the present time, the department has a chief, deputy chief, four captains, four lieutenants and forty full-time fire fighters. The Fire Department is also responsible for the Town's advanced life support ambulance service and emergency medical and rescue operation.

On December 3, 2014 the Town approved a new public safety complex to replace the existing fire station #3 and the police station. The Town approved two additional funding votes for that complex of \$751,000 and \$562,000. The public safety complex debt is exempt from the limitations of Proposition 2 ½ with the exception of the \$562,000 authorization. The complex opened in March 2017 and includes an emergency operations center.

Library Services - The municipal library was completed and occupied in 1978 and the construction cost was fully funded by the federal government. The library offers a variety of services and programs to Scituate residents in all age groups. Traditional library services are enhanced by modern technologies and innovative information systems. The library is centrally located and serves as a convenient meeting place for community groups. The Board of Library Trustees is responsible for establishing policies governing the operation of the library. On November 4, 2013, the Town approved a \$12,000,000 library renovation project which was offset with a \$4,985,480 public construction grant from the Massachusetts Board of Library Commissioners and \$1.4 million in private donations. On December 14, 2013, the Town voted to exclude this debt from the limitations of Proposition 2 ½. The renovated building re-opened to the public in June 2017.

Waterways - The Town operates two public marinas comprised of 257 slips with permanent and transient docking facilities for commercial and pleasure boats. The Town recently received \$840,500 in a Seaport Economic Advisory Council grant to make improvements to its marinas and a \$27,000 Massachusetts Commission on Disabilities grant for accessibility improvements. The Town also received a \$58,000 grant for the purchase of a new pump-out boat in 2019. The marinas are accounted for as an enterprise fund.

Recreation - The Recreation Department oversees, and maintains the Town's beaches and 17 athletic fields, and offers several fee-based programs. The Town is currently finishing a \$10 million improvement to its athletic fields including three turf fields, track and stadium at the high school/middle school campus. This project is predominately funded by CPA funds (\$8.3 million) and the remainder from donations and the tax levy.

Golf - The Town also operates an 18-hole municipal golf course. Maintenance on the golf course is performed by International Golf Maintenance of Champions Gate, Florida. The course, which opened in June 1997, is also a self-supporting enterprise fund and currently has no debt outstanding. A \$1.8 million clubhouse improvement was approved at the June 2020 annual town meeting.

Education

The Town provides a comprehensive school system which offers education from grades Pre-K-12, as well as special needs programs. In addition, the Town has an Adult Evening School Center equipped with the latest facilities for computer-based studies located in the Senior High School. Vocational education is provided by the South Shore Regional Vocational-Technical School District, of which the Town is a member. The following table sets forth the trend in the Town's public school enrollments:

	Average Annual Enrollments (1)				
	<u>2015/16</u>	<u>2016/17</u>	<u>2017/18</u>	<u>2018/19</u>	<u>2019/20</u>
Pre-K	68	71	77	72	70
Grades K-5	1,630	1,491	1,267	1,292	1,319
Grades 6-8	493	521	722	682	665
Grades 9-12	903	915	922	952	929
Ungraded	<u>0</u>	<u>0</u>	<u>0</u>	<u>7</u>	<u>7</u>
Total	<u>3,094</u>	<u>2,998</u>	<u>2,988</u>	<u>3,005</u>	<u>2,990</u>

(1) As of October 1 each school year.

The following table sets forth the projected enrollments for the current and next school year:

	Projected Annual Enrollments	
	<u>2020/21</u>	<u>2021/22</u>
Pre-K	72	72
Grades K/6	1,339	1,359
Grades 7/8	675	685
Grades 9/12	942	956
Ungraded	<u>7</u>	<u>7</u>
Total	<u>3,035</u>	<u>3,079</u>

Source: Superintendent of Schools.

Public Schools – Currently, the public school system of the Town consists of four elementary schools (K-6) with an enrollment of 1,670 students; one intermediate school (7-8) with an enrollment of 510 students; and one senior high school with an enrollment of 871 students. The Town also has a Pre-K program which is housed at the high school with an enrollment of 69 students. The new middle school, includes Grades 6 through 8, opened as scheduled in September 2017.

The school system has 290 teachers, 13 administrators, 7 nurses and 145 support personnel. The approximate student/teacher ratio is 14 to 1 at the elementary, 16 to 1 at the intermediate levels, and 16 to 1 at the high school level.

Town of Scituate, MA - Population Trends

<u>2010</u>	<u>2000</u>	<u>1990</u>	<u>1980</u>
18,266	19,317	18,002	17,316

Source: Town Clerk.

Age, Income and Wealth Levels

	<u>Scituate</u>	<u>Massachusetts</u>	<u>United States</u>
Median Age:			
2010	45.1	39.1	37.2
2000	40.7	36.5	35.3
1990	36.9	33.6	32.9
Median Family Income:			
2010	\$ 86,723	\$ 81,165	\$ 51,144
2000	86,058	61,664	50,046
1990	59,168	44,367	35,225
Per Capita Income:			
2010	\$ 44,549	\$ 33,966	\$ 27,344
2000	33,940	25,952	21,587
1990	11,203	17,224	14,420

Source: U.S. Bureau of the Census.

Largest Employers

The Town is primarily a residential community and, excluding the Town itself, there is only one employer that employs over 100 employees: Life Care Center, a nursing home employing 185 persons. No other employers within the Town have more than 100 employees, although several restaurants, numerous banks, another nursing home and a concrete pipe manufacturer employ between 50 and 99 people.

Building Permits

The following table sets forth the number of building permits issued and the estimated dollar value of new construction and alterations for the following fiscal years:

<u>Fiscal Year</u>	<u>New Construction</u>		<u>Additions/Alterations</u>		<u>Total</u>	
	<u>Residential/Non-Residential No.</u>	<u>Value</u>	<u>No.</u>	<u>Value</u>	<u>No.</u>	<u>Value</u>
2020	92	\$30,790,693	741	\$58,680,290	833	\$89,470,983
2019	25	10,673,875	933	38,868,676	958	49,542,551
2018	35	17,937,048	777	22,875,232	812	40,812,280
2017	49	14,446,208	748	29,136,478	797	43,582,686
2016	35	79,372,168	812	42,129,725	847	121,501,893 (1)

Source: Building Commissioner.

(1) Increases attributable to the Town's new middle school (\$52,774,710), public safety building (\$15,251,000), library (\$9,300,000) and Inly School (\$3,763,555) projects.

Economic Development

The Town has a number of permitted development projects currently underway. The major developments include:

DEVELOPMENT	UNITS/COMMERCIAL SPACE APPROVED	CONSTRUCTION STATUS	% COMPLETE
Aquinnah Path	Lots were entitled to endorsement since pre-existing on Land Court Plan. Storm water permit issued.	Road upgraded. Needs SW Certificate of Completion (COC)	99% Complete.
Laurelwood	24 lots; 21 single family homes in Norwell and 3 vacant lots in Scituate.	Taxes not paid. No permits issued in Scituate	10% Complete.
37/39/41/43 Otis Place	4 new homes in walking distance to Scituate Harbor; new development and redevelopment.	Homes completed and occupied. Need SW COC and As-Built 37 & 39 rec'd COC	96% Complete.
167 Driftway	Town Dog Park	Phase I complete. Waiting for As-Built's Seeking alternate funding for Phase II	50% Complete.
Seaside at Scituate (Toll Brothers)	152 age restricted townhomes and 5 single family homes off of Hatherly Road.	Residential Cluster Development approved. Roads in Phase I and Phase II to binder. 38 Townhomes (TH) & 1 Single Family (SF) rec'd occupancy. 3 SF & 29 TH + clubhouse rec'd building permits.	40% Complete.
Curtis Estates (90 Ann Vinal Road)	16 single family homes under a Flexible Open Space Definitive Subdivision	Road Construction to binder. All lots released & 5 building permits issued. 5 c/o's	25% Complete.
Herring Brook Meadow 40B	60 rental units	ZBA approved. Site work started	5% Complete.
Lawson Green Apts 40B	30 apartments behind Central Park	ZBA approved. Occupancy expected 1/2021	50% Complete.
Mullaney's Seafood 8 Allen Place	Redevelopment of existing retail space	Approval granted. Received demolition permit & building per	60% Complete.
Roach Field – Parking Lot	New 35 car gravel parking area & improvements to existing.	Site Plan review granted. Additional funding approved at Fall STM. Waiting for as-built's	98% Complete.
Stockbridge Landing 40B	68 duplex units (40B development) 17 Affordable Units	2 Duplexes started along with road, utility, & septic system.	10% Complete.
MBTA Property on Driftway-Drew Co.	Mixed Use. 78 residential rental units with retail & commercial use 2000 sf restaurant.	Project approved. Construction to commence Fall 2020. Permitting complete.	5% Complete.
48-52 New Driftway	4,000 sf gas & convenience store & 1500 sf fast food restaurant.	In permitting	1% Complete.
18 Ford Place	5 unit multi-family building	In permitting	1% Complete.

DEVELOPMENT	UNITS/COMMERCIAL SPACE APPROVED	CONSTRUCTION STATUS	% COMPLETE
0 Rear Country Way	5 lot residential compound development	Planning Board has approved. Construction not started	1% Complete.
14-16 Old Country Way	6 unit residential & 3 common spaces	In permitting	1% Complete.
Scituate Senior Center	New 15,000 sf building at former Gates School site with 70 new parking spaces.	Weather tight, binder down, building construction going well.	40% Complete.
Well 17A	New green sand filter	Access road, utilities being installed, site filled.	10% Complete.
6 MacDonald Terrace	Mixed use development for 5 residential condos and 1 office unit	Special permit recorded.	1% Complete.
60 Country Way Mixed Use	Warehouse/Commercial Space. Office with existing residence	Special Permit approved	5% Complete.
High School Track & Fields	Revamping of track and fields	Need seeding & planting. Waiting on as-builts	98% Complete.

PROPERTY TAXATION

The principal revenue source of the Town is the tax on real and personal property. The amount to be levied in each year is the amount appropriated or required by law to be raised for municipal expenditures less estimated receipts from other sources and less appropriations voted from funds on hand. The total amount levied is subject to certain limits prescribed by law; for a description of those limits, see "Tax Limitations" below.

The estimated receipts for a fiscal year from sources other than the property tax may not exceed the actual receipts during the preceding fiscal year from the same sources unless approved by the State Commissioner of Revenue. Excepting special funds the use of which is otherwise provided for by law, the deduction for appropriations voted from funds on hand for a fiscal year cannot exceed the "free cash" as of the beginning of the prior fiscal year as certified by the State Director of Accounts plus up to nine months' collections and receipts on account of earlier years' taxes after that date. Subject to certain adjustments, free cash is surplus revenue less uncollected overdue property taxes from earlier years.

Although an allowance is made in the tax levy for abatements (see "Abatements and Overlay" below), no reserve is generally provided for uncollectible real property taxes. Since some of the levy is inevitably not collected, this creates a cash deficiency which may or may not be offset by other items (see "Taxation to Meet Deficits" below).

Tax Levy Computation

The following table illustrates the manner in which the tax levy was determined for the following fiscal years:

	Fiscal 2020	Fiscal 2019	Fiscal 2018	Fiscal 2017	Fiscal 2016
Gross Amount to be Raised:					
Appropriations	\$ 102,392,793	\$ 97,873,160	\$ 94,195,308	\$ 90,478,878	\$ 89,970,851
Other Local Expenditures	22,911	412,617	190,872	1,201,922	1,190,344
State & County Charges	777,660	768,417	740,503	698,248	530,824
Overlay Reserve	231,767	250,000	249,617	250,001	275,943
Total Gross Amount to be Raised	<u>103,425,131</u>	<u>99,304,194</u>	<u>95,376,300</u>	<u>92,629,049</u>	<u>91,967,963</u>
Offsets:					
Estimated Receipts - State	8,219,992	7,835,793	7,681,321	7,578,880	7,245,208
Estimated Receipts - Local	26,316,119	21,347,823	22,417,121	21,045,196	21,190,323
Appropriated:					
Free Cash	1,833,257	3,876,451	2,068,103	1,598,071	2,730,410
Other Available Funds	1,242,565	2,343,457	1,219,888	2,170,462	3,078,920
Free Cash & Other Revenue					
Used to Reduce the Tax Rate	-	-	-	-	-
Total Offsets	<u>37,611,933</u>	<u>35,403,525</u>	<u>33,386,433</u>	<u>32,392,609</u>	<u>34,244,861</u>
Net Amount to be Raised (Tax Levy)	<u>\$ 65,813,198</u>	<u>\$ 63,900,669</u>	<u>\$ 61,989,867</u>	<u>\$ 60,236,440</u>	<u>\$ 57,723,102</u>
Assessed Valuation	\$ 4,875,051,680	\$ 4,650,703,740	\$ 4,443,718,080	\$ 4,275,119,960	\$ 4,082,256,130
Tax Rate per \$1,000 (1)	\$ 13.50	\$ 13.74	\$ 13.95	\$ 14.09	\$ 14.14

Source: Board of Assessors.

(1) The Town taxes all property at a single rate (residential, commercial, industrial, personal).

Note: Property tax rates may not be set by the local assessors until they have been approved by the Commissioner of Revenue.

Valuations and Tax Levies

Property is classified for the purpose of taxation according to its use. The legislature has in substance created three classes of taxable property: (1) residential real property, (2) open space land, and (3) all other (commercial, industrial and personal property). Within limits, cities and towns are given the option of determining the share of the annual levy to be borne by each of the three categories. The share required to be borne by residential real property is at least 50 per cent of its share of the total taxable valuation; the effective rate for open space must be at least 75 per cent of the effective rate for residential real property; and the share of commercial, industrial and personal property must not exceed 175 percent of their share of the total valuation. A city or town may also exempt up to 20 percent of the valuation of residential real property (where used as the taxpayer's principal residence) and up to 10 percent of the valuation of commercial real property (where occupied by certain small businesses). Property may not be classified in a city or town until the State Commissioner of Revenue certifies that all property in the city or town has been assessed at its fair cash value. Such certification must take place every five years, or pursuant to a revised schedule as may be issued by the Commissioner.

Related statutes provide that certain forest land, agricultural or horticultural land (assessed at the value it has for these purposes) and recreational land (assessed on the basis of its use at a maximum of 25 percent of its fair cash value) are all to be taxed at the rate applicable to commercial property. Land classified as forest land is valued for this purpose at five percent of fair cash value but not less than ten dollars per acre.

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes a redetermination of the fair cash value of the taxable property in each municipality. This is known as the "equalized value".

Valuation of real and personal property in the Town of Scituate is established by the Board of Assessors. The Town generally takes real property into tax title for nonpayment of taxes within two years.

The following table sets forth the trend in the Town's assessed and equalized valuations:

Fiscal Year	Assessed Valuations (1)			Equalized Valuation (2)	Assessed Valuation as a Percent of Equalized
	Real Property	Personal Property	Total		
2020	\$ 4,824,430,040	\$ 50,621,640	\$ 4,875,051,680	\$ 5,194,149,500 (3)	93.9 %
2019	4,604,202,680	46,501,060	4,650,703,740	4,819,519,000	96.5
2018	4,399,264,860	44,453,220	4,443,718,080	4,819,519,000	92.2
2017	4,230,376,390	44,743,570	4,275,119,960	4,433,619,600	96.4
2016	4,040,564,100	41,692,030	4,082,256,130	4,433,619,600	92.1

(1) Source: Board of Assessors.

(2) Source: Massachusetts Department of Revenue - Equalized valuations are established as of January 1 of even-numbered years for the next two years.

(3) Proposed.

Classification of Property

Type	Fiscal 2020		Fiscal 2019		Fiscal 2018	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 4,667,591,742	95.7 %	\$ 4,450,617,970	95.7 %	\$ 4,258,651,412	95.8 %
Commercial	144,427,298	3.0	140,706,810	3.0	127,874,848	2.9
Industrial	12,411,000	0.3	12,877,900	0.3	12,738,600	0.3
Personal	50,621,640	1.0	46,501,060	1.0	44,453,220	1.0
Total	\$ 4,875,051,680	100.0 %	\$ 4,650,703,740	100.0 %	\$ 4,443,718,080	100.0 %

Source: Massachusetts Department of Revenue.

Largest Taxpayers

The following is a list of the Town's ten largest taxpayers based upon assessed valuations for preliminary fiscal 2020, all of whom are current in their tax payments:

<u>Name</u>	<u>Type of Business</u>	<u>Total Assessed Valuation for Fiscal 2020</u>	<u>Fiscal 2020 Tax Levy</u>	<u>% of Total Levy</u>
Bay State Gas Company	Utility	\$ 17,745,320	\$ 239,562	0.36 %
Toll MA Land III LP	Housing	12,398,100	167,374	0.25
Massachusetts Electric Company	Utility	11,903,300	160,695	0.24
Abbott P M/Chamberlain Mng Co.	Real Estate	9,095,670	122,792	0.19
Kent Village Associates	Housing	7,047,500	95,141	0.14
Greenbush Station LLC	Housing	6,775,200	91,465	0.14
Comcast of Massachusetts	Utility	5,344,930	72,157	0.11
Scituate Solar LLC	Real Estate	5,173,500	69,842	0.11
South Shore Real Estate	Real Estate	4,683,700	63,230	0.10
Hatherly Country Club	Country Club	4,085,730	55,157	0.08
Total		<u>\$ 84,252,950</u>	<u>\$ 1,137,415</u>	<u>1.73 %</u>

Abatements and Overlay

The Town is authorized to increase each tax levy by an amount approved by the Commissioner of Revenue as an "overlay" to provide for tax abatements. If abatements are granted in excess of the applicable overlay, the resultant "overlay deficit" is required to be added to the next tax levy. An abatement granted after a tax payment has been made is accounted for as a refund on the books of the Town.

Abatements are granted where exempt real or personal property has been assessed or where taxable real or personal property has been overvalued or disproportionately valued. The assessors may also abate uncollectible personal property taxes. They may abate real and personal property taxes on broad grounds (including inability to pay) with the approval of the State Commissioner of Revenue, but uncollected real property taxes are ordinarily not written off until they become municipal "tax titles" by purchase at the public sale or by taking, at which time the tax is written off in full by reserving the amount of the tax and charging surplus.

The following table sets forth the amount of overlay reserve for the last five fiscal years and abatements or exemptions granted during the fiscal year against each levy:

<u>Fiscal Year</u>	<u>Gross Tax Levy</u>	<u>Overlay Allowance</u>		<u>Exemptions/ Abatements Granted thru Fiscal Year</u>	<u>Overlay Excess (Deficit)</u>
		<u>Dollar Amount</u>	<u>Percent of Levy</u>		
2020 (1)	\$65,813,198	\$231,767	0.4%	\$201,673 (1)	\$30,094
2019 (2)	63,900,669	250,000	0.4	179,680	70,320
2018	61,989,867	249,617	0.4	142,793	106,824
2017	60,236,440	250,001	0.4	85,674	164,327
2016	57,723,102	275,943	0.5	143,212	132,713

Source: Board of Assessors.

- (1) The Town increased the exemptions amounts on several type of exemptions in addition to raising asset and income limits in order to provide tax relief to more residents.
- (2) Revaluation year.

Tax Collections

The Town of Scituate has accepted a statute providing for quarterly tax payments. Under the statute, preliminary tax payments are due on August 1 and November 1, with payment of the actual tax bill (after credit is given for the preliminary payments) in installments on February 1 and May 1 if actual tax bills are mailed by December 31. Interest accrues on delinquent taxes at the rate of 14 percent per annum. The following table sets forth the trend in the Town's tax collections:

<u>Fiscal Year</u>	<u>Gross Tax Levy</u>	<u>Overlay Reserve for Abatements</u>	<u>Net Tax Levy (1)</u>	<u>% of Net Collected at June 30 (2,3)</u>
2020	\$65,813,198	\$231,767	\$65,581,431	98.7% (4)
2019	63,900,669	250,000	63,650,669	99.0
2018	61,989,867	249,617	61,740,250	98.5
2017	60,236,440	250,001	59,986,439	98.9
2016	57,723,102	275,943	57,447,159	98.8

Source: Board of Assessors as to rates and levies; Town Accountant as to collections.

- (1) Net after deduction of overlay for abatements.
- (2) I.e., at the end of the fiscal year for which levied.
- (3) Actual collections less refunds, but excluding proceeds of tax titles and possessions attributable to that year's levy. Non-cash credits which may be abated later are not included in the amount allowed for refunds here.
- (4) The Town extended the fourth quarter due date by 30 days to assist residents affected by COVID-19.

Tax Titles and Possessions

Real property (land and buildings) is subject to a lien for the taxes assessed upon it, subject to any paramount federal lien and subject to bankruptcy and insolvency laws. (In addition, real property is subject to a lien for certain unpaid municipal charges or fees.) If the property has been transferred, an unenforced lien expires on the fourth December 31 after the end of the fiscal year to which the tax relates. If the property has not been transferred by the fourth December 31, an unenforced lien expires upon a later transfer of the property. Provision is made, however, for continuation of the lien where it could not be enforced because of a legal impediment.

The persons against whom real or personal property taxes are assessed are personally liable for the tax (subject to bankruptcy and insolvency laws). In the case of real property, this personal liability is effectively extinguished by sale or taking of the property as described below.

Massachusetts law permits a municipality either to sell by public sale (at which the municipality may become the purchaser) or to take real property for non-payment of taxes. In either case the property owner can redeem the property by paying the unpaid taxes, with interest and other charges, but if the right of redemption is not exercised within six months (which may be extended an additional year in the case of certain installment payments) it can be foreclosed by petition to the Land Court. Upon such foreclosure, a tax title purchased or taken by the municipality becomes a "tax possession" and may be held and disposed of in the same manner as other land held for municipal purposes.

Taxes Outstanding

The following table presents the trend in aggregate taxes outstanding, tax titles and tax possessions:

<u>As of 6/30</u>	<u>Aggregate Overdue Property Taxes at FY-End (1)</u>	<u>Tax Titles</u>	<u>Tax Possessions</u>
2020	\$937,816	\$969,484	\$605,179
2019	675,748	809,582	605,179
2018	809,660	783,472	521,719
2017	730,860	794,795	521,719
2016	693,529	1,034,449	377,376

Source: Town Accountant.

- (1) For five prior fiscal years. Excludes abated taxes and tax deferrals. Includes taxes in litigation, if any.

Sale of Tax Receivables

Cities and towns are authorized to sell delinquent property tax receivables by public sale, either individually or in bulk. The Town does not expect to utilize this option at the present time.

Taxation to Meet Deficits

As noted elsewhere (see “Abatements and Overlay” above) overlay deficits, i.e. tax abatements in excess of the overlay included in the tax levy to cover abatements, are required to be added to the next tax levy. It is generally understood that revenue deficits, i.e. those resulting from non-property tax revenues being less than anticipated, are also required to be added to the tax levy (at least to the extent not covered by surplus revenue).

Amounts lawfully expended since the prior tax levy and not included therein are also required to be included in the annual tax levy. The circumstances under which this can arise are limited since municipal departments are generally prohibited from incurring liabilities in excess of appropriations except for major disasters, mandated items, contracts in aid of housing and renewal projects and other long-term contracts. In addition, utilities must be paid at established rates and certain established salaries, e.g. civil service, must legally be paid for work actually performed, whether or not covered by appropriations.

Cities and towns are authorized to appropriate sums, and thus to levy taxes, to cover deficits arising from other causes, such as “free cash” deficits arising from a failure to collect taxes. This is not generally understood, however, and it has not been the practice to levy taxes to cover free cash deficits. Except to the extent that such deficits have been reduced or eliminated by subsequent collections of uncollected taxes (including sales of tax titles and tax possessions), lapsed appropriations, non-property tax revenues in excess of estimates, other miscellaneous items or funding loans authorized by special act, they remain in existence.

Tax Limitations

Chapter 59, Section 21C of the General Laws, also known as Proposition 2½, imposes two separate limits on the annual tax levy of a city or town.

The primary limitation is that the tax levy cannot exceed 2½ percent of the full and fair cash value. If a city or town exceeds the primary limitation, it must reduce its tax levy by at least 15 percent annually until it is in compliance, provided that the reduction can be reduced in any year to not less than 7½ percent by majority vote of the voters, or to less than 7½ percent by two-thirds vote of the voters.

For cities and towns at or below the primary limit, a secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2½ percent, subject to exceptions for property added to the tax rolls or property which has had an increase, other than as part of a general revaluation, in its assessed valuation over the prior year’s valuation.

This “growth” limit on the tax levy may be exceeded in any year by a majority vote of the voters, but an increase in the secondary or growth limit under this procedure does not permit a tax levy in excess of the primary limitation, since the two limitations apply independently. In addition, if the voters vote to approve taxes in excess of the “growth” limit for the purpose of funding a stabilization fund, such increased amount may only be taken into account for purposes of calculating the maximum levy limit in each subsequent year if the board of selectmen of a town or the city council of a city votes by a two-thirds vote to appropriate such increased amount in such subsequent year to the stabilization fund.

The applicable tax limits may also be reduced in any year by a majority vote of the voters.

The State Commissioner of Revenue may adjust any tax limit “to counterbalance the effects of extraordinary, non-recurring events which occurred during the base year”.

The statute further provides that the voters may exclude from the taxes subject to the tax limits and from the calculation of the maximum tax levy (a) the amount required to pay debt service on bonds and notes issued before November 4, 1980, if the exclusion is approved by a majority vote of the voters, and (b) the amount required to pay debt service on any specific subsequent issue for which similar approval is obtained. Even with voter approval, the holders of the obligations for which unlimited taxes may be assessed do not have a statutory priority or security interest in the portion of the tax levy attributable to such obligations. It should be noted that Massachusetts General Laws Chapter 44, Section 20 requires that the taxes excluded from the levy limit to pay debt service on any such bonds and notes be calculated based on the true interest cost of the issue. Accordingly, the Department of Revenue limits the amount of taxes which may be levied in each year to pay debt service on any such bonds and notes to the amount of such debt service, less a pro rata portion of any original issue premium received by the city or town that was not applied to pay costs of issuance.

Voters may also exclude from the Proposition 2½ limits the amount required to pay specified capital outlay expenditures or for the city or town's apportioned share for certain capital outlay expenditures by a regional governmental unit. In addition, the city council of a city, with the approval of the mayor if required, or the board of selectmen or the town council of a town may vote to exclude from the Proposition 2½ limits taxes raised in lieu of sewer or water charges to pay debt service on bonds or notes issued by the municipality (or by an independent authority, commission or district) for water or sewer purposes, provided that the municipality's sewer or water charges are reduced accordingly.

In addition, Proposition 2½ limits the annual increase in the total assessments on cities and towns by any county, district, authority, the Commonwealth or any other governmental entity (except regional school districts, the MWRA and certain districts for which special legislation provides otherwise) to the sum of (a) 2½ percent of the prior year's assessments and (b) "any increases in costs, charges or fees for services customarily provided locally or for services subscribed to at local option". Regional water districts, regional sewerage districts and regional veterans districts may exceed these limitations under statutory procedures requiring a two-thirds vote of the district's governing body and either approval of the local appropriating authorities (by two-thirds vote in districts with more than two members or by majority vote in two-member districts) or approval of the registered voters in a local election (in the case of two-member districts). Under Proposition 2½ any State law to take effect on or after January 1, 1981 imposing a direct service or cost obligation on a city or town will become effective only if accepted or voluntarily funded by the city or town or if State funding is provided. Similarly, State rules or regulations imposing additional costs on a city or town or laws granting or increasing local tax exemptions are to take effect only if adequate State appropriations are provided. These statutory provisions do not apply to costs resulting from judicial decisions.

Pledged Taxes

Taxes on certain property in designated development districts may be pledged for the payment of costs of economic development projects within such districts and may therefore be unavailable for other municipal purposes. (See "Tax Increment Financing for Development Districts" under "TOWN FINANCES" below).

Unused Levy Capacity (1)

The following table sets forth the Town's tax levy limits and unused levy capacity for the following fiscal years:

	For Fiscal Year				
	2020	2019	2018	2017	2016
Primary Levy Ceiling (2)	\$ 121,876,292	\$ 116,267,594	\$ 111,092,952	\$ 106,877,999	\$ 102,056,403
Prior Fiscal Year Levy Limit	57,874,204	55,646,272	53,730,738	51,924,064	50,137,901
2.5% Levy Growth	1,446,855	1,391,157	1,343,268	1,298,102	1,253,448
Current Fiscal Year New Growth (3)	985,925	836,775	572,266	508,572	532,715
Current Fiscal Year Override	-	-	-	-	-
Growth Levy Limit	60,306,984	57,874,204	55,646,272	53,730,738	51,924,064
Current Fiscal Year Debt Exclusion	5,838,486	6,327,833	6,691,107	6,824,558	6,106,818
Tax Levy Limit	66,145,470	64,202,037	62,337,379	60,555,296	58,030,882
Tax Levy	65,813,198	63,900,669	61,989,867	60,236,440	57,723,102
Unused Levy Capacity (4)	332,272 (6)	301,368 (6)	347,512 (6)	318,856 (6)	307,780
Unused Primary Levy Capacity (5)	\$ 61,569,308	\$ 58,393,390	\$ 55,446,680	\$ 53,147,261	\$ 50,132,339

(1) Source: Massachusetts Department of Revenue.

(2) 2.5% of assessed valuation.

(3) Allowed increase for new valuations - certified by the Department of Revenue.

(4) Tax Levy Limit less Tax Levy.

(5) Primary Levy Ceiling less Growth Levy Limit.

(6) \$300,000 not levied as an offset to debt exclusions for middle school and public safety complex.

Initiative Petitions

Various proposals have been made in recent years for legislative amendments to the Massachusetts Constitution to impose limits on state and local taxes. To be adopted, such amendments must be approved by two successive legislatures and then by the voters at a state election.

Community Preservation Act

The Massachusetts Community Preservation Act (the "CPA") permits cities and towns that accept its provisions to levy a surcharge on its real property tax levy, dedicate revenue (other than state or federal funds), and to receive state matching funds for (i) the acquisition, creation, preservation, rehabilitation and restoration of land for recreational use, open space, and affordable housing and (ii) the acquisition, preservation, rehabilitation and restoration of historic resources. The provisions of the CPA must be accepted by the voters of the city or town at an election after such provisions have first been accepted by either a vote of the legislative body of the city or town or an initiative petition signed by 5% of its registered voters.

A city or town may approve a surcharge of up to 3% (but not less than 1% under certain circumstances) and may make an additional commitment of funds by dedicating revenue other than state or federal funds, provided that the total funds collected do not exceed 3% of the real property tax levy, less any exemptions adopted (such as an exemption for low-income individuals and families and for low and moderate-income senior citizens, an exemption for \$100,000 of the value of each taxable parcel of residential real property or \$100,000 of the value of each taxable parcel of class three, commercial property, and class four, industrial property as defined in Chapter 59, Section 2A of the General Laws, and an exemption for commercial and industrial properties in cities and towns with classified tax rates). In the event that the municipality shall no longer dedicate all or part of the additional funds to community preservation, the surcharge on the real property tax levy of not less than 1% shall remain in effect, provided that any such change must be approved pursuant to the same process as acceptance of the CPA. The surcharge is not counted in the total taxes assessed for the purpose of determining the permitted levy amount under Proposition 2½ (see "*Tax Limitations*" under "PROPERTY TAXATION" above). A city or town may revoke its acceptance of the provisions of the CPA at any time after 5 years from the date of such acceptance and may change the amount of the surcharge or the exemptions to the surcharge at any time, including reducing the surcharge to 1% and committing additional municipal funds as outlined above, provided that any such revocation or change must be approved pursuant to the same process as acceptance of the CPA.

Any city or town that accepts the provisions of the CPA will receive annual state matching grants to supplement amounts raised by its surcharge and dedication of revenue. The state matching funds are raised from certain recording and filing fees of the registers of deeds. Those amounts are deposited into a state trust fund and are distributed to cities and towns that have accepted the provisions of the CPA, which distributions are not subject to annual appropriation by the state legislature. The amount distributed to each city and town is based on a statutory formula and the total state distribution made to any city or town may not exceed 100% of the amount raised locally by the surcharge on the real property tax levy.

The amounts raised by the surcharge on taxes, the dedication of revenue and received in state matching funds are required to be deposited in a dedicated community preservation fund. Each city or town that accepts the provisions of the CPA is required to establish a community preservation committee to study the community preservation needs of the community and to make recommendations to the legislative body of the city or town regarding the community preservation projects that should be funded from the community preservation fund. Upon the recommendations of the committee, the legislative body of the city or town may appropriate amounts from the fund for permitted community preservation purposes or may reserve amounts for spending in future fiscal years, provided that at least 10% of the total annual revenues to the fund must be spent or set aside for open space purposes, 10% for historic resource purposes and 10% for affordable housing purposes.

The CPA authorizes cities and towns that accept its provisions to issue bonds and notes in anticipation of the receipt of surcharge and dedicated revenues to finance community preservation projects approved under the provisions of the CPA. Bonds and notes issued under the CPA are general obligations of the city or town and are payable from amounts on deposit in the community preservation fund. In the event that a city or town revokes its acceptance of the provisions of the CPA, the surcharge shall remain in effect until all contractual obligations incurred by the city or town prior to such revocation, including the payment of bonds or notes issued under the CPA, have been fully discharged.

The Town accepted the provisions of the Community Preservation Act and approved a surcharge of 3% in March of 2002, and has used the funds strategically to enhance the quality and character of the community. It has also created an Affordable Housing Trust to provide a variety in housing stock. The table below shows the amounts surcharged by the Town, amounts received in state matching funds and CPA fund balance.

<u>Fiscal Year</u>	<u>Surcharge</u>	<u>State Matching Funds</u>	<u>CPA Fund Balance</u>
2020	\$ 1,576,496	\$ 417,101	\$ 4,224,350 (1)
2019	1,569,582	320,322	10,705,452
2018	1,494,185	273,119	9,475,549
2017	1,451,844	310,246	8,671,987
2016	1,377,760	396,304	8,204,881
2015	1,224,067	407,734	2,319,116

(1) Decrease attributed to the \$8.3M athletic field project approved in April 2019 which represents \$5.22M of available funds and \$3.08M in initial borrowing.

This issue contains \$2,389,594 in borrowing related to a CPA project to renovate existing athletic fields. The Community Preservation Committee is making a paydown of \$690,433 against the \$3,080,000 upon the maturity of the note.

As of December 31, 2019, the Massachusetts legislature increased the \$20 surcharge on filing of documents at the registries of deeds by \$30 to \$50 per document as well as increasing the \$10 surcharge to file a municipal lien certificate to \$25. The additional funds will be credited to the Massachusetts Community Preservation Trust Fund. This increase in fees will directly benefit communities that have accepted the Community Preservation Act statute by way of a material increase in state matching funds.

TOWN FINANCES

The Budget and Appropriation Process

The annual budget, and appropriation process is governed by the Town Charter, and General Bylaws. The Charter requires the Town Administrator to submit, and recommend a balanced operation, and capital budget plan. These budgets are submitted in accordance with established financial policies based on detailed revenue, and expenditure forecasting established by the Town Administrator, the Financial Team, and the Financial Forecasting Committee.

In 2010, the budget process was overhauled with the establishment of policies and reserves.

The annual appropriations of the Town are ordinarily made at the annual meeting which usually takes place in April. Appropriations may also be voted at special meetings. Every town must have an appropriation, advisory, or finance committee. The committee provides recommendations on proposed expenditures recommended by the Town Administrator, and the Board of Selectmen at the Annual Town meeting.

Water and sewer department expenditures are generally included in the budgets adopted by city councils and town meetings, but electric and gas department funds may be appropriated by the municipal light boards. Under certain legislation, any city or town which accepts the legislation may provide that the appropriation for the operating costs of any department may be offset, in whole or in part, by estimated receipts from fees charged for services provided by the department. The Town has no municipal gas or electric departments.

The school budget is limited to the total amount appropriated by the town meeting, but the school committee retains full power to allocate the funds appropriated.

State and county assessments, abatements in excess of overlay, principal and interest not otherwise provided for, and final judgments are included in the tax levy whether or not included in the budget. Revenues are not required to be set forth in the budget, but estimated non-tax revenues are taken into account by the assessors in fixing the tax levy. (See "PROPERTY TAXATION" above.)

Operating Budget Trends

The following table sets forth the trend in the Town's operating budgets:

	Appropriated Fiscal 2021	Appropriated Fiscal 2020	Appropriated Fiscal 2019	Appropriated Fiscal 2018	Appropriated Fiscal 2017
General Government	\$ 4,514,123	\$ 4,387,798	\$ 3,910,905	\$ 3,766,042	\$ 3,466,921
Public Safety	9,952,587	9,728,084	9,394,394	9,169,645	9,022,898
Public Works	4,454,085	4,341,297	4,379,489	4,206,862	4,068,586
Human Services	702,833	713,994	771,854	602,613	612,270
Education	40,147,466	39,297,063	37,921,600	36,875,221	35,668,257
Culture & Recreation	1,294,481	1,259,448	1,235,469	1,193,680	1,160,083
Debt	7,513,308	7,562,027	7,492,749	7,589,131	7,715,806
Employee Benefits	12,825,734	12,114,850	11,857,269	11,543,495	11,088,662
Total	\$ 81,404,617	\$ 79,404,561	\$ 76,963,729	\$ 74,946,689	\$ 72,803,483

Source: Town Accountant.

Education Reform

State legislation known as the Education Reform Act of 1993, as amended, imposes certain minimum expenditure requirements on municipalities with respect to funding for education and related programs, and may affect the level of state aid to be received for education. The requirements are determined on the basis of formulas affected by various measures of wealth and income, enrollments, prior levels of local spending and state aid, and other factors. Since its passage, the Town has complied with the Act and appropriations for education have equaled or exceeded the minimum required level.

Revenues

Property Taxes: Property taxes are the major source of revenue for the Town. The total amount levied is subject to certain limits prescribed by law; for a description of those limits see "PROPERTY TAXATION - Tax Limitations," above.

State Distributions: In addition to grants for specified capital purposes (some of which are payable over the life of the bonds issued for the projects), the Commonwealth provides financial assistance to cities and towns for current purposes. Payments to cities and towns are derived primarily from a percentage of the State's personal income, sales and use, and corporate excise tax receipts, together with the net receipts from the State Lottery. A municipality's state aid entitlement is based on a number of different formulas, of which the "schools" and "lottery" formulas are the most important. Both of the major formulas tend to provide more state aid to poorer communities. The formulas for determining a municipality's state aid entitlement are subject to amendment by the state legislature and, while a formula might indicate that a particular amount of state aid is owed, the amount of state aid actually paid is limited to the amount appropriated by the state legislature. The state annually estimates state aid, but the actual state aid payments may vary from the estimate.

In the fall of 1986, both the State Legislature (by statute, repealed as of July 1, 1999) and the voters (by initiative petition) placed limits on the growth of state tax revenues. Although somewhat different in detail, each measure essentially limited the annual growth in state tax revenues to an average rate of growth in wages and salaries in the Commonwealth over the three previous calendar years. If not amended, the remaining law could restrict the amount of state revenues available for state aid to local communities.

Following are state aid payments received by the Town for the following fiscal years:

<u>Fiscal Year</u>	<u>Aid to Education</u>	<u>Other</u>	<u>Total State Aid</u>
2020	\$5,873,903	\$2,321,040	\$8,194,943
2019	5,521,321	2,299,118	7,820,439
2018	5,437,381	2,217,846	7,655,227
2017	5,476,793	2,102,087	7,578,880
2016	5,185,901	2,343,216	7,529,117

Source: Town Accountant.

State School Building Assistance Program: Under its school building assistance program, the Commonwealth of Massachusetts provides grants to cities, towns and regional school districts for school construction projects. Until July 26, 2004, the State Board of Education was responsible for approving grants for school projects and otherwise administering the program. Grant amounts ranged from 50% to 90% of approved project costs. Municipalities generally issued bonds to finance the entire project cost, and the Commonwealth disbursed the grants in equal annual installments over the term of the related bonds.

Pursuant to legislation which became effective on July 26, 2004, the state legislature created the Massachusetts School Building Authority (the "Authority") to finance and administer the school building assistance program. The Authority has assumed all powers and obligations of the Board of Education with respect to the program. In addition to certain other amounts, the legislation dedicates a portion of Commonwealth sales tax receipts to the Authority to finance the program.

Projects previously approved for grants by the State Board of Education are entitled to receive grant payments from the Authority based on the approved project cost and reimbursement rate applicable under the prior law. The Authority has paid and is expected to continue to pay the remaining amounts of the grants for such projects either in annual installments to reimburse debt service on bonds issued by the municipalities to finance such projects, or as lump sum payments to contribute to the defeasance of such bonds.

Projects on the priority waiting list as of July 1, 2004 are also entitled to receive grant payments from the Authority based on the eligible project costs and reimbursement rates applicable under the prior law. With limited exceptions, the Authority is required to fund the grants for such projects in the order in which they appear on the waiting list. Grants for any such projects that have been completed or substantially completed have been paid and are expected to continue to be paid by the Authority in lump sum payments, thereby eliminating the need for the Authority to reimburse interest expenses that would otherwise be incurred by the municipalities to permanently finance the Authority's share of such project costs. Interest on debt issued by municipalities prior to July 1, 2004 to finance such project costs, and interest on temporary debt until receipt of the grant, is included in the approved costs of such projects. Grants for any such projects that have not yet commenced or that are underway have been and are expected to continue to be paid by the Authority as project costs are incurred by the municipality pursuant to a project funding agreement between the Authority and the municipality, eliminating the need for the municipality to borrow even on a temporary basis to finance the Authority's share of the project costs in most cases.

The maximum reimbursement rate for new project grant applications submitted to the Authority on or after July 1, 2007 is 80% of approved project costs. The Authority promulgated new regulations with respect to the application and approval process for projects submitted after July 1, 2007. The Authority expects to pay grants for such projects as project costs are incurred pursuant to project funding agreements between the Authority and the municipalities. None of the interest expense incurred on debt issued by municipalities to finance their portion of the costs of new projects will be included in the approved project costs eligible for reimbursement.

On December 3, 2014, the Town approved a \$75,000,000 high school/middle school renovation project in which the Town received 44.06% reimbursement from the MSBA. The Town's local share of the project was \$54,248,947. \$50,000,000 bond proceeds and \$19,248,983 grants have been received to date. The new middle school opened to students in September 2017.

The Town filed two statements of interest in 2019 for renovation/replacement of the Hatherly and Cushing Elementary Schools. The Town was not accepted into the program and has re-filed statements of interest for the two schools in 2020.

Motor Vehicle Excise Tax: An excise is imposed on the registration of motor vehicles (subject to exemptions) at the rate of \$25 per \$1,000 of valuation. The excise is collected by and for the benefit of the municipality in which the motor vehicle is customarily kept. Valuations are determined by a statutory formula based on manufacturers' list price and year of manufacture. Bills not paid when due bear interest at 12 percent per annum. Provision is also made, after notice to the owner, for suspension of the owner's operating license or registration by the registrar of motor vehicles. The following table presents a five-year history of motor vehicle excise tax collections of the Town:

<u>Fiscal Year</u>	<u>Receipts (1)</u>
2020	\$3,146,036
2019	3,377,751
2018	3,150,523
2017	3,051,513
2016	2,891,514

(1) Net after refunds. Includes receipts from prior years' levies.

Water Rates and Services: The Water Division of the Department of Public Works is responsible for the operation and maintenance of the water treatment plant, six water wells, two booster stations, two water storage tanks, three corrosion control stations, three surface water supplies, 300 acres of watershed, 105 miles of water distribution system, 275 fire hydrants, and 8,000 water meters.

The Water Division employs a staff of fourteen appropriately licensed professional individuals who are responsible for the maintenance and operation of nearly 50 million dollars of assets with an annual operating budget of \$5,383,354. A population of more than 18,000 - which increases to approximately 30,000 during the summer months - consumes an average of 1.46 million gallons of water each day.

On July 1, 1999, the Town placed water services, which are provided to nearly 100 percent of the Town, on an enterprise fund basis. The Town has a planned upgrade program in place for water system infrastructure improvements while keeping the fund self-supporting, and has a policy of reviewing and adjusting rates each year. Charges for water usage are billed quarterly. Water rates increased 10% in fiscal 2014, 19% in fiscal 2015, 19% in fiscal 2016, 20% in fiscal 2019 and 15.2% in fiscal 2020 to finance the \$22,000,000 initiative to replace approximately 21 miles of cast iron water pipes and other improvements and upgrades to the water system.

The Town approved \$1.25 million for repairs to the water treatment plant in November 2018 and an \$8 million green sand facility for one of its top producing wells in April 2019. The \$8 million filter facility has been approved for Massachusetts Clean Water Trust Financing and a construction contract awarded for \$5.7 million. The debt service for the projects was incorporated in the fiscal 2020 rates voted October 15, 2019.

As of October 15, 2019, the rates per quarter for residential water consumption are \$1.60 per 100 cubic feet up to the first 1,200 cubic feet, with a minimum charge of \$74.12 for a 5/8 inch meter. The service charge is higher for larger sized meters. Usage between 1,201-3,000 cubic feet is billed at a rate of \$6.97 per 100 cubic feet. All usage in excess of 3,000 cubic feet is billed at a rate of \$11.20 per 100 cubic feet. All commercial usage is billed at a rate of \$5.38 per 100 cubic feet. The rate review process is currently ongoing for fiscal 2021.

Sewer Rates and Services: The Sewer Division of the Department of Public Works is responsible for the operations and maintenance of the Scituate Wastewater Treatment Plant (WWTP) and 24 miles of sewers, which make up the Scituate Sewer Collection System. This serves 33% of the community. The WWTP was operational in November 1967 and was originally designated to treat an average daily flow of 1.0 million gallons per day (mgd). The WWTP was designated as a secondary treatment plant utilizing the extended aeration mode of the activated sludge (microorganisms) process.

The purpose of the WWTP is to remove and treat settleable and floating solids, to reduce suspended solids and dissolve organic material, and to disinfect the final effluent (treated water leaving the WWTP) to reduce the possibility of water-borne diseases.

A septage receiving station, aerobic sludge digesters and a sludge dewatering building were added during an upgrade in 1984. The additions allowed further treatment of the sludge (settled solids), which is dewatered by a belt filter press and disposed of by a contractor at a nearby landfill. The Sewer Division recently awarded a \$1.2 million contract for upgrades to its facility.

A second upgrade was completed in 2000 increasing the design of the WWTP from 1.0 mgd to 1.6 mgd along with upgrading the secondary treatment to an advanced treatment capable of nitrogen removal (nitrification/denitrification). The use of ultraviolet light (UV) has replaced chlorination (residual chlorine can be toxic to aquatic life) as the means of disinfecting the final effluent.

The sewer rate is a minimum charge of \$61.69 per quarter plus \$4.94 per hundred cubic feet of water consumption in excess of 625 cubic feet per quarter. The Town has a comprehensive plan for sewer expansion funded by users, and sewer rates have been increased to fund upgrade expansions. The Town eliminated the 625 CP included in the base charge on October 15, 2019. The rate review process is currently ongoing for fiscal 2021.

The Town is currently discussing the option of a regional sewer agreement with the Towns of Hull and Cohasset.

Transfer Station: The Transfer Station Division of the Department of Public Works is responsible for the operation and maintenance of the Transfer Station and Recycling Center. The Transfer Station is operated as a Pay-As-You-Throw facility and will accept only household refuse contained in Pay-As-You-Throw trash bags. These trash bags can be purchased at the Transfer Station or at local retailers at a cost of \$20.00 for a package of ten 30 gallon bags or \$10.00 for a package of ten 15 gallon bags. The Town has a current recycling rate of 50%. The rate for construction debris was increased to +240/ton effective December 1, 2019 and increased the residential sticker price by \$10. The Board of Selectmen voted on September 8, 2020 to not make any rate changes for fiscal 2021.

Local Option Meals Tax: Effective July 1, 2013, the Town adopted the local meals excise tax. The local meals excise tax is a 0.75% tax on the gross receipts of a vendor from the sale of restaurant meals. The tax is paid by the vendor to the State Commissioner of Revenue, who in turn pays the tax to the municipality in which the meal was sold. This tax generated the following in prior fiscal years:

<u>Fiscal Year</u>	<u>Amount</u>
2021	\$ 115,000 (1)
2020	265,281
2019	261,318
2018	216,318
2017	258,981

(1) The Town revised its FY21 estimate to reflect an estimated 50% loss of revenue due to COVID-19.

Local Rooms Occupancy Excise: The Town accepted the local option room occupancy excise tax at 6% effective July 1, 2019. The DOR estimated receipts for the Town from \$24-\$60k. The Town reduced the room occupancy excise tax from 6% to 4% at the annual town meeting in the spring of 2020 to address concerns raised regarding a negative impact as surrounding communities were at 4%. The Town did not utilize room occupancy excise as a revenue source in its fiscal 2020 or fiscal 2021 budgeting. The Town received \$104,145 in revenue in fiscal 2020.

Annual Audits

The Town of Scituate is audited annually by Powers & Sullivan, Certified Public Accountants, of Wakefield, Massachusetts. A copy of the fiscal 2019 audit is attached hereto as Appendix A.

The attached report speaks only as of its date, and only to the matters expressly set forth therein. The auditors have not been engaged to review this Official Statement or to perform audit procedures regarding the post-audit period, nor have the auditors been requested to give their consent to the inclusion of their report in Appendix A. Except as stated in their report, the auditors have not been engaged to verify the financial information set out in Appendix A and are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in that appendix.

Financial Statements

Set forth on the following pages is a Governmental Funds Balance Sheets for fiscal years ending June 30, 2019, June 30, 2018, and June 30, 2017 and a Statement of Revenues, Expenditures and changes in Fund Balance for fiscal years ended June 30, 2019 through June 30, 2015. Said statements were extracted from the Town's audited financials.

Estimated Fiscal 2020 Year End Results

The Town expects to close out fiscal year 20 with a surplus due to the imposition of a spending freeze on all budgets in the third quarter in response to COVID-19 and the uncertainty of future revenues.

TOWN OF SCITUATE, MASSACHUSETTS
BALANCE SHEET - GOVERNMENTAL FUNDS
June 30, 2019 (1)

	General	Community Preservation	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 13,715,955	\$ 10,724,196	\$ 2,062,544	\$ 12,544,694	\$ 39,047,389
Receivables, net of uncollectibles					
Real estate and personal property taxes	1,005,035	-	-	-	1,005,035
Tax liens	701,461	18,998	-	-	720,459
Community preservation fund surtax	-	18,894	-	-	18,894
Motor vehicle and other excise taxes	167,791	-	-	-	167,791
Departmental and other	229,279	-	-	-	229,279
Intergovernmental	574,313	-	-	1,731,931	2,306,244
Community preservation state share	-	244,826	-	-	244,826
Special assessments	137,528	-	-	4,763	142,291
Tax foreclosures	605,179	-	-	-	605,179
Due from other funds	29,190	-	-	-	29,190
Total assets	<u>\$ 17,165,731</u>	<u>\$ 11,006,914</u>	<u>\$ 2,062,544</u>	<u>\$ 14,281,388</u>	<u>\$ 44,516,577</u>
LIABILITIES					
Warrants payable	683,815	241,205	2,244	1,173,620	2,100,884
Accrued payroll	717,726	285	-	67,722	785,733
Due to other funds	-	-	-	29,190	29,190
Other liabilities	61,267	-	-	-	61,267
Notes payable	-	-	291,000	386,000	677,000
Total liabilities	<u>1,462,808</u>	<u>241,490</u>	<u>293,244</u>	<u>1,656,532</u>	<u>3,654,074</u>
DEFERRED INFLOWS OF RESOURCES					
Taxes paid in advance	50,363	987	-	-	51,350
Unavailable revenue	2,725,328	37,892	-	1,021,976	3,785,196
Total Deferred Inflows of Resources	<u>2,775,691</u>	<u>38,879</u>	<u>-</u>	<u>1,021,976</u>	<u>3,836,546</u>
FUND BALANCES					
Nonspendable	-	-	-	27,051	27,051
Restricted	456,219	10,726,545	1,769,300	11,787,973	24,740,037
Committed	4,180,351	-	-	-	4,180,351
Assigned	595,925	-	-	-	595,925
Unassigned	7,694,737	-	-	(212,144)	7,482,593
Total fund balances	<u>12,927,232</u>	<u>10,726,545</u>	<u>1,769,300</u>	<u>11,602,880</u>	<u>37,025,957</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 17,165,731</u>	<u>\$ 11,006,914</u>	<u>\$ 2,062,544</u>	<u>\$ 14,281,388</u>	<u>\$ 44,516,577</u>

(1) Extracted from the audited financial statements of the Town.

TOWN OF SCITUATE, MASSACHUSETTS
BALANCE SHEET - GOVERNMENTAL FUNDS
June 30, 2018 (1)

	General Fund	Community Preservation	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 13,902,854	\$ 9,488,547	\$ 2,188,990	\$ 12,124,445	\$ 37,704,836
Receivables, net of uncollectibles					
Real estate and personal property taxes	1,154,259	-	-	-	1,154,259
Tax liens	680,256	17,769	-	-	698,025
Community preservation fund surtax	-	15,893	-	-	15,893
Motor vehicle and other excise taxes	256,003	-	-	-	256,003
Departmental and other	200,193	-	-	-	200,193
Intergovernmental - other	-	-	-	1,135,133	1,135,133
Community preservation state share	-	320,322	-	-	320,322
Special assessments	150,635	-	-	5,531	156,166
Tax foreclosures	521,719	-	-	-	521,719
Due from other funds	457,517	-	-	-	457,517
Total assets	<u>\$ 17,323,436</u>	<u>\$ 9,842,531</u>	<u>\$ 2,188,990</u>	<u>\$ 13,265,109</u>	<u>\$ 42,620,066</u>
LIABILITIES					
Warrants payable	394,230	1,500	-	163,592	559,322
Accrued payroll	658,841	268	-	49,995	709,104
Due to other funds	-	-	-	457,517	457,517
Other liabilities	58,829	-	-	-	58,829
Notes payable	-	-	6,513,000	-	6,513,000
Total liabilities	<u>1,111,900</u>	<u>1,768</u>	<u>6,513,000</u>	<u>671,104</u>	<u>8,297,772</u>
DEFERRED INFLOWS OF RESOURCES					
Taxes paid in advance	212,590	11,227	-	-	223,817
Unavailable revenue	2,645,829	33,663	-	938,344	3,617,836
Total Deferred Inflows of Resources	<u>2,858,419</u>	<u>44,890</u>	<u>-</u>	<u>938,344</u>	<u>3,841,653</u>
FUND BALANCES					
Nonspendable	-	-	-	27,051	27,051
Restricted	510,884	9,795,873	-	12,077,026	22,383,783
Committed	5,501,817	-	-	-	5,501,817
Assigned	912,493	-	-	-	912,493
Unassigned	6,427,923	-	(4,324,010)	(448,416)	1,655,497
Total fund balances	<u>13,353,117</u>	<u>9,795,873</u>	<u>(4,324,010)</u>	<u>11,655,661</u>	<u>30,480,641</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 17,323,436</u>	<u>\$ 9,842,531</u>	<u>\$ 2,188,990</u>	<u>\$ 13,265,109</u>	<u>\$ 42,620,066</u>

(1) Extracted from the audited financial statements of the Town.

TOWN OF SCITUATE, MASSACHUSETTS
BALANCE SHEET - GOVERNMENTAL FUNDS
June 30, 2017 (1)

	General Fund	Community Preservation	Affordable Housing	Town Capital Projects	Middle School Construction	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS							
Cash and short-term investments	\$ 14,369,697	\$ 8,794,660	\$ 751,614	\$ 2,345,495	\$ 11,271,096	\$ 9,702,225	\$ 47,234,787
Receivables, net of allowance for uncollectibles							
Real estate and personal property taxes	1,050,952	15,352	-	-	-	-	1,066,304
Tax liens	693,533	17,548	-	-	-	-	711,081
Motor vehicle and other excise taxes	208,487	-	-	-	-	-	208,487
Departmental and other	138,141	-	-	-	-	5,500	143,641
Special assessments	178,863	-	-	-	-	2,000	180,863
Intergovernmental	-	217,777	-	-	188,511	2,514,477	2,920,765
Tax foreclosures	521,719	-	-	-	-	-	521,719
Due from other funds	57,902	-	-	-	-	-	57,902
Total assets	<u>\$ 17,219,294</u>	<u>\$ 9,045,337</u>	<u>\$ 751,614</u>	<u>\$ 2,345,495</u>	<u>\$ 11,459,607</u>	<u>\$ 12,224,202</u>	<u>\$ 53,045,549</u>
LIABILITIES							
Warrants payable	323,899	117,143	-	295,332	3,572,643	1,743,144	6,052,161
Accrued payroll	646,358	-	-	-	975	56,050	703,383
Abandoned property	55,369	-	-	-	-	-	55,369
Due to other funds	-	-	-	-	-	57,902	57,902
Notes payable	-	-	-	5,288,000	-	1,300,000	6,588,000
Total liabilities	<u>1,025,626</u>	<u>117,143</u>	<u>-</u>	<u>5,583,332</u>	<u>3,573,618</u>	<u>3,157,096</u>	<u>13,456,815</u>
DEFERRED INFLOWS OF RESOURCES							
Taxes paid in advance	140,218	5,529	-	-	-	-	145,747
Unavailable revenue	2,440,119	32,900	-	-	-	394,996	2,868,015
Total Deferred Inflows of Resources	<u>2,580,337</u>	<u>38,429</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>394,996</u>	<u>3,013,762</u>
FUND BALANCES							
Nonspendable	-	-	-	-	-	27,051	27,051
Restricted	510,884	8,889,765	751,614	-	7,885,989	10,157,168	28,195,420
Committed	3,255,428	-	-	-	-	-	3,255,428
Assigned	1,360,521	-	-	-	-	-	1,360,521
Unassigned	8,486,498	-	-	(3,237,837)	-	(1,512,109)	3,736,552
Total fund balances	<u>13,613,331</u>	<u>8,889,765</u>	<u>751,614</u>	<u>(3,237,837)</u>	<u>7,885,989</u>	<u>8,672,110</u>	<u>36,574,972</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 17,219,294</u>	<u>\$ 9,045,337</u>	<u>\$ 751,614</u>	<u>\$ 2,345,495</u>	<u>\$ 11,459,607</u>	<u>\$ 12,224,202</u>	<u>\$ 53,045,549</u>

(1) Extracted from the audited financial statements of the Town.

**TOWN OF SCITUATE, MASSACHUSETTS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES AND EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2019 (1)**

	General	Community Preservation	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Real estate and personal property taxes, net of tax refunds	\$ 63,312,152	\$ -	\$ -	\$ -	\$ 63,312,152
Tax liens	301,896	6,570	-	-	308,466
Motor vehicle and other excise taxes	3,420,299	-	-	-	3,420,299
Meals tax	264,699	-	-	-	264,699
Penalties and interest on taxes	331,905	4,094	-	-	335,999
Fees and rentals	477,175	-	-	2,360	479,535
Payments in lieu of taxes	18,914	-	-	-	18,914
Licenses and permits	785,478	-	-	273,380	1,058,858
Fines and forfeitures	40,619	-	-	-	40,619
Intergovernmental - state aid	7,820,440	-	-	-	7,820,440
Intergovernmental - Teachers Retirement	9,163,885	-	-	-	9,163,885
Intergovernmental - other	72,853	244,826	-	3,887,669	4,205,348
Departmental and other	1,249,926	-	-	4,658,937	5,908,863
Community preservation taxes	-	1,543,895	-	-	1,543,895
Special assessments	20,581	-	-	575	21,156
Contributions and donations	-	-	-	1,182,551	1,182,551
Investment income	565,524	210,188	-	35,275	810,987
Total Revenues	\$ 87,846,346	\$ 2,009,573	\$ -	\$ 10,040,747	\$ 99,896,666
EXPENDITURES:					
Current:					
General government	3,579,882	-	32,167	850,051	4,462,100
Public safety	10,075,989	-	333,657	323,809	10,733,455
Education	39,887,121	-	-	5,068,569	44,955,690
Public works	4,814,497	-	189,866	2,122,886	7,127,249
Human services	1,453,842	-	-	459,799	1,913,641
Culture and recreation	1,247,253	-	-	606,970	1,854,223
Community preservation	-	1,078,901	-	-	1,078,901
Pension benefits	4,469,074	-	-	-	4,469,074
Pension benefits - Teachers Retirement	9,163,885	-	-	-	9,163,885
Employee benefits	6,760,949	-	-	-	6,760,949
State and county charges	746,604	-	-	-	746,604
Debt service:					
Principal	4,180,638	-	-	-	4,180,638
Interest	3,139,312	-	-	-	3,139,312
Total Expenditures	89,519,046	1,078,901	555,690	9,432,084	100,585,721
Excess (Deficiency) of Revenues Over Expenditures	(1,672,700)	930,672	(555,690)	608,663	(689,055)
Other Financing Sources (Uses):					
Issuance of bonds	-	-	6,133,000	-	6,133,000
Premium from issuance of bonds	-	-	516,000	74,268	590,268
Capital lease financing	1,148,100	-	-	-	1,148,100
Proceeds from the sale of capital assets	-	-	-	161,792	161,792
Transfers in	894,468	-	-	123,142	1,017,610
Transfers out	(795,753)	-	-	(1,020,646)	(1,816,399)
Total Expenditures and Other Financing Uses	1,246,815	-	6,649,000	(661,444)	7,234,371
Net Change in Fund Balances	(425,885)	930,672	6,093,310	(52,781)	6,545,316
Fund Balances - Beginning of Year	13,353,117	9,795,873	(4,324,010)	11,655,661	30,480,641
Fund Balances - End of Year	\$ 12,927,232	\$ 10,726,545	\$ 1,769,300	\$ 11,602,880	\$ 37,025,957

(1) Extracted from Town's audited Financial Statements.

**TOWN OF SCITUATE, MASSACHUSETTS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES AND EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2018 (1)**

	General	Community Preservation	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Real estate and personal property taxes, net of tax refunds	\$ 61,421,377	\$ -	\$ -	\$ -	\$ 61,421,377
Tax liens	308,741	5,979	-	-	314,720
Motor vehicle and other excise taxes	3,190,904	-	-	-	3,190,904
Meals tax	261,318	-	-	-	261,318
Penalties and interest	431,904	4,449	-	584	436,937
Fees and rentals	350,894	-	-	2,158	353,052
Payment in lieu of taxes	16,798	-	-	-	16,798
Licenses and permits	712,051	-	-	270,229	982,280
Fines and forfeitures	44,011	-	-	-	44,011
Intergovernmental - Teachers Retirement	9,203,248	-	-	-	9,203,248
Intergovernmental - other	8,027,707	375,664	-	7,356,143	15,759,514
Departmental and other	1,270,710	-	-	4,834,399	6,105,109
Community preservation taxes	-	1,487,827	-	-	1,487,827
Contributions and donations	-	-	-	458,024	458,024
Investment income	387,529	117,884	-	20,617	526,030
Total Revenues	\$ 85,627,192	\$ 1,991,803	\$ -	\$ 12,942,154	\$ 100,561,149
EXPENDITURES:					
Current:					
General government	3,464,060	-	31,520	679,693	4,175,273
Public safety	9,329,853	-	213,524	530,721	10,074,098
Education	37,027,462	-	-	11,279,299	48,306,761
Public works	6,201,707	-	841,129	5,387,053	12,429,889
Human services	535,719	-	-	408,140	943,859
Culture and recreation	1,140,195	-	-	659,850	1,800,045
Community preservation	-	1,085,695	-	-	1,085,695
Pension benefits	4,557,735	-	-	-	4,557,735
Pension benefits - Teachers Retirement	9,203,248	-	-	-	9,203,248
Employee benefits	6,988,176	-	-	-	6,988,176
State and county charges	698,143	-	-	-	698,143
Debt service:	-	-	-	-	-
Principal	4,302,159	-	-	-	4,302,159
Interest	3,237,379	-	-	-	3,237,379
Total Expenditures	86,685,836	1,085,695	1,086,173	18,944,756	107,802,460
Excess (Deficiency) of Revenues Over Expenditures	(1,058,644)	906,108	(1,086,173)	(6,002,602)	(7,241,311)
Other Financing Sources (Uses):					
Issuance of bonds	-	-	-	500,000	500,000
Premium from issuance of bonds	-	-	-	202,153	202,153
Proceeds from the sale of capital assets	-	-	-	206,432	206,432
Transfer in	1,551,913	-	-	319,953	1,871,866
Transfer out	(753,483)	-	-	(879,988)	(1,633,471)
Total Expenditures and Other Financing Uses	798,430	-	-	348,550	1,146,980
Net Change in Fund Balances	(260,214)	906,108	(1,086,173)	(5,654,052)	(6,094,331)
Fund Balances - Beginning of Year	13,613,331	8,889,765	(3,237,837)	17,309,713	36,574,972
Fund Balances - End of Year	\$ 13,353,117	\$ 9,795,873	\$ (4,324,010)	\$ 11,655,661	\$ 30,480,641

(1) Extracted from Town's audited Financial Statements.

**TOWN OF SCITUATE, MASSACHUSETTS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES AND EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2017 (1)**

	General	Community Preservation	Affordable Housing	Town Capital Projects	Middle School Construction	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:							
Real estate and personal property taxes, net of tax refunds	\$ 59,718,484	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 59,718,484
Tax liens	478,175	9,941	-	-	-	-	488,116
Motor vehicle and other excise taxes	3,350,152	-	-	-	-	-	3,350,152
Penalties and interest	478,705	4,927	-	-	-	-	483,632
Fees and rentals	526,908	-	-	-	-	-	526,908
Licenses and permits	659,832	-	-	-	-	277,563	937,395
Fines and forfeitures	99,438	-	-	-	-	1,425	100,863
Intergovernmental	16,548,339	217,777	-	-	11,353,976	12,071,701	40,191,793
Departmental and other	1,103,674	-	-	-	-	4,080,433	5,184,107
Community preservation surtax	-	1,431,186	-	-	-	-	1,431,186
Contributions	458,316	-	-	-	-	423,760	882,076
Investment income	-	71,075	6,885	-	-	5,777	83,737
Total Revenues	\$ 83,422,023	\$ 1,734,906	\$ 6,885	\$ -	\$ 11,353,976	\$ 16,860,659	\$ 113,378,449
EXPENDITURES:							
Current:							
General government	3,385,797	-	11,717	79,816	-	2,351,596	5,828,926
Public safety	9,566,984	-	-	10,568,328	-	243,668	20,378,980
Education	35,796,254	-	-	-	43,394,248	4,694,792	83,885,294
Public works	3,962,774	-	-	4,778,216	-	3,507,962	12,248,952
Human services	560,789	-	-	-	-	332,095	892,884
Culture and recreation	1,066,380	-	-	-	-	6,710,570	7,776,950
Community preservation	-	1,138,589	-	-	-	-	1,138,589
Pension benefits	13,067,450	-	-	-	-	-	13,067,450
Employee benefits	6,519,284	-	-	-	-	-	6,519,284
State and county charges	690,039	-	-	-	-	-	690,039
Debt service:							
Principal	4,423,512	-	-	-	-	-	4,423,512
Interest	3,285,814	-	-	-	-	-	3,285,814
Total Expenditures	82,325,077	1,138,589	11,717	15,426,360	43,394,248	17,840,683	160,136,674
Excess (Deficiency) of Revenues Over Expenditures	1,096,946	596,317	(4,832)	(15,426,360)	(32,040,272)	(980,024)	(46,758,225)
Other Financing Sources (Uses):							
Issuance of bonds and notes	-	-	-	3,500,000	-	-	3,500,000
Premium from issuance of refunding bonds	34,648	-	-	-	-	-	34,648
Transfer in	1,442,237	-	-	-	-	-	1,442,237
Transfer out	(660,771)	-	-	-	-	(645,070)	(1,305,841)
Total Expenditures and Other Financing Uses	816,114	-	-	3,500,000	-	(645,070)	3,671,044
Net Change in Fund Balances	1,913,060	596,317	(4,832)	(11,926,360)	(32,040,272)	(1,625,094)	(43,087,181)
Fund Balances - Beginning of Year	11,700,271	8,293,448	756,446	8,688,523	39,926,261	10,297,204	79,662,153
Fund Balances - End of Year	\$ 13,613,331	\$ 8,889,765	\$ 751,614	\$ (3,237,837)	\$ 7,885,989	\$ 8,672,110	\$ 36,574,972

(1) Extracted from Town's audited Financial Statements.

**TOWN OF SCITUATE, MASSACHUSETTS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES AND EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2016 (1)**

	General	Community Preservation	Affordable Housing	Town Capital Projects	Middle School Construction	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:							
Real estate and personal property taxes, net of tax refunds	\$ 57,169,767	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 57,169,767
Tax liens	464,165	8,445	-	-	-	-	472,610
Motor vehicle and other excise taxes	3,188,658	-	-	-	-	-	3,188,658
Penalties and interest	446,788	4,620	-	-	-	-	451,408
Fees and rentals	547,967	-	-	-	-	-	547,967
Licenses and permits	649,666	-	-	-	-	282,865	932,531
Fines and forfeitures	75,202	-	-	-	-	1,640	76,842
Intergovernmental	14,086,677	310,246	-	-	5,277,875	5,817,049	25,491,847
Departmental and other	1,128,391	-	-	-	-	4,092,761	5,221,152
Community preservation surtax	-	1,355,659	-	-	-	-	1,355,659
Contributions	-	-	-	-	-	540,353	540,353
Investment income	544,826	50,777	5,519	-	-	10,376	611,498
Total Revenues	\$ 78,302,107	\$ 1,729,747	\$ 5,519	\$ -	\$ 5,277,875	\$ 10,745,044	\$ 96,060,292
EXPENDITURES:							
Current:							
General government	3,381,966	-	234,622	32,322	-	1,332,541	4,981,451
Public safety	8,639,142	-	-	6,641,272	-	330,229	15,610,643
Education	35,931,906	-	-	-	13,981,612	4,157,562	54,071,080
Public works	4,393,169	-	-	1,941,933	-	1,578,649	7,913,751
Human services	610,705	-	-	-	-	225,959	836,664
Culture and recreation	959,860	-	-	-	-	4,885,086	5,844,946
Community preservation	-	994,353	-	-	-	-	994,353
Pension benefits	10,521,634	-	-	-	-	-	10,521,634
Employee benefits	6,080,414	-	-	-	-	-	6,080,414
State and county charges	561,038	-	-	-	-	-	561,038
Debt service:							
Principal	4,459,856	-	-	-	-	-	4,459,856
Principal - current refundings - payment to escrow agent	564,514	-	-	-	-	-	564,514
Interest	2,835,437	-	-	-	-	-	2,835,437
Total Expenditures	78,939,641	994,353	234,622	8,615,527	13,981,612	12,510,026	115,275,781
Excess (Deficiency) of Revenues Over Expenditures	(637,534)	735,394	(229,103)	(8,615,527)	(8,703,737)	(1,764,982)	(19,215,489)
Other Financing Sources (Uses):							
Issuance of bonds and notes	529,100	-	-	-	-	-	529,100
Premium from issuance of refunding bonds	35,414	-	-	-	-	-	35,414
Capital lease financing	1,008,059	-	-	-	-	-	-
Transfer in	1,345,450	-	-	2,002,015	3,659,538	485,106	7,492,109
Transfer out	(6,622,220)	-	-	(179,504)	-	(618,959)	(7,420,683)
Total Expenditures and Other Financing Uses	(3,704,197)	-	-	1,822,511	3,659,538	(133,853)	635,940
Net Change in Fund Balances	(4,341,731)	735,394	(229,103)	(6,793,016)	(5,044,199)	(1,898,835)	(17,571,490)
Fund Balances - Beginning of Year	16,042,002	7,558,054	985,549	15,566,078	44,885,921	12,196,039	97,233,643
Fund Balances - End of Year	\$ 11,700,271	\$ 8,293,448	\$ 756,446	\$ 8,773,062	\$ 39,841,722	\$ 10,297,204	\$ 79,662,153

(1) Extracted from Town's audited Financial Statements.

**TOWN OF SCITUATE, MASSACHUSETTS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES AND EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2015 (1)**

	General	Community Preservation	Affordable Housing	Town Capital Projects	Middle School Construction	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:							
Real estate and personal property taxes, net of tax refunds	\$ 51,176,629	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 51,176,629
Tax liens	406,612	8,879	-	-	-	-	415,491
Motor vehicle and other excise taxes	3,025,388	-	-	-	-	-	3,025,388
Penalties and interest	416,635	5,365	-	-	-	-	422,000
Fees and rentals	501,748	-	-	-	-	3,100	504,848
Licenses and permits	561,077	-	-	-	-	251,310	812,387
Fines and forfeitures	68,513	-	-	-	-	-	68,513
Intergovernmental	11,376,206	1,063,211	-	-	1,004,122	4,600,585	18,044,124
Departmental and other	1,192,815	-	-	-	-	3,873,814	5,066,629
Community preservation surtax	-	1,203,127	-	-	-	-	1,203,127
Contributions	-	-	-	-	-	696,070	696,070
Investment income	154,088	19,636	7,551	-	-	5,061	186,336
Total Revenues	\$ 68,879,711	\$ 2,300,218	\$ 7,551	\$ -	\$ 1,004,122	\$ 9,429,940	\$ 81,621,542
EXPENDITURES:							
Current:							
General government	2,817,201	-	11,295	-	-	955,878	3,784,374
Public safety	8,496,394	-	-	1,615,135	-	838,264	10,949,793
Education	34,316,537	-	-	-	2,543,201	4,788,995	41,648,733
Public works	4,770,286	-	-	442,838	-	639,688	5,852,812
Human services	633,738	-	-	-	-	167,005	800,743
Culture and recreation	1,029,128	-	-	-	-	1,222,511	2,251,639
Community preservation	-	1,819,538	-	-	-	-	1,819,538
Pension benefits	8,032,901	-	-	-	-	-	8,032,901
Employee benefits	5,757,387	-	-	-	-	-	5,757,387
State and county charges	499,806	-	-	-	-	-	499,806
Debt service:							
Principal	1,581,856	-	-	-	-	-	1,581,856
Principal - current refundings - payment to escrow agent	4,818,188	-	-	-	-	-	4,818,188
Interest	533,531	-	-	-	-	-	533,531
Total Expenditures	73,286,953	1,819,538	11,295	2,057,973	2,543,201	8,612,341	88,331,301
Excess (Deficiency) of Revenues Over Expenditures	(4,407,242)	480,680	(3,744)	(2,057,973)	(1,539,079)	817,599	(6,709,759)
Other Financing Sources (Uses):							
Issuance of bonds and notes	-	-	-	16,688,000	46,425,000	5,145,000	68,258,000
Issuance of refunding bonds	4,205,000	-	-	-	-	-	4,205,000
Premium from issuance of bonds and notes	5,300,269	-	-	-	-	-	5,300,269
Premium from issuance of refunding bonds	613,188	-	-	-	-	-	613,188
Transfer in	883,414	-	-	225,000	-	1,022,635	2,131,049
Transfer out	(1,012,513)	-	-	-	-	(1,230,171)	(2,242,684)
Total Expenditures and Other Financing Uses	9,989,358	-	-	16,913,000	46,425,000	4,937,464	78,264,822
Net Change in Fund Balances	5,582,116	480,680	(3,744)	14,855,027	44,885,921	5,755,063	71,555,063
Fund Balances - Beginning of Year	10,459,886	7,077,374	989,293	711,051	-	6,440,976	25,678,580
Fund Balances - End of Year	\$ 16,042,002	\$ 7,558,054	\$ 985,549	\$ 15,566,078	\$ 44,885,921	\$ 12,196,039	\$ 97,233,643

(1) Extracted from Town's audited Financial Statements.

Unassigned General Fund Balances and Free Cash

Under Massachusetts law an amount known as "free cash" is certified as of the beginning of each fiscal year by the state Bureau of Accounts and this, together with certain subsequent tax receipts, is used as the basis for subsequent appropriations from available funds, which are not required to be included in the annual tax levy. Subject to certain adjustments, free cash is surplus revenue less uncollected and overdue property taxes from prior years.

The following table presents the history of the Town's unassigned general fund balances and free cash:

<u>Year</u>	<u>Unassigned General Fund Balance As of June 30 (1)</u>	<u>Certified Free Cash for Fiscal Year Beginning July 1</u>
2020	N.A.	\$3,483,292
2019	\$7,694,737	2,501,361
2018	6,427,923	2,492,170
2017	8,486,498	3,252,678
2016	7,701,937	3,247,133
2015	6,646,114	2,318,762

(1) Source: Audited Financial Statements.

Stabilization Fund

The Town maintains a stabilization fund, which is accounted for in the Trust Funds. The Stabilization Fund plus interest income may be appropriated by the Town Meeting for any municipal purpose. The following table sets forth the trend in the Town's Stabilization Fund for the following fiscal years:

<u>Year</u>	<u>Stabilization Fund as of June 30,</u>
2020	\$ 4,564,068
2019	4,290,899
2018	2,853,146 (1)
2017	3,595,163
2016	2,950,820

(1) Town appropriated \$1 million at April 2018 Annual Town Meeting to fund emergency storm costs. At the November 2018 special town meeting, the Town restored \$1 million to this fund.

The Town transferred \$1,150,000 into the fund at the November 2015 Special Town Meeting to replace the monies that were used at the April 2015 Annual Town Meeting for emergency winter storm costs. The Town also voted to transfer in \$371,271 in excess levy capacity for fiscal year 2019. The fund balance as of November 15, 2018 was \$3,867,941. The Town added \$215,000 when the fiscal 2020 tax rate was set. The June 2020 annual town meeting included a vote to put any excess levy capacity into the stabilization fund.

Capital Stabilization Fund

The Town established a capital stabilization fund at the November 2012 special town meeting. The following table sets forth the trend in the Town's Capital Stabilization Fund for the following fiscal years:

<u>Year</u>	<u>Capital Stabilization Fund</u>
2020	\$ 36,154
2019	221,586
2018	361,613
2017	738,094
2016	309,624

Economic Development Stabilization Fund

The Town established an economic development stabilization fund at the April 2013 town meeting. The following table sets forth the trend in the Town's Economic Development Stabilization Fund for the following fiscal years:

<u>Year</u>	<u>Economic Development Stabilization Fund</u>
2020	\$ 34,311
2019	34,108
2018	33,888
2017	33,722
2016	23,619

Additional Funds

At the April 2015 special town meeting the Town created two additional stabilization funds. The Sewer Enterprise Capital Stabilization Fund with an initial balance of \$350,000 and a Water Enterprise Capital Stabilization Fund. The Sewer Enterprise fund had a balance as of \$117,566 as of June 30, 2020 and the Water Enterprise Capital Stabilization Fund had a balance of \$54,641 as of June 30, 2020. Both funds were used to support capital projects at the June 2020 annual town meeting.

The Golf Course Capital Stabilization Fund, which was established in April 2017, had a \$0 balance as of June 30, 2017, a \$15,031 balance as of June 30, 2018, \$15,104 as of June 20, 2019 and \$15,194 as of June 30, 2020.

The Town voted to establish a Waterways Enterprise Capital Stabilization Fund at the April 2019 Annual Town Meeting. The fund has not received any funding yet.

The Town established a Transfer Station Capital Stabilization Fund in April 8, 2019 which has not yet been funded.

The Town expects to consider the creation of a SPED Stabilization Fund at the November 2020 Special Town Meeting.

Tax Increment Financing for Development Districts

Under recent legislation, cities and towns are authorized to establish development districts to encourage increased residential, industrial and commercial activity. All or a portion of the taxes on growth in assessed value in such districts may be pledged and used solely to finance economic development projects pursuant to the city or towns' development program for the district. This includes pledging such "tax increments" for the payment of bonds issued to finance such projects. As a result of any such pledge, tax increments raised from new growth properties in development districts are not available for other municipal purposes. Tax increments are taken into account in determining the total taxes assessed for the purpose of calculating the maximum permitted tax levy under Proposition 2½ (see "Tax Limitations under "PROPERTY TAXATION" above). The Town is in the process of determining whether or not to develop such districts in the immediate future, and has re-established its Economic Development Industrial Commission (EDIC).

Investment of Town Funds

Investments of funds of cities and towns, except for trust funds, are generally restricted by Massachusetts General Laws, Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposits of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, or in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

MMDT is an investment pool created by the Commonwealth. The State Treasurer is the sole trustee, and the funds are managed under contract by an investment firm under the supervision of the State Treasurer's office. According to the State Treasurer the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U.S. Government obligations and highly-rated corporate securities with maturities of one year or less.

Trust funds, unless otherwise provided by the donor, may be invested in accordance with Section 54 of Chapter 44, which permits a broader range of investments than Section 55, including any bonds or notes that are legal investments for savings banks in the Commonwealth. The restrictions imposed by Sections 54 and 55 do not apply to city and town retirement systems.

INDEBTEDNESS

Authorization of General Obligation Bonds and Notes

Serial bonds and notes are authorized by a two-thirds vote of the town meeting. Refunding bonds and notes are authorized by the selectmen. Borrowings for some purposes require State administrative approval.

When serial bonds or notes have been authorized, bond anticipation notes may be issued by the officers authorized to issue the serial bonds or notes. Temporary debt in anticipation of the revenue of the fiscal year in which the debt is incurred or in anticipation of authorized federal and state aid generally may be incurred by the treasurer with the approval of the selectmen.

Debt Limits

General Debt Limit. The General Debt Limit of the Town consists of a Normal Debt Limit and a Double Debt Limit. The Normal Debt Limit is 5 percent of the valuation of taxable property as last equalized by the State Department of Revenue. The Town can authorize debt up to this amount without State approval. It can authorize debt up to twice this amount (the Double Debt Limit) with the approval of the Municipal Finance Oversight Board, consisting of the Attorney General, the State Treasurer, the State Auditor, and the Director of Accounts.

There are many categories of general obligation debt which are exempt from and do not count against the General Debt Limit. Among others, these exempt categories include revenue anticipation notes and grant anticipation notes; emergency loans; loans exempted by special laws; certain school bonds, sewer bonds, bonds for water, electric, gas and telecommunication systems, solid waste disposal facility bonds and economic development bonds supported by tax increment financing; and subject to special debt limits, bonds for housing, urban renewal and economic development. Revenue bonds are not subject to these debt limits. The General Debt Limit and the special debt limit for water bonds apply at the time the debt is authorized. The other special debt limits generally apply at the time the debt is incurred.

Revenue Anticipation Notes. The amount borrowed in each fiscal year by the issue of revenue anticipation notes is limited to the tax levy of the prior fiscal year, together with the net receipts in the prior fiscal year from the motor vehicle excise and certain payments made by the Commonwealth in lieu of taxes. The fiscal year ends on June 30. Notes may mature in the following fiscal year, and notes may be refunded into the following fiscal year, to the extent of the uncollected, unabated current tax levy and certain other items, including revenue deficits, overlay deficits, final judgments and lawful unappropriated expenditures, which are to be added to the next tax levy, but excluding deficits arising from a failure to collect taxes of earlier years. (See "Taxation to Meet Deficits" under "PROPERTY TAXATION" above.) In any event, the period from an original borrowing to its final maturity cannot exceed one year.

Types of Obligations

General Obligations. Massachusetts cities and towns are authorized to issue general obligation indebtedness of these types:

Serial Bonds and Notes. These are generally required to be payable in annual principal amounts beginning no later than the end of the next fiscal year commencing after the date of issue and ending within the terms permitted by law. A level debt service schedule, or a schedule that provides for a more rapid amortization of principal than level debt service, is permitted. The principal amounts of certain economic development bonds supported by tax increment financing may be payable in equal, diminishing or increasing amounts beginning within 5 years after the date of issue. The maximum terms of serial bonds and notes vary from one year to 40 years, depending on the purpose of the issue. The maximum terms permitted are set forth in the statutes. In addition, for many projects, the maximum term may be determined in accordance with useful life guidelines promulgated by the State Department of Revenue ("DOR"). Serial bonds and notes may be issued for the purposes set forth in the statutes. In addition, serial bonds and notes may be issued for any other public work improvement or asset not specifically listed in the Statutes that has a useful life of at least 5 years. Bonds or notes may be made callable and redeemed prior to their maturity, and a redemption premium may be paid. Refunding bonds or notes may be issued subject to the maximum applicable term measured from the date of the original bonds or notes and must produce present value savings over the debt service of the refunded bonds. Generally, the first required annual payment of principal of the refunding bonds cannot be later than the first principal payment of any of the bonds or notes being refunded thereby, however, principal payments made before the first principal payment of any of the bonds or notes being refunded thereby may be in any amount.

Serial bonds may be issued as "qualified bonds" with the approval of the state Municipal Finance Oversight Board composed of the State Treasurer, the State Auditor, the Attorney General and the Director of Accounts, subject to such conditions and limitations (including restrictions on future indebtedness) as may be required by the Board. Qualified bonds may mature not less than 10 nor more than 30 years from their dates and are not subject to the amortization requirements described above.

The State Treasurer is required to pay the debt service on qualified bonds and thereafter to withhold the amount of the debt service paid by the State from state aid or other state payments; administrative costs and any loss of interest income to the State are to be assessed upon the city or town.

Tax Credit Bonds or Notes. Subject to certain provisions and conditions, the officers authorized to issue bonds or notes may designate any duly authorized issue of bonds or notes as “tax credit bonds” to the extent such bonds and notes are otherwise permitted to be issued with federal tax credits or other similar subsidies for all or a portion of the borrowing costs. Tax credit bonds may be made payable without regard to the annual installments required by any other law, and a sinking fund may be established for the payment of such bonds. Any investment that is part of such a sinking fund may mature not later than the date fixed for payment or redemption of the applicable bonds.

Bond Anticipation Notes. These generally must mature within two years of their original dates of issuance, but may be refunded from time to time for a period not to exceed ten years from their original dates of issuance, provided that for each year that the notes are refunded beyond the second year they must be paid in part from revenue funds in an amount at least equal to the minimum annual payment that would have been required if the bonds has been issued at the end of the second year. For certain school projects, however, notes may be refunded from time to time for a period not to exceed seven years without having to pay any portion of the principal of the notes from revenue funds. The maximum term of bonds issued to refund bond anticipation notes is measured (except for certain school projects) from the date of the original issue of the notes.

Revenue Anticipation Notes. These are issued to meet current expenses in anticipation of taxes and other revenues. They must mature within one year but, if payable in less than one year, may be refunded from time to time up to one year from the original date of issue.

Grant Anticipation Notes. These are issued for temporary financing in anticipation of federal grants and state and county reimbursements. Generally, they must mature within two years, but may be refunded from time to time as long as the municipality remains entitled to the grant or reimbursement.

Revenue Bonds. Cities and towns may issue revenue bonds for solid waste disposal facilities, for projects financed under the Commonwealth's Clean Water Trust Program and for certain economic development projects supported by tax increment financing. In addition, cities and towns having electric departments may issue electric revenue bonds, and notes in anticipation of such bonds, subject to the approval of the State Department of Telecommunications and Energy.

Revenue Anticipation Note Borrowing

The Town has not borrowed for operating purposes during the last five fiscal years.

**Direct Debt Summary
As of June 30, 2020 (1)
Including Subsequent Issue**

Long-Term Indebtedness

General Obligation Bonds:

Water (2)	\$ 14,675,000	
School (3)	41,810,000	
General (4)	28,726,184	
Sewers & Drains (5)	2,845,000	
MCWT (6)	7,520,327	
Total		\$ 95,576,511
This Issue		29,095,000

Short-Term Debt

Bond Anticipation Notes Outstanding (7)	21,630,000	
Less:		
To Be Retired with Bond Proceeds	(19,876,567)	
To Be Retired with available Revenue Funds	(1,641,433)	
To Be Retired with unspent proceeds	(112,000)	
Bond Anticipation Notes Outstanding after This Issue		-

Total Direct Debt \$ 95,576,511

- (1) Excludes overlapping debt, lease and installment purchase obligations, unfunded pension liability, and other post-employment benefits liability.
(2) \$14,475,000 is outside the Town's general debt limit, subject to a separate debt limit equal to 10% of the Town's equalized valuation.
(3) \$37,125,000 is outside the Town's general debt limit and \$40,370,000 is exempt from the limitations of Proposition 2 ½.
(4) \$16,625,000 is exempt from the limitations of Proposition 2 ½.
(5) \$735,000 is outside the Town's general debt limit.
(6) \$3,759,892 is outside the Town's general debt limit and \$137,667 is exempt from the limitations of Proposition 2 ½.
(7) Payable December 11, 2020.

Debt Ratios

	As of June 30,				
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Long Term Debt Outstanding (1)	\$95,576,510	\$102,888,286	\$102,742,241	\$106,479,588	\$114,572,257
Debt per Capita	\$4,936.80	\$5,314.48	\$5,306.93	\$5,499.98	\$5,917.99
Percent of Assessed Valuation (2)	1.96%	2.21%	2.31%	2.49%	2.81%
Percent of Equalized Valuation (3)	1.98%	2.13%	2.32%	2.40%	2.79%
Debt per Capita as a Percent of per Capita Income	14.55%	15.66%	15.64%	16.21%	17.44%

- (1) Excludes short-term debt, lease and installment purchase obligations, overlapping debt, unfunded pension liability, and other post-employment benefits liability.
(2) Source: Massachusetts Department of Revenue - Assessed valuation as of the prior January 1.
(3) Source: Massachusetts Department of Revenue - Equalized valuation in effect for that fiscal year (equalized valuations are established for January 1 of each even-numbered year).

**Outstanding Bonded Debt (1)
Principal Payment by Purpose
As of June 30, 2020**

Fiscal Year	Water (2)	School (3)	General (4)	Sewers & Drains (5)	MCWT (6)	Total
2021	\$ 1,040,000	\$ 2,680,000	\$ 2,040,635	\$ 385,000	\$ 1,077,853	\$ 7,223,488
2022	965,000	2,680,000	2,014,165	385,000	965,105	7,009,270
2023	935,000	2,680,000	2,002,767	355,000	990,295	6,963,062
2024	875,000	2,650,000	1,901,440	345,000	1,011,778	6,783,218
2025	870,000	2,635,000	1,640,188	290,000	584,587	6,019,775
2026	815,000	2,095,000	1,509,010	155,000	596,847	5,170,857
2027	815,000	1,935,000	1,512,910	150,000	306,941	4,719,851
2028	795,000	1,935,000	1,506,888	145,000	313,612	4,695,500
2029	775,000	1,935,000	1,510,946	145,000	320,428	4,686,374
2030	770,000	1,935,000	1,435,085	110,000	327,392	4,577,477
2031	765,000	1,925,000	1,439,308	105,000	334,507	4,568,815
2032	605,000	1,870,000	1,433,616	50,000	341,777	4,300,393
2033	605,000	1,870,000	1,418,010	45,000	349,205	4,287,215
2034	595,000	1,855,000	1,257,492	30,000	-	3,737,492
2035	595,000	1,855,000	1,262,065	30,000	-	3,742,065
2036	575,000	1,855,000	1,266,730	30,000	-	3,726,730
2037	575,000	1,855,000	1,049,923	30,000	-	3,509,923
2038	575,000	1,855,000	885,005	30,000	-	3,345,005
2039	575,000	1,855,000	855,000	30,000	-	3,315,000
2040	555,000	1,855,000	785,000	-	-	3,195,000
	<u>\$ 14,675,000</u>	<u>\$ 41,810,000</u>	<u>\$ 28,726,184</u>	<u>\$ 2,845,000</u>	<u>\$ 7,520,327</u>	<u>\$ 95,576,510</u>

- (1) Excludes overlapping debt, lease and installment purchase obligations, unfunded pension liability, and other post-employment benefits liability.
- (2) \$14,475,000 is outside the Town's general debt limit, subject to a separate debt limit equal to 10% of the Town's equalized valuation.
- (3) \$37,125,000 is outside the Town's general debt limit and \$40,370,000 is exempt from the limitations of Proposition 2 ½.
- (4) \$16,625,000 is exempt from the limitations of Proposition 2 ½.
- (5) \$735,000 is outside the Town's general debt limit.
- (6) \$3,759,892 is outside the Town's general debt limit and \$137,667 is exempt from the limitations of Proposition 2 ½.

**Annual Debt Service
As of June 30, 2020 (1)**

Fiscal Year	Outstanding (2)		MCWT Subsidy	Net Debt Service	Cumulative % Principal Retired
	Principal	Interest			
2021	\$ 7,223,488	\$ 3,732,023	\$ (88,231)	\$ 10,867,279	7.6 %
2022	7,009,270	3,415,628	(40,429)	10,384,469	14.9
2023	6,963,061	3,113,088	(35,680)	10,040,469	22.2
2024	6,783,218	2,813,403	(25,112)	9,571,509	29.3
2025	6,019,775	2,547,290	-	8,567,065	35.6
2026	5,170,857	2,304,303	-	7,475,160	41.0
2027	4,719,851	2,084,312	-	6,804,163	45.9
2028	4,695,500	1,890,142	-	6,585,642	50.8
2029	4,686,374	1,712,367	-	6,398,741	55.7
2030	4,577,477	1,535,118	-	6,112,595	60.5
2031	4,568,815	1,363,681	-	5,932,496	65.3
2032	4,300,393	1,195,191	-	5,495,584	69.8
2033	4,287,215	1,040,813	-	5,328,028	74.3
2034	3,737,492	889,290	-	4,626,782	78.2
2035	3,742,065	747,267	-	4,489,332	82.1
2036	3,726,730	605,184	-	4,331,914	86.0
2037	3,509,923	463,377	-	3,973,300	89.7
2038	3,345,005	328,051	-	3,673,056	93.2
2039	3,315,000	195,750	-	3,510,750	96.7
2040	3,195,000	63,900	-	3,258,900	100.0
Total	\$ 95,576,510	\$ 32,040,178	\$ (189,454)	\$ 127,427,235	

(1) Excludes short-term debt, lease and installment purchase obligations, overlapping debt, unfunded pension liability and other post-employment benefits liability.

(2) Principal totaling \$57,132,667 and interest totaling \$22,579,292 is exempt from the provisions of Proposition 2 ½, subject to the provisions of Chapter 44, Section 20 of the General Laws.

Authorized Unissued Debt and Prospective Financing

Following the delivery of the Bonds, the Town will have approximately \$32,229,770 of authorized unissued debt, as follows:

Purpose	Amount
Marine Park Recreational Facility	\$ 280,000
Water Pipe Improvement & Replacement	463,000
Library Renovations (1) (2)	1,264,520
Sewer Phase IV Planning	400,000
Oceanside Drive Seawall Replacement	2,000,000
School Renovation (1) (3)	5,666,478
Harbor/River Dredging	65,000
Finish Water Pumps & VFD Drives	95,000
Widow's Walk Golf Course Irrigation System	2,200,000
Well Upgrade	810,510
Foreshore Protection	3,500,000
Water Plant & SCADA Engineering /Design	3,500,000
Humarock Water Mains Engineering	800,000
Green Sand Filter & SCADA Engineering/Construction	1,230,607
Senior Center Construction and Veterans Memorial Gym Renovation (1)	2,232,450
Third Cliff FEMA subsidized Foreshore Repairs	3,000,000
Humarock Fire Station	260,000
High School Locker Room Equipment	710,000
Wampatuck School Portico Bonds	175,000
Well 18B Treatment	350,000
Cedar Point Sewer Project	3,227,205
	<u>\$ 32,229,770</u>

- (1) The Town voted to exempt the debt service associated with this project from the limitations of Proposition 2 ½, subject to the provisions of Chapter 44, Section 20 of the General Laws.
- (2) The Town received \$4,985,840 construction grant from the Massachusetts Board of Library Commissioners and \$1.4 million in private donations for this project.
- (3) The Town authorized \$75 million for the High School Middle School project. The Town expects to receive approximately 44.06% reimbursement from the Massachusetts School Building Authority (MSBA) on eligible project costs with a maximum grant of \$20,751,053. The Town's local share is estimated at approximately \$54,248,947. To date, the Town has received \$19,248,983 from the MSBA and \$50 million in bond proceeds.

Overlapping Debt

The following are the principal entities whose indebtedness is chargeable to the Town or payable from taxation of property within the Town:

	<u>Outstanding Bonded Debt as of 6/30/20</u>	<u>Scituate's Estimated Share %</u>	<u>Fiscal 2021 Dollar Assessment (1)</u>
Plymouth County (2)	\$1,100,000	5.9%	\$95,351
Massachusetts Bay Transportation Authority (3)	\$5,348,582,000	0.076%	\$0
South Shore Regional Vocational- Technical School District (4)	\$0	7.58%	\$691,301

(1) Dollar assessment is based upon total net operating expenses, inclusive of debt service where applicable.

(2) Source: Treasurer, Plymouth County. Assessment is for fiscal year 2020. County expenses are assessed upon the cities and towns within the County in proportion to their valuations of taxable property as last equalized by the State Commissioner of Revenue. Assessment shown is based on the most recent equalized valuation.

(3) Source: Massachusetts Bay Transportation Authority (the "MBTA"). Assessment is for fiscal year 2020. The MBTA was created in 1964 to finance and operate mass transportation facilities within the Greater Boston metropolitan area. Under its enabling act, the MBTA is authorized to issue bonds for capital purposes, other than refunding bonds, and for certain specified purposes to an outstanding amount which does not exceed the aggregate principal amount of \$3,556,300,000. In addition, pursuant to certain of the Commonwealth's transportation bond bills, the MBTA is authorized to issue additional bonds for particular capital projects. The MBTA is also authorized to issue bonds for the purpose of refunding bonds. Under the MBTA's enabling act, debt service as well as other operating expenses of the MBTA are to be financed by a dedicated revenue stream consisting of the amounts assessed on the cities and towns of the MBTA and a dedicated portion of the statewide sales tax. The amount assessed to each city and town is based on its weighted percentage of the total population of the Authority as provided in the enabling act. The aggregate amount of such assessments is generally not permitted to increase by more than 2.5 percent per year.

(4) Source: Treasurer, South Shore Regional Vocational-Technical School District. Assessment is for fiscal year 2019. The operating expenses and debt service of regional school districts are apportioned among the member municipalities in accordance with the agreements establishing the districts, subject to the provisions of the Education Reform Act of 1993.

Contracts

Municipal contracts are generally limited to currently available appropriations. A city or town generally has authority to enter into contracts for the exercise of any of its corporate powers for any period of time deemed to serve its best interests, but generally only when funds are available for the first fiscal year; obligations for succeeding fiscal years generally are expressly subject to availability and appropriation of funds. Municipalities have specific authority in relatively few cases to enter long-term contractual obligations that are not subject to annual appropriation, including contracts for refuse disposal and sewage treatment and disposal. Municipalities may also enter into long-term contracts in aid of housing and renewal projects. There may be implied authority to make other long-term contracts required to carry out authorized municipal functions, such as contracts to purchase water from private water companies.

Municipal contracts relating to solid waste disposal facilities may contain provisions requiring the delivery of minimum amounts of waste and payments based thereon and requiring payments in certain circumstances without regard to the operational status of the facilities.

Pursuant to the Home Rule Amendment to the Massachusetts Constitution, cities and towns may also be empowered to make other contracts and leases.

The Town has entered in contract with International Golf Maintenance of Champions Gate, Florida 33896, to maintain its golf course, for the following sums: \$489,677, January 1, 2016 – December 31, 2016, \$497,022, January 1, 2017 – December 31, 2017, \$504,477 January 1, 2018 – December 31, 2018, \$524,896 January 1, 2019 – December 31, 2019 and \$538,018, January 1, 2019 – December 31, 2020. Performance reviews will take place each November 1 to determine satisfaction and subsequent release of annual retainage.

The Town also contracts annually with SEMASS Partnership solid waste disposal at \$104.84 per ton through December 31, 2020, which includes all hauling costs. This contract expires on June 30, 2023. The cost of this contract for fiscal 2020 was \$326,063. In fiscal 2021, the Town budgeted \$775,000 for this contract.

RETIREMENT SYSTEM

The Massachusetts General Laws provide for the establishment of contributory retirement systems for state employees, for teachers and for county, city and town employees other than teachers. Teachers are assigned to a separate statewide teachers' system and not to the city and town systems. For all employees other than teachers, this law is subject to acceptance in each city and town. Substantially all employees of an accepting city or town are covered. If a town has a population of less than 10,000 when it accepts the statute, its non-teacher employees participate through the county system and its share of the county cost is proportionate to the aggregate annual rate of regular compensation of its covered employees. In addition to the contributory systems, cities and towns provide non-contributory pensions to a limited number of employees, primarily persons who entered service prior to July 1, 1937 and their dependents. The Public Employee Retirement Administration Commission ("PERAC") provides oversight and guidance for and regulates all state and local retirement systems.

The obligations of a city or town, whether direct or through a county system, are contractual legal obligations and are required to be included in the annual tax levy. If a city or town, or the county system of which it is a member, has not established a retirement system funding schedule as described below, the city or town is required to provide for the payment of the portion of its current pension obligations which is not otherwise covered by employee contributions and investment income. "Excess earnings," or earnings on individual employees' retirement accounts in excess of a predetermined rate, are required to be set aside in a pension reserve fund for future, not current, pension liabilities. Cities and towns may voluntarily appropriate to their system's pension reserve fund in any given year up to five percent of the preceding year's tax levy. The aggregate amount in the fund may not exceed ten percent of the equalized valuation of the city or town.

If a city or town, or each member city and town of a county retirement system, has accepted the applicable law, it is required to annually appropriate an amount sufficient to pay not only its current pension obligations, but also a portion of its future pension liability. The portion of each such annual payment allocable to future pension obligations is required to be deposited in the pension reserve fund. The amount of the annual city or town appropriation for each such system is prescribed by a retirement system funding schedule which is periodically reviewed and approved by PERAC. Each system's retirement funding schedule is designed to reduce the unfunded actuarial pension liability of the system to zero by not later than June 30, 2030, with annual increases in the scheduled payment amounts of not more than 4.5 percent. The funding schedule must provide that payment in any year of the schedule is not less than 95 percent of the amount appropriated in the previous fiscal year. City, town and county systems which have an approved retirement funding schedule receive annual pension funding grants from the Commonwealth for the first 16 years of such funding schedule. Pursuant to recent legislation, a system (other than the state employees' retirement system and the teachers' retirement system) which conducts an actuarial valuation as of January 1, 2009, or later, may establish a revised schedule which reduces the unfunded actuarial liability to zero by not later than June 30, 2040, subject to certain conditions. If the schedule is so extended under such provisions and a later updated valuation allows for the development of a revised schedule with reduced payments, the revised schedule shall be adjusted to provide that the appropriation for each year shall not be less than that for such year under the prior schedule, thus providing for a shorter schedule rather than reduced payments.

City, town and county systems may choose to participate in the Pension Reserves Investment Trust Fund (the "PRIT Fund"), which receives additional state funds to offset future pension costs of participating state and local systems. If a local system participates in the PRIT Fund, it must transfer ownership and control of all assets of its system to the Pension Reserves Investment Management Board, which manages the investment and reinvestment of the PRIT Fund. Cities and towns with systems participating in the PRIT Fund continue to be obligated to fund their pension obligations in the manner described above. The additional state appropriations to offset future pension liabilities of state and local systems participating in the PRIT Fund are required to total at least 1.3 percent of state payroll. Such additional state appropriations are deposited in the PRIT Fund and shared by all participating systems in proportion to their interests in the assets of the PRIT Fund as of July 1 for each fiscal year.

Cost-of-living increases for each local retirement system may be granted and funded only by the local system, and only if it has established a funding schedule. Those statutory provisions are subject to acceptance by the local retirement board and approval by the local legislative body, which acceptance may not be revoked.

Plymouth County Retirement System

The Town participates in the contributory retirement system of Plymouth County (the "Plymouth County") that is partially funded by employee contributions. More information can be found at www.pcr-ma.org including annual reports, annual statements, actuarial valuation reports and actuarial valuation statements. The Town meets its share of costs primarily on a pay-as-you-go basis by contributing annually the amount determined by the State Division of Insurance. This contribution is a legal obligation of the Town and is required to be included in its annual tax levy. The Town also maintains a noncontributory retirement plan for certain eligible veterans who were employed in public service before July 1, 1939.

As of January 1, 2019, the total unfunded pension benefit obligation of the Plymouth County System was \$635,819,434, assuming a 7.875% discount rate as follows:

Total pension benefit obligation	\$1,669,196,814
Assets at market value	1,033,377,380
Unfunded pension benefit obligation	<u>\$ 635,819,434</u>
The Town's estimated share at its participation rate of 6.45%	<u>\$ 40,673,575</u>

Effective July 1, 1991, the System elected to fully fund the accrued actuarial liability under Chapter 32, Section 22 of the Massachusetts General Laws. Under provisions of this law, participating employers are assessed their share of the retirement cost based on the entry age normal actuarial cost method.

The System assesses participating employers for their share of pension benefits (less certain interest credits) expected to be paid during the year ("pay-as-you-go" method). This amount is determined in advance by the Public Employee Retirement Administration Commission (PERAC) and is based in part on the previous year's benefit payout.

The Retirement System's current funding schedule amortizes its unfunded pension liability through fiscal 2029 as shown below.

Plymouth County Regional Retirement Funding Schedule

Appropriation Forecast							
Fiscal Year	Employee Contribution	Employer Normal Cost with Interest	Amortization Payments with Interest	Employer Total Cost with Interest	Employer Total Cost % of Payroll	Unfunded Liability	Funded Ratio %**
2020	\$24,890,994	\$6,341,794	\$68,825,901	\$75,167,695	26.7	\$635,819,434	61.9
2021	\$26,035,691	\$6,356,006	\$74,796,208	\$81,152,214	27.8	\$615,807,995	63.7
2022	\$27,231,237	\$6,362,367	\$80,029,257	\$86,391,624	28.5	\$588,052,979	66.1
2023	\$28,479,837	\$6,360,266	\$85,628,619	\$91,988,885	29.2	\$552,777,501	68.9
2024	\$29,783,788	\$6,349,061	\$91,619,937	\$97,968,998	30.0	\$509,015,890	72.0
2025	\$31,145,485	\$6,328,071	\$98,030,647	\$104,358,718	30.8	\$455,700,292	75.4
2026	\$32,567,426	\$6,296,578	\$104,890,106	\$111,186,684	31.7	\$391,650,786	79.3
2027	\$34,052,215	\$6,253,825	\$112,229,728	\$118,483,553	32.5	\$315,564,605	83.7
2028	\$35,602,564	\$6,199,011	\$120,083,123	\$126,282,134	33.4	\$226,004,368	88.5
2029	\$37,221,304	\$6,131,291	\$128,447,888	\$134,579,179	34.3	\$121,385,234	94.0
2030	\$38,911,383	\$6,049,775	\$0	\$6,049,775	1.5	(\$0)	100.0
2031	\$40,675,876	\$5,953,523	\$0	\$5,953,523	1.4	(\$0)	100.0
2032	\$42,517,986	\$5,841,544	\$0	\$5,841,544	1.3	(\$0)	100.0
2033	\$44,441,055	\$5,712,795	\$0	\$5,712,795	1.3	(\$0)	100.0
2034	\$46,448,562	\$5,566,175	\$0	\$5,566,175	1.2	(\$0)	100.0
2035	\$48,544,138	\$5,400,526	\$0	\$5,400,526	1.1	(\$0)	100.0
2036	\$50,731,563	\$5,214,624	\$0	\$5,214,624	1.0	(\$0)	100.0
2037	\$53,014,780	\$5,007,186	\$0	\$5,007,186	1.0	(\$0)	100.0
2038	\$55,397,897	\$4,776,857	\$0	\$4,776,857	0.9	(\$0)	100.0
2039	\$57,885,196	\$4,522,212	\$0	\$4,522,212	0.8	(\$0)	100.0
2040	\$60,481,139	\$4,241,751	\$0	\$4,241,751	0.7	(\$0)	100.0
2041	\$63,190,376	\$3,933,896	\$0	\$3,933,896	0.6	(\$0)	100.0
2042	\$66,017,755	\$3,596,987	\$0	\$3,596,987	0.6	(\$0)	100.0
2043	\$68,968,325	\$3,229,278	\$0	\$3,229,278	0.5	(\$0)	100.0
2044	\$71,554,637	\$3,350,376	\$0	\$3,350,376	0.5	(\$0)	100.0
2045	\$74,237,936	\$3,476,015	\$0	\$3,476,015	0.5	(\$0)	100.0
2046	\$77,021,859	\$3,606,366	\$0	\$3,606,366	0.5	(\$0)	100.0
2047	\$79,910,179	\$3,741,604	\$0	\$3,741,604	0.5	(\$0)	100.0
2048	\$82,906,810	\$3,881,915	\$0	\$3,881,915	0.5	(\$0)	100.0
2049	\$86,015,816	\$4,027,486	\$0	\$4,027,486	0.5	(\$0)	100.0
2050	\$89,241,409	\$4,178,517	\$0	\$4,178,517	0.5	(\$0)	100.0
2051	\$92,587,962	\$4,335,212	\$0	\$4,335,212	0.5	(\$0)	100.0

**Beginning of Fiscal year

SOURCE: January 1, 2019 Plymouth County Retirement System Actuarial Valuation, PERAC.

The annual contributions of the Town to the Plymouth County System budgeted for fiscal year 2020 (proposed) and for the last five fiscal years are as follows:

<u>Fiscal Year</u>	<u>Contributory</u>
2021 (budgeted)	\$5,221,978
2020	4,875,453
2019	4,730,553
2018	4,530,275
2017	4,373,651
2016	4,141,767

The foregoing data do not include the retirement system costs or liabilities of any larger entity of which the Town is constituent part and for which it is assessed a share of expenses.

Other Post-Employment Benefits

In addition to pension benefits, cities and towns may provide retired employees with health care and life insurance benefits. The portion of the cost of such benefits paid by cities or towns is generally provided on a pay-as-you-go basis. The pay-as-you-go cost to the Town for such benefits in recent years has been as follows:

<u>Fiscal Year</u>	<u>Benefit Costs</u>
2020	\$ 2,493,739
2019	2,678,011
2018	2,785,095
2017	2,363,041
2016	1,970,330

The Governmental Accounting Standards Board (“GASB”) Statement Nos. 43 and 45, require public sector entities to report the future costs of these non-pension, post-employment benefits in their financial statements. These accounting standards do not require pre-funding the payment of these costs as the liability for such costs accrues, but the basis applied by the standards for measurement of costs and liabilities for these benefits is conservative if they continue to be funded on a pay-as-you-go basis and will result in larger yearly cost and liability accruals than if the cost of such benefits were pre-funded in a trust fund in the same manner as traditional pension benefits. Cities and towns that choose to self-insure all or a portion of the cost of the health care benefits they provide to employees and retirees may establish a trust fund for the purpose of paying claims. In addition, cities and towns may establish a trust fund for the purpose of pre-funding other post-employment benefits liability in the same manner as traditional pension benefits.

The Town was required to implement the GASB reporting requirements for other post-employment benefits beginning in fiscal year 2009. The Town hired USI Consulting Group which performed the actuarial valuation of its post-employment benefit liability. As of June 30, 2019 the Town’s estimated unfunded actuarial accrued liability was approximately \$104,796,438 and the Town’s actuarially determined contribution (‘ADC’) for fiscal 2019 was approximately \$6,999,138 assuming a 3.10% discount rate. At the April 11, 2011 Annual Town Meeting the Town created an OPEB fund with an initial contribution of \$14,983. The Town’s financial policies prescribe that a minimum 2% of the required Plymouth County Retirement Assessment be added to the OPEB Liability Trust Fund as part of the operating budget annually.

Below are balances for the OPEB Liability Trust Fund for the following fiscal years:

<u>Fiscal Year</u>	<u>Balance</u>
2020	\$ 1,161,484
2019	1,044,773
2018	924,837
2017	820,135
2016	675,923

COLLECTIVE BARGAINING

City and town employees (other than managerial and confidential employees) are entitled to join unions and to bargain collectively on questions of wages, hours and other terms and conditions of employment.

The Town has approximately 781 full and part-time employees, including those in the School Department. Approximately 85 percent belong to unions or other collective bargaining groups as shown below:

Employee by Category	Represented by	Number of Employees	Contract Expires
General Government			
Police	International Brotherhood of Police Officers (IBPO)	33	6/30/2023
Firefighters	International Association of Fire Fighters (IAFF)	41	6/30/2020 (4)
Clerical Workers	SEIU 888 (1)	43	6/30/2020 (5)
Public Works	Laborers District Council	40	6/30/2020 (4)
Administrators and Managers	SEIU 888 (2)	26	6/30/2020 (5)
Total General Government Professionals		183	
School			
Teachers	Scituate Teachers Assoc./Mass. Teachers Assoc.	311	8/31/2021
Custodians	AFSCME Local 1700 (3)	23	8/31/2021
Secretaries	SEIU/Local 888	15	8/31/2021
Bus Workers	AFSCME Local 1700 (3)	22	8/31/2021
Aides and Tutors	SEIU/Local 888	92	8/31/2021
Cafeteria Workers	SEIU/Local 888	17	8/31/2021
Total School		480	
Total		663	

- (1) American Federation of Labor-Congress of Industrial Organizations.
- (2) Service Employees International Union.
- (3) American Federation of State, County and Municipal Employees.
- (4) In negotiations currently.
- (5) MOA pending ratification for June 30, 2021 contract.

LITIGATION

In the opinion of Town Counsel, no litigation is pending which is likely to result either individually or in the aggregate, in a final judgment against the Town which will materially affect its financial position.

TOWN OF SCITUATE, MASSACHUSETTS
/s/ Pamela Avitabile, Town Treasurer

October 13, 2020

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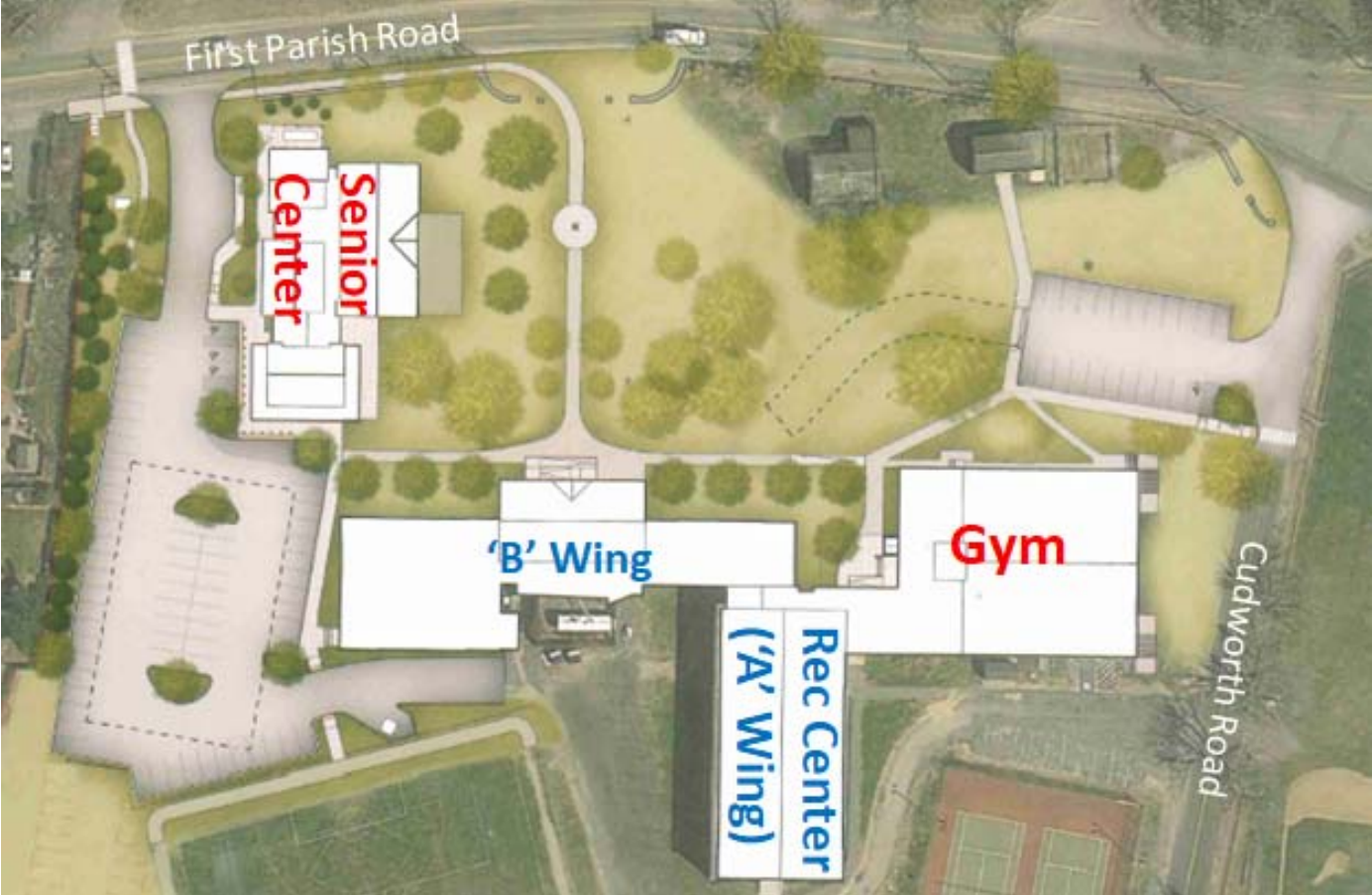
TOWN OF SCITUATE, MASSACHUSETTS

COMPREHENSIVE ANNUAL FINANCIAL REPORT



**For the year ended
June 30, 2019**

On the cover: A rendering of the new senior center to be constructed on the campus of the old Gates Intermediate School presented to voters at the May 2019 special town meeting. The new senior center with accessibility improvements to the Veterans Memorial Gym on the site were approved in the amount of \$12.4M.



Old Gates Intermediate School Campus

Section C of the old Gates Intermediate School will be demolished and the new senior center will be built in its place as depicted in the architect's proposed rendering. Other than the improvements to the Veterans Memorial Gym, the remaining portions of the school are not part of the \$12.4M project.

*The Town of
Scituate, Massachusetts*



**Comprehensive
Annual Financial Report**

**For the Year Ended
June 30, 2019**

Prepared by the Finance Department

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TOWN OF SCITUATE, MASSACHUSETTS
COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2019

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Introductory Section



Egypt Beach

Egypt Beach was enhanced with a new boardwalk funded through Community Preservation funds and a new parking lot funded through the Beach Revolving Fund which is supported with receipts from the sale of beach stickers.

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Introductory Section

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TOWN OF SCITUATE
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SCITUATE, MA 02066
Tel: (781) 545-8700, Fax: (781) 545-8704

Letter of Transmittal

December 19, 2019

To the Honorable Board of Selectmen and the Citizens of the Town of Scituate:

State law requires the Town of Scituate to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue this Comprehensive Annual Financial Report (CAFR) of the Town of Scituate, Massachusetts, for the year ending June 30, 2019, for your review.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed to both protect the Town's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. As management, we assert that this financial report is complete and reliable in all material respects.

The CAFR is designed to be used by the elected and appointed officials of Scituate in addition to those entities concerned with the Town's management and development including credit rating agencies, bond analysts, investors and financial institutions. The format of the report enables the Town to present complex financial data in a manner that is easier for citizens and taxpayers of the Town of Scituate to review and understand.

Town of Scituate's financial statements have been audited by Powers & Sullivan, LLC a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town of Scituate for the year ended June 30, 2019, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the Town of Scituate's financial statements for the year ended June 30, 2019, and that they are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the Town of Scituate was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the Town of Scituate's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Town of Scituate's MD&A can be found immediately following the report of the independent auditors.

Profile of Town

The Town of Scituate was incorporated in 1636 and occupies a land area of approximately 31.79 square miles. The Town is bordered by the Atlantic Ocean on the east and north, Marshfield on the south, Norwell on the southwest, Hingham on the west and Cohasset on the northwest. Scituate is a coastal town located in east central Plymouth County approximately 23 miles southeast of Boston, 18 miles northeast of Brockton and 227 miles from New York City. State routes 3 and 3A are the principal highways and roads serving the Town. The commuter rail has two stations in Scituate, giving residents ready access into the City of Boston and other adjacent communities.

Local legislative decisions are made by an open town meeting consisting of all of the registered voters in the Town. Subject to the legislative decisions made by the town meeting, the affairs of the Town are administered by a five member Board of Selectmen who appoint a professional Town Administrator and Finance Director to manage day-to-day and financial matters. The annual town census for 2019 lists the town's population as 18,495.

Local school affairs are administered by a school committee of five persons. Local taxes are assessed by a board of three assessors; all elected for staggered three-year terms on an at large basis.

The Town of Scituate provides general governmental services for the area within its boundaries, including police and fire protection, public education in grades kindergarten through twelve, water and sewer services, solid waste disposal, library, streets, golf course, waterways and parks and recreation.

The Town's commitment to open space, historical preservation and community housing is evidenced by its acceptance of the Community Preservation Act in 2002 at the maximum 3% surcharge. These funds have been authorized by town meeting for the purchase of hundreds of acres of open space preserving and protecting aquifers, habitats, woodlands, marshland and meadows. The Town has also dedicated funds for recreational purposes including tennis courts, athletic fields, playgrounds, basketball courts and walking/bike trails. Historic preservation projects include preservation of historical logbooks and journals, preservation of historic sites and the acquisition of historically significant property. Community housing support with rehabilitation funds for existing units as well as support for the creation of new units.

Budgetary Controls

Under the Town Charter, the Town Administrator sets budget guidelines and prepares and recommends a budget to the Board of Selectmen and Advisory Committee which is then reviewed, amended and voted. The nine member Advisory Committee holds public hearings to review all departmental budgets and makes recommendations on the budget to town meeting in April.

The level of budgetary control is established by town meeting and this approval defines the level at which expenditures may not exceed appropriations. This level is typically at the individual department salary and expense level. The Finance Director/Town Accountant is responsible for ensuring all payroll and invoices are within the budgetary control level before authorizing payment. Additional appropriations may be approved at subsequent Town Meetings. The Advisory Committee may approve during the year a transfer from a reserve fund established at Town Meeting. These controls ensure compliance with the budget approved by Town Meeting.

The school budget is limited to the total amount appropriated by town meeting, but the School Committee retains full power to allocate the appropriated funds.

Factors Affecting Economic Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town operates.

The Town reestablished its Economic Development Commission in 2012 to examine ways to foster commercial development to strengthen the commercial tax base. This includes a multi-phase study by the Metropolitan Area Planning Council to examine existing commercial areas, perform traffic and parking studies and provide recommendations to encourage further commercial/industrial growth including tourism because of the Town's existing amenities. The Commission has worked on branding of the Town with the 'Sea Scituate' design and continues to examine and recommend amendments to the zoning bylaws to encourage and support economic growth. The Town continues to experience residential housing growth with an expected 200-300 units in various stages of development to be constructed in the next few years. To assist in coordinating these endeavors the Town added a Director of Planning & Community Development in 2017.

The Scituate Harbor Cultural District was designated by the Massachusetts Cultural Council in 2015. At the center of the district is the Town's harbor which includes a number of galleries, restaurants and specialty stores. There are a number of cultural offerings in the area including the annual Heritage Days Festival, Luminaria, St. Patrick's Day Parade, Santa Stroll, Farmer's Market and Harbor Art Walk. This designation supports the Town's economic development by encouraging tourism and highlighting the numerous cultural, historical and recreational activities.

The Town was the first municipality in the Commonwealth to provide 100% of its energy needs through renewable sources including a 1.5 megawatt wind turbine and a 3.0 megawatt solar array.

The Town continues to manage its financial affairs in a prudent manner. Standard & Poor's confirmed the Town's bond rating to AA+ with a stable outlook which is reflective of management's incorporation of long range planning tools such as a five year rolling capital plan; building of reserve balances including multiple special purpose stabilization funds for future capital needs; addressing long term liabilities, such as OPEB, within its financial policies; investing in technology to ensure efficient operations; and maintaining an aggressive debt management strategy for capital improvements and pursuing pay-as-you-go options whenever possible. The Town is consistently successful at attaining federal, state and local grants for operational services, new initiatives as well as capital improvements including the Massachusetts School Building Authority, Massachusetts Board of Library Commissioners, Commonwealth's Clean Water Trust, Executive of Energy & Environmental Affairs, Commonwealth's Seawall & Dam Repair Fund, Commonwealth's Coastal Zone Management, Federal Emergency Management Agency, National Oceanic and Atmospheric Association and the Army Corps of Engineers.

The Town has also enhanced its revenue flexibility by establishing five enterprise funds. This has allowed the Town to shift 100% of the operating cost and capital improvements to the users of sewer, water, solid waste, golf course and waterways services so that no tax support goes towards providing these services. All related debt is funded through user fees. By doing so the Town is able to provide the maximum tax dollars available to all other services.

Major Initiatives

The Board of Selectmen adopted a Master Facilities Plan in November of 2011 and created a Public Facilities Master Planning Committee in 2012 to assess the condition of the Town's aging facilities, assess the suitability of the buildings for current needs and provide recommendations for addressing the deficiencies. To date, the Town has completed a \$12M renovation to its public library which was partially offset by a \$5M Massachusetts Board of Library Commissioners grant and over \$1.2M in private donations. An \$18M public safety complex and emergency operations center replaced a 1959 police station and fire station. A \$75M middle school project replaced a 100 year old school and was partially financed with \$20M in Massachusetts School Building Authority funding. All three of those facilities opened in calendar year 2017. The old police station was demolished and is now green space while the old fire station has been put to use as office space, storage and a bus repair area. In May 2019, the next phase of that plan was approved by voters when a \$12M new senior center including accessibility updates to the Veterans Memorial Gym on the site of the old middle school was approved.

In FY 2014, the Town approved a \$22M water infrastructure project to replace approximately 21 miles of cast iron pipe. The ninth and final construction contract of that project is expected to be completed in 2019. The Town continues to invest heavily into its water infrastructure including an aggressive pipe replacement and flushing program to improve water quality. It is seeking additional water sources and conducting an extensive study of the system currently to direct future investment and improvement to the public water system.

The Town is participating in a regional study with the Towns of Hull and Cohasset to expand the sewer system to the residents and businesses of North Scituate. Access to Town sewer is key to the economic sustainability and future development of that business district.

As a coastal community, the Town has dedicated significant resources to foreshore protection by supporting over \$22M in improvements since 2010. Funding for foreshore protection is included in the Town's operational budget as well as annually on its five year rolling capital plan. The Town has been successful in obtaining matching grants and low interest loans from the Massachusetts Seawall and Dam Repair Fund for seawall construction totaling \$10M in the last three years. The Town is currently working with the Massachusetts Emergency Management Agency (MEMA), the Federal Emergency Management Agency (FEMA) and the Army Corps of Engineers to repair damages to foreshore structures damaged in the last four presidentially declared disasters as well as other significant storms. The repairs would be funded with public assistance funds, hazard mitigation grants, construction grants and Town funds. The Town recognizes the complexity of foreshore protection and has successfully applied for several grants to study sea level rise, explore coastal resiliency options and priorities, elevate severe repetitive loss homes and utilities, obtain design and permitting funding for beach nourishment projects and study managed retreat. The Town has a dedicated full-time employee for the last six years focused on coastal resources that works with residents, government agencies and other Town departments on how to manage the Town's unique geographic challenges. The bulk of these endeavors are funded through local, state and federal grant programs.

The Town dedicates operational budget and capital funds to roadway improvements. This includes creating trails with Community Preservation funding with matching funds from the state, coordinating sewer and water projects so as not to waste resources on paving the same area repeatedly and utilizing Massachusetts Department of Transportation Chapter 90 funds for major repairs and drainage improvements to roads throughout Town. The Town's Fire Department is also consistently successful in obtaining state and federal grants for equipment such as stretchers, dewatering pumps and emergency medical supplies as well as construction funds for improvements to existing facilities.

Reserves

Management has adopted financial policies to address key areas of concern including funding the following reserves: Operational Budget Reserve Fund, Stabilization Fund, Capital Stabilization Fund, Economic Development Stabilization Fund, Water Enterprise Capital Stabilization Fund, Sewer Enterprise Capital Stabilization Fund, Widow's Walk Golf Course Capital Stabilization Fund, Waterways Enterprise Capital Stabilization Fund, Transfer Station Capital Stabilization Fund, Workers Compensation Reserve and Other Postemployment Liability Trust Fund.

The Other Post Employment Liability Trust was established in 2011 and is funded at 2% of the annual pension assessment pursuant to the Town's financial policies. The Town created a Capital Stabilization Fund in 2012 to complement the Town's five year capital plan to address future capital needs and associated debt burden. This fund is a valuable tool for setting aside funds over several years to address costly projects identified on the five year rolling capital plan. In 2013, the Town approved an Economic Development Stabilization Fund to support initiatives to develop and foster commercial growth. The Town has created capital stabilization funds for all of its five enterprise funds over the last few years as a planning tool for future capital projects related to that infrastructure. Annually, the Town approves the transfer of excess levy capacity to the Stabilization Fund and allocates additional funds to its reserves as available. In the last five years, \$1.35M has been added to the fund by this method.

Internal Controls

Management of the Town is responsible for establishing and maintaining an internal control structure designed to ensure the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The Town Administrator and the Finance Director/Town Accountant are responsible for evaluating the adequacy and effectiveness of the internal control structure and implementing improvements. Because the cost of internal controls should not outweigh their benefits, the Town of Scituate's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free of material misstatement.

Financial Management

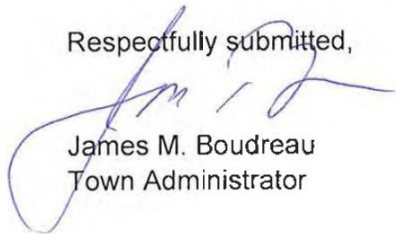
The Town adopted comprehensive financial policies in 2012 to address and document prudent strategies for the Town of Scituate to ensure stability during periods of economic downturn and that allocations to reserves are made to secure against future obligations. These policies provide an adequate level of services for the welfare of the citizens of the community in conjunction with its mission and statutory responsibilities. They afford balance and equity in providing services and have the flexibility to tolerate external economic and environmental events and other factors and variables over which the Town does not have control.

Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town for its CAFR for the year ended June 30, 2018. This was the fifth year that the Town submitted a CAFR to the GFOA. In order to receive this prestigious award, a government had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate. The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of our Town Departments. We would like to also express our appreciation to all the members of the departments who assisted and contributed to

the preparation of this report. Credit must also be given to the Board of Selectmen, and the Advisory Committee for their unfailing support for maintaining the highest standards of professionalism in the management of the Town, including its finances.

Respectfully submitted,



James M. Boudreau
Town Administrator



Nancy Holt
Finance Director/Town Accountant

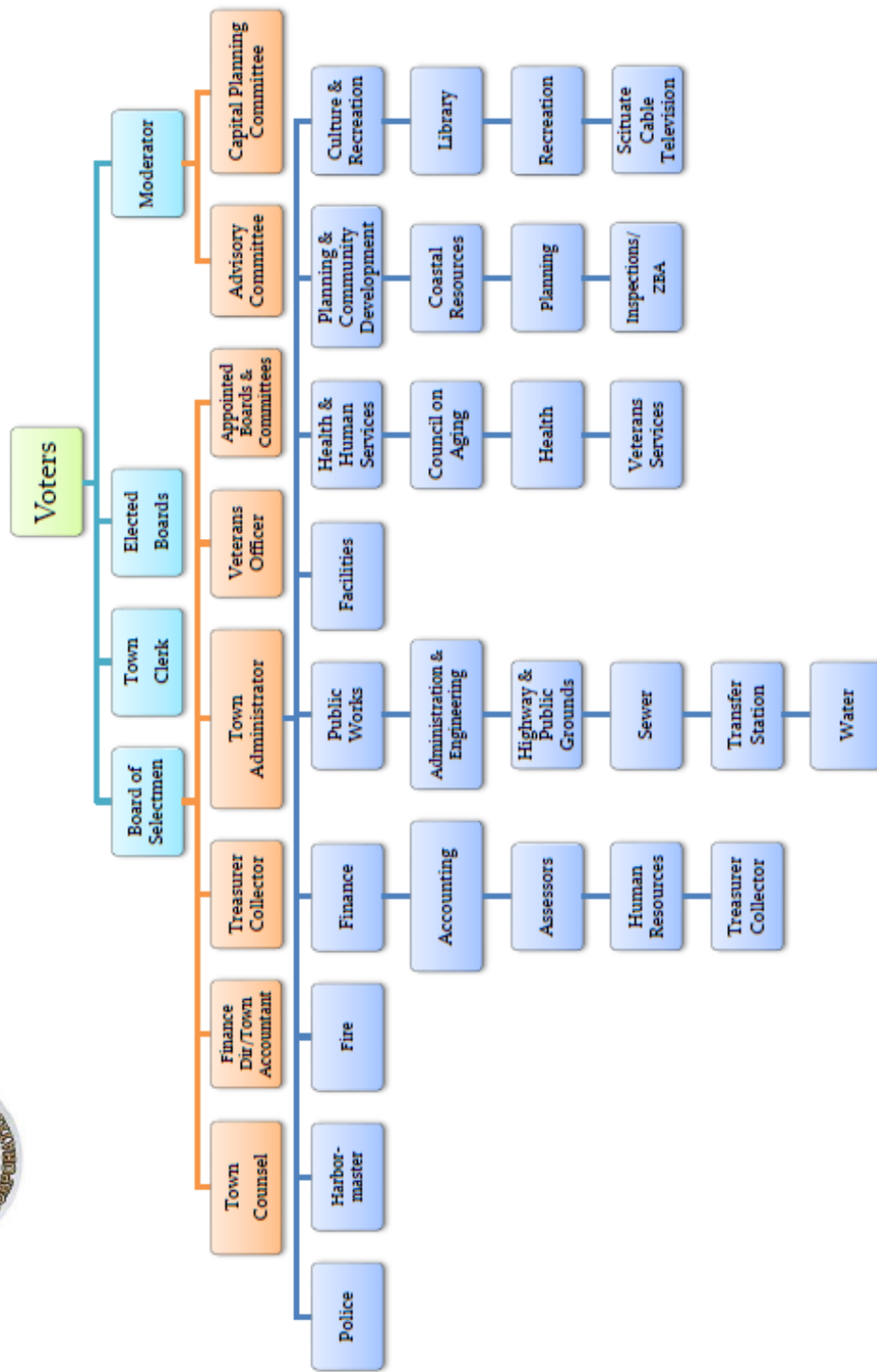
Town of Scituate, Massachusetts

Principal Executive Officers

<u>Elected Officials</u>		<u>Term Expires</u>
Board of Selectmen	Anthony V. Vegnani, Chair	2020
	Maura C. Curran	2021
	Karen B. Canfield	2022
	Shawn Harris	2020
	Karen E. Connolly	2021
Moderator	James Toomey	2020
Town Clerk	Kathleen A. Gardner	2021
School Committee	Janice Lindblom, Chair	2020
	Peter Gates	2020
	Nicole Brandolini	2022
	Michael Hayes	2022
	Michael Thomas Long	2021
 <u>Appointed Officials</u>		
Town Administrator	James M. Boudreau	
Finance Director/Town Accountant	Nancy Holt	
Treasurer/Collector	Pamela J. Avitabile	
Director of Assessing	Joseph A. DiVito, Jr.	
Fire Chief	John P. Murphy	
Police Chief	W. Michael Stewart	
Director of Public Works	Kevin Cafferty	



Town of Scituate





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Town of Scituate
Massachusetts**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2018

Christopher P. Morill

Executive Director/CEO

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Financial Section



Scituate Dog Park

The Scituate Dog Park was a community project made possible through design and construction grants from the Stanton Foundation and local funding from Community Preservation funds. The park was due to open in September 2019.

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Financial Section

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Independent Auditor's Report

To the Honorable Board of Selectmen
Town of Scituate, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Scituate, Massachusetts, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town of Scituate, Massachusetts' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free of material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Scituate, Massachusetts, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Scituate, Massachusetts' basic financial statements. The introductory section, combining and individual fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2019, on our consideration of the Town of Scituate, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Scituate, Massachusetts' internal control over financial reporting and compliance.



December 19, 2019

Management's Discussion and Analysis

Management's Discussion and Analysis

As management of the Town of Scituate, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2019. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis is part of these requirements.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Scituate's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, human services, culture and recreation, community preservation and interest. The business-type activities include the water, sewer, transfer station, Widow's Walk golf course and waterways activities.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance

sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Scituate adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund as required supplementary information to demonstrate compliance with this budget.

Proprietary funds. The Town maintains one type of proprietary fund.

Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water, sewer, transfer station, Widow's Walk golf course and waterways activities.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The Town uses fiduciary funds to account for the other postemployment benefits trust fund, private purpose trust funds, and agency funds.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Town of Scituate's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$70.4 million at the close of 2019, which was an improvement in overall financial position of \$3.8 million from the prior year.

Net position of \$146.3 million reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$13.0 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position has a year-end deficit balance of \$88.9 million.

The governmental activity and business-type activity components are presented below.

Governmental Activities

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Governmental assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$22.8 million at the close of 2019.

Governmental net position of \$107.2 million reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, vehicles and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets

are not available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, \$13.0 million represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* is a deficit of \$97.4 million. The deficit is the result of the Town recording its net pension liability of \$43.6 million along with the net other postemployment benefits (OPEB) liability of \$101.3 million. These are long term unfunded liabilities that will not require significant short-term resources. Unrestricted net position decreased by \$2.3 million. This was mainly due to an increase in the Town's pension and OPEB liabilities.

Condensed financial data for 2019 and 2018 is presented below.

Governmental Activities

	2019	2018
Assets:		
Current assets.....	\$ 44,487,387	\$ 42,162,549
Capital assets, nondepreciable.....	21,838,018	26,527,744
Capital assets, net of accumulated depreciation....	161,891,749	156,710,761
Total assets.....	228,217,154	225,401,054
Deferred outflows of resources.....	26,603,419	1,197,707
Liabilities:		
Current liabilities (excluding debt).....	5,006,254	3,197,777
Noncurrent liabilities (excluding debt).....	145,392,904	115,712,774
Current debt.....	6,426,547	11,829,708
Noncurrent debt.....	74,249,847	72,366,482
Total liabilities.....	231,075,552	203,106,741
Deferred inflows of resources.....	955,966	2,306,230
Net position:		
Net investment in capital assets.....	107,165,990	104,186,614
Restricted.....	12,973,132	12,110,522
Unrestricted.....	(97,350,067)	(95,111,346)
Total net position.....	\$ 22,789,055	\$ 21,185,790

Noncurrent liabilities increased \$29.7 million due to the net pension and net OPEB liabilities.

The deferred outflows of resources and deferred inflows of resources are primarily related to pension and OPEB.

	2019	2018
Program Revenues:		
Charges for services.....	\$ 7,194,342	\$ 7,279,047
Operating grants and contributions.....	18,840,563	19,742,143
Capital grants and contributions.....	1,256,738	3,745,605
General Revenues:		
Real estate and personal property taxes, net of tax refunds payable.....	63,359,219	61,559,025
Tax and other liens.....	413,131	301,443
Motor vehicle and other excise taxes.....	3,332,087	3,238,418
Meals tax.....	264,699	261,318
Community preservation tax.....	1,548,124	1,488,590
Penalties and interest on taxes.....	335,999	408,710
Payments in lieu of taxes.....	18,914	16,798
Grants and contributions not restricted to specific programs.....	2,346,541	2,419,774
Unrestricted investment income.....	810,987	526,030
Gain on sale of capital assets.....	161,792	206,432
Miscellaneous.....	342,682	324,069
Total revenues.....	100,225,818	101,517,402
Expenses:		
General government.....	5,643,145	5,102,073
Public safety.....	14,130,874	12,781,950
Education.....	62,671,600	60,735,080
Public works.....	8,123,398	7,639,021
Human services.....	1,335,260	1,223,498
Culture and recreation.....	2,695,966	2,341,145
Community preservation.....	554,272	669,199
Interest.....	2,669,249	2,504,115
Total expenses.....	97,823,764	92,996,081
Excess before transfers.....	2,402,054	8,521,321
Transfers.....	(798,789)	(690,835)
Change in net position.....	1,603,265	7,830,486
Net position, beginning of year.....	21,185,790	13,355,304
Net position, end of year.....	\$ 22,789,055	\$ 21,185,790

Operating grant revenue decreased \$902,000 due to less state and federal funding for the seawall project which was mainly completed in the prior year.

Capital grant revenue decreased \$2.5 million. This was due to the Town receiving reimbursements from the Massachusetts School Building Authority (MSBA) for the middle school construction project in 2018. The Town will receive the final reimbursement once the MSBA has completed their project audit. There was also a decrease in donations received related to the library construction project.

Expenses increased \$4.8 million from the prior year. Of this increase, \$3.1 million related to pension and OPEB and \$1.8 million related to depreciation expense due to the Town's recent depreciable capital additions.

Business-type Activities

	2019	2018
Assets:		
Current assets.....	\$ 13,183,249	\$ 13,059,062
Noncurrent assets (excluding capital).....	6,086,489	6,883,186
Capital assets, nondepreciable.....	4,148,158	3,675,000
Capital assets, net of accumulated depreciation....	70,360,284	69,856,523
Total assets.....	93,778,180	93,473,771
Deferred outflows of resources.....	1,775,280	132,621
Liabilities:		
Current liabilities (excluding debt).....	1,462,944	940,067
Noncurrent liabilities (excluding debt).....	8,602,375	7,106,816
Current debt.....	10,462,074	11,951,575
Noncurrent debt.....	27,276,872	27,940,505
Total liabilities.....	47,804,265	47,938,963
Deferred inflows of resources.....	130,728	230,580
Net position:		
Net investment in capital assets.....	39,174,972	37,620,238
Unrestricted.....	8,443,495	7,816,611
Total net position.....	\$ 47,618,467	\$ 45,436,849

At the end of the current year, the Town reports \$47.6 million in net position for its combined business-type activities. Of this balance, \$39.2 million reflects the Town's investment in capital assets of the enterprise funds less debt outstanding related to the construction of those assets.

Noncurrent liabilities increased by \$1.5 million due to the net pension and net OPEB liabilities.

	2019	2018
Program Revenues:		
Charges for services..... \$	11,832,083	\$ 9,180,298
Operating grants and contributions.....	-	69,760
General Revenues:		
Motor vehicle and other excise taxes.....	43,108	40,378
Unrestricted investment income.....	170,296	116,654
Total revenues.....	12,045,487	9,407,090
Expenses:		
Water.....	4,360,612	3,810,808
Sewer.....	2,912,077	2,883,573
Transfer Station.....	1,314,007	1,234,424
Widow's Walk golf course.....	1,113,660	1,034,992
Waterways.....	962,302	855,452
Total expenses.....	10,662,658	9,819,249
Excess (Deficiency) before transfers.....	1,382,829	(412,159)
Transfers.....	798,789	690,835
Change in net position.....	2,181,618	278,676
Net position, beginning of year.....	45,436,849	45,139,880
Net position, end of year..... \$	<u>47,618,467</u>	<u>45,418,556</u>

There was a net increase of \$2.2 million in net position reported in connection with the Town's business-type activities (enterprise funds). The changes by fund are listed in the following table:

	2019	2018	Change
Net Position:			
Water..... \$	11,495,861	\$ 10,618,873	\$ 876,988
Sewer.....	29,661,601	28,842,439	819,162
Transfer Station.....	194,335	114,839	79,496
Widow's Walk golf course....	1,176,718	1,098,725	77,993
Waterways.....	5,089,952	4,761,973	327,979
Total Net Position..... \$	<u>47,618,467</u>	<u>45,436,849</u>	<u>2,181,618</u>

All of the enterprise funds set their user rates to recover the expected cash basis expenses in the current year. Therefore, changes in the long-term assets and liabilities compared to the cash received or paid will explain the change in net position. One example is that the Town sets user rates to recover debt service principal expense and not depreciation. Therefore, a consistent factor that explains why net position changed is the difference between long-term debt principal payments compared to depreciation expense. If the principal payment exceeds depreciation, then net position will increase.

The water enterprise fund reported an increase in net position of \$877,000 compared to a \$108,000 decrease in fiscal year 2018. The increase is a result of the water rates increasing offset with an increase in net pension and OPEB expenses.

The sewer enterprise fund reported an increase in net position of \$819,000 compared to a \$52,000 decrease in fiscal year 2018. Revenues increased from the prior year mainly due to additional connection fees related to new development.

The transfer station fund reported an increase of \$79,000 in net position. The Town had a slight increase in operating revenue due to an increase in the construction and demolition bulky waste rate.

The Widow's Walk golf course fund reported a \$78,000 increase in net position compared to an increase of \$48,000 in fiscal year 2018. Although there was an increase in revenue from the prior year, the golf course is just recovering to pre-drought level of revenues.

The waterways enterprise fund reported a \$328,000 increase in net position compared to an increase of \$376,000 in fiscal year 2018. The increase is primarily attributable to an increase in revenue which was offset by an increase in operating expenses.

Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$37 million, which is comprised of \$12.9 million in the general fund, \$10.7 million in the community preservation fund, \$1.8 million in Town capital projects, and \$11.6 million in the nonmajor governmental funds. Cumulatively there was an increase of \$6.5 million in fund balances from the prior year, which is primarily due to the activities of the Town's capital project funds.

The *general fund* is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$7.7 million, restricted fund balance was \$456,000, committed fund balance was \$4.2 million, and assigned fund balance was \$596,000 while total fund balance was \$12.9 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 8.6% of total general fund budgetary expenditures, while total fund balance represents 14.4% of that same amount.

The fund balance of the general fund decreased by \$426,000. This decrease was due to positive budgetary results where actual revenues exceeded the budget and actual expenditures were less than budgeted, which was offset by the use of free cash. There was an additional increase of \$1.3 million due to the activity of the Stabilization Fund. The Town budgeted to transfer funds from the general fund budget to increase the Stabilization Funds. This has the effect of increasing fund balance, since funds are budgeted and not expended. The Stabilization Funds and Workers' Compensation Fund reported year end balances of approximately \$4.5 million and \$429,000, respectively.

The Town reports the Worker's Compensation Fund as restricted fund balance in the general fund.

The *Community Preservation Fund* had a fund balance at year-end of \$10.7 million. These funds are attributable to the Town's acceptance of the Community Preservation Act, which allows the Town to impose a surcharge on property taxes and to receive matching state funds for specified uses related to the acquisition, creation, preservation and support of open space, historic resources, land for recreational use and community housing. The Community Preservation fund increased by \$931,000 in 2019. The change in fund balance is entirely dependent on the timing of the planned use of accumulated revenues for the projects authorized.

The *Town Capital Projects Fund* had a year-end fund balance of \$1.8 million. Included in this fund is the Public Safety Complex project which the Town passed, by ballot vote, through an override of Proposition 2½ allowing building construction totaling \$16.2 million. Three votes totaling \$18.45 million of which \$16.95 million is debt exclusion. During 2019, the fund balance increased by \$6.1 million which was due primarily to bond proceeds. The majority of the expenditures were used for the construction of a public safety complex, an energy savings project, and the foreshore protection projects.

General Fund Budgetary Highlights

The original 2019 operating budget totaled \$85.5 million and consisted of \$79.1 million in appropriations and \$6.4 million in budgeted articles and encumbrances carried over from prior years. The increase between the original budget and the final amended budget was primarily due to supplemental appropriations of free cash (available fund balance) totaling \$2.2 million for capital articles. Actual revenues came in over budget by approximately \$1.5 million, and actual expenditures came in under budget by approximately \$5.7 million. Of this balance, the Town reserved \$4.8 million in articles and encumbrances for spending in subsequent years.

Capital Asset and Debt Administration

In conjunction with the operating budget, the Town annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

The Town's major governmental capital asset activity in 2019 includes additions of \$1.4 million for school projects and renovations, \$2.7 million for machinery and equipment and vehicles, \$7.0 million for infrastructure, and \$1.5 million in other building projects.

The Town's 2019 business-type capital asset activity includes \$2.6 million in additions related to water main and meter replacement projects, \$777,000 of various machinery, equipment and vehicle additions, and \$249,000 in buildings and improvements.

During 2019, the Town issued \$7.7 million in long-term debt of which \$5.4 million was for governmental activities, \$998,000 was for the water enterprise fund, \$1.1 million was for the sewer enterprise fund, and \$159,000 was for the waterways enterprise fund.

During December 2019, the Town rolled \$8.1 million of bond anticipation notes to update the maturity date to December 11, 2020, accordingly, the Town has presented the debt as long-term.

Outstanding governmental long-term debt, as of June 30, 2019, totaled \$74.4 million, of which approximately \$44.5 million relates to various school construction projects, \$13.7 million relates to the public safety complex, \$4.4 million relates to the library, \$5.1 million relates to energy saving projects, \$3.6 million relates to seawall repair projects and \$3 million relates to other various projects and equipment.

The enterprise funds long-term debt totaled \$36.6 million at year end; comprised of \$23.1 million in water debt, \$11.8 million in sewer debt, \$15,000 in transfer station debt, and \$1.7 million in waterways debt. Approximately \$145,000 of the sewer debt is scheduled to be subsidized by the Massachusetts Clean Water Trust (MCWT).

Please refer to Notes 4, 6, 7, and 8 of the notes to the financial statements for further discussion of the major capital and debt activity, respectively.

Requests for Information

This financial report is designed to provide a general overview of the Town of Scituate's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Town Hall, 600 Chief Justice Cushing Way, Scituate, Massachusetts 02066.

Basic Financial Statements

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STATEMENT OF NET POSITION

JUNE 30, 2019

	Primary Government		
	Governmental Activities	Business-type Activities	Total
ASSETS			
CURRENT:			
Cash and cash equivalents.....	\$ 39,047,389	\$ 9,919,639	\$ 48,967,028
Real estate and personal property taxes.....	1,005,035	-	1,005,035
Tax liens.....	720,459	89,773	810,232
Community preservation fund surtax.....	18,894	-	18,894
Motor vehicle and other excise taxes.....	167,791	-	167,791
User charges.....	-	2,430,052	2,430,052
Departmental and other.....	229,279	-	229,279
Intergovernmental.....	2,306,244	47,928	2,354,172
Community preservation state share.....	244,826	-	244,826
Special assessments.....	142,291	666,802	809,093
Tax foreclosures.....	605,179	-	605,179
Inventory.....	-	29,055	29,055
Total current assets.....	44,487,387	13,183,249	57,670,636
NONCURRENT:			
Receivables, net of allowance for uncollectibles:			
Intergovernmental.....	-	97,519	97,519
Special assessments.....	-	5,988,970	5,988,970
Capital assets, nondepreciable.....	21,838,018	4,148,158	25,986,176
Capital assets, net of accumulated depreciation.....	161,891,749	70,360,284	232,252,033
Total noncurrent assets.....	183,729,767	80,594,931	264,324,698
TOTAL ASSETS.....	228,217,154	93,778,180	321,995,334
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions.....	9,862,436	964,605	10,827,041
Deferred outflows related to other postemployment benefits.....	16,740,983	810,675	17,551,658
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	26,603,419	1,775,280	28,378,699
LIABILITIES			
CURRENT:			
Warrants payable.....	2,100,884	751,566	2,852,450
Accrued payroll.....	785,733	101,138	886,871
Accrued interest.....	942,326	362,860	1,305,186
Other liabilities.....	61,267	79,894	141,161
Capital lease obligations.....	122,649	58,652	181,301
Landfill closure.....	-	77,000	77,000
Compensated absences.....	1,116,044	90,486	1,206,530
Notes payable.....	677,000	-	677,000
Bonds payable.....	5,626,898	10,403,422	16,030,320
Total current liabilities.....	11,432,801	11,925,018	23,357,819
NONCURRENT:			
Capital lease obligations.....	861,264	118,535	979,799
Landfill closure.....	-	770,000	770,000
Compensated absences.....	536,968	44,553	581,521
Net pension liability.....	43,584,496	4,262,824	47,847,320
Net other postemployment benefits liability.....	101,271,440	3,524,998	104,796,438
Bonds payable.....	73,388,583	27,158,337	100,546,920
Total noncurrent liabilities.....	219,642,751	35,879,247	255,521,998
TOTAL LIABILITIES.....	231,075,552	47,804,265	278,879,817
DEFERRED INFLOWS OF RESOURCES			
Taxes paid in advance.....	51,350	-	51,350
Deferred inflows related to pensions.....	904,616	88,476	993,092
Deferred inflows related to other postemployment benefits.....	-	42,252	42,252
TOTAL DEFERRED INFLOWS OF RESOURCES.....	955,966	130,728	1,086,694
NET POSITION			
Net investment in capital assets.....	107,165,990	39,174,972	146,340,962
Restricted for:			
Permanent funds:			
Expendable.....	346,171	-	346,171
Nonexpendable.....	27,051	-	27,051
Gifts and grants.....	1,835,473	-	1,835,473
Community preservation.....	10,764,437	-	10,764,437
Unrestricted.....	(97,350,067)	8,443,495	(88,906,572)
TOTAL NET POSITION.....	\$ 22,789,055	\$ 47,618,467	\$ 70,407,522

See notes to basic financial statements.

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government:					
<i>Governmental Activities:</i>					
General government.....	\$ 5,643,145	\$ 1,805,362	\$ 555,187	\$ -	\$ (3,282,596)
Public safety.....	14,130,874	1,759,455	307,470	-	(12,063,949)
Education.....	62,671,600	2,472,917	16,924,643	38,979	(43,235,061)
Public works.....	8,123,398	491,996	648,883	674,654	(6,307,865)
Human services.....	1,335,260	142,970	351,283	-	(841,007)
Culture and recreation.....	2,695,966	521,642	53,097	298,279	(1,822,948)
Community preservation.....	554,272	-	-	244,826	(309,446)
Interest.....	2,669,249	-	-	-	(2,669,249)
Total Governmental Activities.....	97,823,764	7,194,342	18,840,563	1,256,738	(70,532,121)
<i>Business-Type Activities:</i>					
Water.....	4,360,612	5,045,558	-	-	684,946
Sewer.....	2,912,077	3,008,321	-	-	96,244
Transfer Station.....	1,314,007	1,380,824	-	-	66,817
Widow's Walk Golf course.....	1,113,660	1,188,747	-	-	75,087
Waterways.....	962,302	1,208,633	-	-	246,331
Total Business-Type Activities.....	10,662,658	11,832,083	-	-	1,169,425
Total Primary Government.....	\$ 108,486,422	\$ 19,026,425	\$ 18,840,563	\$ 1,256,738	\$ (69,362,696)

See notes to basic financial statements.

(Continued)

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2019

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Changes in net position:			
Net (expense) revenue from previous page..... \$	(70,532,121)	\$ 1,169,425	\$ (69,362,696)
<i>General revenues:</i>			
Real estate and personal property taxes, net of tax refunds payable.....	63,359,219	-	63,359,219
Tax and other liens.....	413,131	-	413,131
Motor vehicle and other excise taxes.....	3,332,087	43,108	3,375,195
Meals tax.....	264,699	-	264,699
Community preservation tax.....	1,548,124	-	1,548,124
Penalties and interest on taxes.....	335,999	-	335,999
Payments in lieu of taxes.....	18,914	-	18,914
Grants and contributions not restricted to specific programs.....	2,346,541	-	2,346,541
Unrestricted investment income.....	810,987	170,296	981,283
Gain on sale of capital assets.....	161,792	-	161,792
Miscellaneous.....	342,682	-	342,682
<i>Transfers, net</i>	<u>(798,789)</u>	<u>798,789</u>	<u>-</u>
Total general revenues and transfers.....	<u>72,135,386</u>	<u>1,012,193</u>	<u>73,147,579</u>
Change in net position.....	1,603,265	2,181,618	3,784,883
<i>Net position:</i>			
Beginning of year.....	<u>21,185,790</u>	<u>45,436,849</u>	<u>66,622,639</u>
End of year..... \$	<u><u>22,789,055</u></u>	\$ <u><u>47,618,467</u></u>	\$ <u><u>70,407,522</u></u>

See notes to basic financial statements.

(Concluded)

**GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2019

	General	Community Preservation	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents.....	\$ 13,715,955	\$ 10,724,196	\$ 2,062,544	\$ 12,544,694	\$ 39,047,389
Receivables, net of uncollectibles:					
Real estate and personal property taxes.....	1,005,035	-	-	-	1,005,035
Tax liens.....	701,461	18,998	-	-	720,459
Community preservation fund surtax.....	-	18,894	-	-	18,894
Motor vehicle and other excise taxes.....	167,791	-	-	-	167,791
Departmental and other.....	229,279	-	-	-	229,279
Intergovernmental.....	574,313	-	-	1,731,931	2,306,244
Community preservation state share.....	-	244,826	-	-	244,826
Special assessments.....	137,528	-	-	4,763	142,291
Tax foreclosures.....	605,179	-	-	-	605,179
Due from other funds.....	29,190	-	-	-	29,190
TOTAL ASSETS.....	\$ 17,165,731	\$ 11,006,914	\$ 2,062,544	\$ 14,281,388	\$ 44,516,577
LIABILITIES					
Warrants payable.....	\$ 683,815	\$ 241,205	\$ 2,244	\$ 1,173,620	\$ 2,100,884
Accrued payroll.....	717,726	285	-	67,722	785,733
Due to other funds.....	-	-	-	29,190	29,190
Other liabilities.....	61,267	-	-	-	61,267
Notes payable.....	-	-	291,000	386,000	677,000
TOTAL LIABILITIES.....	1,462,808	241,490	293,244	1,656,532	3,654,074
DEFERRED INFLOWS OF RESOURCES					
Taxes paid in advance.....	50,363	987	-	-	51,350
Unavailable revenue.....	2,725,328	37,892	-	1,021,976	3,785,196
TOTAL DEFERRED INFLOWS OF RESOURCES.....	2,775,691	38,879	-	1,021,976	3,836,546
FUND BALANCES					
Nonspendable.....	-	-	-	27,051	27,051
Restricted.....	456,219	10,726,545	1,769,300	11,787,973	24,740,037
Committed.....	4,180,351	-	-	-	4,180,351
Assigned.....	595,925	-	-	-	595,925
Unassigned.....	7,694,737	-	-	(212,144)	7,482,593
TOTAL FUND BALANCES.....	12,927,232	10,726,545	1,769,300	11,602,880	37,025,957
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 17,165,731	\$ 11,006,914	\$ 2,062,544	\$ 14,281,388	\$ 44,516,577

See notes to basic financial statements.

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION**

JUNE 30, 2019

Total governmental fund balances.....		\$ 37,025,957
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		183,729,767
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.....		3,785,196
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not deferred.....		25,698,803
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(942,326)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable.....	(79,015,481)	
Net pension liability.....	(43,584,496)	
Net other postemployment benefits liability.....	(101,271,440)	
Capital lease obligations.....	(983,913)	
Compensated absences.....	<u>(1,653,012)</u>	
Net effect of reporting long-term liabilities.....		<u>(226,508,342)</u>
Net position of governmental activities.....		<u>\$ 22,789,055</u>

See notes to basic financial statements.

GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2019

	General	Community Preservation	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Real estate and personal property taxes, net of tax refunds.....	\$ 63,312,152	\$ -	\$ -	\$ -	\$ 63,312,152
Tax liens.....	301,896	6,570	-	-	308,466
Motor vehicle and other excise taxes.....	3,420,299	-	-	-	3,420,299
Meals tax.....	264,699	-	-	-	264,699
Penalties and interest on taxes.....	331,905	4,094	-	-	335,999
Fees and rentals.....	477,175	-	-	2,360	479,535
Payments in lieu of taxes.....	18,914	-	-	-	18,914
Licenses and permits.....	785,478	-	-	273,380	1,058,858
Fines and forfeitures.....	40,619	-	-	-	40,619
Intergovernmental - state aid.....	7,820,440	-	-	-	7,820,440
Intergovernmental - Teachers Retirement.....	9,163,885	-	-	-	9,163,885
Intergovernmental - other.....	72,853	244,826	-	3,887,669	4,205,348
Departmental and other.....	1,249,926	-	-	4,658,937	5,908,863
Community preservation taxes.....	-	1,543,895	-	-	1,543,895
Special assessments.....	20,581	-	-	575	21,156
Contributions and donations.....	-	-	-	1,182,551	1,182,551
Investment income.....	565,524	210,188	-	35,275	810,987
TOTAL REVENUES.....	87,846,346	2,009,573	-	10,040,747	99,896,666
EXPENDITURES:					
Current:					
General government.....	3,579,882	-	32,167	850,051	4,462,100
Public safety.....	10,075,989	-	333,657	323,809	10,733,455
Education.....	39,887,121	-	-	5,068,569	44,955,690
Public works.....	4,814,497	-	189,866	2,122,886	7,127,249
Human services.....	1,453,842	-	-	459,799	1,913,641
Culture and recreation.....	1,247,253	-	-	606,970	1,854,223
Community preservation.....	-	1,078,901	-	-	1,078,901
Pension benefits.....	4,469,074	-	-	-	4,469,074
Pension benefits - Teachers Retirement.....	9,163,885	-	-	-	9,163,885
Employee benefits.....	6,760,949	-	-	-	6,760,949
State and county charges.....	746,604	-	-	-	746,604
Debt service:					
Principal.....	4,180,638	-	-	-	4,180,638
Interest.....	3,139,312	-	-	-	3,139,312
TOTAL EXPENDITURES.....	89,519,046	1,078,901	555,690	9,432,084	100,585,721
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(1,672,700)	930,672	(555,690)	608,663	(689,055)
OTHER FINANCING SOURCES (USES):					
Issuance of bonds.....	-	-	6,133,000	-	6,133,000
Premium from issuance of bonds.....	-	-	516,000	74,268	590,268
Capital lease financing.....	1,148,100	-	-	-	1,148,100
Proceeds from the sale of capital assets.....	-	-	-	161,792	161,792
Transfers in.....	894,468	-	-	123,142	1,017,610
Transfers out.....	(795,753)	-	-	(1,020,646)	(1,816,399)
TOTAL OTHER FINANCING SOURCES (USES)...	1,246,815	-	6,649,000	(661,444)	7,234,371
NET CHANGE IN FUND BALANCES.....	(425,885)	930,672	6,093,310	(52,781)	6,545,316
FUND BALANCES AT BEGINNING OF YEAR.....	13,353,117	9,795,873	(4,324,010)	11,655,661	30,480,641
FUND BALANCES AT END OF YEAR.....	\$ 12,927,232	\$ 10,726,545	\$ 1,769,300	\$ 11,602,880	\$ 37,025,957

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds.....		\$ 6,545,316
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....	7,973,352	
Depreciation expense.....	<u>(7,482,090)</u>	
Net effect of reporting capital assets.....		491,262
<p>Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.....</p>		
		167,360
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.</p>		
Principal payments on capital leases.....	850,759	
Issuance of bonds.....	(6,133,000)	
Premium from issuance of bonds.....	(590,268)	
Capital lease financing.....	(1,148,100)	
Net amortization of premium from issuance of bonds.....	523,767	
Debt service principal payments.....	<u>4,180,638</u>	
Net effect of reporting long-term debt.....		(2,316,204)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....	(144,268)	
Net change in accrued interest on long-term debt.....	(53,704)	
Net change in deferred outflow/(inflow) of resources related to pensions.....	9,842,526	
Net change in net pension liability.....	(11,366,514)	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits.....	16,740,983	
Net change in net other postemployment benefits liability.....	<u>(18,303,492)</u>	
Net effect of recording long-term liabilities.....		<u>(3,284,469)</u>
Change in net position of governmental activities.....		<u>\$ 1,603,265</u>

See notes to basic financial statements.

**PROPRIETARY FUNDS
STATEMENT OF NET POSITION**

JUNE 30, 2019

Business-type Activities - Enterprise Funds						
	Water	Sewer	Transfer Station	Widow's Walk Golf Course	Waterways	Total
ASSETS						
CURRENT:						
Cash and cash equivalents.....	\$ 4,774,139	\$ 2,721,304	\$ 808,604	\$ 232,329	\$ 1,383,263	\$ 9,919,639
Receivables, net of allowance for uncollectibles:						
Liens - user charges.....	41,631	48,142	-	-	-	89,773
User charges.....	1,781,746	648,306	-	-	-	2,430,052
Intergovernmental.....	-	47,928	-	-	-	47,928
Special assessments.....	-	666,802	-	-	-	666,802
Inventory.....	-	-	-	29,055	-	29,055
Total current assets.....	<u>6,597,516</u>	<u>4,132,482</u>	<u>808,604</u>	<u>261,384</u>	<u>1,383,263</u>	<u>13,183,249</u>
NONCURRENT:						
Receivables, net of allowance for uncollectibles:						
Intergovernmental.....	-	97,519	-	-	-	97,519
Special assessments.....	-	5,988,970	-	-	-	5,988,970
Capital assets, nondepreciable.....	473,158	-	-	-	3,675,000	4,148,158
Capital assets, net of accumulated depreciation.....	<u>32,319,611</u>	<u>32,722,770</u>	<u>1,124,928</u>	<u>1,560,085</u>	<u>2,632,890</u>	<u>70,360,284</u>
Total noncurrent assets.....	<u>32,792,769</u>	<u>38,809,259</u>	<u>1,124,928</u>	<u>1,560,085</u>	<u>6,307,890</u>	<u>80,594,931</u>
TOTAL ASSETS.....	<u>39,390,285</u>	<u>42,941,741</u>	<u>1,933,532</u>	<u>1,821,469</u>	<u>7,691,153</u>	<u>93,778,180</u>
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to pensions.....	410,615	193,010	93,504	90,184	177,292	964,605
Deferred outflows related to other postemployment benefits.....	<u>339,548</u>	<u>152,893</u>	<u>-</u>	<u>9,168</u>	<u>309,066</u>	<u>810,675</u>
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	<u>750,163</u>	<u>345,903</u>	<u>93,504</u>	<u>99,352</u>	<u>486,358</u>	<u>1,775,280</u>
LIABILITIES						
CURRENT:						
Warrants payable.....	613,850	39,216	69,642	3,775	25,083	751,566
Accrued payroll.....	44,583	17,540	9,178	11,117	18,720	101,138
Accrued interest.....	203,533	139,366	-	-	19,961	362,860
Other liabilities.....	-	-	-	79,894	-	79,894
Capital lease obligations.....	-	-	-	58,652	-	58,652
Landfill closure.....	-	-	77,000	-	-	77,000
Compensated absences.....	36,559	24,649	6,839	7,539	14,900	90,486
Notes payable.....	-	-	-	-	-	-
Bonds payable.....	<u>8,569,560</u>	<u>1,481,851</u>	<u>15,000</u>	<u>-</u>	<u>337,011</u>	<u>10,403,422</u>
Total current liabilities.....	<u>9,468,085</u>	<u>1,702,622</u>	<u>177,659</u>	<u>160,977</u>	<u>415,675</u>	<u>11,925,018</u>
NONCURRENT:						
Capital lease obligations.....	-	-	-	118,535	-	118,535
Landfill closure.....	-	-	770,000	-	-	770,000
Compensated absences.....	19,012	10,106	5,173	-	10,262	44,553
Net pension liability.....	1,814,609	852,957	413,217	398,546	783,495	4,262,824
Net other postemployment benefits liability.....	1,852,535	677,328	415,824	57,773	521,538	3,524,998
Bonds payable.....	<u>15,452,683</u>	<u>10,365,327</u>	<u>-</u>	<u>-</u>	<u>1,340,327</u>	<u>27,158,337</u>
Total noncurrent liabilities.....	<u>19,138,839</u>	<u>11,905,718</u>	<u>1,604,214</u>	<u>574,854</u>	<u>2,655,622</u>	<u>35,879,247</u>
TOTAL LIABILITIES.....	<u>28,606,924</u>	<u>13,608,340</u>	<u>1,781,873</u>	<u>735,831</u>	<u>3,071,297</u>	<u>47,804,265</u>
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions.....	37,663	17,703	8,576	8,272	16,262	88,476
Deferred inflows related to other postemployment benefits.....	<u>-</u>	<u>-</u>	<u>42,252</u>	<u>-</u>	<u>-</u>	<u>42,252</u>
TOTAL DEFERRED INFLOWS OF RESOURCES.....	<u>37,663</u>	<u>17,703</u>	<u>50,828</u>	<u>8,272</u>	<u>16,262</u>	<u>130,728</u>
NET POSITION						
Net investment in capital assets.....	10,520,330	21,176,505	1,109,928	1,382,898	4,985,311	39,174,972
Unrestricted.....	<u>975,531</u>	<u>8,485,096</u>	<u>(915,593)</u>	<u>(206,180)</u>	<u>104,641</u>	<u>8,443,495</u>
TOTAL NET POSITION.....	<u>\$ 11,495,861</u>	<u>\$ 29,661,601</u>	<u>\$ 194,335</u>	<u>\$ 1,176,718</u>	<u>\$ 5,089,952</u>	<u>\$ 47,618,467</u>

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

YEAR ENDED JUNE 30, 2019

	Business-type Activities - Enterprise Funds					
	Water	Sewer	Transfer Station	Widow's Walk Golf Course	Waterways	Total
OPERATING REVENUES:						
Charges for services.....	\$ 5,031,401	\$ 2,705,389	\$ 1,380,824	\$ 1,188,747	\$ 1,012,691	\$ 11,319,052
Other operating revenues.....	-	-	-	-	195,942	195,942
TOTAL OPERATING REVENUES	5,031,401	2,705,389	1,380,824	1,188,747	1,208,633	11,514,994
OPERATING EXPENSES:						
Cost of services and administration.....	1,585,234	1,197,464	986,353	724,800	280,534	4,774,385
Salaries and wages.....	1,002,272	465,357	236,899	194,069	383,453	2,282,050
Depreciation.....	1,082,187	1,074,392	89,799	194,791	280,443	2,721,612
TOTAL OPERATING EXPENSES.....	3,669,693	2,737,213	1,313,051	1,113,660	944,430	9,778,047
OPERATING INCOME (LOSS).....	1,361,708	(31,824)	67,773	75,087	264,203	1,736,947
NONOPERATING REVENUES (EXPENSES):						
Investment income.....	95,137	33,893	12,679	2,509	26,078	170,296
Interest expense.....	(690,919)	(174,864)	(956)	-	(17,872)	(884,611)
Penalties and interest.....	14,157	302,932	-	-	-	317,089
Other nonoperating revenues.....	-	-	-	-	43,108	43,108
TOTAL NONOPERATING REVENUES (EXPENSES), NET.....	(581,625)	161,961	11,723	2,509	51,314	(354,118)
INCOME (LOSS) BEFORE TRANSFERS.....	780,083	130,137	79,496	77,596	315,517	1,382,829
TRANSFERS:						
Transfers in.....	96,905	689,025	-	397	12,462	798,789
CHANGE IN NET POSITION.....	876,988	819,162	79,496	77,993	327,979	2,181,618
NET POSITION AT BEGINNING OF YEAR.....	10,618,873	28,842,439	114,839	1,098,725	4,761,973	45,436,849
NET POSITION AT END OF YEAR.....	\$ 11,495,861	\$ 29,661,601	\$ 194,335	\$ 1,176,718	\$ 5,089,952	\$ 47,618,467

See notes to basic financial statements.

**PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS**

YEAR ENDED JUNE 30, 2019

Business-type Activities - Enterprise Funds						
	Water	Sewer	Transfer Station	Widow's Walk Golf Course	Waterways	Total
CASH FLOWS FROM OPERATING ACTIVITIES:						
Receipts from customers and users.....	\$ 4,686,113	\$ 3,123,455	\$ 1,380,824	\$ 1,188,747	\$ 1,208,633	\$ 11,587,772
Payments to vendors.....	(1,120,028)	(1,274,195)	(1,116,588)	(632,071)	(327,695)	(4,470,577)
Payments to employees.....	(982,445)	(446,735)	(233,233)	(186,034)	(373,556)	(2,222,003)
NET CASH FROM OPERATING ACTIVITIES.....	2,583,640	1,402,525	31,003	370,642	507,382	4,895,192
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in.....	96,905	689,025	-	397	12,462	798,789
Boat excise taxes.....	-	-	-	-	43,108	43,108
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES.....	96,905	689,025	-	397	55,570	841,897
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Proceeds from the issuance of bonds and notes.....	8,424,500	1,087,250	-	-	159,250	9,671,000
Capital contributions.....	-	779,620	-	-	-	779,620
Acquisition and construction of capital assets.....	(3,002,742)	(219,417)	-	(221,716)	(254,656)	(3,698,531)
Principal payments on bonds and notes.....	(7,923,000)	(3,351,316)	(15,000)	-	(495,000)	(11,784,316)
Interest expense.....	(777,070)	(187,133)	(1,350)	-	(46,076)	(1,011,629)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	(3,278,312)	(1,890,996)	(16,350)	(221,716)	(636,482)	(6,043,856)
CASH FLOWS FROM INVESTING ACTIVITIES:						
Investment income.....	95,137	33,893	12,679	2,509	26,078	170,296
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	(502,630)	234,447	27,332	151,832	(47,452)	(136,471)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....	5,276,769	2,486,857	781,272	80,497	1,430,715	10,056,110
CASH AND CASH EQUIVALENTS AT END OF YEAR.....	\$ 4,774,139	\$ 2,721,304	\$ 808,604	\$ 232,329	\$ 1,383,263	\$ 9,919,639
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:						
Operating income (loss).....	\$ 1,361,708	\$ (31,824)	\$ 67,773	\$ 75,087	\$ 264,203	\$ 1,736,947
Adjustments to reconcile operating income to net cash from operating activities:						
Depreciation.....	1,082,187	1,074,392	89,799	194,791	280,443	2,721,612
Deferred (outflows)/inflows related to pensions.....	(414,097)	(195,174)	(95,899)	(90,109)	(178,809)	(974,088)
Deferred (outflows)/inflows related to other postemployment benefits.....	(339,548)	(152,893)	42,252	(9,168)	(309,066)	(768,423)
Receipts from users penalties and interest.....	14,157	302,932	-	-	-	317,089
Changes in assets and liabilities:						
Liens - user charges.....	(2,776)	(525)	-	-	-	(3,301)
User charges.....	(356,669)	(137,227)	-	-	-	(493,896)
Intergovernmental.....	-	252,886	-	-	-	252,886
Inventory.....	-	-	-	730	-	730
Warrants payable.....	535,591	(41,781)	(7,306)	(1,598)	(6,539)	478,367
Accrued payroll.....	8,136	3,460	515	496	1,579	14,186
Other liabilities.....	-	-	-	346	-	346
Capital lease obligations.....	-	-	-	83,192	-	83,192
Landfill closure.....	-	-	(53,000)	-	-	(53,000)
Compensated absences.....	11,691	15,162	3,151	7,539	8,318	45,861
Net pension liability.....	316,223	129,459	13,716	100,026	135,975	695,399
Net other postemployment benefits.....	367,037	183,658	(29,998)	9,310	311,278	841,285
Total adjustments.....	1,221,932	1,434,349	(36,770)	295,555	243,179	3,158,245
NET CASH FROM OPERATING ACTIVITIES.....	\$ 2,583,640	\$ 1,402,525	\$ 31,003	\$ 370,642	\$ 507,382	\$ 4,895,192
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:						
Intergovernmental subsidy of debt service.....	\$ -	\$ 145,447	\$ -	\$ -	\$ -	\$ 145,447

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2019

	Other Postemployment Benefit Trust Fund	Private Purpose Trust Funds	Agency Funds
ASSETS			
Cash and cash equivalents.....	\$ 1,044,773	\$ 253,545	\$ 1,801,615
Receivables, net of allowance for uncollectibles:			
Departmental and other.....	-	-	73,161
TOTAL ASSETS.....	1,044,773	253,545	1,874,776
LIABILITIES			
Warrants payable.....	-	-	23,086
Liabilities due depositors.....	-	-	1,135,377
Other liabilities.....	-	-	716,313
TOTAL LIABILITIES.....	-	-	1,874,776
NET POSITION			
Restricted for other postemployment benefits.....	1,044,773	-	-
Held in trust for other purposes.....	-	253,545	-
TOTAL NET POSITION.....	\$ 1,044,773	\$ 253,545	\$ -

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

YEAR ENDED JUNE 30, 2019

	<u>Other Postemployment Benefit Trust Fund</u>	<u>Private Purpose Trust Funds</u>
ADDITIONS:		
Contributions:		
Employer contributions.....	\$ 94,611	\$ -
Employer contributions for other postemployment benefit payments....	2,583,400	-
Private donations.....	-	1,425
Total contributions.....	<u>2,678,011</u>	<u>1,425</u>
Investment income.....	<u>25,325</u>	<u>1,650</u>
TOTAL ADDITIONS.....	<u>2,703,336</u>	<u>3,075</u>
DEDUCTIONS:		
Other postemployment benefit payments.....	2,583,400	-
Educational scholarships.....	-	3,775
TOTAL DEDUCTIONS.....	<u>2,583,400</u>	<u>3,775</u>
NET INCREASE (DECREASE) IN NET POSITION.....	119,936	(700)
NET POSITION AT BEGINNING OF YEAR.....	<u>924,837</u>	<u>254,245</u>
NET POSITION AT END OF YEAR.....	<u>\$ 1,044,773</u>	<u>\$ 253,545</u>

See notes to basic financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES*Notes to basic financial statements*

The accompanying basic financial statements of the Town of Scituate, Massachusetts (Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

A. Reporting Entity

The Town of Scituate, Massachusetts is a municipal corporation that is governed by an elected Board of Selectmen.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. The Town has not identified any component units requiring inclusion in these basic financial statements.

Joint Ventures – The Town is a member of the South Shore Vocational Technical High School District along with the Towns of Abington, Cohasset, Hanover, Hanson, Norwell, Rockland and Whitman. The South Shore Vocational Technical High School District serves the members' students seeking an education in academic, technical and agriculture studies. The members share in the operations of the South Shore Vocational Technical High School District and each member is responsible for its proportionate share of the operational and capital cost of the South Shore Vocational Technical High School District, which are paid in the form of assessments. The Town does not have an equity interest in the South Shore Vocational Technical High School District and the 2019 assessment was \$769,901. Separate financial statements may be obtained by writing to the Treasurer at 476 Webster Street, Hanover, Massachusetts 02339.

B. Government-Wide and Fund Financial Statements*Government-Wide Financial Statements*

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding elements (assets and deferred outflows of resources, liabilities and deferred inflows of resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding elements for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation*Government-Wide Financial Statements*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and the enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, other postemployment benefits obligations and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *community preservation fund* is used to account for funds received in accordance with the Massachusetts Community Preservation Act (the CPA). Funds are received under the CPA through a surcharge of up to 3% of the real property tax levy and matching state grants. These funds are spent for the acquisition, creation and preservation of open space, historic resources and affordable housing.

The *Town capital projects fund* is used to account for the construction and renovation of Town projects.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the

proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The following major proprietary funds are reported:

The *water enterprise fund* is used to account for the activities of the public water system.

The *sewer enterprise fund* is used to account for the sewer activities.

The *transfer station enterprise fund* is used to account for user fees and costs associated with the Town's pay-as-you-throw facility for household refuse.

The *Widow's Walk golf course enterprise fund* is used to account for the operations of the Town's golf course facility, which is maintained through the collection of user fees.

The *waterways enterprise fund* is used to account for user fees and costs associated with the protection, tracking, oversight, and usage of waterways surrounding or within the Town's borders. Fees are primarily derived from public marina slips and moorings maintained by the Town.

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity by the Town for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *other postemployment benefit trust fund* is used to accumulate resources to provide funding for future other postemployment benefits (OPEB) liabilities.

The *private purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allows the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

The *agency fund* is used to account for assets held in a purely custodial capacity by the Town and uses the accrual basis of accounting but has no measurement focus.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and at an average bid-and-asked quotation for those securities traded in the over-the-counter market.

E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Town's financial instruments, see Note 2 – Cash and Investments.

F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Real Estate Taxes, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of those boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

User Charges

User charges are levied quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and Sewer liens are processed every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Departmental and Other

Departmental and other receivables are recorded as receivables in the year accrued. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Special Assessments

The costs incurred on completed special projects that have been assessed to the benefited taxpayers which have not been paid.

Since these receivables are secured via the lien process, they are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

G. Inventories

Government-Wide and Fund Financial Statements

Inventories of the governmental funds are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

Inventories of the Widow’s Walk golf course enterprise fund are carried at lower of cost or market (first- in first-out).

H. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets; donated works of art, historical treasures and similar assets; and capital assets received in service concession arrangements are recorded at acquisition value. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases in excess of \$5,000 are capitalized at the date of acquisition with expected useful life of greater than two years. Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Land improvements.....	20-50
Building and improvements.....	20-50
Vehicles, machinery and equipment.....	3-10
Infrastructure.....	20-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

I. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a

consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until that time. The Town has reported deferred outflows of resources related to pensions and deferred outflow of resources related to other postemployment benefits in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town has reported deferred inflows of resources related to pensions, deferred inflows of resources related to other postemployment benefits and taxes paid in advance in this category.

Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have not been recorded in the governmental fund financial statements but the revenue is not available and so will *not* be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded taxes paid in advance and unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

J. Unavailable Revenue

Fund Financial Statements

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements. Unavailable revenue consisted of taxes billed not yet received and grant awards related to expenditure driven grants in which the grant requirements have not been met.

K. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

L. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

M. Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position is reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Permanent funds - expendable" represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings that support governmental programs.

"Permanent funds - nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Community preservation" represents assets that are restricted for use in accordance with the Massachusetts Community Preservation Act (the CPA).

"Gifts and grants" represents assets that have restrictions placed on them from outside parties.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority. A Town Meeting vote on a budget article (resolution) is the government’s highest level of decision-making authority. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a Town Meeting vote is taken to rescind the commitment.

“Assigned” fund balance includes amounts that are constrained by the Town’s intent to be used for specific purposes, but are neither restricted nor committed. The Town Accountant is authorized to assign fund balance. Funds are assigned when the Town has an obligation to purchase goods or services from the current years’ appropriation. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount.

Sometimes the Town will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the Town’s policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plymouth County Contributory Retirement System and the Massachusetts Teachers’ Retirement System and additions to/deductions from the System’s fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

O. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

R. Use of Estimates*Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

S. Individual Fund Deficits

At June 30, 2019, the Title V Program fund reports a fund deficit of \$11,564 and the Library Renovation Fund reports a deficit of \$200,580. These deficits will be funded with available funds and bond proceeds.

T. Total Column*Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 – CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The MMDT Cash Portfolio is not registered with the Securities and Exchange Commission (SEC) as an investment company but maintains a policy to operate in a manner as a qualifying external investment pool as defined by GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." The Cash Portfolio also adheres to GASB Statement No. 79, "Certain External Investment Pools and Pool Participants," which amends GASB Statement No. 31 and establishes accounting and financial reporting standards for state and local governments that participate in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost. The Cash Portfolio is managed to seek to maintain a stable \$1 unit price, although there is no guarantee that it will be able to do so. There are no limitations or restrictions on participant withdrawals, i.e. no redemption notice periods, maximum transaction amounts, ability of pool to impose liquidity fees or redemption gates.

Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town of Scituate's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$43,626,890 and the bank balance totaled \$44,800,504. Of the bank balance, \$2,750,000 was covered by Federal Depository Insurance, \$19,032,579 was covered by the Depositors Insurance Fund, \$13,929,687 was covered by the Share Insurance Fund, \$2,537,659 was collateralized, and \$6,550,579 was uninsured and uncollateralized.

The Town's investments consisted solely of MMDT investments totaling \$8,440,071. MMDT maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in possession of an outside party. The Town's investment policy requires the Treasurer to review, on a quarterly basis, the Call Reports and/or the Uniform Bank Performance Report of any institution conducting business with the Town that receives a "Yellow" classification or less than three stars on the previous quarter's Veribanc report. As of June 30, 2019, the Town does not have any investments subject to custodial credit risk. As of June 30, 2019, the Town's investments in MMDT which totaled \$8,440,071 are not subject to custodial credit risk exposure because they are not evidenced by securities that exist in physical or book-entry form.

Interest Rate Risk

The Town's investment policy limits investment maturities to seven years maintaining an average maturity no greater than three years for the portfolio.

Credit Risk

The Town’s investment policy limits investing in corporate debt to a rating of “A” or better by either S&P or Moody’s rating services. During the year, the Town limited its investments to certificates of deposits, money market accounts, MMDT Cash Portfolio and bank deposits. At year end, the Town’s investment in MMDT is unrated.

Concentration of Credit Risk

The Town’s investment policy allows the Treasurer to invest an unlimited amount in MMDT, U.S. Treasury Obligations, U.S. Agency Obligations or bank accounts and CD’s with final maturity no greater than one year from date of purchase and they are fully collateralized or covered by Federal Depository Insurance Coverage (FDIC), Depositors Insurance Fund (DIF), or Share Insurance Fund (SIF) insurance. The Treasurer may invest in uninsured or unsecured bank accounts or CD’s with a maturity of no greater than one year from the date of purchase, however the uninsured portion at any one institution cannot exceed 5% of the institution’s total deposits reflected on the bank’s last filed FDIC Call Report and no more than 35% of the Town’s funds may be held in uninsured accounts.

Fair Value Measurement

The Town holds investments in the MMDT Cash Portfolio which are valued at amortized cost. The total value of the portfolio as of June 30, 2019, is \$8,440,071. Under the amortized cost valuation method, an investment is valued initially at its cost and thereafter adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost of the investment and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by MMDT’s adviser, Federated Investment Counseling.

NOTE 3 – RECEIVABLES

At June 30, 2019, receivables for the individual major governmental funds and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate and personal property taxes..... \$	1,028,240	\$ (23,205)	\$ 1,005,035
Tax liens.....	720,459	-	720,459
Community preservation fund surtax.....	18,894	-	18,894
Motor vehicle and other excise taxes.....	190,766	(22,975)	167,791
Departmental and other.....	702,873	(473,594)	229,279
Intergovernmental.....	2,306,244	-	2,306,244
Community preservation state share.....	244,826	-	244,826
Special assessments.....	142,291	-	142,291
Total..... \$	<u>5,354,593</u>	<u>\$ (519,774)</u>	<u>\$ 4,834,819</u>

At June 30, 2019, receivables for the enterprise funds consist of the following:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Water liens - user charges.....	\$ 41,631	\$ -	\$ 41,631
Water user charges.....	1,781,746	-	1,781,746
Sewer liens - user charges.....	48,142	-	48,142
Sewer user charges.....	648,306	-	648,306
Sewer intergovernmental.....	145,447	-	145,447
Sewer special assessments.....	6,655,772	-	6,655,772
 Total.....	 \$ 9,321,044	 \$ -	 \$ 9,321,044

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund	Other Governmental Funds	Total
<u>Receivables and other asset types:</u>			
Real estate and personal property taxes.....	\$ 884,090	\$ -	\$ 884,090
Tax liens.....	701,461	18,998	720,459
Community preservation fund surtax.....	-	18,894	18,894
Motor vehicle and other excise taxes.....	167,791	-	167,791
Departmental and other.....	229,279	-	229,279
Intergovernmental - highway improvements.....	-	1,017,213	1,017,213
Special assessments.....	137,528	4,763	142,291
Tax foreclosures.....	605,179	-	605,179
 Total.....	 \$ 2,725,328	 \$ 1,059,868	 \$ 3,785,196

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019, was as follows:

Governmental Activities

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 21,104,462	\$ -	\$ -	\$ 21,104,462
Construction in progress.....	5,423,282	733,556	(5,423,282)	733,556
Total capital assets not being depreciated....	<u>26,527,744</u>	<u>733,556</u>	<u>(5,423,282)</u>	<u>21,838,018</u>
<u>Capital assets being depreciated:</u>				
Land improvements.....	5,060,523	138,851	-	5,199,374
Buildings and improvements.....	147,118,343	2,842,895	-	149,961,238
Machinery and equipment.....	12,084,992	953,637	(89,000)	12,949,629
Infrastructure.....	39,081,913	6,952,972	-	46,034,885
Vehicles.....	8,674,126	1,774,723	(356,906)	10,091,943
Total capital assets being depreciated.....	<u>212,019,897</u>	<u>12,663,078</u>	<u>(445,906)</u>	<u>224,237,069</u>
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(1,347,687)	(209,549)	-	(1,557,236)
Buildings and improvements.....	(20,900,226)	(3,997,101)	-	(24,897,327)
Machinery and equipment.....	(9,729,885)	(739,084)	89,000	(10,379,969)
Infrastructure.....	(17,037,360)	(1,770,378)	-	(18,807,738)
Vehicles.....	(6,293,978)	(765,978)	356,906	(6,703,050)
Total accumulated depreciation.....	<u>(55,309,136)</u>	<u>(7,482,090)</u>	<u>445,906</u>	<u>(62,345,320)</u>
Total capital assets being depreciated, net.....	<u>156,710,761</u>	<u>5,180,988</u>	<u>-</u>	<u>161,891,749</u>
Total governmental activities capital assets, net.....	<u>\$ 183,238,505</u>	<u>\$ 5,914,544</u>	<u>\$ (5,423,282)</u>	<u>\$ 183,729,767</u>

Business-Type Activities

	Beginning Balance	Increases	Decreases	Ending Balance
Water:				
<u>Capital assets not being depreciated:</u>				
Construction in progress.....	\$ -	\$ 473,158	\$ -	\$ 473,158
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	9,500	-	-	9,500
Machinery and equipment.....	868,893	209,183	-	1,078,076
Infrastructure.....	36,477,251	2,081,730	(210,111)	38,348,870
Vehicles.....	479,342	238,671	(33,420)	684,593
Total capital assets being depreciated.....	<u>37,834,986</u>	<u>2,529,584</u>	<u>(243,531)</u>	<u>40,121,039</u>
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(3,956)	(238)	-	(4,194)
Machinery and equipment.....	(459,506)	(65,589)	-	(525,095)
Infrastructure.....	(6,160,760)	(950,948)	210,111	(6,901,597)
Vehicles.....	(338,550)	(65,412)	33,420	(370,542)
Total accumulated depreciation.....	<u>(6,962,772)</u>	<u>(1,082,187)</u>	<u>243,531</u>	<u>(7,801,428)</u>
Total capital assets being depreciated, net.....	<u>30,872,214</u>	<u>1,447,397</u>	<u>-</u>	<u>32,319,611</u>
Total water activities capital assets, net.....	<u>\$ 30,872,214</u>	<u>\$ 1,920,555</u>	<u>\$ -</u>	<u>\$ 32,792,769</u>

	Beginning Balance	Increases	Decreases	Ending Balance
Sewer:				
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	\$ 10,548,618	\$ 1,486	\$ -	\$ 10,550,104
Machinery and equipment.....	8,068,166	92,628	-	8,160,794
Infrastructure.....	32,702,899	116,403	-	32,819,302
Vehicles.....	241,641	8,900	(20,300)	230,241
Total capital assets being depreciated.....	<u>51,561,324</u>	<u>219,417</u>	<u>(20,300)</u>	<u>51,760,441</u>
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(5,896,217)	(212,075)	-	(6,108,292)
Machinery and equipment.....	(4,123,722)	(181,112)	-	(4,304,834)
Infrastructure.....	(7,735,034)	(672,462)	-	(8,407,496)
Vehicles.....	(228,606)	(8,743)	20,300	(217,049)
Total accumulated depreciation.....	<u>(17,983,579)</u>	<u>(1,074,392)</u>	<u>20,300</u>	<u>(19,037,671)</u>
Total sewer activities capital assets, net.....	<u>\$ 33,577,745</u>	<u>\$ (854,975)</u>	<u>\$ -</u>	<u>\$ 32,722,770</u>
	Beginning Balance	Increases	Decreases	Ending Balance
Transfer Station:				
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	\$ 2,221,043	\$ -	\$ -	\$ 2,221,043
Machinery and equipment.....	630,156	-	-	630,156
Vehicles.....	62,858	-	(14,865)	47,993
Total capital assets being depreciated.....	<u>2,914,057</u>	<u>-</u>	<u>(14,865)</u>	<u>2,899,192</u>
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(1,163,724)	(48,848)	-	(1,212,572)
Machinery and equipment.....	(495,384)	(31,896)	-	(527,280)
Vehicles.....	(40,222)	(9,055)	14,865	(34,412)
Total accumulated depreciation.....	<u>(1,699,330)</u>	<u>(89,799)</u>	<u>14,865</u>	<u>(1,774,264)</u>
Total transfer station activities capital assets, net... \$	<u>1,214,727</u>	<u>(89,799)</u>	<u>-</u>	<u>1,124,928</u>
	Beginning Balance	Increases	Decreases	Ending Balance
Widow's Walk golf course:				
<u>Capital assets being depreciated:</u>				
Land improvements.....	\$ 3,867,632	\$ 2,868	\$ -	\$ 3,870,500
Buildings and improvements.....	941,076	-	-	941,076
Machinery and equipment.....	1,444,741	218,848	-	1,663,589
Total capital assets being depreciated.....	<u>6,253,449</u>	<u>221,716</u>	<u>-</u>	<u>6,475,165</u>
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(2,882,872)	(105,815)	-	(2,988,687)
Buildings and improvements.....	(481,125)	(23,527)	-	(504,652)
Machinery and equipment.....	(1,356,292)	(65,449)	-	(1,421,741)
Total accumulated depreciation.....	<u>(4,720,289)</u>	<u>(194,791)</u>	<u>-</u>	<u>(4,915,080)</u>
Total Widow's Walk golf course activities capital assets, net... \$	<u>1,533,160</u>	<u>26,925</u>	<u>-</u>	<u>1,560,085</u>

	Beginning Balance	Increases	Decreases	Ending Balance
Waterways:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 3,675,000	\$ -	\$ -	\$ 3,675,000
<u>Capital assets being depreciated:</u>				
Land improvements.....	5,035,082	-	-	5,035,082
Buildings and improvements.....	1,164,789	249,022	-	1,413,811
Machinery and equipment.....	1,719,589	5,634	-	1,725,223
Vehicles.....	150,000	-	-	150,000
Infrastructure.....	107,275	-	-	107,275
Total capital assets being depreciated.....	<u>8,176,735</u>	<u>254,656</u>	<u>-</u>	<u>8,431,391</u>
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(3,879,543)	(158,155)	-	(4,037,698)
Buildings and improvements.....	(340,656)	(17,479)	-	(358,135)
Machinery and equipment.....	(1,249,680)	(73,737)	-	(1,323,417)
Vehicles.....	(3,179)	(1,072)	-	(4,251)
Infrastructure.....	(45,000)	(30,000)	-	(75,000)
Total accumulated depreciation.....	<u>(5,518,058)</u>	<u>(280,443)</u>	<u>-</u>	<u>(5,798,501)</u>
Total capital assets being depreciated, net.....	<u>2,658,677</u>	<u>(25,787)</u>	<u>-</u>	<u>2,632,890</u>
Total waterways activities capital assets, net.....	<u>\$ 6,333,677</u>	<u>\$ (25,787)</u>	<u>\$ -</u>	<u>\$ 6,307,890</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government.....	\$ 266,921
Public safety.....	1,018,628
Education.....	3,230,734
Public works.....	2,321,202
Human services.....	11,509
Culture and recreation.....	456,658
Community preservation.....	<u>176,438</u>
Total depreciation expense - governmental activities.....	<u>\$ 7,482,090</u>

Business-Type Activities:

Water.....	\$ 1,082,187
Sewer.....	1,074,392
Transfer station.....	89,799
Widow's Walk golf course.....	194,791
Waterways.....	<u>280,443</u>
Total depreciation expense - business-type activities.....	<u>\$ 2,721,612</u>

NOTE 5 – INTERFUND RECEIVABLES, PAYABLE AND TRANSFERS

At June 30, 2019, the Town has an interfund receivable/payable totaling \$29,190. Of this amount, \$14,610 is between the general fund and the highway improvement fund and \$14,580 is between the general fund and the library renovation capital project fund. The purpose of these balances is to cover short-term cash needs that will be funded by future bond and grant proceeds.

Interfund transfers for the year ended June 30, 2019, are summarized as follows:

Transfers Out:	Transfers In:						Total
	General fund	Nonmajor governmental funds	Water Enterprise fund	Sewer Enterprise fund	Widow's Walk Enterprise fund	Waterways Enterprise fund	
General fund.....	\$ -	\$ 123,142	\$ -	\$ 672,611	\$ -	\$ -	\$ 795,753 (1)
Nonmajor governmental funds.....	894,468	-	96,905	16,414	397	12,462	1,020,646 (2)
Total.....	\$ 894,468	\$ 123,142	\$ 96,905	\$ 689,025	\$ 397	\$ 12,462	\$ 1,816,399

- (1) Represents budgeted transfers from the general fund to enterprise funds for debt subsidies.
- (2) Represents budgeted transfers into the general fund and enterprise funds, from nonmajor governmental funds, Title V and Town revolving funds.

NOTE 6 – LEASES

The Town has entered into lease agreements to finance the acquisition of 14 school buses, as well as equipment and golf carts for the Widow's Walk golf course, an enterprise fund of the Town. The lease agreements qualify as capital leases for accounting purposes and have been recorded at the present value of their future minimum lease payments as of the inception dates.

The assets acquired through capital leases are as follows:

Asset:	Governmental Activities	Business-Type Activities
Machinery and equipment.....	\$ -	\$ 292,507
Vehicles.....	1,148,100	-
Less: accumulated depreciation...	(114,810)	(113,484)
Total.....	\$ 1,033,290	\$ 179,023

Future minimum lease payments under capitalized leases consist of the following at June 30, 2019:

Years ending June 30:	Governmental Activities	Business-Type Activities
2020.....	\$ 164,186	\$ 65,754
2021.....	164,187	49,761
2022.....	764,400	41,421
2023.....	-	33,371
2024.....	-	2,145
Total minimum lease payments.....	1,092,773	192,452
Less: amounts representing interest.....	(108,860)	(15,265)
Present value of minimum lease payments... \$	<u>983,913</u>	<u>\$ 177,187</u>

NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds.

Details related to the short-term debt activity for the year ended June 30, 2019, are as follows:

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2018	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2019
Governmental Funds:							
BAN	Bond Anticipation Note.....	3.00	02/01/19	\$ 6,513,000	\$ -	\$ (6,513,000)	\$ -
BAN	Bond Anticipation Note.....	3.00	12/13/19	-	1,169,000	(692,000)	477,000 (1)
BAN	MCWT Interim Loan Note.....	2.00	12/31/19	-	200,000	-	200,000
Total Governmental Funds.....				<u>\$ 6,513,000</u>	<u>\$ 1,369,000</u>	<u>\$ (7,205,000)</u>	<u>\$ 677,000</u>

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2018	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2019
Water Enterprise Fund:							
BAN	Bond Anticipation Note.....	3.00	02/01/19	\$ 7,018,000	\$ -	\$ (7,018,000)	\$ -
BAN	Bond Anticipation Note.....	3.00	12/13/19	-	7,427,000	(7,427,000)	- (1)
Total Water Enterprise Fund.....				7,018,000	7,427,000	(14,445,000)	-
Sewer Enterprise Fund:							
BAN	Bond Anticipation Note.....	3.00	02/01/19	1,213,000	-	(1,213,000)	-
Waterways Enterprise Fund:							
BAN	Bond Anticipation Note.....	3.00	02/01/19	195,000	-	(195,000)	-
Total Enterprise Funds.....				\$ 8,426,000	\$ 7,427,000	\$ (15,853,000)	\$ -

(1) On December 13, 2019, the Town paid down \$477,000 with available funds and rolled the remaining \$8,119,000 into a new BAN with a maturity date of December 11, 2020, and an interest rate of 1.75%. Accordingly, the Town has presented the debt as long-term.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2019, and the debt service requirements are as follows:

Bonds and Notes Payable Schedule – Governmental Fund

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2019
General Obligation Bonds of 2008.....	2026	\$ 2,891,500	3.00 - 5.00	\$ 1,120,000
General Obligation Bonds of 2011.....	2031	1,783,888	3.00 - 5.00	750,000
General Obligation Bonds of 2013.....	2033	4,697,021	2.00 - 2.75	3,055,000
General Obligation Refunding Bonds of 2015...	2025	4,205,000	4.00 - 5.00	2,795,000
General Obligation Bonds of 2015.....	2040	68,240,400	2.00 - 5.00	56,575,000
General Obligation Refunding Bonds of 2016...	2025	529,100	2.00 - 4.00	335,000
General Obligation Bonds of 2017.....	2037	3,500,000	2.00 - 4.00	3,133,917
General Obligation Bonds of 2018.....	2038	500,000	2.00	479,441
General Obligation Bonds of 2019.....	2039	5,441,000	3.00 - 5.00	5,441,000
Bond Anticipation Notes.....	2021	692,000	1.75	692,000
Total Bonds Payable.....				74,376,358
Add: Unamortized premium on bonds.....				4,639,123
Total Governmental Bonds Payable, net.....				\$ 79,015,481

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	Principal	Interest	Total
2020.....	\$ 5,140,205	\$ 2,986,394	\$ 8,126,599
2021.....	4,410,636	2,790,684	7,201,320
2022.....	4,384,166	2,586,798	6,970,964
2023.....	4,377,766	2,385,084	6,762,850
2024.....	4,296,440	2,184,445	6,480,885
2025.....	4,220,188	1,987,749	6,207,937
2026.....	3,589,011	1,807,522	5,396,533
2027.....	3,437,911	1,645,137	5,083,048
2028.....	3,431,888	1,499,085	4,930,973
2029.....	3,435,945	1,366,078	4,802,023
2030.....	3,360,085	1,232,831	4,592,916
2031.....	3,354,308	1,103,436	4,457,744
2032.....	3,303,615	976,390	4,280,005
2033.....	3,288,010	856,259	4,144,269
2034.....	3,112,493	734,164	3,846,657
2035.....	3,117,066	616,642	3,733,708
2036.....	3,121,730	498,723	3,620,453
2037.....	2,904,891	380,676	3,285,567
2038.....	2,740,004	269,185	3,009,189
2039.....	2,710,000	160,759	2,870,759
2040.....	2,640,000	52,800	2,692,800
Total.....	\$ <u>74,376,358</u>	\$ <u>28,120,841</u>	\$ <u>102,497,199</u>

Bonds and Notes Payable Schedule – Enterprise Funds

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2019
Water				
General Obligation Bonds of 2011.....	2031	\$ 4,122,000	3.00 - 5.00	\$ 2,175,000
General Obligation Bonds of 2013.....	2033	550,000	2.00 - 2.75	260,000
General Obligation Bonds of 2015.....	2040	14,400,000	2.00 - 2.75	12,060,000
General Obligation Bonds of 2016.....	2025	353,400	2.00 - 4.00	235,000
General Obligation Bonds of 2019.....	2039	997,500	3.00 - 5.00	997,500
Bond Anticipation Notes.....	2021	7,427,000	1.75	7,427,000
Add: Unamortized premium on bonds.....				867,743
Subtotal water bonds payable.....				<u>24,022,243</u>

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2019
Sewer				
MCWT CW-02-22A.....	2024	\$ 1,288,256	2.00	426,065
MCWT CW-04-38.....	2026	3,554,137	2.00	1,535,837
MCWT CW-04-38-A.....	2026	929,694	2.00	419,930
MCWT Pool 10.....	2021	11,253,992	2.50 - 5.25	306,734
MCWT CW-02-22.....	2024	4,557,209	2.00	1,649,154
General Obligation Bonds of 2008.....	2024	800,000	3.00 - 5.00	250,000
General Obligation Bonds of 2011.....	2031	1,310,041	3.00 - 5.00	730,000
MCWT Series 16 CWS-09-06.....	2033	348,667	2.00	259,309
General Obligation Bonds of 2012.....	2033	483,341	2.00 - 2.75	330,000
MCWT CW-10-25.....	2033	5,389,000	2.00	4,007,899
General Obligation Bonds of 2016.....	2025	1,280,500	2.00 - 4.00	845,000
General Obligation Bonds of 2019.....	2039	1,087,250	3.00 - 5.00	1,087,250
Subtotal sewer bonds payable.....				<u>11,847,178</u>
Transfer Station				
General Obligation Bonds of 2011.....	2020	\$ 150,000	3.00 - 5.00	<u>15,000</u>
Waterways				
General Obligation Bonds of 2008.....	2023	\$ 421,000	3.00 - 5.00	95,000
General Obligation Bonds of 2011.....	2025	903,489	3.00 - 5.00	340,000
General Obligation Bonds of 2016.....	2024	1,642,000	2.00 - 4.00	1,020,000
General Obligation Bonds of 2019.....	2031	159,250	4.00 - 5.00	<u>159,250</u>
Add: Unamortized premium on bonds.....				<u>63,088</u>
Subtotal waterways bonds payable.....				<u>1,677,338</u>
Total Enterprise Bonds Payable, net.....				<u>\$ 37,561,759</u>

The Town is scheduled to be subsidized by the Massachusetts Clean Water Trust (MCWT) on a periodic basis for principal in the amount of \$145,447 and interest costs for \$152,330 related to the MCWT Pool 10 loan and the MCWT CW-02-22 loan. Thus, net sewer enterprise loan repayments for these projects, including interest, are scheduled to be \$1,839,636. The principal subsidies are guaranteed and therefore a \$145,447 intergovernmental receivable has been recorded in the sewer enterprise fund at June 30, 2019. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in the accompanying basic financial statements. The 2019 principal and interest subsidies totaled \$252,887 and \$90,314, respectively.

The remaining MCWT loans are issued at a flat 2% interest rate through the Commonwealth's State Revolving Fund (SRF) loan program.

Debt service requirements for principal and interest for enterprise fund bonds and notes payable in future years are as follows:

Year	Principal	Interest	Total
2020.....	\$ 10,290,601	\$ 1,047,148	\$ 11,337,749
2021.....	2,812,850	934,160	3,747,010
2022.....	2,625,105	822,529	3,447,634
2023.....	2,585,295	722,507	3,307,802
2024.....	2,486,780	624,216	3,110,996
2025.....	1,799,587	555,531	2,355,118
2026.....	1,581,846	493,500	2,075,346
2027.....	1,281,941	439,174	1,721,115
2028.....	1,263,612	391,056	1,654,668
2029.....	1,250,428	346,288	1,596,716
2030.....	1,217,392	302,286	1,519,678
2031.....	1,214,507	260,245	1,474,752
2032.....	996,777	218,798	1,215,575
2033.....	999,207	186,606	1,185,813
2034.....	625,000	155,126	780,126
2035.....	625,000	130,624	755,624
2036.....	605,000	106,464	711,464
2037.....	605,000	82,700	687,700
2038.....	605,000	58,876	663,876
2039.....	605,000	34,987	639,987
2040.....	555,000	11,100	566,100
Total.....	\$ <u>36,630,928</u>	\$ <u>7,923,921</u>	\$ <u>44,554,849</u>

At June 30, 2019, the Town had the following authorized and unissued debt:

Purpose	Amount
Marine park recreational facility.....	\$ 280,000
Library renovation.....	1,264,520
Middle school construction.....	5,666,478
Foreshore protection.....	2,300,000
FEMA foreshore design.....	3,500,000
HS fields complex.....	1,600,000
Senior center and recreation facility.....	12,232,450
Water.....	5,642,000
Sewer.....	400,000
Dredging.....	60,000
Cedar Point infiltration/inflow.....	2,312,000
Copper limit reduction.....	920,000
Widow's Walk golf course irrigation system.....	2,200,000
Well upgrade.....	8,995,510
Athletic field renovation project.....	3,080,000
Total.....	\$ 50,452,958

Changes in Long-Term Liabilities

During the year ended June 30, 2019, the following changes occurred in long-term liabilities:

	Beginning Balance	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Governmental Activities:							
Long-term bonds payable.....	\$ 72,423,996	\$ 6,133,000	\$ (4,180,638)	\$ -	\$ -	\$ 74,376,358	\$ 5,140,205
Add: Unamortized premium on bonds.....	4,572,622	590,268	(523,767)	-	-	4,639,123	486,693
Total bonds payable.....	76,996,618	6,723,268	(4,704,405)	-	-	79,015,481	5,626,898
Capital lease obligations.....	686,572	-	-	1,148,100	(850,759)	983,913	122,649
Compensated absences.....	1,508,744	-	-	1,126,168	(981,900)	1,653,012	1,116,044
Net pension liability.....	32,217,982	-	-	15,675,612	(4,309,098)	43,584,496	-
Net other postemployment benefits.....	82,967,948	-	-	20,915,163	(2,611,671)	101,271,440	-
Total governmental activity long-term liabilities.....	\$ 194,377,864	\$ 6,723,268	\$ (4,704,405)	\$ 38,865,043	\$ (8,753,428)	\$ 226,508,342	\$ 6,865,591
Business-Type Activities:							
Long-term bonds payable.....	\$ 30,318,244	\$ 9,671,000	\$ (3,358,316)	\$ -	\$ -	\$ 36,630,928	\$ 10,290,601
Add: Unamortized premium on bonds.....	1,053,840	-	(123,009)	-	-	930,831	112,821
Total bonds payable.....	31,372,084	9,671,000	(3,481,325)	-	-	37,561,759	10,403,422
Capital lease obligations.....	93,995	-	-	153,554	(70,362)	177,187	58,652
Landfill closure.....	900,000	-	-	22,000	(75,000)	847,000	77,000
Compensated absences.....	89,178	-	-	104,361	(58,500)	135,039	90,486
Net pension liability.....	3,567,425	-	-	1,116,854	(421,455)	4,262,824	-
Net other postemployment benefits.....	2,683,713	-	-	932,950	(91,665)	3,524,998	-
Total business-type activity long-term liabilities.....	\$ 38,706,395	\$ 9,671,000	\$ (3,481,325)	\$ 2,329,719	\$ (716,982)	\$ 46,508,807	\$ 10,629,560

The long-term liabilities will be liquidated in the future by the general fund and enterprise funds.

NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town utilizes a hierarchy for fund balance classifications based on the constraints imposed on the uses of those resources. The Town reports two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or that are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, the Town utilizes a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed: fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- Assigned: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes on an as needed basis. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body. The stabilization fund balance can be used for general and/or capital purposes upon approval of Town Meeting. Additions to and withdrawals from the funds can only be made upon Town Meeting approval. In accordance with Massachusetts General Law the Town has established a general stabilization fund, a capital stabilization fund, and an economic development stabilization fund.

At year end, the balance of the general stabilization fund, capital stabilization fund and economic development stabilization fund totaled \$4,290,899, \$221,586, and \$34,108, respectively. These funds are reported as unassigned fund balance within the general fund.

The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in the governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to other purposes, it may be necessary to report a negative unassigned fund balance in that fund.

As of June 30, 2019, the governmental fund balances consisted of the following:

	<u>General</u>	<u>Community Preservation</u>	<u>Town Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund Balances:					
Nonspendable:					
Permanent fund principal.....	\$ -	\$ -	\$ -	\$ 27,051	\$ 27,051
Restricted for:					
Workers compensation.....	456,219	-	-	-	456,219
Community preservation.....	-	10,726,545	-	-	10,726,545
Town capital projects.....	-	-	1,769,300	-	1,769,300
School lunch.....	-	-	-	162,863	162,863
School gifts and grants.....	-	-	-	472,405	472,405
School revolving.....	-	-	-	984,194	984,194
Town gifts.....	-	-	-	643,445	643,445
Town grants.....	-	-	-	556,760	556,760
Town revolving.....	-	-	-	5,449,568	5,449,568
Affordable housing.....	-	-	-	1,120,250	1,120,250
Middle school construction.....	-	-	-	2,052,317	2,052,317
Town trust funds.....	-	-	-	346,171	346,171
Committed to:					
Articles and continuing appropriations:					
General government.....	484,096	-	-	-	484,096
Public safety.....	1,202,184	-	-	-	1,202,184
Education.....	407,422	-	-	-	407,422
Public works.....	1,534,614	-	-	-	1,534,614
Human services.....	107,035	-	-	-	107,035
Culture and recreation.....	445,000	-	-	-	445,000
Assigned to:					
Encumbrances:					
General government.....	114,042	-	-	-	114,042
Public safety.....	15,886	-	-	-	15,886
Education.....	102,881	-	-	-	102,881
Public works.....	353,928	-	-	-	353,928
Human services.....	5,068	-	-	-	5,068
Culture and recreation.....	25	-	-	-	25
Debt service.....	4,095	-	-	-	4,095
Unassigned.....	7,694,737	-	-	(212,144)	7,482,593
Total Fund Balances.....	<u>\$ 12,927,232</u>	<u>\$ 10,726,545</u>	<u>\$ 1,769,300</u>	<u>\$ 11,602,880</u>	<u>\$ 37,025,957</u>

NOTE 10 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town is self-insured for workman’s compensation and unemployment benefits. The incurred but not reported liability related to workman’s compensation and unemployment claims is immaterial and therefore not recorded.

NOTE 11 – PENSION PLAN*Plan Descriptions*

The Town is a member of the Plymouth County Contributory Retirement System (PCCRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 54 member units. The PCCRS is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The audited financial report may be obtained by visiting <http://www.pcr-ma.org>.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <http://www.mass.gov/osc/publications-and-reports/financial-reports/>.

Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2018. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$9,163,885 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$90,431,128 as of the measurement date.

Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

There were no changes of benefit terms that affected the total pension liability at December 31, 2018.

Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the PCCRS a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution equaled its actual contribution for the year ended December 31, 2018, and totaled \$4,730,553, 25.16% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

Pension Liabilities

At June 30, 2019, the Town reported a liability of \$47,847,320 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2018, the Town's proportion was 6.507%, which decreased from its proportion of 6.630% measured at December 31, 2017.

Pension Expense

For the year ended June 30, 2019, the Town recognized a net pension expense of \$5,975,852. At June 30, 2019, Town reported deferred outflows of resources related to pensions of \$10,827,041, and deferred inflows of resources related to pensions of \$993,092.

The balances of deferred outflows/(inflows) or resources related to pension at June 30, 2019, consist of the following:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ 3,439,518	\$ -	\$ 3,439,518
Difference between projected and actual earnings, net.....	6,037,558	-	6,037,558
Changes in assumptions.....	988,181	(488,479)	499,702
Changes in proportion and proportionate share of contributions...	361,784	(504,613)	(142,829)
Total deferred outflows/(inflows) of resources.....	\$ 10,827,041	\$ (993,092)	\$ 9,833,949

The Town’s net deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2020.....	\$ 3,153,393
2021.....	2,273,740
2022.....	2,077,758
2023.....	<u>2,329,058</u>
 Total.....	 \$ <u>9,833,949</u>

Actuarial Assumptions

The total pension liability in the January 1, 2019, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Valuation date.....	January 1, 2019
Actuarial cost method.....	Individual Entry Age Normal Cost Method.
Amortization method.....	Payments increase at 7.0% for the unfunded actuarial accrued liability, and level amortization of the 2003 and 2013 Early Retirement incentives.
Remaining amortization period.....	Amortization of the unfunded actuarial accrued liability over 10 years, the 2003 ERI over one year, and the 2013 ERI over 9 years, all as of January 1, 2019.
Asset valuation method.....	Market value for GASB 68 and for the actuarial report market value with a five-year smoothing of asset returns greater than or less than the assumed rate of return, with a 20% corridor.
Investment rate of return/Discount rate.....	7.875% nominal rate, net of investment expense.
Projected salary increases.....	3.75% per year.
Cost of living adjustments.....	3.0% of the first \$14,000 of retirement income.
Rates of retirement.....	Varies based upon age for general employees, police and fire employees.
Rates of disability.....	For general employees, it was assumed that 45% of all disabilities are ordinary (55% are service connected). For police and fire employees, 10% of all disabilities are assumed to be ordinary (90% are service connected).

Mortality rates..... It is assumed that both pre-retirement mortality and beneficiary mortality is represented by the RP-2014 Blue Collar Mortality with Scale MP-2016, fully generational. Mortality for retired members for Group 1 and 2 is represented by the RP-2014 Blue Collar Mortality Table set forward five years for males and 3 years for females, fully generational. Mortality for retired members for Group 4 is represented by the RP-2014 Blue Collar Mortality Table set forward three years for males, and six years for females, fully generational. Mortality for disabled members for Group 1 and 2 is represented by the RP-2000 Mortality Table set forward six years. Mortality for disabled members for Group 4 is represented by the RP-2000 Mortality Table set forward two years. Generational adjusting is based on Scale MP-2016.

Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board and pursuant to Massachusetts General Laws and Public Employee Retirement Administration guidelines. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The investment objective is to fully fund the Plan by generating sufficient long-term inflation adjusted capital appreciation while providing sufficient liquidity to meet short-term withdrawal requirements. The Board desires to balance the goal of higher long-term returns with the goal of minimizing contribution volatility, recognizing these are often competing goals. This requires taking both assets and liabilities into account when setting investment strategy.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2019, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity.....	22.00%	13.20%
International developed equity.....	14.00%	6.30%
Emerging markets equity.....	9.00%	8.00%
Global equity.....	10.00%	9.50%
Domestic fixed income.....	8.00%	3.40%
Value-added fixed income.....	11.00%	6.00%
Hedge funds.....	4.00%	3.10%
Real estate.....	11.00%	4.20%
Private equity.....	5.00%	9.20%
Real assets.....	5.00%	4.60%
Cash.....	1.00%	0.00%
Total.....	100.00%	

Rate of Return

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -7.10%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

The discount rate used to measure the total pension liability was 7.875%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability, calculated using the discount rate of 7.875%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.875%) or 1-percentage-point higher (8.875%) than the current rate:

	1% Decrease (6.875%)	Current Discount (7.875%)	1% Increase (8.875%)
	<u> </u>	<u> </u>	<u> </u>
The Town's proportionate share of the net pension liability.....	\$ 59,000,047	\$ 47,847,320	\$ 38,100,074

Changes in Assumptions and Plan Provisions

The following changes in assumptions were included in the January 1, 2019, actuarial valuation:

- The discount rate was reduced to 7.875%; it was previously 8.00%.

There were no changes in plan provisions noted in the January 1, 2019, actuarial valuation.

NOTE 12 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The Town administers a single-employer defined benefit healthcare plan (Plan). The Plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the Town’s group health insurance plan, which covers both active and retired members. Chapter 32B of the Massachusetts General Law assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Plan does not issue a publicly available financial report.

Funding Policy – The contribution requirements of Plan members and the Town are established and may be amended by the Town. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50 percent of the cost of current-year premiums for healthcare and life insurance for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 50 percent of their premium costs for healthcare and life insurance. For the year ended June 30, 2019, the Town’s average contribution rate was 5.44% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish a postemployment benefit trust fund and to enable the Town to begin pre-funding its other postemployment benefit (OPEB) liabilities. The Town has named the Board of Trustees to consist of five members including the Town Administrator, the Finance Director, Advisory Committee Chair who serves as ex officio, a member appointed by the Board of Selectmen, and a member who must be a registered voter is appointed by the Town Administrator with consent by the Board of Selectmen. The Town Treasurer serves as a non-voting member of the Board of Trustees. The Town has adopted a trust agreement detailing the duties and responsibilities of the Trustees which includes taking actions as necessary and appropriate to manage the assets of the trust fund.

During 2019, the Town pre-funded future OPEB liabilities totaling approximately \$94,600 by contributing funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2019, the balance of this fund totaled \$1,044,773. The Town has adopted a policy of pre-funding future OPEB liabilities which includes allocating 2% of the annual retirement assessment to the OPEB fund through the annual operating budget. This policy is adopted by and may be amended at any time by the Town’s Board of Selectmen.

Summary of Significant Accounting Policies – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

Measurement Date – GASB Statement #75 requires the net OPEB liability to be measured as of a date no earlier than the end of the employer’s prior fiscal year and no later than the end of the employer’s current fiscal year, consistently applied from period to period. Accordingly, the net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2018.

Plan Membership – The following table represents the Plan’s membership at July 1, 2018:

Active members.....	724
Inactive employees or beneficiaries currently receiving benefits.....	<u>583</u>
Total.....	<u><u>1,307</u></u>

Components of OPEB Liability – The following table represents the components of the Plan’s OPEB liability as of June 30, 2019:

Total OPEB liability.....	\$ 105,841,211
Less: OPEB plan's fiduciary net position.....	<u>(1,044,773)</u>
Net OPEB liability.....	<u><u>\$ 104,796,438</u></u>
The OPEB plan's fiduciary net position	
as a percentage of the total OPEB liability.....	0.99%

Significant Actuarial Methods and Assumptions – The total OPEB liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified, that was updated to June 30, 2019, to be in accordance with GASB Statements #74 and #75:

Valuation date.....	July 1, 2018
Actuarial cost method.....	Entry Age Normal as a Percentage of Payroll
Asset valuation method.....	Market Value of Assets as of the June 30, 2019.
Discount rate.....	3.10%
	The selected discount rate is based on the prescribed discount interest rate methodology under GASB No. 74/75 using an average of three 20-year bond indices (e.g., Bond Buyer-20 Bond GO - 3.50%, S&P Municipal Bond 20 Year High Grade Rate Index - 2.79%, and Fidelity GA AA 20 Years - 3.13%) as of June 30, 2019. Prior discount rate used in July 1, 2017 to June 30, 2018 GASB 74/75 implementation was 3.5%.
Inflation.....	2.75% as of June 30, 2018 and for future periods.
Salary increases.....	3.00% annually as of June 30, 2019 and for future periods.
Healthcare cost trend rate.....	8.0% decreasing 0.5% for periods starting in 2020. Ultimate trend of 5.0% starting July 1, 2026.
Mortality.....	RP 2014 Healthy Male and Female Tables are based on the Employee and Healthy Annuitant Tables for both pre & post retirement projected with mortality improvements using the most current Society of Actuaries Mortality Improvement Scale MP-2018.

Rate of return – For the year ended June 30, 2019, the annual money-weighted rate of return on investments, net of investment expense, was 2.50%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Investment Policy – The Town’s policy in regard to the allocation of invested assets is established and may be amended by the Board of Selectmen by a majority vote of its members. The OPEB plan’s assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The Town’s OPEB investments were invested using the Town’s investment policy.

The Town invests their OPEB trust funds in the MMDT cash portfolio account which is a cash pool and is not invested to achieve a specific real rate of return. The MMDT cash portfolio is made up of commercial paper and notes, variable rate instruments, bank instruments, and repurchase agreements. MMDT invests no more than 5% of their securities in any single issuer except in U.S. government securities, its agencies, or repurchase agreements fully collateralized by such obligations or money market mutual funds.

Discount Rate – The discount rate used to measure the total OPEB liability was 3.10% as of June 30, 2019 and 3.50% as of June 30, 2018. The OPEB plan’s fiduciary net position was projected to be in sufficient to make all projected benefit payments to current plan members. There, the municipal bond rate was applied to all periods to determine the total OPEB liability. Town’s net OPEB liability was determined based on an average of the Bond Buyer 20-year General Obligation Bond, the Standard & Poor’s Municipal Bond 20-year High Grade Rate Index, and the Fidelity GA AA 20-year Bond as of June 30, 2019, which resulted in the selected discount rate of 3.10%.

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at June 30, 2018.....	\$ 86,576,498	\$ 924,837	\$ 85,651,661
Changes for the year:			
Service cost.....	1,694,878	-	1,694,878
Interest.....	2,643,829	-	2,643,829
Contributions - Employer.....	-	2,678,011	(2,678,011)
Net investment income.....	-	25,325	(25,325)
Changes in assumptions.....	17,509,406	-	17,509,406
Benefit payments.....	(2,583,400)	(2,583,400)	-
Net change.....	19,264,713	119,936	19,144,777
Balances at June 30, 2019.....	\$ <u>105,841,211</u>	\$ <u>1,044,773</u>	\$ <u>104,796,438</u>

Sensitivity of the net other postemployment liability to changes in the discount rate – The following table presents the net other postemployment benefit liability and service cost, calculated using the discount rate of 3.10%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a discount rate that is 1-percentage-point lower (2.10%) or 1-percentage-point higher (4.10%) than the current rate.

	Current		
	1% Decrease (2.10%)	Discount Rate (3.10%)	1% Increase (4.10%)
Net OPEB liability.....	\$ <u>133,835,037</u>	\$ <u>104,796,438</u>	\$ <u>84,579,887</u>

Sensitivity of the net other postemployment liability to changes in the healthcare trend – The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	Current Trend		
	1% Decrease	Current Trend	1% Increase
Net OPEB liability.....	\$ <u>82,962,373</u>	\$ <u>104,796,438</u>	\$ <u>138,195,857</u>

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2019, the GASB Statement #75 measurement date, the Town recognized OPEB

expense of \$5,905,146. As of June 30, 2019, there were \$17,551,658 in deferred outflows and \$42,252 deferred inflows of resources related to OPEB for changes in assumptions.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30:</u>	
2020.....	\$ 1,591,764
2021.....	1,591,764
2022.....	1,591,764
2023.....	1,591,764
2024.....	1,591,764
Thereafter.....	<u>9,550,586</u>
	<u>\$ 17,509,406</u>

Changes in Assumptions – The discount rate decreased from 3.50% to 3.10%, and the mortality assumptions were updated to a more current scale.

Changes in Plan Provisions – None.

NOTE 13 – LANDFILL CLOSURE COSTS

The Town’s landfill is closed and a final cover has been installed in accordance with Federal and State laws and regulations. Those laws and regulations also require the Town to perform certain maintenance and monitoring functions (post-closure care) at the site for thirty years after the landfill cover is installed. The Town presently expends approximately \$77,000 per year for post-closure care costs and has recorded a liability of \$847,000 in the business-type activities as a result of this activity. Actual costs may change due to inflation, deflation, changes in technology, or changes in laws and regulations.

NOTE 14 – COMMITMENTS

The Town has various commitments related to the construction projects which will be financed through long-term borrowing. These projects include \$5.7 million for middle school improvements, \$2.3 million for foreshore protection, \$1.3 million for library renovations, \$2.3 million for Cedar Point project, \$2.2 million for Widow’s Walk golf course irrigation system, and \$9.0 million for well upgrades.

The Town has entered into a long-term contract with South Eastern Massachusetts Partnership (SEMASS) to provide solid waste disposal services. Total charges are based on a formula of tipping and transport fees with costs rising gradually through 2023 when the contract expires. Actual expenditures under this contract for year 2019 were \$305,468.

The Town is working with the Federal Emergency Management Agency to close out several open claims for damages from 2012 through 2018 for the presidentially declared disasters of Hurricane Sandy (DR-4097), Storm Nemo (DR-4110), Storm Juno (DR-4214) and Storm Riley (DR-4372). The majority of these claims are related to repairs to foreshore structures.

NOTE 15 – CONTINGENCIES

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2019, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2019, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2019.

NOTE 16 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 19, 2019, which is the date the financial statements were available to be issued.

NOTE 17 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2019, the following GASB pronouncements were implemented:

- GASB Statement #83, *Certain Asset Retirement Obligations*. This pronouncement did not impact the basic financial statements.
- GASB Statement #88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #84, *Fiduciary Activities*, which is required to be implemented in 2020.
- The GASB issued Statement #87, *Leases*, which is required to be implemented in 2021.
- The GASB issued Statement #89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which is required to be implemented in 2021.
- The GASB issued Statement #90, *Majority Equity Interests – an amendment of GASB Statements #14 and #61*, which is required to be implemented in 2020.
- The GASB issued Statement #91, *Conduit Debt Obligations*, which is required to be implemented in 2022.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

Required Supplementary Information

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General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the Town. It is used to account for all the financial resources, except those required to be accounted for in another fund.

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2019

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
REVENUES:							
Real estate and personal property taxes, net of tax refunds.....	\$ -	\$ 63,650,670	\$ 63,650,670	\$ 63,650,670	\$ 63,508,443	\$ -	(142,227)
Tax liens.....	-	-	-	-	301,896	-	301,896
Motor vehicle and other excise taxes.....	-	2,959,530	2,959,530	2,959,530	3,420,299	-	460,769
Meals tax.....	-	230,000	230,000	230,000	264,699	-	34,699
Penalties and interest on taxes.....	-	385,500	385,500	385,500	331,905	-	(53,595)
Fees and rentals.....	-	421,200	421,200	421,200	477,175	-	55,975
Payments in lieu of taxes.....	-	16,000	16,000	16,000	18,914	-	2,914
Licenses and permits.....	-	587,600	587,600	587,600	785,478	-	197,878
Fines and forfeitures.....	-	47,700	47,700	47,700	40,619	-	(7,081)
Intergovernmental - state aid.....	-	7,816,777	7,816,777	7,816,777	7,820,440	-	3,663
Intergovernmental - other.....	-	-	-	-	72,853	-	72,853
Departmental and other.....	-	1,029,000	1,029,000	1,029,000	1,249,926	-	220,926
Special assessments.....	-	17,600	17,600	17,600	20,581	-	2,981
Investment income.....	-	110,870	110,870	110,870	490,103	-	379,233
TOTAL REVENUES.....	-	77,272,447	77,272,447	77,272,447	78,803,331	-	1,530,884
EXPENDITURES:							
Current:							
General Government							
Town Administrator							
Personal services.....	-	347,031	347,031	330,234	327,946	-	2,288
Purchase of services.....	6,766	158,800	165,566	165,566	162,953	1,032	1,581
Town Counsel.....	6,166	130,000	136,166	132,876	111,074	12,902	8,900
Labor Counsel.....	174,596	104,256	278,852	278,852	241,366	37,287	199
Materials and supplies.....	360	7,400	7,760	7,760	6,415	-	1,345
Salary adjustments.....	10,000	10,000	20,000	20,000	-	20,000	-
Article - Collective bargaining.....	120,851	-	120,851	-	-	-	-
Article - Contractual obligations.....	25,000	-	25,000	-	-	-	-
Article - Prior year bills.....	-	-	-	1,156	1,156	-	-
Article - South Shore Community Action.....	-	10,000	10,000	10,000	10,000	-	-
Article - Ellis conservation.....	-	-	-	10,000	-	10,000	-
Article - Ellis surplus school land.....	-	-	-	10,000	-	10,000	-
Article - Ellis conservation.....	-	-	-	35,000	-	35,000	-
Article - Prior year bills.....	-	-	-	3,999	3,999	-	-
Total.....	343,739	767,487	1,111,226	1,005,443	864,909	126,221	14,313
Advisory Committee							
Personal services.....	-	1,934	1,934	2,731	2,731	-	-
Purchase of services.....	-	250	250	250	245	-	5
Materials and supplies.....	-	4,000	4,000	4,000	4,000	-	-
Total.....	-	6,184	6,184	6,981	6,976	-	5
Reserve Fund.....							
-	-	75,000	75,000	58,000	-	-	58,000
Town Accountant							
Personal services.....	-	300,204	300,204	300,204	300,180	-	24
Purchase of services.....	1,500	53,600	55,100	55,100	51,843	435	2,822
Materials and supplies.....	-	1,300	1,300	1,300	1,295	-	5
Article - Integrated financial system.....	57,819	-	57,819	57,819	28,558	29,261	-
Total.....	59,319	355,104	414,423	414,423	381,876	29,696	2,851
Assessors							
Personal services.....	-	202,832	202,832	184,832	182,477	-	2,355
Purchase of services.....	100	5,100	5,200	5,200	1,514	3,400	286
Materials and supplies.....	-	500	500	500	471	-	29
Assessor's revaluation.....	75,000	-	75,000	75,000	68,113	6,887	-
Total.....	75,100	208,432	283,532	265,532	252,575	10,287	2,670
Treasurer/Collector							
Personal services.....	-	300,497	300,497	295,497	295,220	-	277
Purchase of services.....	1,005	95,025	96,030	96,030	83,673	1,005	11,352
Materials and supplies.....	-	9,000	9,000	9,000	7,186	-	1,814
Article - Retirement of Debt.....	-	-	-	283,000	-	283,000	-
Total.....	1,005	404,522	405,527	683,527	386,079	284,005	13,443
Information Technology							
Personal services.....	-	164,124	164,124	164,124	160,697	-	3,427
Purchase of services.....	26,571	192,250	218,821	244,741	212,962	25,114	6,665
Materials and supplies.....	-	500	500	500	397	-	103
Capital outlay.....	-	14,000	14,000	14,000	13,813	-	187
Total.....	26,571	370,874	397,445	423,365	387,869	25,114	10,382
Tax foreclosures.....							
-	-	39,000	39,000	39,000	16,067	31	22,902

(Continued)

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2019

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year					
		Initial Budget	Original Budget	Final Budget			
Cable TV							
Personal services.....	-	100,001	100,001	91,557	91,557	-	-
Purchase of services.....	-	6,500	6,500	3,333	3,333	-	-
Materials and supplies.....	-	3,000	3,000	-	-	-	-
Capital outlay.....	-	150,000	150,000	41,469	41,469	-	-
Total.....	-	259,501	259,501	136,359	136,359	-	-
Town Clerk							
Personal services.....	-	180,055	180,055	180,055	180,055	-	-
Purchase of services.....	-	33,885	33,885	37,175	34,086	-	3,089
Materials and supplies.....	70	4,380	4,450	4,450	4,022	-	428
Article - Voting machines.....	6,401	-	6,401	6,401	-	6,401	-
Total.....	6,471	218,320	224,791	228,081	218,163	6,401	3,517
Planning and Community Development							
Personal services.....	-	722,559	722,559	722,559	707,494	-	15,065
Purchase of services.....	23,115	69,575	92,690	92,690	61,977	15,600	15,113
Materials and supplies.....	-	3,550	3,550	3,550	2,793	-	757
Article - Master plan update.....	-	100,000	100,000	100,000	2,854	97,146	-
Total.....	23,115	895,684	918,799	918,799	775,118	112,746	30,935
Property/Liability Insurance.....	7,045	694,441	701,486	718,486	709,796	3,637	5,053
Total General Government.....	542,365	4,294,549	4,836,914	4,897,996	4,135,787	598,138	164,071
Public Safety							
Police							
Personal services.....	-	3,392,627	3,392,627	3,458,605	3,458,198	-	407
Purchase of services.....	745	115,509	116,254	116,254	112,791	3,152	311
Materials and supplies.....	510	84,412	84,922	84,922	84,831	39	52
Capital outlay.....	12,455	166,005	178,460	178,460	174,235	3,816	409
Article - PSC monopole and dispatch system.....	4	-	4	4	4	-	-
Article - Radio equipment and infrastructure.....	160,000	-	160,000	160,000	157,083	2,917	-
Total.....	173,714	3,758,553	3,932,267	3,998,245	3,987,142	9,924	1,179
Fire							
Personal services.....	-	4,598,148	4,598,148	4,843,838	4,843,838	-	-
Purchase of services.....	799	55,917	56,716	56,716	51,923	2,870	1,923
Materials and supplies.....	3,353	164,272	167,625	167,625	154,797	6,009	6,819
Article - Ambulance.....	957	-	957	-	-	-	-
Article - Renovate fire station.....	248,750	-	248,750	248,750	22,721	226,029	-
Article - Station 4 phase II renovation.....	50,000	-	50,000	50,000	618	49,382	-
Article - Rescue pumper replacement.....	537,500	-	537,500	537,500	-	537,500	-
Article - Communications equipment.....	300,000	-	300,000	300,000	188,644	111,356	-
Article - Humarock fire station renovation.....	-	-	-	275,000	-	275,000	-
Total.....	1,141,359	4,818,337	5,959,696	6,479,429	5,262,541	1,208,146	8,742
Shellfish							
Personal services.....	-	8,000	8,000	8,000	8,000	-	-
Purchase of services.....	-	250	250	250	34	-	216
Materials and supplies.....	-	400	400	400	257	-	143
Total.....	-	8,650	8,650	8,650	8,291	-	359
Public Safety Communications Center							
Personal services.....	-	533,010	533,010	552,277	552,277	-	-
Purchase of services.....	-	2,000	2,000	2,000	1,354	-	646
Materials and supplies.....	-	200	200	200	166	-	34
Total.....	-	535,210	535,210	554,477	553,797	-	680
Total Public Safety.....	1,315,073	9,120,750	10,435,823	11,040,801	9,811,771	1,218,070	10,960
Education							
School Committee.....	133,428	37,151,699	37,285,127	37,284,683	37,177,579	102,881	4,223
South Shore Regional School Assessment.....	-	769,901	769,901	769,901	769,901	-	-
Article - High School generator.....	16,170	-	16,170	-	-	-	-
Article - Jenkins school playground stairs.....	7,827	-	7,827	-	-	-	-
Article - School painting.....	24,166	-	24,166	24,165	-	24,165	-
Article - Jenkins outside stairs.....	50,000	-	50,000	50,000	-	50,000	-
Article - Hatherly and Cushing flat roof repair.....	13,343	-	13,343	13,343	13,343	-	-
Article - High School foyer repair.....	147,304	-	147,304	147,304	147,304	-	-
Article - Cushing and high school fields irrigation.....	78,845	-	78,845	78,845	15,575	63,270	-
Article - Jenkins swing set.....	28,380	-	28,380	28,380	-	28,380	-
Article - Hatherly and Cushing modules.....	40,000	-	40,000	40,000	29,596	10,404	-
Article - Ceiling tiles at Hatherly and Cushing.....	40,000	-	40,000	40,000	-	40,000	-
Article - Hatherly school replace roof trim.....	27,500	-	27,500	27,500	26,750	-	-
Article - Replace special education vans.....	120,000	-	120,000	120,000	120,000	-	-
Article - High School floors, science, café, stairs.....	57,897	99,603	157,500	152,055	152,055	-	-
Article - School carpeting.....	33,078	-	33,078	33,078	33,000	78	-
Article - School technology.....	100,000	-	100,000	100,000	99,941	59	-
Article - Study Hatherly, Cushing, Wampatuck.....	80,000	-	80,000	80,000	80,000	-	-
Article - Design High School locker rooms.....	45,000	-	45,000	45,000	42,234	2,766	-
Article - High School expansion tanks.....	32,000	-	32,000	31,743	31,743	-	-
Article - School technology.....	-	-	-	110,000	-	110,000	-
Article - Wampatuck fire doors.....	-	-	-	78,300	-	78,300	-
Total Education.....	1,074,938	38,021,203	39,096,141	39,253,547	38,739,021	510,303	4,223

(Continued)

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2019

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts	Current Year		Final			
	Carried Forward From Prior Year	Initial Budget	Original Budget	Budget			
Public Works							
Public Works							
Personal services.....	-	1,689,195	1,689,195	1,648,195	1,634,415	-	13,780
Purchase of services.....	19,482	468,266	487,748	487,397	437,738	27,433	22,226
Materials and supplies.....	903	209,793	210,696	211,568	196,759	4,088	10,721
Capital outlay.....	260,065	387,500	647,565	647,565	311,847	280,851	54,867
Article - DPW survey equipment.....	8,127	-	8,127	8,127	5,615	2,512	-
Article - Stormwater compliance.....	34,572	-	34,572	34,572	31,120	3,452	-
Article - Stormwater compliance.....	50,000	-	50,000	50,000	12,397	37,603	-
Article - FEMA Hurricane Sandy Town share.....	66,238	-	66,238	-	-	-	-
Article - Roadway improvements.....	96,609	-	96,609	96,610	-	96,610	-
Article - Cudworth cemetery.....	24,889	-	24,889	24,889	7,100	17,789	-
Article - Foreshore protection.....	159,004	-	159,004	159,004	11,650	147,354	-
Article - DPW vehicles.....	21	-	21	-	-	-	-
Article - Road and sidewalk improvements.....	220,565	-	220,565	220,565	-	220,565	-
Article - Foreshore protection.....	4,843	-	4,843	4,844	-	4,844	-
Article - Cudworth cemetery.....	50,000	-	50,000	50,000	-	50,000	-
Article - Replace vehicles.....	200,000	-	200,000	200,000	200,000	-	-
Article - Replace vehicles.....	70,000	-	70,000	70,000	70,000	-	-
Article - Replace vehicles.....	70,000	-	70,000	66,224	65,524	700	-
Article - Replace vehicles.....	5,900	-	5,900	1,314	1,314	-	-
Article - Expand Cudworth cemetery.....	140,000	-	140,000	140,000	129	139,871	-
Article - Replace vehicles.....	24,686	-	24,686	24,492	24,492	-	-
Article - Replace vehicles.....	70,000	-	70,000	69,071	69,071	-	-
Article - Replace vehicles.....	45,000	-	45,000	40,369	40,369	-	-
Article - Replace vehicles.....	-	-	-	45,000	38,813	6,187	-
Article - Stormwater compliance.....	-	-	-	50,000	-	50,000	-
Article - Road and sidewalk improvements.....	-	-	-	300,000	-	300,000	-
Article - Equipment replacement.....	-	-	-	135,000	-	135,000	-
Article - Cudworth cemetery.....	-	-	-	16,000	-	16,000	-
Total.....	1,620,904	2,754,754	4,375,658	4,800,806	3,158,353	1,540,859	101,594
Facilities							
Personal services.....	-	325,941	325,941	325,941	325,859	-	82
Purchase of services.....	22,054	352,684	374,738	429,738	416,969	5,389	7,380
Materials and supplies.....	16,399	204,997	221,396	236,396	215,306	1,899	19,191
Capital outlay.....	32,140	124,000	156,140	78,040	39,338	21,959	16,743
Article - Town hall ventilation.....	35,000	-	35,000	-	-	-	-
Article - Police station demolition.....	120,973	-	120,973	120,973	88,145	32,828	-
Article - ADA transition plan.....	50,000	-	50,000	50,000	42,150	7,850	-
Article - Security upgrades.....	-	-	-	265,449	-	265,449	-
Total.....	276,566	1,007,622	1,284,188	1,506,537	1,127,767	335,374	43,396
Snow and Ice							
Personal services.....	-	105,102	105,102	105,102	91,251	-	13,851
Purchase of services.....	16,990	176,909	193,899	193,899	159,764	-	34,135
Materials and supplies.....	-	215,102	215,102	215,102	199,724	11,264	4,114
Total.....	16,990	497,113	514,103	514,103	450,739	11,264	52,100
Emergency Storm Clean Up							
Purchase of services.....	59,778	-	59,778	150,707	45,418	-	105,289
Materials and supplies.....	54,980	-	54,980	59,722	44,067	-	15,655
Total.....	114,758	-	114,758	210,429	89,485	-	120,944
Street Lights and Beacons							
Purchase of services.....	8,531	120,000	128,531	130,031	128,986	1,045	-
Total Public Works.....	2,037,749	4,379,489	6,417,238	7,161,906	4,955,330	1,888,542	318,034
Human Services							
Board of Health							
Personal services.....	-	258,336	258,336	213,336	209,900	-	3,436
Purchase of services.....	-	14,300	14,300	14,300	10,052	-	4,248
Materials and supplies.....	-	1,735	1,735	1,735	1,022	-	713
Capital outlay.....	-	125	125	125	-	-	125
Total.....	-	274,496	274,496	229,496	220,974	-	8,522
Council on Aging							
Personal services.....	-	203,300	203,300	194,927	176,562	-	18,365
Purchase of services.....	-	17,060	17,060	18,060	16,516	-	1,544
Materials and supplies.....	-	2,200	2,200	2,200	2,122	-	78
Capital outlay.....	-	500	500	500	144	180	176
Article - Senior Center design and engineering.....	983,650	-	983,650	983,650	876,615	107,035	-
Total.....	983,650	223,060	1,206,710	1,199,337	1,071,959	107,215	20,163
Veterans' Benefits/Services							
Personal services.....	-	78,241	78,241	78,241	77,977	-	264
Purchase of services.....	5,811	124,950	130,761	130,761	80,610	1,658	48,493
Materials and supplies.....	-	1,250	1,250	1,250	1,081	-	169
Total.....	5,811	204,441	210,252	210,252	159,668	1,658	48,926

(Continued)

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2019

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
Commission on Disabilities							
Purchase of services.....	242	5,000	5,242	5,242	1,082	3,230	930
Materials and supplies.....	289	-	289	289	159	-	130
Total.....	531	5,000	5,531	5,531	1,241	3,230	1,060
FACTS Substance Abuse Program							
Personal services.....	-	53,097	53,097	-	-	-	-
Purchase of services.....	-	9,610	9,610	-	-	-	-
Materials and supplies.....	-	2,150	2,150	-	-	-	-
Total.....	-	64,857	64,857	-	-	-	-
Total Human Services.....	989,992	771,854	1,761,846	1,644,616	1,453,842	112,103	78,671
Culture and Recreation							
Library							
Personal services.....	-	787,970	787,970	800,116	800,115	-	1
Purchase of services.....	359	122,722	123,081	129,681	129,273	25	383
Materials and supplies.....	-	125,000	125,000	125,000	124,999	-	1
Capital outlay.....	-	500	500	500	329	-	171
Total.....	359	1,036,192	1,036,551	1,055,297	1,054,716	25	556
Recreation							
Personal services.....	-	155,932	155,932	155,932	155,931	-	1
Purchase of services.....	-	1,045	1,045	1,045	908	-	137
Materials and supplies.....	-	150	150	150	130	-	20
Capital outlay.....	-	500	500	500	500	-	-
Article - Club boats.....	2,300	-	2,300	-	-	-	-
Article - Turf carpet replacement.....	445,000	-	445,000	445,000	-	445,000	-
Total.....	447,300	157,627	604,927	602,627	157,469	445,000	158
Beautification							
Materials and supplies.....	271	23,650	23,921	23,921	23,736	-	185
Historical Buildings							
Purchase of services.....	-	18,000	18,000	18,000	11,332	-	6,668
Total Culture and Recreation.....	447,930	1,235,469	1,683,399	1,699,845	1,247,253	445,025	7,567
Debt Service							
Principal.....	-	4,392,080	4,392,080	4,388,172	4,180,638	-	207,534
Interest.....	4,830	3,100,669	3,105,499	3,143,407	3,139,312	4,095	-
Article - Transfer station debt paydown.....	647	-	647	-	-	-	-
Total Debt Service.....	5,477	7,492,749	7,498,226	7,531,579	7,319,950	4,095	207,534
Non-Contributory Pension.....	-	27,880	27,880	27,880	12,149	-	15,731
Plymouth County Retirement.....	-	4,730,553	4,730,553	4,730,553	4,730,553	-	-
Workers' Compensation.....	-	210,000	210,000	210,000	210,000	-	-
Unemployment Insurance.....	786	65,000	65,786	65,786	50,702	-	15,084
Contributory Group Insurance.....	-	6,025,850	6,025,850	5,965,930	5,884,537	-	81,393
Employee Benefits.....	-	797,986	797,986	797,986	788,197	-	9,789
State and county charges.....	-	768,417	768,417	768,417	746,604	-	21,813
TOTAL EXPENDITURES.....	6,414,310	77,941,749	84,356,059	85,796,842	80,085,696	4,776,276	934,870
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES.....	(6,414,310)	(669,302)	(7,083,612)	(8,524,395)	(1,282,365)	(4,776,276)	2,465,754
OTHER FINANCING SOURCES (USES):							
Transfers in.....	-	1,796,158	1,796,158	2,076,209	2,094,896	-	18,687
Transfers out.....	-	(1,139,882)	(1,139,882)	(2,313,024)	(2,313,024)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	-	656,276	656,276	(236,815)	(218,128)	-	18,687
NET CHANGE IN FUND BALANCE.....	(6,414,310)	(13,026)	(6,427,336)	(8,761,210)	(1,500,493)	(4,776,276)	2,484,441
BUDGETARY FUND BALANCE, Beginning of year.....	-	9,331,020	9,331,020	9,331,020	9,331,020	-	-
BUDGETARY FUND BALANCE, End of year.....	\$ (6,414,310)	\$ 9,317,994	\$ 2,903,684	\$ 569,810	\$ 7,830,527	\$ (4,776,276)	\$ 2,484,441

(Concluded)

See notes to required supplementary information.

Pension Plan Schedules

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers' Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY
PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT SYSTEM**

Year	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2018.....	6.507%	\$ 47,847,320	\$ 18,435,372	259.54%	56.11%
December 31, 2017.....	6.630%	35,785,407	18,325,397	195.28%	65.56%
December 31, 2016.....	6.559%	41,548,935	17,428,266	238.40%	58.32%
December 31, 2015.....	6.490%	41,160,818	17,153,284	239.96%	56.80%
December 31, 2014.....	6.490%	37,830,302	16,533,286	228.81%	58.88%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

SCHEDULE OF THE TOWN'S CONTRIBUTIONS
PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT SYSTEM

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered Payroll	Contributions as a percentage of covered payroll
June 30, 2019.....	\$ 4,730,553	\$ (4,730,553)	\$ -	\$ 18,804,079	25.16%
June 30, 2018.....	4,530,275	(4,530,275)	-	18,691,905	24.24%
June 30, 2017.....	4,373,651	(4,373,651)	-	17,776,831	24.60%
June 30, 2016.....	4,141,767	(4,141,767)	-	17,496,350	23.67%
June 30, 2015.....	3,912,145	(3,912,145)	-	16,863,952	23.20%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE SPECIAL FUNDING AMOUNTS
OF THE NET PENSION LIABILITY
MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM**

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

<u>Year</u>	<u>Commonwealth's 100% Share of the Associated Net Pension Liability</u>	<u>Expense and Revenue Recognized for the Commonwealth's Support</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Liability</u>
2019.....	\$ 90,431,128	\$ 9,163,885	54.84%
2018.....	88,176,599	9,203,248	54.25%
2017.....	84,962,764	8,666,759	52.73%
2016.....	78,329,833	6,353,247	55.38%
2015.....	60,029,569	4,170,542	61.64%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

Other Postemployment Benefits Plan Schedules

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF CHANGES IN THE
TOWN'S NET OPEB LIABILITY AND RELATED RATIOS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

	June 30, 2017	June 30, 2018	June 30, 2019
Total OPEB Liability			
Service Cost.....	\$ 1,957,066	\$ 2,015,778	\$ 1,694,878
Interest.....	2,256,740	2,905,100	2,643,829
Changes of benefit terms.....	-	-	-
Differences between expected and actual experience....	-	-	-
Changes of assumptions.....	16,839,537	-	17,509,406
Benefit payments.....	<u>(2,363,041)</u>	<u>(2,694,490)</u>	<u>(2,583,400)</u>
Net change in total OPEB liability.....	18,690,302	2,226,388	19,264,713
Total OPEB liability - beginning.....	<u>65,659,808</u>	<u>84,350,110</u>	<u>86,576,498</u>
Total OPEB liability - ending (a).....	<u>\$ 84,350,110</u>	<u>\$ 86,576,498</u>	<u>\$ 105,841,211</u>
Plan fiduciary net position			
Employer contributions.....	\$ 137,473	\$ 90,605	\$ 94,611
Employer contributions for OPEB payments.....	2,363,041	2,694,490	2,583,400
Net investment income.....	6,740	14,097	25,325
Benefit payments.....	<u>(2,363,041)</u>	<u>(2,694,490)</u>	<u>(2,583,400)</u>
Net change in plan fiduciary net position.....	144,213	104,702	119,936
Plan fiduciary net position - beginning of year.....	<u>675,922</u>	<u>820,135</u>	<u>924,837</u>
Plan fiduciary net position - end of year (b).....	<u>\$ 820,135</u>	<u>\$ 924,837</u>	<u>\$ 1,044,773</u>
Net OPEB liability - ending (a)-(b).....	<u>\$ 83,529,975</u>	<u>\$ 85,651,661</u>	<u>\$ 104,796,438</u>
Plan fiduciary net position as a percentage of the total OPEB liability.....	0.97%	1.07%	0.99%
Covered-employee payroll.....	\$ 45,656,152	\$ 49,673,355	\$ 47,442,764
Net OPEB liability as a percentage of covered-employee payroll.....	182.95%	172.43%	220.89%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE TOWN'S CONTRIBUTIONS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2019.....	\$ 6,999,138	\$ (2,670,011)	\$ 4,329,127	\$ 47,490,207	5.62%
June 30, 2018 (1).....	2,785,095	(2,785,095)	-	49,723,028	5.60%
June 30, 2017 (1).....	2,500,514	(2,500,514)	-	46,569,275	5.37%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

(1) Statutorily determined contribution.

See notes to required supplementary information.

SCHEDULE OF INVESTMENT RETURNS
OTHER POSTEMPLOYMENT BENEFIT PLAN

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
June 30, 2019.....	2.50%
June 30, 2018.....	1.61%
June 30, 2017.....	0.89%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**A. Budgetary Information**

Municipal Law requires the adoption of a balanced budget that is approved by the Town's Advisory Committee (Committee) and the Board of Selectmen (Board). The Town Administrator submits a proposed operating budget to the Committee and the Board for the ensuing year. The Board and the Committee hold public hearings on the proposed budget and present the proposed budget to an open Town meeting. The proposed budget includes detailed estimates of revenues and anticipated expenditures and other financing sources and other financing uses. Town meeting has full authority to amend and/or reject the budget or any line item, and adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget, requires a vote at a special Town meeting.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending authorized for an appropriation account. This level is typically at the individual department salary and expense level. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized with the approval of the Department of Revenue; and expenditures related to snow and ice removal may exceed the level of spending authorized with the approval of the Board of Selectmen.

The Town adopts an annual budget for the general fund in conformity with the guidelines described above. The original 2019 approved budget for the general fund includes \$79.1 million in current year appropriations and other amounts to be raised and \$6.4 million in encumbrances and appropriations carried over from previous years. During the year, additional appropriations were approved totaling \$2.3 million.

Along with the Town Administrator, the Finance Director has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

B. Budgetary – GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2019, is presented below:

Net change in fund balance - budgetary basis.....	\$ (1,500,493)
<u>Perspective differences:</u>	
Activity of the stabilization fund recorded in the general fund for GAAP.....	1,297,947
Workers' Compensation Fund.....	(27,048)
<u>Basis of accounting differences:</u>	
Net change in recording 60 day receipts.....	(196,291)
Recognition of revenue for on-behalf payments.....	9,163,885
Recognition of expenditures for on-behalf payments.....	<u>(9,163,885)</u>
Net change in fund balance - GAAP basis.....	<u>\$ (425,885)</u>

NOTE B – PENSION PLAN

Pension Plan Schedules

A. Schedule of the Town’s Proportionate Share of the Net Pension Liability

The Schedule of the Town’s Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

B. Schedule of the Town’s Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member’s retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system’s funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the “total appropriation”. The pension fund appropriation is allocated to the Town based on covered payroll.

C. Schedule of the Special Funding Amounts of the Net Pension Liability

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth’s 100% share of the collective net pension liability that is associated with

the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

D. Changes in Assumptions

The following changes in assumptions were included in the January 1, 2019 actuarial valuation:

- The discount rate was reduced to 7.875%; it was previously 8.00%.

E. Changes in Plan Provisions – None.

NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single-employer defined benefit healthcare plan (“the Other Post Employment Benefit Plan”). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the Town’s health insurance plan, which covers both active and retired members, including teachers.

The Other Postemployment Benefit Plan

A. Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan’s total OPEB liability, changes in the Plan’s net position, and ending net OPEB liability. It also demonstrates the Plan’s net position as a percentage of the total liability and the Plan’s net other postemployment benefit liability as a percentage of covered employee payroll.

B. Schedule of the Town’s Contributions

The Schedule of the Town’s Contributions includes the Town’s annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll. Actuarially contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are reported on the following page.

Valuation date.....	July 1, 2018
Actuarial cost method.....	Entry Age Normal as a Percentage of Payroll
Asset valuation method.....	Market Value of Assets as of the June 30, 2019.
Discount rate.....	3.10%
	The selected discount rate is based on the prescribed discount interest rate methodology under GASB No. 74/75 using an average of three 20-year bond indices (e.g., Bond Buyer-20 Bond GO - 3.50%, S&P Municipal Bond 20 Year High Grade Rate Index - 2.79%, and Fidelity GA AA 20 Years - 3.13%) as of June 30, 2019. Prior discount rate used in July 1, 2017 to June 30, 2018 GASB 74/75 implementation was 3.5%.
Inflation.....	2.75% as of June 30, 2018 and for future periods.
Salary increases.....	3.00% annually as of June 30, 2019 and for future periods.
Healthcare cost trend rate.....	8.0% decreasing 0.5% for periods starting in 2020. Ultimate trend of 5.0% starting July 1, 2026.
Mortality.....	RP 2014 Healthy Male and Female Tables are based on the Employee and Healthy Annuitant Tables for both pre & post retirement projected with mortality improvements using the most current Society of Actuaries Mortality Improvement Scale MP-2018.

C. Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan’s other postemployment assets, net of investment expense.

D. Changes in Assumptions – The discount rate decreased from 3.50% to 3.10%.

E. Changes in Plan Provisions – None.

Combining and Individual Fund Statements

The combining and individual fund financial statements provide a more detailed view of the “Basic Financial Statements” presented in the preceding subsection.

Combining statements are presented when there is more than one fund of a given type.

Individual fund statements offer more descriptive account information.

Nonmajor Governmental Funds

Special Revenue Funds:

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

School Lunch – To account for the operations of the public school lunch program.

School Gifts and Grants – To account for educational programs specifically financed by gifts, grants and other restricted revenues.

School Revolving – To account for self-supporting educational programs and activities.

Town Gifts – To account for various gifts administered by Town departments.

Town Grants – To account for various grants and legally restricted revenues for special programs administered by Town departments.

Town Revolving – To account for self-supporting programs and activities.

Highway Improvements – To account for construction, reconstruction and improvements of roadways, streets and sidewalks.

Title V Program – To account for the Massachusetts Title V assistance program to regulate septic systems.

Affordable Housing – To accounts for the activity related to the creation and preservation of affordable housing.

Capital Projects Funds:

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Library Renovation – To account for the renovation of Town library.

Middle School Construction – To account for the construction of the new middle school.

Permanent Fund:

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

Town Trust Funds – To account for various gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to other Town activities.

**NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET**

JUNE 30, 2019

	Special Revenue Funds					
	School Lunch	School Gifts and Grants	School Revolving	Town Gifts	Town Grants	Town Revolving
ASSETS						
Cash and cash equivalents.....	\$ 167,205	\$ 419,985	\$ 991,527	\$ 647,037	\$ 780,375	\$ 5,829,224
Receivables, net of uncollectibles:						
Intergovernmental.....	-	132,383	-	-	427,387	-
Special assessments.....	-	-	-	-	-	3,763
TOTAL ASSETS.....	\$ 167,205	\$ 552,368	\$ 991,527	\$ 647,037	\$ 1,207,762	\$ 5,832,987
LIABILITIES						
Warrants payable.....	\$ 1,515	\$ 76,628	\$ 7,333	\$ 3,592	\$ 645,746	\$ 323,514
Accrued payroll.....	2,827	3,335	-	-	5,256	56,142
Due to other funds.....	-	-	-	-	-	-
Notes payable.....	-	-	-	-	-	-
TOTAL LIABILITIES.....	4,342	79,963	7,333	3,592	651,002	379,656
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue.....	-	-	-	-	-	3,763
FUND BALANCES						
Nonspendable.....	-	-	-	-	-	-
Restricted.....	162,863	472,405	984,194	643,445	556,760	5,449,568
Unassigned.....	-	-	-	-	-	-
TOTAL FUND BALANCES.....	162,863	472,405	984,194	643,445	556,760	5,449,568
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 167,205	\$ 552,368	\$ 991,527	\$ 647,037	\$ 1,207,762	\$ 5,832,987

(Continued)

Special Revenue Funds				Capital Project Funds			Permanent Funds	Total Nonmajor Governmental Funds
Highway Improvements	Title V Program	Affordable Housing	Subtotal	Library Renovation	Middle School Construction	Subtotal	Town Trust Funds	
\$ -	\$ 48,098	\$ 1,120,250	\$ 10,003,701	\$ -	\$ 2,166,869	\$ 2,166,869	\$ 374,124	\$ 12,544,694
1,031,823	140,338	-	1,731,931	-	-	-	-	1,731,931
-	1,000	-	4,763	-	-	-	-	4,763
<u>\$ 1,031,823</u>	<u>\$ 189,436</u>	<u>\$ 1,120,250</u>	<u>\$ 11,740,395</u>	<u>\$ -</u>	<u>\$ 2,166,869</u>	<u>\$ 2,166,869</u>	<u>\$ 374,124</u>	<u>\$ 14,281,388</u>
\$ -	\$ -	\$ -	\$ 1,058,328	\$ -	\$ 114,552	\$ 114,552	\$ 740	\$ 1,173,620
-	-	-	67,560	-	-	-	162	67,722
14,610	-	-	14,610	14,580	-	14,580	-	29,190
-	200,000	-	200,000	186,000	-	186,000	-	386,000
<u>14,610</u>	<u>200,000</u>	<u>-</u>	<u>1,340,498</u>	<u>200,580</u>	<u>114,552</u>	<u>315,132</u>	<u>902</u>	<u>1,656,532</u>
<u>1,017,213</u>	<u>1,000</u>	<u>-</u>	<u>1,021,976</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,021,976</u>
-	-	-	-	-	-	-	27,051	27,051
-	-	1,120,250	9,389,485	-	2,052,317	2,052,317	346,171	11,787,973
-	(11,564)	-	(11,564)	(200,580)	-	(200,580)	-	(212,144)
-	(11,564)	1,120,250	9,377,921	(200,580)	2,052,317	1,851,737	373,222	11,602,880
<u>\$ 1,031,823</u>	<u>\$ 189,436</u>	<u>\$ 1,120,250</u>	<u>\$ 11,740,395</u>	<u>\$ -</u>	<u>\$ 2,166,869</u>	<u>\$ 2,166,869</u>	<u>\$ 374,124</u>	<u>\$ 14,281,388</u>

(Concluded)

NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

JUNE 30, 2019

	Special Revenue Funds					
	School Lunch	School Gifts and Grants	School Revolving	Town Gifts	Town Grants	Town Revolving
REVENUES:						
Fees and rentals.....	\$ -	\$ -	\$ -	\$ -	\$ 2,360	\$ -
Licenses and permits.....	-	-	-	-	-	273,380
Intergovernmental.....	197,260	1,735,413	-	-	1,164,806	199,936
Departmental and other.....	818,872	-	1,673,469	-	-	2,166,196
Special assessments.....	-	-	-	-	-	-
Contributions and donations.....	-	-	147,750	454,121	5,828	226,219
Investment income.....	36	-	-	-	85	6,750
TOTAL REVENUES.....	1,016,168	1,735,413	1,821,219	454,121	1,173,079	2,872,481
EXPENDITURES:						
Current:						
General government.....	-	-	-	3,414	52,950	776,071
Public safety.....	-	-	-	11,628	154,347	79,366
Education.....	959,818	1,761,160	1,444,599	-	-	-
Public works.....	-	-	-	35	1,147,633	375,863
Human services.....	-	-	-	3,667	218,331	217,278
Culture and recreation.....	-	-	-	10,190	53,962	457,944
TOTAL EXPENDITURES.....	959,818	1,761,160	1,444,599	28,934	1,627,223	1,906,522
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	56,350	(25,747)	376,620	425,187	(454,144)	965,959
OTHER FINANCING SOURCES (USES):						
Premium from issuance of bonds.....	-	-	-	-	-	74,268
Proceeds from the sale of capital assets.....	-	-	-	-	-	-
Transfers in.....	-	-	-	-	-	123,142
Transfers out.....	-	-	-	-	(13,933)	(999,855)
TOTAL OTHER FINANCING SOURCES (USES).....	-	-	-	-	(13,933)	(802,445)
NET CHANGE IN FUND BALANCES.....	56,350	(25,747)	376,620	425,187	(468,077)	163,514
FUND BALANCES AT BEGINNING OF YEAR.....	106,513	498,152	607,574	218,258	1,024,837	5,286,054
FUND BALANCES AT END OF YEAR.....	\$ 162,863	\$ 472,405	\$ 984,194	\$ 643,445	\$ 556,760	\$ 5,449,568

(Continued)

Special Revenue Funds				Capital Project Funds			Permanent Funds	Total Nonmajor Governmental Funds
Highway Improvements	Title V Program	Affordable Housing	Subtotal	Library Renovation	Middle School Construction	Subtotal	Town Trust Funds	
\$ -	\$ -	\$ -	\$ 2,360	\$ -	\$ -	\$ -	\$ -	\$ 2,360
-	-	-	273,380	-	-	-	-	273,380
590,254	-	-	3,887,669	-	-	-	-	3,887,669
-	-	-	4,658,537	-	-	-	400	4,658,937
-	575	-	575	-	-	-	-	575
-	-	-	833,918	298,279	-	298,279	50,354	1,182,551
-	-	26,263	33,134	-	-	-	2,141	35,275
<u>590,254</u>	<u>575</u>	<u>26,263</u>	<u>9,689,573</u>	<u>298,279</u>	<u>-</u>	<u>298,279</u>	<u>52,895</u>	<u>10,040,747</u>
-	-	17,616	850,051	-	-	-	-	850,051
-	-	-	245,341	-	-	-	78,468	323,809
-	-	-	4,165,577	-	902,992	902,992	-	5,068,569
599,355	-	-	2,122,886	-	-	-	-	2,122,886
-	20,523	-	459,799	-	-	-	-	459,799
-	-	-	522,096	50,443	-	50,443	34,431	606,970
<u>599,355</u>	<u>20,523</u>	<u>17,616</u>	<u>8,365,750</u>	<u>50,443</u>	<u>902,992</u>	<u>953,435</u>	<u>112,899</u>	<u>9,432,084</u>
<u>(9,101)</u>	<u>(19,948)</u>	<u>8,647</u>	<u>1,323,823</u>	<u>247,836</u>	<u>(902,992)</u>	<u>(655,156)</u>	<u>(60,004)</u>	<u>608,663</u>
-	-	-	74,268	-	-	-	-	74,268
-	-	161,792	161,792	-	-	-	-	161,792
-	-	-	123,142	-	-	-	-	123,142
-	(6,858)	-	(1,020,646)	-	-	-	-	(1,020,646)
-	(6,858)	161,792	(661,444)	-	-	-	-	(661,444)
(9,101)	(26,806)	170,439	662,379	247,836	(902,992)	(655,156)	(60,004)	(52,781)
<u>9,101</u>	<u>15,242</u>	<u>949,811</u>	<u>8,715,542</u>	<u>(448,416)</u>	<u>2,955,309</u>	<u>2,506,893</u>	<u>433,226</u>	<u>11,655,661</u>
<u>\$ -</u>	<u>\$ (11,564)</u>	<u>\$ 1,120,250</u>	<u>\$ 9,377,921</u>	<u>\$ (200,580)</u>	<u>\$ 2,052,317</u>	<u>\$ 1,851,737</u>	<u>\$ 373,222</u>	<u>\$ 11,602,880</u>

(Concluded)

Agency Fund

The Agency Fund is used to account for assets held in a purely custodial capacity. The Town's Agency Fund activity consists primarily of performance bonds, security deposits and fees collected on-behalf of other governments.

AGENCY FUND
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

YEAR ENDED JUNE 30, 2019

	June 30, 2018	Additions	Deletions	June 30, 2019
ASSETS				
CURRENT:				
Cash and cash equivalents.....	\$ 1,617,466	\$ 707,942	\$ (523,793)	\$ 1,801,615
Receivables, net of allowance for uncollectibles:				
Departmental and other.....	89,459	73,161	(89,459)	73,161
TOTAL ASSETS.....	<u>\$ 1,706,925</u>	<u>\$ 781,103</u>	<u>\$ (613,252)</u>	<u>\$ 1,874,776</u>
LIABILITIES				
Warrants payable.....	\$ 4,470	\$ 23,086	\$ (4,470)	\$ 23,086
Liabilities due depositors.....	1,093,673	41,704	-	1,135,377
Other liabilities.....	608,782	716,313	(608,782)	716,313
TOTAL LIABILITIES.....	<u>\$ 1,706,925</u>	<u>\$ 781,103</u>	<u>\$ (613,252)</u>	<u>\$ 1,874,776</u>

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Statistical Section

Statistical tables differ from financial statements since they usually cover more than one year and may present nonaccounting data. The following tables reflect social and economic data, financial trends, and fiscal capacity.



Emergency repairs to the Glades Road seawall were conducted in December 2018 after a sudden undermining occurred.

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Statistical Section

Statistical Section

This part of the Town of Scituate's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

Financial Trends

- These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

Revenue Capacity

- These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

Debt Capacity

- These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

Demographic and Economic Information

- These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

Operating Information

- These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the basic financial statements for the relevant year.

Net Position By Component

Last Ten Years

	2010	2011	2012	2013	2014 (1)	2015	2016	2017 (2)	2018	2019
Governmental activities										
Net investment in capital assets.....	\$ 54,816,911	\$ 54,601,696	\$ 55,977,544	\$ 56,560,454	\$ 57,977,964	\$ 58,009,621	\$ 74,483,888	\$ 93,697,063	\$ 104,186,614	\$ 107,165,990
Restricted.....	8,814,140	7,488,133	8,573,833	8,821,398	10,144,946	14,966,255	11,052,873	14,171,118	12,110,522	12,973,132
Unrestricted.....	27,219	1,208,526	413,970	(2,073,085)	(37,686,872)	(39,543,990)	(41,330,572)	(94,512,877)	(95,111,346)	(97,350,067)
Total governmental activities net position.....	\$ 63,658,270	\$ 63,298,355	\$ 64,965,347	\$ 63,308,767	\$ 30,436,038	\$ 33,431,886	\$ 44,206,189	\$ 13,355,304	\$ 21,185,790	\$ 22,789,055
Business-type activities										
Net investment in capital assets.....	\$ 35,539,137	\$ 25,231,111	\$ 26,572,988	\$ 27,524,735	\$ 28,948,580	\$ 30,168,211	\$ 33,793,072	\$ 37,113,868	\$ 37,620,238	\$ 39,174,972
Unrestricted.....	4,725,581	15,346,008	14,228,936	13,527,535	15,231,833	15,476,554	12,603,082	8,026,012	7,816,611	8,443,495
Total business-type activities net position.....	\$ 40,264,718	\$ 40,577,119	\$ 40,801,924	\$ 41,052,270	\$ 44,180,413	\$ 45,644,765	\$ 46,396,154	\$ 45,139,880	\$ 45,436,849	\$ 47,618,467
Primary government										
Net investment in capital assets.....	\$ 90,356,048	\$ 79,832,807	\$ 82,550,532	\$ 84,085,189	\$ 86,926,544	\$ 88,177,832	\$ 108,276,960	\$ 130,810,931	\$ 141,806,852	\$ 146,340,962
Restricted.....	8,814,140	7,488,133	8,573,833	8,821,398	10,144,946	14,966,255	11,052,873	14,171,118	12,110,522	12,973,132
Unrestricted.....	4,752,800	16,554,534	14,642,906	11,454,450	(22,455,039)	(24,067,436)	(28,727,490)	(86,486,865)	(87,294,735)	(88,906,572)
Total primary government net position.....	\$ 103,922,988	\$ 103,875,474	\$ 105,767,271	\$ 104,361,037	\$ 74,616,451	\$ 79,076,651	\$ 90,602,343	\$ 58,495,184	\$ 66,622,639	\$ 70,407,522

(1) Reflects the implementation of GASB Statement #68 and #71.

(2) Reflects the implementation of GASB Statement #75.

Source: Audited Financial Statements

Changes in Net Position

Last Ten Years

	2010	2011	2012	2013	2014	2015	2016	2017	2018 (1)	2019
Expenses										
Governmental activities:										
General government.....	\$ 3,029,468	\$ 4,100,908	\$ 4,028,115	\$ 3,547,721	\$ 3,980,838	\$ 4,637,844	\$ 5,725,030	\$ 6,914,696	\$ 5,019,630	\$ 5,643,145
Public safety.....	11,032,931	10,685,593	11,419,469	11,836,261	12,110,134	13,035,851	12,021,614	13,961,543	12,795,431	14,130,874
Education.....	44,749,466	47,030,121	50,335,558	51,504,431	54,373,306	49,681,533	53,391,065	58,266,053	60,797,560	62,671,600
Public works.....	5,137,546	4,788,925	4,075,881	6,041,795	5,345,710	6,644,331	6,661,476	6,772,113	7,642,737	8,123,398
Human services.....	642,460	925,841	944,959	1,121,401	1,208,709	1,109,054	1,168,070	1,278,792	1,224,449	1,335,260
Culture and recreation.....	3,209,034	1,895,769	1,946,222	2,007,788	2,096,100	2,122,181	2,286,926	2,138,607	2,342,960	2,695,966
Community Preservation.....	-	286,425	59,513	2,480	721,633	155,246	130,760	224,085	669,199	554,272
Interest.....	565,702	925,853	415,187	651,163	566,494	994,681	2,879,164	2,734,823	2,504,115	2,669,249
Total government activities expenses.....	68,366,607	70,639,435	73,224,904	76,713,040	80,402,924	78,380,721	84,264,105	92,290,712	92,996,081	97,823,764
Business-type activities:										
Water.....	3,577,516	2,833,254	2,783,605	2,878,148	2,388,501	2,921,574	4,054,625	3,868,646	3,810,808	4,360,612
Sewer.....	2,887,913	3,555,004	3,151,632	2,932,595	2,848,214	3,375,871	3,128,287	2,974,792	2,883,573	2,912,077
Transfer Station.....	1,082,597	1,090,272	1,135,450	1,086,630	1,187,936	1,086,167	1,375,061	1,207,292	1,234,424	1,314,007
Widow's Walk Golf Course.....	1,137,195	1,043,504	1,093,077	1,133,478	966,552	1,064,074	1,156,122	1,086,376	1,034,992	1,113,660
Waterways.....	993,410	1,055,143	1,022,866	952,822	920,502	952,933	1,459,517	1,168,291	855,452	962,302
Total business-type activities expenses.....	9,678,631	9,577,177	9,186,630	8,983,673	8,311,705	9,400,619	11,173,612	10,305,397	9,819,249	10,662,658
Total primary government expenses.....	\$ 78,045,238	\$ 80,216,612	\$ 82,411,534	\$ 85,696,713	\$ 88,714,629	\$ 87,781,340	\$ 95,437,717	\$ 102,596,109	\$ 102,815,330	\$ 108,486,422
Program Revenues										
Governmental activities:										
Education charges for services.....	\$ 2,107,151	\$ 1,975,725	\$ 2,068,233	\$ 1,989,005	\$ 1,969,243	\$ 1,953,724	\$ 2,110,824	\$ 2,251,687	\$ 2,470,152	\$ 2,472,917
Public works charges for services.....	1,385,721	21,373	132,668	497,826	590,965	654,143	660,659	670,351	733,935	491,996
Culture and recreation charges for services.....	588,397	392,099	429,036	408,533	401,894	435,018	434,336	447,629	501,107	521,642
Other charges for services.....	737,027	1,550,241	2,097,650	2,205,136	2,130,181	3,032,230	3,387,990	3,152,396	3,573,853	3,707,787
Operating grants and contributions.....	15,955,756	15,283,108	16,542,324	15,220,665	16,949,683	13,015,067	16,097,906	24,218,440	19,742,143	18,840,563
Capital grant and contributions.....	2,346,192	1,956,834	1,612,713	958,424	1,344,565	4,496,678	7,304,433	13,532,885	3,745,605	1,256,738
Total government activities program revenues.....	23,120,244	21,179,380	22,882,624	21,279,589	23,386,531	23,586,860	29,996,148	44,273,388	30,766,795	27,291,643
Business-type activities:										
Charges for services - water.....	2,511,499	2,709,682	2,618,625	3,031,977	2,421,697	4,173,754	4,696,834	4,149,827	3,629,529	5,045,558
Charges for services - sewer.....	1,602,906	1,643,983	1,682,559	1,778,510	1,732,988	1,415,916	2,137,487	2,109,666	2,045,042	3,008,321
Charges for services - transfer station.....	1,093,206	1,231,388	1,373,639	1,228,419	1,201,259	1,202,974	1,168,672	1,105,277	1,259,774	1,380,824
Charges for services - Widow's Walk golf course.....	1,229,438	1,090,684	1,262,340	1,244,651	1,209,170	1,255,771	1,350,468	1,111,370	1,098,286	1,188,747
Charges for services - waterways.....	1,007,672	1,074,928	993,395	977,575	1,036,067	1,043,516	1,119,575	1,182,537	1,165,960	1,208,633
Operating grants and contributions.....	132,208	35,300	16,237	1,725	238,088	213,160	184,361	137,679	69,760	-
Capital grant and contributions.....	571,042	1,309,128	692,556	188,126	6,430,626	688,590	480,722	-	-	-
Total business-type activities program revenues.....	8,147,971	9,095,093	8,639,351	8,450,983	14,269,895	9,993,981	11,138,119	9,796,356	9,268,351	11,832,083
Total primary government program revenues.....	\$ 31,268,215	\$ 30,274,473	\$ 31,521,975	\$ 29,730,572	\$ 37,656,426	\$ 33,580,841	\$ 41,134,267	\$ 54,069,744	\$ 40,035,146	\$ 39,123,726
Net (Expense)/Revenue										
Governmental activities.....	\$ (45,246,363)	\$ (49,460,055)	\$ (50,342,280)	\$ (55,433,451)	\$ (57,016,393)	\$ (54,793,861)	\$ (54,267,957)	\$ (48,017,324)	\$ (62,229,286)	\$ (70,532,121)
Business-type activities.....	(1,530,660)	(482,084)	(547,279)	(532,690)	5,958,190	593,362	(35,493)	(509,041)	(550,898)	1,169,425
Total primary government net expense.....	\$ (46,777,023)	\$ (49,942,139)	\$ (50,889,559)	\$ (55,966,141)	\$ (51,058,203)	\$ (54,200,499)	\$ (54,303,450)	\$ (48,526,365)	\$ (62,780,184)	\$ (69,362,696)
General Revenues and other										
Changes in Net Position										
Governmental activities:										
Real estate and personal property taxes, net of tax refunds payable.....	\$ 42,533,323	\$ 43,632,211	\$ 46,614,390	\$ 48,002,624	\$ 50,035,148	\$ 51,463,244	\$ 57,633,851	\$ 60,149,945	\$ 61,860,468	\$ 63,772,350
Motor vehicle and other excise taxes.....	2,145,931	2,305,255	2,328,915	2,530,107	2,818,956	3,026,616	3,198,586	3,357,113	3,499,736	3,596,786
Community preservation taxes.....	-	992,107	1,070,846	1,105,543	1,158,916	1,201,728	1,355,633	1,428,997	1,488,590	1,548,124
Penalties and interest on taxes.....	367,174	465,049	535,272	447,439	640,163	446,774	487,036	523,966	408,710	335,999
Payments in lieu of taxes.....	-	-	-	-	-	19,601	20,370	19,907	16,798	18,914
Grants and contributions not restricted to specific programs.....	1,738,954	1,803,153	1,799,495	1,806,527	1,933,158	1,938,534	2,305,361	2,279,401	2,419,774	2,346,541
Unrestricted investment income.....	188,874	102,462	74,257	55,527	88,567	186,336	611,498	542,053	526,030	810,987
Gain on sale of capital assets.....	-	32,277	32,690	-	-	-	-	-	206,432	161,792
Miscellaneous.....	-	219,218	284,355	576,098	679,700	311,551	71,543	119,997	324,069	342,682
Transfers.....	(880,065)	(751,332)	(730,948)	(746,994)	(768,508)	(804,675)	(679,618)	(660,771)	(690,835)	(798,789)
Total governmental activities.....	46,094,191	48,800,400	52,009,272	53,776,871	56,586,100	57,789,709	65,004,260	67,760,608	70,059,772	72,135,386
Business-type activities:										
Boat excise taxes.....	n/a	43,153	41,136	36,042	39,821	40,363	40,695	39,761	40,378	43,108
Unrestricted investment income.....	-	-	-	-	-	25,952	66,569	89,895	116,654	170,296
Transfers.....	880,065	751,332	730,948	746,994	768,508	804,675	679,618	660,771	690,835	798,789
Total business-type activities.....	880,065	794,485	772,084	783,036	808,329	870,990	786,882	790,427	847,867	1,012,193
Total primary government.....	\$ 46,974,256	\$ 49,594,885	\$ 52,781,356	\$ 54,559,907	\$ 57,394,429	\$ 58,660,699	\$ 65,791,142	\$ 68,551,035	\$ 70,907,639	\$ 73,147,579
Changes in Net Position										
Governmental activities.....	\$ 847,828	\$ (659,655)	\$ 1,666,992	\$ (1,656,580)	\$ (430,293)	\$ 2,995,848	\$ 10,736,303	\$ 19,743,284	\$ 7,830,486	\$ 1,603,265
Business-type activities.....	(650,595)	312,401	224,805	250,346	6,766,519	1,464,352	751,389	281,386	296,969	2,181,618
Total primary government.....	\$ 197,233	\$ (347,254)	\$ 1,891,797	\$ (1,406,234)	\$ 6,336,226	\$ 4,460,200	\$ 11,487,692	\$ 20,024,670	\$ 8,127,455	\$ 3,784,883

n/a = Boat excise taxes prior to 2011 are not available.
Source: Audited Financial Statements

(1) Reflects the implementation of GASB Statement #75.

Fund Balances, Governmental Funds

Last Ten Years

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
General Fund										
Reserved.....	\$ 1,961,484	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved.....	1,715,555	-	-	-	-	-	-	-	-	-
Restricted.....	-	86,767	86,767	454,518	530,298	5,649,548	501,782	510,884	510,884	456,219
Committed.....	-	-	327,128	959,038	1,936,899	2,083,919	2,547,389	3,255,428	5,501,817	4,180,351
Assigned.....	-	1,260,786	1,255,617	1,308,703	1,025,883	1,662,421	949,163	1,360,521	912,493	595,925
Unassigned.....	-	5,276,801	6,863,867	6,645,152	6,966,806	6,646,114	7,701,937	8,486,498	6,427,932	7,694,737
Total general fund.....	\$ 3,677,039	\$ 6,624,354	\$ 8,533,379	\$ 9,367,411	\$ 10,459,886	\$ 16,042,002	\$ 11,700,271	\$ 13,613,331	\$ 13,353,126	\$ 12,927,232
All Other Governmental Funds										
Reserved.....	\$ 9,362,759	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:										
Special revenue funds.....	2,841,657	-	-	-	-	-	-	-	-	-
Capital projects funds.....	(1,661,998)	-	-	-	-	-	-	-	-	-
Permanent funds.....	402,398	-	-	-	-	-	-	-	-	-
Nonspendable.....	-	27,051	27,051	27,051	27,051	27,051	27,051	27,051	27,051	27,051
Restricted.....	-	11,925,417	14,708,235	17,065,311	15,336,177	81,168,008	67,934,831	27,684,536	21,872,899	24,283,818
Unassigned.....	-	-	(851,672)	(177,208)	(144,534)	(3,418)	-	(4,749,946)	(4,772,426)	(212,144)
Total all other governmental funds...	\$ 10,944,816	\$ 11,952,468	\$ 13,883,614	\$ 16,915,154	\$ 15,218,694	\$ 81,191,641	\$ 67,961,882	\$ 22,961,641	\$ 17,127,524	\$ 24,098,725

The Town implemented GASB 54 in year 2011, fund balances prior to year 2011 have been reported in the pre-GASB 54 format.

Changes in Fund Balances, Governmental Funds

Last Ten Years

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Revenues:										
Real estate and personal property taxes, net of tax refunds.....	\$ 42,007,719	\$ 43,516,682	\$ 46,526,693	\$ 47,666,579	\$ 49,925,979	\$ 51,176,629	\$ 57,169,767	\$ 59,718,484	\$ 61,421,377	\$ 63,312,152
Tax liens.....	-	-	-	-	-	415,491	472,610	488,116	314,720	308,466
Motor vehicle and other excise taxes.....	2,125,130	2,283,729	2,329,038	2,449,218	2,837,763	3,025,388	3,188,658	3,350,152	3,190,904	3,420,299
Meals tax.....	-	-	-	-	-	-	-	-	261,318	264,699
Penalties and interest.....	367,174	420,610	498,556	351,965	403,063	422,000	451,408	483,632	436,937	335,999
Fees.....	139,064	197,399	204,034	1,338,592	419,408	504,848	547,967	526,908	353,052	479,535
Licenses and permits.....	515,326	707,500	715,175	880,443	812,414	812,387	932,531	937,395	982,280	1,058,858
Fines and forfeitures.....	131,502	103,033	80,716	95,779	99,660	68,513	76,842	100,863	44,011	40,619
Intergovernmental.....	19,475,135	17,824,475	20,153,547	17,685,685	19,680,358	18,044,124	25,491,847	40,191,793	24,962,762	21,189,673
Departmental and other.....	3,995,975	3,853,829	4,248,297	3,742,481	4,650,874	5,066,629	5,221,152	5,184,107	6,121,907	5,927,777
Community Preservation surtax.....	994,875	1,002,872	1,084,819	1,108,110	1,166,312	1,203,127	1,355,659	1,431,186	1,487,827	1,565,051
Contributions.....	434,265	145,106	122,159	197,296	170,014	696,070	540,353	423,760	458,024	1,182,551
Investment income.....	188,874	123,988	91,962	76,516	110,983	186,336	611,498	542,053	526,030	810,987
Total Revenues.....	70,375,039	70,179,223	76,054,996	75,592,664	80,276,828	81,621,542	96,060,292	113,378,449	100,561,149	99,896,666
Expenditures:										
General government.....	4,466,531	3,194,069	3,107,961	2,545,387	2,937,204	3,476,258	4,382,143	5,286,726	3,812,998	4,096,545
Public safety.....	6,259,459	7,170,482	7,828,098	8,041,331	7,994,485	9,040,139	8,470,823	8,993,964	9,275,776	9,848,368
Education.....	28,679,173	31,902,376	34,919,094	35,331,405	37,517,551	38,165,191	39,023,838	40,319,297	41,818,256	42,173,191
Public works.....	4,028,324	3,066,742	2,314,451	4,090,780	3,302,530	4,380,677	4,164,282	4,017,645	4,742,981	4,882,104
Human services.....	449,892	490,552	499,515	618,433	712,977	800,743	836,664	892,884	943,859	992,888
Culture and recreation.....	1,684,405	1,388,571	1,425,568	1,494,656	1,533,887	1,535,932	1,711,110	1,413,092	966,689	1,557,245
Community preservation.....	1,004,551	286,425	59,513	2,480	721,633	126,257	81,681	130,627	523,953	601,566
Pension benefits.....	9,208,255	9,759,069	9,972,581	10,751,535	10,965,723	7,824,380	10,295,660	12,827,599	13,481,397	13,632,959
Employee benefits.....	5,148,440	5,508,818	5,728,968	5,637,665	5,512,439	5,602,474	5,912,537	6,341,097	6,780,470	6,760,949
State and county charges.....	547,726	520,678	472,015	445,762	476,139	499,806	561,038	690,039	698,143	746,604
Capital outlay.....	6,680,329	3,643,219	4,979,559	3,521,008	6,325,715	9,252,829	31,225,154	70,717,211	16,289,170	7,973,652
Debt service:										
Principal.....	1,488,858	1,463,858	1,474,328	1,413,858	1,767,879	1,581,856	4,459,856	4,423,512	4,302,159	4,180,638
Principal - current refunding.....	-	-	-	-	-	-	4,818,188	564,514	-	-
Interest.....	692,885	771,919	579,727	488,798	584,080	533,531	2,835,437	3,285,814	3,237,379	3,139,312
Total Expenditures.....	70,338,828	69,166,778	73,361,378	74,383,098	80,352,242	87,638,261	114,524,737	159,339,507	106,873,230	100,585,721
Excess (deficiency) of revenues over (under) expenditures.....	36,211	1,012,445	2,693,618	1,209,566	(75,414)	(6,016,719)	(18,464,445)	(45,961,058)	(6,312,081)	(689,055)
Other Financing Sources (Uses):										
Issuance from bonds and notes.....	-	3,245,470	1,859,021	3,403,000	-	68,258,000	-	3,500,000	500,000	6,133,000
Issuance from refunding bonds.....	-	-	-	-	-	4,205,000	529,100	-	-	-
Premium from issuance of bonds and notes.....	-	148,644	18,480	-	-	5,300,269	-	34,648	202,153	590,268
Premium from issuance of refunding bonds.....	-	-	-	-	-	613,188	35,414	-	-	-
Capital lease financing.....	-	-	-	-	239,937	-	1,008,059	-	-	1,148,100
Proceeds from the sale of capital assets.....	-	-	-	-	-	-	-	-	206,432	161,792
Transfers in.....	2,734,441	1,045,494	271,053	234,649	1,103,283	1,438,009	6,741,065	645,070	942,636	1,017,610
Transfers out.....	-	(1,796,826)	(1,002,001)	(981,643)	(1,871,791)	(2,242,684)	(7,420,683)	(1,305,841)	(1,633,471)	(1,816,399)
Total other financing sources (uses).....	2,734,441	2,642,782	1,146,553	2,656,006	(528,571)	77,571,782	892,955	2,873,877	217,750	7,234,371
Net change in fund balance.....	\$ 2,770,652	\$ 3,655,227	\$ 3,840,171	\$ 3,865,572	\$ (603,985)	\$ 71,555,063	\$ (17,571,490)	\$ (43,087,181)	\$ (6,094,331)	\$ 6,545,316
Debt service as a percentage of noncapital expenditures.....	3.43%	3.41%	3.00%	2.69%	3.18%	8.85%	9.44%	8.70%	8.32%	7.90%

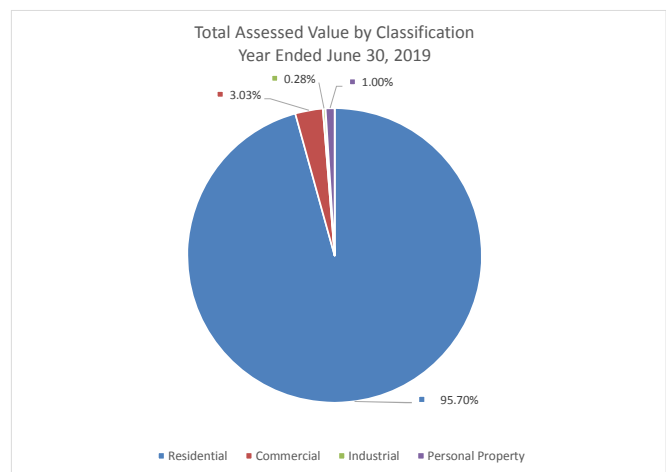
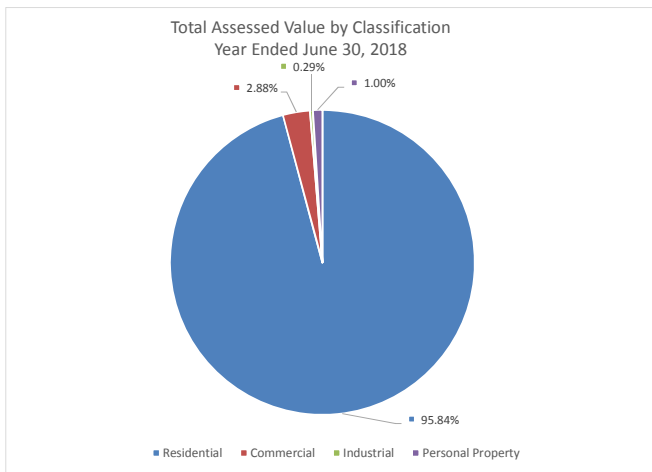
Notes:

Prior to 2015, the Town reported tax liens with real estate and personal property taxes, net of tax refunds.

Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

Last Ten Years

Year	Assessed and Actual Values and Tax Rates									
	Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Personal Property	Total Commercial Value	Commercial Tax Rate	Commercial % of Total Value	Total Direct Rate	Total Town Value
2010	\$3,804,980,088	\$10.56	\$130,039,832	\$5,585,400	\$41,772,270	\$177,397,502	\$10.56	4.45%	\$ 10.56	\$3,982,377,590
2011	\$3,675,696,207	\$11.25	\$127,662,193	\$5,585,400	\$42,758,110	\$176,005,703	\$11.25	4.57%	\$ 11.25	\$3,851,701,910
2012	\$3,610,700,846	\$12.34	\$127,007,544	\$5,181,100	\$39,308,800	\$171,497,444	\$12.34	4.53%	\$ 12.34	\$3,782,198,290
2013	\$3,608,700,390	\$12.72	\$126,075,000	\$5,181,100	\$40,087,220	\$171,343,320	\$12.72	4.53%	\$ 12.72	\$3,780,043,710
2014	\$3,654,706,380	\$13.05	\$125,105,420	\$9,112,700	\$37,686,890	\$171,905,010	\$13.05	4.49%	\$ 13.05	\$3,826,611,390
2015	\$3,763,130,865	\$13.10	\$125,426,835	\$12,415,000	\$41,124,550	\$178,966,385	\$13.10	4.54%	\$ 13.10	\$3,942,097,250
2016	\$3,901,948,229	\$14.14	\$126,200,871	\$12,415,000	\$41,692,030	\$180,307,901	\$14.14	4.42%	\$ 14.14	\$4,082,256,130
2017	\$4,091,047,873	\$14.09	\$126,931,317	\$12,397,200	\$44,743,570	\$184,072,087	\$14.09	4.31%	\$ 14.09	\$4,275,119,960
2018	\$4,258,651,412	\$13.95	\$127,874,848	\$12,738,600	\$44,453,220	\$185,066,668	\$13.95	4.16%	\$ 13.95	\$4,443,718,080
2019	\$4,450,617,970	\$13.74	\$140,706,810	\$12,877,900	\$46,501,060	\$200,085,770	\$13.74	4.30%	\$ 13.74	\$4,650,703,740



Source: Assessor's Department, Town of Scituate, Department of Revenue records and Official Statements. All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

The Town is not subject to any overlapping revenue rates.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

Property Tax Levies and Collections

Last Ten Years

Year	Total Tax Levy	Less Abatements & Exemptions	Net Tax Levy	Net as % of Total	First Year Current Tax Collections	Percent of Net Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy
2010	\$42,053,907	\$152,088	\$41,901,819	99.64%	\$40,930,180	97.68%	\$489,615	\$41,419,795	98.85%
2011	\$43,334,646	\$115,758	\$43,218,888	99.73%	\$42,119,403	97.46%	\$400,032	\$42,519,435	98.38%
2012	\$46,672,324	\$249,523	\$46,422,801	99.47%	\$45,433,883	97.87%	\$434,613	\$45,868,496	98.81%
2013	\$48,082,156	\$144,913	\$47,937,243	99.70%	\$46,882,580	97.80%	\$543,692	\$47,426,272	98.93%
2014	\$49,937,279	\$114,882	\$49,822,397	99.77%	\$49,062,343	98.47%	\$466,423	\$49,528,766	99.41%
2015	\$51,671,474	\$112,627	\$51,558,847	99.78%	\$50,540,571	98.03%	\$449,771	\$50,990,342	98.90%
2016	\$57,723,102	\$275,943	\$57,447,159	99.52%	\$56,591,303	98.51%	\$593,285	\$57,184,588	99.54%
2017	\$60,236,440	\$250,001	\$59,986,439	99.58%	\$59,115,718	98.55%	\$588,786	\$59,704,504	99.53%
2018	\$61,989,867	\$249,617	\$61,740,250	99.60%	\$60,833,576	98.53%	\$599,949	\$61,433,525	99.50%
2019	\$63,900,669	\$250,000	\$63,650,669	99.61%	\$62,883,787	98.80%	\$0	\$62,883,787	98.80%



Source: Assessor's Department and Official Statements, Town of Scituate

Ratios of Outstanding Debt by Type

Last Ten Years

Year	Governmental Activities		Business-type Activities		Total Debt Outstanding	Percentage of Personal Income (2)	U. S. Census Population	Debt Per Capita
	General Obligation Bonds (1)	Capital Leases	General Obligation Bonds (1)	Capital Leases				
2010	\$ 16,829,570	\$ -	\$ 30,117,542	\$ 134,305	\$ 47,081,417	5.75%	18,297	\$ 2,573
2011	14,878,322	-	31,721,353	116,999	46,716,674	5.38%	17,985	2,598
2012	15,263,015	-	30,443,774	65,028	45,771,817	5.07%	18,234	2,510
2013	17,252,157	-	33,747,274	70,717	51,070,148	5.45%	18,648	2,739
2014	15,484,278	206,248	30,557,908	91,624	46,340,058	4.77%	18,847	2,459
2015	87,553,879	176,890	42,946,188	127,924	130,804,881	12.96%	18,847	6,940
2016	82,697,642	1,036,495	38,750,175	156,270	122,640,582	11.71%	18,535	6,617
2017	81,273,722	789,204	34,867,935	140,265	117,071,126	10.77%	18,515	6,323
2018	76,996,618	686,572	31,372,085	93,995	109,149,270	9.67%	18,760	5,818
2019	79,015,481	983,913	37,561,759	177,187	117,738,340	10.05%	18,495	6,366

(1) Presented net of original issuance discounts and premiums.

(2) Personal income is disclosed on the Schedule of Demographic and Economic Statistics.

Source: Audited Financial Statements, U. S. Census

Ratios of General Bonded Debt Outstanding

Last Ten Years

Year	General Obligation Bonds (1)	Less: Amounts Available in Debt Service Fund	Total	Percentage of Estimated Actual Taxable Value of Property (2)	Per Capita (3)
2010	\$ 46,947,112	\$ -	\$ 46,947,112	1.18%	\$ 2,566
2011	46,599,675	-	46,599,675	1.21%	2,591
2012	45,706,789	-	45,706,789	1.21%	2,507
2013	50,999,431	-	50,999,431	1.35%	2,735
2014	46,042,186	-	46,042,186	1.20%	2,443
2015	130,500,067	-	130,500,067	3.31%	6,924
2016	121,447,817	-	121,447,817	2.98%	6,552
2017	116,141,657	-	116,141,657	2.72%	6,273
2018	108,368,703	-	108,368,703	2.44%	5,777
2019	116,577,240	-	116,577,240	2.51%	6,303

(1) This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums.

(2) Property value data is disclosed on the Schedule of Assessed Value of Taxable Property by Classification and Tax Rates.

(3) Population data is disclosed on the Schedule of Demographic and Economic Statistics.

Source: Audited Financial Statements, U. S. Census

Direct and Overlapping Governmental Activities Debt

As of June 30, 2019

<u>Town of Scituate, Massachusetts</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable (1)</u>	<u>Estimated Share of Overlapping Debt and Direct Debt</u>
Debt repaid with property taxes:			
Plymouth County.....\$	1,375,000	6.04%	\$ 83,050
Massachusetts Bay Transportation Authority.....	5,348,582,000	0.076%	4,064,922
South Shore Regional Vocational Technical School District (SSRSD).....	345,000	7.58%	<u>26,151</u>
Estimated share of overlapping debt.....			4,174,123
Town direct debt.....			<u>80,676,394</u>
Total direct and overlapping debt.....			<u>\$ 84,850,517</u>

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the Town. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the taxpayers of Town. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

Source: Plymouth County Treasurer, SSRSD & Official statements

(1) County expenses, including debt service, are assessed upon the Towns within the County in proportion to their taxable valuation.

Computation of Legal Debt Margin

Last Ten Years

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Equalized Valuation.....	\$ 4,326,753,800	\$ 4,326,753,800	\$ 4,137,906,200	\$ 4,137,906,200	\$ 4,103,767,600	\$ 4,103,767,600	\$ 4,433,619,600	\$ 4,433,619,600	\$ 4,819,519,000	\$ 4,819,519,000
Debt Limit -5% of Equalized Valuation.....	\$ 216,337,690	\$ 216,337,690	\$ 206,895,310	\$ 206,895,310	\$ 205,188,380	\$ 205,188,380	\$ 221,680,980	\$ 221,680,980	\$ 240,975,950	\$ 240,975,950
Less:										
Outstanding debt applicable to limit.....	40,378,637	46,445,430	42,612,765	50,875,921	34,685,631	52,276,219	47,277,578	46,005,123	41,854,755	43,708,387
Authorized and unissued debt.....	25,765,797	18,003,396	18,198,557	6,072,096	11,247,288	71,060,704	44,925,917	31,849,339	33,569,914	47,372,958
Legal debt margin.....	\$ 150,193,256	\$ 151,888,864	\$ 146,083,988	\$ 149,947,293	\$ 159,255,461	\$ 81,851,457	\$ 129,477,485	\$ 143,826,518	\$ 165,551,281	\$ 149,894,605
Total debt applicable to the limit as a percentage of the limit.....	30.57%	29.79%	29.39%	27.53%	22.39%	60.11%	41.59%	35.12%	31.30%	37.80%

Source: Town Accountant's Office, Town of Scituate

Demographic and Economic Statistics

Last Ten Years

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2010	18,297	\$ 819,169,000	\$ 45,176	45	3,277	7.00%
2011	17,985	869,098,000	47,824	45	3,286	5.70%
2012	18,234	902,123,724	49,475	45	3,276	5.30%
2013	18,648	936,404,426	50,215	45	3,286	5.70%
2014	18,847	971,987,794	51,573	45	3,122	5.20%
2015	18,847	1,008,923,330	53,532	45	3,097	4.50%
2016	18,535	1,047,262,416	56,502	48	3,094	2.50%
2017	18,515	1,087,058,388	58,712	55	3,005	4.10%
2018	18,760	1,128,366,607	60,147	57	2,988	3.50%
2019	18,495	1,171,244,538	63,328	47	3,005	2.60%

Source: U. S. Census, Division of Local Services & Official Statements
 Median age is based on most recent census data.

Principal Employers
Current Year and Nine Years Ago

Employer	Nature of Business	2019			2010		
		Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Town of Scituate	Municipal Government	1,268	1	13.14%	1,185	1	13.22%
Life Care Center	Nursing Home	185	2	1.92%	185	2	2.06%
Scituate Marketplace	Supermarket				100	3	1.12%
Total		<u>1,453</u>		<u>15.06%</u>	<u>1,470</u>		<u>16.40%</u>

The Town is reporting all employers with more than 100 employees.

Employees for the Town of Scituate includes all classes of employees, not just FTE's.

Source: Massachusetts Workplace Development Agency, Official Statements & the Town's personnel and department records.

Full-time Equivalent Town Employees by Function
Last Ten Years

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Function										
General government.....	26	26	28	28	30	31	32	34	36	36
Police.....	35	35	33	33	33	34	35	35	35	35
Fire.....	53	52	53	53	53	53	55	55	55	55
Education.....	388	365	376	379	396	466	455	450	447	484
Water.....	12	11	12	12	12	13	14	14	14	15
Sewer.....	7	8	8	8	8	8	8	8	8	8
Solid waste.....	4	4	4	4	4	4	4	4	4	4
Public works.....	25	24	25	25	23	27	27	27	28	28
Human services.....	7	7	8	8	8	9	10	10	10	10
Culture and recreation.....	24	24	23	22	22	22	22	22	22	22
Total	<u>580</u>	<u>555</u>	<u>568</u>	<u>572</u>	<u>589</u>	<u>667</u>	<u>662</u>	<u>659</u>	<u>659</u>	<u>697</u>

Source: Town personnel records and various Town departments.

Operating Indicators by Function/Program

Last Ten Years

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General Government										
Population.....	18,297	17,985	18,234	18,648	18,847	18,847	18,535	18,515	18,760	18,495
Registered voters, annual town election.....	12,924	13,048	13,827	13,941	13,961	14,170	14,117	14,629	14,517	14,623
Town Clerk										
Births.....	140	145	167	161	152	172	118	193	168	107
Marriages.....	49	54	74	78	70	56	63	72	69	31
Deaths.....	200	219	176	167	174	207	130	205	197	121
Police										
MV Accidents investigated by an officer.....	199	232	251	232	252	287	266	259	220	226
Citations issued.....	903	851	712	808	904	199	182	266	69	246
Arrests.....	395	382	285	290	314	241	248	265	197	292
Total Incidents.....	14,688	14,852	14,268	16,480	17,850	16,074	20,548	21,337	22,735	24,565
Fire										
Permits/certificate issued.....	1,015	1,015	942	1,289	1,228	1,270	1,080	958	888	1,264
False alarm.....	290	333	292	342	325	346	448	336	315	344
Fires.....	104	75	118	82	88	79	66	81	75	94
Rescue/EMS incidents.....	1,928	1,895	1,823	1,981	1,925	1,880	1,841	1,896	1,996	1,948
Total Incidents.....	2,846	2,986	2,928	3,256	2,963	3,017	3,140	3,075	3,564	3,192
Building Department										
Building permits issued.....	604	797	789	869	822	926	947	920	812	960
Gas & Plumbing permits issued.....	688	763	785	1,098	1,046	892	884	821	843	915
Electrical permits issued.....	554	589	606	814	844	648	762	669	726	462
Education										
Public school enrollment.....	3,277	3,286	3,276	3,286	3,122	3,097	3,094	3,005	2,988	3,005
High school graduates.....	174	175	208	206	185	205	215	236	227	209
Public Works										
Water										
Service connections.....	7,573	7,624	7,641	7,636	7,659	7,721	7,728	7,753	7,644	7,892
Consumption in millions of gallons.....	638	549	516	545	552	452	455	458	444	514
Daily consumption in millions of gallons.....	1.75	1.50	1.41	1.49	1.51	1.24	1.25	1.35	1.34	1.40
Highway										
Miles of public road.....	101	101	101	101	101	103	103	103	103	103
Human Services										
Board of Health										
Inspections.....	609	612	549	549	590	577	724	877	980	566
Sewage Permits.....	99	106	85	85	69	91	228	195	187	126
Council on Aging										
Total Rides	6,406	6,757	6,860	6,845	6,542	6,976	6,839	6,731	7,195	6,481
Library										
Circulation.....	273,484	279,607	262,136	250,194	236,357	243,490	219,942	216,767	252,705	290,582
Visitors.....	140,155	155,544	153,247	138,640	140,109	155,000	n/a	88,610	200,000	120,205
Volunteer hours of service.....	1,872	1,673	1,369	1,178	770	570	281	350	2,850	8,986

Source: Various Town Departments & annual reports

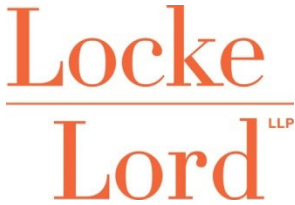
Capital Asset Statistics by Function/Program

Last Ten Years

<u>Function/Program</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
General Government									
Number of buildings.....	1	1	1	1	1	1	1	1	1
Police *									
Number of stations.....	1	1	1	1	1	1	1	-	-
Fire *									
Number of stations.....	3	3	3	3	3	3	3	2	2
Public Safety Complex & Emerg Ops Ctr.....	-	-	-	-	-	-	-	1	1
Education									
Number of elementary schools.....	4	4	4	4	4	4	4	4	4
Number of middle schools.....	1	1	1	1	1	1	1	1	1
Number of high schools.....	1	1	1	1	1	1	1	1	1
Public Works									
Number of wells.....	6	6	6	6	6	6	6	6	6
Number of water storage tanks.....	2	2	2	2	2	2	2	2	2
Number of pump stations.....	2	2	2	2	2	2	2	2	2
Human Services									
Senior center.....	1	1	1	1	1	1	1	1	1
Culture and Recreation									
Maritime Center.....	1	1	1	1	1	1	1	1	1
Library.....	1	1	1	1	1	1	1	1	1
Scituate Harbor Community Bldg.....	1	1	1	1	1	1	1	1	1

Source: Various Town Departments

* Fire Station #3 and the police station were combined in a public safety complex which opened March 2017.



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(Date of Delivery)

Pamela J. Avitabile, Treasurer
Town of Scituate
Scituate, Massachusetts

\$29,095,000
Town of Scituate, Massachusetts
General Obligation Municipal Purpose Loan of 2020 Bonds
Dated October 29, 2020

We have acted as bond counsel to the Town of Scituate, Massachusetts (the “Town”) in connection with the issuance by the Town of the above-referenced bonds (the “Bonds”). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the Town contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of the opinion, under existing law, as follows:

1. The Bonds are valid and binding general obligations of the Town and, except to the extent they are paid from other sources, the principal of and interest on the Bonds are payable from taxes which may be levied upon all taxable property in the Town without limitation as to rate or amount, except as provided under Chapter 44, Section 20 of the General Laws, with respect to that portion of the principal and interest payments that the Town has voted to exempt from the limit imposed by Chapter 59, Section 21C of the General Laws, and subject to the limit imposed by Chapter 59, Section 21C of the General Laws with respect to that portion of the principal and interest payments that the Town has not voted to exempt from that limit.

2. Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual alternative minimum tax. In rendering the opinions set forth in this paragraph, we have assumed compliance by the Town with all requirements of the Internal Revenue Code of 1986, as amended that must be satisfied

subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The Town has covenanted to comply with all such requirements. Failure by the Town to comply with certain of such requirements may cause interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

3. Interest on the Bonds is exempt from Massachusetts personal income taxes and the Bonds are exempt from Massachusetts personal property taxes. We express no opinion regarding any other Massachusetts tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

LOCKE LORD LLP

**PROPOSED FORM OF
CONTINUING DISCLOSURE CERTIFICATE**

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the Town of Scituate, Massachusetts (the “Issuer”) in connection with the issuance of its \$29,095,000 General Obligation Municipal Purpose Loan of 2020 Bonds dated October 29, 2020 (the “Bonds”). The Issuer covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.

SECTION 2. Definitions. For purposes of this Disclosure Certificate the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board as established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Certificate. Filing information relating to the MSRB is set forth in Exhibit A attached hereto.

“Obligated Person” shall mean the Issuer.

“Owners of the Bonds” shall mean the registered owners, including beneficial owners, of the Bonds.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

SECTION 3. Provision of Annual Reports.

(a) The Issuer shall, not later than 270 days after the end of each fiscal year, provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted when available separately from the balance of the Annual Report.

(b) If the Issuer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the MSRB in a timely manner, in substantially the form attached as Exhibit B.

SECTION 4. Content of Annual Reports. The Issuer's Annual Report shall contain or incorporate by reference the following:

(a) quantitative information for the preceding fiscal year of the type presented in the Issuer's Official Statement dated October 13, 2020 relating to the Bonds regarding (i) the revenues and expenditures of the Issuer relating to its operating budget, (ii) capital expenditures, (iii) fund balances, (iv) property tax information, (v) outstanding indebtedness and overlapping debt of the Issuer, (vi) pension obligations of the Issuer, and (vii) other post-employment benefits liability of the Issuer, and

(b) the most recently available audited financial statements of the Issuer, prepared in accordance with generally accepted accounting principles, with certain exceptions permitted by the Massachusetts Uniform Municipal Accounting System promulgated by the Department of Revenue of the Commonwealth. If audited financial statements for the preceding fiscal year are not available when the Annual Report is submitted, the Annual Report will include unaudited financial statements for the preceding fiscal year and audited financial statements for such fiscal year shall be submitted when available.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which (i) are available to the public on the MSRB internet website or (ii) have been filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

SECTION 5. Reporting of Significant Events.

(a) The Issuer shall give notice, in accordance with the provisions of this Section 5, of the occurrence of any of the following events with respect to the Bonds:

1. Principal and interest payment delinquencies.
2. Non-payment related defaults, if material.
3. Unscheduled draws on debt service reserves reflecting financial difficulties.
4. Unscheduled draws on credit enhancements reflecting financial difficulties.
5. Substitution of credit or liquidity providers, or their failure to perform.
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.

7. Modifications to rights of the Owners of the Bonds, if material.
 8. Bond calls, if material, and tender offers.
 9. Defeasances.
 10. Release, substitution or sale of property securing repayment of the Bonds, if material.
 11. Rating changes.
 12. Bankruptcy, insolvency, receivership or similar event of the Obligated Person.*
 13. The consummation of a merger, consolidation, or acquisition involving an Obligated Person or the sale of all or substantially all of the assets of the Obligated Person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
 14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.
 15. Incurrence of a financial obligation of the Obligated Person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Obligated Person, any of which affect Owners of the Bonds, if material.†
 16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Obligated Person, any of which reflect financial difficulties.†
- (b) Upon the occurrence of a Listed Event, the Issuer shall, in a timely manner not in excess of ten (10) business days after the occurrence of the event, file a notice of such occurrence with the MSRB.

* As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the Obligated Person in a proceeding under the U.S. Bankruptcy Code or in any proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Obligated Person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Obligated Person.

† For purposes of event numbers 15 and 16 in Section 5(a) of this Disclosure Certificate, the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” excludes municipal securities for which a final official statement has been provided to the MSRB consistent with the Rule.

SECTION 6. Transmission of Information and Notices. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 7. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate shall terminate upon the prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(b).

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived if such amendment or waiver is permitted by the Rule, as evidenced by an opinion of counsel expert in federal securities law (which may include bond counsel to the Issuer), to the effect that such amendment or waiver would not cause the Disclosure Certificate to violate the Rule. The first Annual Report filed after enactment of any amendment to or waiver of this Disclosure Certificate shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of information being provided in the Annual Report.

If the amendment provides for a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information in order to provide information to investors to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. A notice of the change in the accounting principles shall be sent to the MSRB.

SECTION 9. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any Owner of the Bonds may seek a court order for specific performance by the Issuer of its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not constitute a default with respect to the Bonds, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action for specific performance of the Issuer's obligations hereunder and not for money damages in any amount.

SECTION 10. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Owners of the Bonds from time to time, and shall create no rights in any other person or entity.

Date: October 29, 2020

TOWN OF SCITUATE,
MASSACHUSETTS

By: _____
Treasurer

Selectmen

[EXHIBIT A: Filing Information for the MSRB]
[EXHIBIT B: Form of Notice of Failure to File Annual Report]